



AGENDA

CITY COUNCIL - SPECIAL MEETING (WORKSHOP)

CITY OF BANNING, CALIFORNIA

May 22, 2025
10:00 a.m.
In Chambers

Council Chambers
99 E. Ramsey Street
Banning, CA 92220

The following information comprises the agenda for the special meeting of the Banning City Council, a joint meeting of the City Council and Banning Utility Authority, and the Banning City Council sitting in its capacity as the Banning Successor Agency Board.

This meeting is being held via Zoom so that members of the public may observe and participate in this meeting electronically. If you participate in this meeting via Zoom, you are agreeing to abide by the City's Zoom Community Standards for Public Meetings (provided in full on the last page of the agenda). Esta reunión se lleva a cabo en la Cámara y a través de Video/Teleconferencia en Zoom para que los miembros del público puedan observar y participar en esta reunión de manera electrónica. Si elige participar en esta reunión a través de Zoom, acepta cumplir con los Estándares comunitarios de Zoom para reuniones públicas de la ciudad (que se proporcionan en su totalidad en la última página de la agenda).

To observe and participate in the online video portion of the meeting through your personal computer or device, follow this link:

<https://us02web.zoom.us/j/89119234329?pwd=TA8BQOBbkWpW9tWKb70xjSWSNbrWFj.1>

Dial in: +1 669 900 9128

Meeting ID: 891 1923 4329
Password: 92220

Per the City of Banning Manual of Procedural Guidelines, matters taken up by the Council before 10 p.m. may be concluded, but no new matters shall be taken up except upon a majority vote of the council members present and voting. Such an extension shall only be valid for one hour and each hour thereafter shall require a renewed action for the meeting to continue.

1. CALL TO ORDER

2. PUBLIC COMMENTS - Agenda Items Only

3. WORKSHOP

3.1 [Presentation Related to Banning Police Department Transient Statistics 2024-2025 YTD](#)
Recommendation: Receive presentation.

3.2 [PRESENTATION BY FAITH IN ACTION CITY COUNCIL TO PROVIDE DIRECTION TO STAFF ON WHETHER TO MOVE FORWARD WITH NEGOTIATING A CONTRACT WITH FAITH IN ACTION TO PROVIDE HOMELESS SERVICES WITHIN THE CITY OF BANNING](#)

Recommendation:

1. Receive presentation by Faith in Action on opportunities to provide homeless services within the City of Banning.
2. Direct staff to negotiate a Contract for homeless intervention and related services with Faith in Action and bring back a proposed Contract for Council consideration and approval at a future meeting.

4. ADJOURNMENT

Zoom Community Standards for Public Meetings

By participating in this meeting on Zoom, you are agreeing to abide by the City of Banning's Community Standards for Public Meetings. Zoom attendees that fail to adhere to these standards may be removed from the meeting room.

- Your microphone must remain on mute, and you may only unmute your microphone when/if you are recognized by the Mayor.
- Your camera must be turned off unless/until you are recognized by the Mayor.
- To indicate a desire to make Public Comment, you must use the Raise Hand function. The Mayor will not recognize those who have not used the Raise Hand function.
- Public Comment from Zoom attendees will immediately follow in-person comment from members of the public in Council Chambers.
- If you fail to adhere to these community guidelines, **you may be removed** for disrupting the meeting occurring in Council Chambers. You may rejoin the meeting but may be removed for each violation of these community standards.
- The chat function will be disabled for all City Council meetings on Zoom.

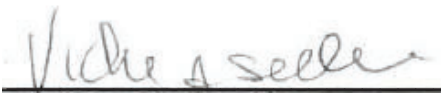
Estándares comunitarios de Zoom para Reuniones Públicas

Al participar en esta reunión en Zoom, usted acepta cumplir con los Estándares Comunitarios para Reuniones Públicas de la ciudad de Banning. Los que atienden por Zoom que no cumplan con estos estándares pueden ser retirados de la sala de reuniones.

- Su micrófono debe permanecer en silencio, y solo puede reactivar su micrófono cuando / si es reconocido por el alcalde.
- Su cámara debe estar apagada a menos que sea reconocido por el alcalde.
- Para indicar el deseo de hacer un Comentario Público, debe utilizar la función Levantar la mano. El alcalde no reconocerá a quienes no hayan utilizado la función Levantar la mano.
- Los comentarios públicos de lo que atienden por Zoom seguirán inmediatamente los comentarios en persona de los miembros del público en las Cámaras del Consejo.
- Si no cumple con estas pautas de la comunidad, es posible que lo destituyan por interrumpir la reunión que tiene lugar en las Cámaras del Consejo. Puede volver a unirse a la reunión, pero es posible que lo eliminen por cada violación de estos estándares de la comunidad.
- La función de chat estará deshabilitada para todas las Reuniones del Ayuntamiento en Zoom.

AFFIDAVIT • DECLARACIÓN JURADA

IT IS HEREBY CERTIFIED under the laws of the State of California that the above agenda was posted on the City's website (www.banningca.gov) as well as the Bulletin Board at Banning City Hall, located at 99 E Ramsey Street, Banning, CA 92220, at least 24 hours in advance of the meeting.


Vickie Sellers, Elected City Clerk
Secretaria Municipal Electa

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Public Comment

Agenda Items

Any member of the public may address this meeting of the City Council on any item appearing on the agenda. A five-minute limitation shall apply to each member of the public and no member of the public shall be permitted to share their time with any other person.

Non-Agenda Items

Any member of the public may address this meeting of the City Council on any item which does not appear on the regular meeting agenda but is of interest to the general public and is an item upon which the City Council may act. A three-minute limitation shall apply to each member of the public and no member shall be permitted to share their time with any other person. No action shall be taken, nor discussion held by the City Council, on any item which does not appear on the agenda, unless the action is otherwise authorized in accordance with the provisions of subdivision (b) of §54954.2 of the Government Code.

Special Assistance/Accessibility Requests

In compliance with the Americans with Disabilities Act, any member of the public may request that the agenda and agenda packet be mailed to them. If you need special assistance to participate in this meeting (such as translation services), please contact the City Clerk's Office. Advanced notification of at least 48 hours prior to the meeting will allow the city to make arrangements to ensure your accessibility.

¿Necesita servicios de traducción para participar? Contacto Oficina del Secretario de la Ciudad.

CONTACT • CONTACTO

City Clerk's Office | 951-922-3102 | CityClerks@banningca.gov
99 East Ramsey Street, Banning, California 92220



CITY OF BANNING STAFF REPORT

TO: CITY COUNCIL

FROM: Robert Fisher, Acting City Manager

PREPARED BY: Brandon Smith, Lieutenant
Vincent Avila, Chief of Police

MEETING DATE: May 22, 2025

SUBJECT: Presentation Related to Banning Police Department Transient Statistics
2024-2025 YTD

RECOMMENDATION:

Receive presentation.

BACKGROUND:

The Banning Police Department provides statistics to the public and City Council upon request.

JUSTIFICATION:

Statistics tell a city how many police officers need to be on the street, what crimes are being committed, and reveals increases and decreases in specific crimes. Also, cities get funding in part on their crime rates. If a federal crime bill passed, the Government needs to know which cities could benefit the most from those funds, and some cities have been rewarded financially for drastically lowering rates of crime.

FISCAL IMPACT:

None.

ALTERNATIVES:

Providing statistics keeps the Council, staff, and residents apprised of current police activities. If the statistics are not presented to the Council on a regular basis, then they should be provided on another platform.

BUDGETED?:

No

CONTRACT/AGREEMENT:

No

ATTACHMENTS:

1. [Transient Stats City Council Special Meeting 5.22.pptx](#)

Banning Police Department

Transient Statistics

2024-2025 YTD

Presented To: City Council
Date: 05/22/2025
Presented By: Sergeant Yvette Vaca
Administrative Sergeant



Year-Over-Year Comparison - Total Incidents

- 2024 Total Transient Disturbance Incidents: 1,697
 - 2025 Year-to-Date (YTD) Total: 644
 - Overall Reduction: ↓ 62.05%

Key Insight: There has been a noticeable reduction in total transient-related incidents in 2025 compared to the same reporting period in 2024, indicating potential progress in enforcement and outreach strategies.

Breakdown of Key Offenses

Offense Type	2024	2025 YTD
Public Intoxication	19	3
Trespassing Crimes	12	6
Misdemeanor Bench Warrants	64	20
Felony Bench Warrants	17	7
Parole/Probation Violations	12	4
5150 Mental Health Holds	18	4
Drug Possession/Paraphernalia	12	4
Resist/Obstruct Officer	2	1

Observation:

Most categories have decreased in 2025, suggesting positive impact from enforcement and resource engagement efforts.

Isolated but Notable Offenses

- 2024 Only:**

- Arson (1)
- Possession of Dirk or Dagger (1)
- Violation of Court Order (1)
- Indecent Exposure (1)
- Brandishing Deadly Weapon (2)

- 2025 Only:**

- Vandalism (1)
- Burglary (1)

Insight:

Although rare, these incidents highlight the need for continued monitoring of high-risk individuals among the transient population.



- Brief bullet points:
 - 4 encampments cleared (May 2025)
 - Recovered property returned to local businesses
 - Joint efforts with Code Enforcement & Streets
- Emphasize focus on both enforcement and support services



Projections & Strategy

- If current Trends Continue:
 - Estimated **~1,030 incidents** by year-end (projected from 644 YTD)
 - Still a **~39% reduction** from 2024 totals
- Ongoing Efforts:
 - Continued outreach
 - Mental health support (5150 holds)
 - Municipal Code enforcement (BMC 9.09)
 - Continued collaboration with **Code Enforcement, Outreach Services, and Behavioral Health** is critical



CITY OF BANNING STAFF REPORT

TO: CITY COUNCIL

FROM: Robert Fisher, Acting City Manager

PREPARED BY: Robert Fisher, Acting City Manager

MEETING DATE: May 22, 2025

SUBJECT: PRESENTATION BY FAITH IN ACTION CITY COUNCIL TO PROVIDE DIRECTION TO STAFF ON WHETHER TO MOVE FORWARD WITH NEGOTIATING A CONTRACT WITH FAITH IN ACTION TO PROVIDE HOMELESS SERVICES WITHIN THE CITY OF BANNING

RECOMMENDATION:

1. Receive presentation by Faith in Action on opportunities to provide homeless services within the City of Banning.
2. Direct staff to negotiate a Contract for homeless intervention and related services with Faith in Action and bring back a proposed Contract for Council consideration and approval at a future meeting.

BACKGROUND:

Faith in Action is a non-profit 501(C) 3 in good standing with the California Secretary of State. Faith in Action principal business location is 66 S. San Geronio Avenue in Banning California. Faith in Action mission is committed to helping low-income, at-risk, and unhoused individuals obtain and retain resources to meet their health, educational, housing and workforce development needs. Through the partnership with IEHP, they aim to enhance the health and well-being of the community.

1. Responding to homeless service requests made by City staff, and law enforcement in a timely manner.
2. Providing immediate crisis stabilization to those experiencing behavioral health, physical crisis and emergencies and connection to behavioral health and substance abuse treatment services.
3. Case management of individuals that are in treatment and temporary living situations to help ensure they do not return to the streets.
4. Assisting unsheltered homeless individuals with obtaining admittance and transportation to emergency shelters and connecting them with transitional and permanent housing options.
5. Providing support through trainings, presentations and sharing updates related to trends in regional homeless efforts.
6. Attending and participating in City Council meetings, as requested.

JUSTIFICATION:

Homeless Encampments pose a serious public safety risk, often causing fires and exposing encampment residents to increased risk of sexual violence and criminal activity, to property damage and break-ins, and unsanitary conditions affecting both residents and neighbors. And they dampen and deter

both commercial and recreational activity through the accumulation of hazardous material and excessive debris, harming downtowns and depriving Californians of their public spaces. Large encampments and those with semi-permanent structures exacerbate and perpetuate these harms.

FISCAL IMPACT:

Should the City Council direct staff to negotiate a contract with Faith in Action, staff will report on potential fiscal impact and availability of grant funds for this service at a future meeting at which a contract is presented for consideration.

ALTERNATIVES:

CITY COUNCIL TO PROVIDE DIRECTION TO STAFF ON WHETHER TO MOVE FORWARD WITH NEGOTIATING A CONTRACT WITH FAITH IN ACTION TO PROVIDE HOMELESS SERVICES WITHIN THE CITY OF BANNING.

BUDGETED?:

No

CONTRACT/AGREEMENT:

Yes

ATTACHMENTS:

1. [Faith in Action proposal for Opportunity Village.pdf](#)



Proposal to the City of Banning (*Revised May 3rd, 2025*)

Faith in Action of the San Gorgonio Pass (FIASGP)

Management of Opportunity Village: Pathway to Home Initiative

Overview

Faith in Action of the San Gorgonio Pass (FIASGP) proposes a responsible, structured, and safety-focused management plan for Opportunity Village, transitioning it into a renewed program titled Pathway to Home. This plan is designed to reduce encampments, enhance public safety, protect taxpayer interests, and provide a secure, transitional housing environment for Banning residents experiencing homelessness.

FIASGP previously partnered with the City of Banning during the initial phase of Opportunity Village, helping stabilize encampments and supporting residents on a path to self-sufficiency. This formal collaboration concluded in January 2024, with FIASGP exiting in good standing and having successfully moved 11 Opportunity Village residents into permanent housing.

During our tenure, FIASGP staff delivered over 350 supportive service outcomes, including housing document preparation, health access enrollment, transportation coordination, and employment readiness activities (see attached summary at end of document). Our work helped lay the foundation for the site's transition into a more structured and outcomes-driven operation, and the City subsequently opted to pursue the project independently due to the demonstrated progress of residents under the collaboration efforts.

With that foundation in place, this proposal outlines a plan to establish FIASGP as the lead agency while retaining and integrating existing opportunity village staff into the program infrastructure, implementing a more refined and scalable model that continues to serve the city's public safety goals.

Program Mission



Pathway to Home will operate as a secure transitional housing program for local residents, offering structure, supervision, and support with a single goal: helping participants exit homelessness and re-enter the workforce and community life.

The program follows a Housing First approach, which prioritizes safe, stable shelter as a prerequisite for restoring individual responsibility, reducing service dependency, and enabling long-term success. Participation in support services is strongly encouraged to promote behavioral stability and readiness for reintegration.

Key Components of the Program

- **Rebranding for Purpose and Clarity**
Opportunity Village will be rebranded as Pathway to Home to clearly define its function as a secure, transitional housing site, not a drop-in shelter or encampment. Signage and outreach materials will reinforce the message that this is a structured, time-limited program focused on housing results and public accountability.
- **Local Residency Requirement**
To protect City resources, only individuals with verified ties to Banning will be eligible. This includes proof of previous local residence, employment, schooling, or involvement with Banning's justice system. Verification will be handled through official documents such as utility bills, employer letters, or referrals from probation or city-based providers.
- **Coordinated Entry and Service Alignment**
The program will not allow walk-ins or open enrollment. All participants must be referred through the Homeless Management Information System (HMIS) by trusted agencies serving Banning to ensure coordination, prevent duplication of services, and build on participants' existing service histories. FIASGP will review prior HMIS records to identify gaps and avoid overlapping supports.
- **Security Protocol, Site Operations**
The site will operate with 24/7 trained staff and security protocols, including a participant code of conduct, guest restrictions, and community agreement enforcement. A three-strike policy will be implemented for major violations, with removal procedures coordinated with BPD to ensure lawful and timely intervention. Existing security and program staff will be retained and funded through the original grant, and will continue as city employees operating under the supervision and guidance of FIASGP to maintain continuity and leverage site-level expertise.
- **Accountable Case Management**
All participants will be paired with a case manager to develop and follow a housing



stability plan, with the goal of exiting the program into permanent housing within 30–120 days. Support services will focus on:

- Employment readiness and vocational referrals
- Enrollment in state and federal assistance programs (CalFresh, Medi-Cal, etc.)
- Voluntary participation in behavioral health and recovery services
- Rapid Rehousing services, including housing navigation, landlord engagement, and short-term rental assistance, delivered through the HHAP grant currently administered by FIASGP
- Additional housing support opportunities through other Riverside County Continuum of Care (CoC) funding streams, for which FIASGP is actively applying to expand access and service capacity

FIASGP will also work to augment and strengthen existing supportive services already being provided at Opportunity Village, ensuring consistency and improved outcomes.

- **Rapid Rehousing Services**
FIASGP will provide housing search, placement support, and time-limited rental assistance. HHAP funding already secured by FIASGP will be used specifically to address housing barriers such as deposits, application fees, and landlord incentives. However, additional funding, as outlined later in this proposal, is being requested to cover staffing, navigation, and wraparound services necessary to fully implement the rapid rehousing model. Housing navigators will work to move participants off public assistance and into self-supported housing as quickly as possible.

Coordination with Law Enforcement and Partner Agencies

FIASGP understands the importance of law enforcement in maintaining public safety and supporting participant reintegration. We will partner with the Banning Police Department to:

- Review referrals with a public safety lens to address any active legal concerns
- Enforce site protocols and respond to incidents to maintain a secure environment
- Hold monthly coordination meetings with BPD to track compliance and address trends
- Work with Probation and justice-serving agencies to connect eligible participants to legal aid, expungement services, and diversion pathways



We recognize the City's staffing limitations and will operate with minimal strain on BPD. However, strategic coordination and support from the City of Banning will be essential to ensure program success and long-term stability.

Protecting the Community and Public Resources

- The program is structured to prioritize individuals with verified ties to Banning, such as prior residency, employment, schooling, or justice system involvement, through a controlled referral process.
 - Public Accountability: All services will be outcomes-based, with performance tracked and reported regularly to City leadership.
 - Regional Coordination: FIASGP will regularly engage with local stakeholders, including nonprofits, outreach teams, and public safety partners, to share updates, coordinate efforts, and align services. These informal check-ins will help reduce duplication and support better outcomes across the region.
-

Resource Request

- Site Management Authorization
Requesting the city formally designate FIASGP as the lead agency for Opportunity Village for an initial 12-month term, renewable based on performance and compliance, while retaining existing on-site staff in roles that support continuity and program stability.
- Funding Request
Requesting \$400,000 annually from the City's remaining Emergency Relief and COVID Response (ERC) funds, to cover:
 - Salaries for staff, security, and case management
 - Site maintenance, utilities, and operational overhead
 - Program reporting and compliance monitoring
- City Agency Support
Continued support or integration of current Opportunity Village case managers, program



directors, and staff will ensure coordinated problem-solving, fast response to infrastructure issues, and alignment with the city's broader public safety goals.



12-Month Outcome Goals

Indicator	Target
Participants Housed On-Site	Up to 30 Banning residents
Permanent Housing Placements	At least 50% (15 individuals)
Employment/Vocational Engagement	At least 40% enrolled
Access to Public Benefits	At least 75% connected to two or more support systems
Performance will be tracked using HMIS and submitted in quarterly briefings to City leadership and BPD.	

Conclusion

Pathway to Home is a common-sense, safety-first solution for addressing unsheltered homelessness in Banning. It ensures that City resources are used efficiently, locally, and with accountability. The program combines secure operations, strict participant standards, close police partnership, and proven strategies to move individuals into stable, independent living.

This model preserves local staff expertise, expands supportive services, and restores a coordinated structure under a proven lead agency.

FIASGP stands ready to help the City meet its goals for cleaner streets, safer neighborhoods, and better outcomes for our residents. We respectfully request a meeting to finalize a partnership agreement and begin implementation.



COLLABORATION BETWEEN FAITH IN ACTION OF SAN GORGONIO AND OPPORTUNITY VILLAGE

Faith in Actions accomplishments for Opportunity Village

Accomplishments	TOTALS
Referred to Home Connect	5
Schedule a Medical Appointment	10
Obtained Driver's License	0
Received a gas card or bus pass	21
Obtained CA ID	8
Obtained SSI Benefits	0
Obtained Section 8 voucher	0
Submitted Section 8 Voucher	0
Submitted Section 811 Voucher	1
Obtain Birth Certificate	9
Enrolled in Health Insurance	1
Completed VISpdar	64
Connected to another agency (state what agency and when)	10
Obtained CalFresh 1st time	1

Accomplishments	TOTALS
Completed pre registration online for Section 8 voucher	4
SSI replacement card	1
Applied for general assistance	4
Veteran Referral services	1
BenefitsCal enrollment	3
Notary Services	9
Immigration assistance	1
Domestic Violence emergency referral	0
Participant entered into HMIS	64
Created resume	11
registered with indeed, and CalJobs Account	7
Provided Transportation (other than bus pass/gas card)	8
Created 90-Day Transition Plan	64
Set up bank Account	10
Attended Life Skills Workshop	26
completed Birth Certificate Application	9
Total of services provided	352

Contract ended January 2024
11 Opportunity Residents moved into housing due to FIASGP efforts