PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF THE AGENDA

1. AGENDA ITEMS

1.a Parks, Recreation and Open Space (PROS) Plan Update
   Puyallup - PROS Plan Update 2019 - Scope of work

1.b Presentation: Vision 2050
   081519 Draft PCRC V2050 Comment Letter
   VISION 2050 Update

CITIZEN COMMENTS

ADJOURNMENT

The City Council Chambers is wheelchair accessible. Those needing assistance with hearing devices should contact the City Clerk's Office (253-841-5480) the Friday preceding the meeting.
City Council Agenda Item Report

Submitted by: Sarah Harris
Submitting Department: Parks, Recreation and Facilities
Meeting Date: 8/27/2019

Subject:
Parks, Recreation and Open Space (PROS) Plan Update

Presenter:
Sarah Harris, Parks & Recreation Director

Recommendation:
Provide feedback to staff and consultant regarding the PROS Plan update:

1. What do you think is working well in Parks & Recreation?
2. What do you think needs improvement?
3. Do you have any specific facility needs identified that you would like to see addressed as part of the PROS Plan Update?
4. Do you want to see maintenance/repair and replacement (R&R) requirements?
5. How should capital projects identified in the PROS Plan be funded?

Background:
The City of Puyallup last updated our Parks, Recreation and Open Space (PROS) Plan in 2014. The Plan must be updated every six years to be eligible for grants through the Washington State Recreation Conservation Office (RCO). The City solicited Request for Proposals, seeking a consultant to work with staff on the update. Four proposals were received and were reviewed by City Staff. All four consulting groups were interviewed and Beckwith Consulting Group was selected based on their team's vast experience and expertise in PROS Plan updates.

The PROS Plan creates a vision and strategic implementation plan to provide opportunities for citizens to live active and healthy lifestyles, experience vibrant community spaces, connect with nature and identify integral elements of a dynamic community. The PROS Plan will include the following elements:

1. An inventory of park, trail and open space properties managed by the City of Puyallup
2. An analysis of demographics, population trends, and growth projections
3. An analysis of demand and need for parks, trails, and open space within the Puyallup city
limits
4. Identification of projects to be accomplished to meet the identified needs based on projected funding

Council Direction:

Fiscal Impacts:

ATTACHMENTS

- Puyallup - PROS Plan Update 2019 - Scope of work
Scope of Work
City of Puyallup
Park, Recreation & Open Space (PROS) Plan

Beckwith Consulting Group
16 May 2019
## Our schedule and budget

<table>
<thead>
<tr>
<th>Availability to work on project</th>
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<tr>
<td>Team Leader/Parks Planner - Tom Beckwith FAICP</td>
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<td>Landscape Architect - Jennifer Kiulaala ASLA LEED</td>
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<td>Architect - Emily Wheeler AIA LEED BD+C</td>
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<td>Civil Engineer - Eric Scott PE</td>
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<td>GIS Technician - Jennifer Hackett</td>
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<td>Public Outreach - Aimee Beckwith</td>
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### General hourly rates:
- $125-200/hr for principals
- $105-125/hr for professionals
- $75-105/hr for technical
- $55-75/hr for support skills

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<th>Monthly Schedule</th>
<th>Assigned to project</th>
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<td><strong>1. Initiate your process</strong></td>
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<td><strong>2. Update your demographics and inventories</strong></td>
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<td><strong>3. Update your goals/strategies</strong></td>
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<td><strong>4. Update your plan elements</strong></td>
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<td><strong>5. Develop your implementation programs</strong></td>
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<td><strong>6. Publish your PROS Plan</strong></td>
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**Milestone public workshops and events**

**Project budget:** $49,317
Our scope of work

Following is a brief description of our approach outlined in the gantt chart on the preceding page. The exact approach we will undertake for your PROS Plan update will depend on your preferences and experience-to-date - which we will resolve with you prior to proceeding.

1: Initiate your process

Task 1a: Conduct your retreat

We will conduct a workshop with you, your staff, Parks, Recreation & Seniors Advisory Board, and others you deem appropriate to strategize about:

- Your vision and assessment of work completed since your 2015 PROS Plan,
- Who and how to involve your public, nonprofit, and for-profit providers, user groups, and public including the Puyallup School District, YMCA, Fife Parks Department, and others.

Webpage/newsletter - we will post newsletters and other materials on your planning process, schedule, meeting locations, plan proposals, and other particulars on a continuous basis throughout your process.

2: Update your inventory of programs and facilities

Task 2a.1: Update your demographic trends

We will analyze your present and projected population and demographic trends using 2013-2017 American Community Survey (ACS), and Washington State Office of Financial Management (OFM) source data to determine your projected resident population and demographic characteristics by age group for a 6-50 year planning period.

Task 2a.2: Update your programs inventory

We will inventory recreation programs provided by you and all other public, nonprofit, and for-profit program providers to determine user profiles as well as program volumes, fees, revenues, and costs.

**Task 2a.3: Update your facilities inventory**

We will inventory facilities owned, maintained, and scheduled by you and all other public, nonprofit, and for-profit agencies including the history, condition, development and use capabilities, and other relevant features of each property holding and facility that has been developed or could be made available for public use by you or others.

We will input your facility inventory into NRPA’s Park Metrics (formerly PRORAGIS) databases to access and compare your programs, facilities, staffing, maintenance, finance, and other benchmarks with other similarly sized park agencies and communities.

Task 2b: Update your maintenance, repair, and replacement (R&R) requirements

We will estimate your life cycle maintenance requirements and the remaining life of your facilities including the repair and replacement (R&R) costs required when your asset’s life has been expended.

Task 2c.1: Conduct your sponsor/user group workshops - with all public, nonprofit, and for-profit provider and user groups citywide and by neighborhood that sponsor or provide programs or facilities of interest to you to determine user profiles, service areas, issues, and suggestions about joint venture development, programming, operating, or maintaining opportunities of interest.

Task 2c.3: Conduct your resident survey - we will conduct an on-line survey of your residents mailing a postcard invitation in multiple languages using the **USPS Every Door Direct Mail (EDDM)** service to every mailing address in your zip code to determine their reason for using or not using your programs and facilities, level of satisfaction or dissatisfaction, desires for future programs or facilities, and preferences concerning financing measures.
Note - recent advances in the use of call screening and blocking as well as household use of cell phones rather than landlines have rendered traditional telephone sampling techniques more expensive and less and less statistically reliable.

We have found the use of EDDM in promoting the completion of on-line (with mail-out/mail-back option for those that prefer) surveys to be more transparent and representative of public opinions and accurately predictive of voters in subsequent funding referendums.

Task 2c.4: Conduct your school student survey - we will conduct a survey of your school students to determine their recreation program involvement, satisfaction, interests, and desires for future programs or facilities. We will also develop ‘kids-at-risk’ assessments of the characteristics of students who are not involved in your or any other organization’s outreach programs including their reasons for not participating.

Task 2d.1: Update your activity requirements projections
We will project your resident recreation activity participation rates and volumes using a combination of sources including:

- Washington State RCO Statewide Comprehensive Outdoor Recreation Plan (SCORP) - for participation rates, frequency, and peak day schedule data for over 100 outdoor and indoor recreation activities by age, gender, race/ethnicity, and income based on RCO’s 12-month diary-based SCORP surveys.

Using these age-specific participation source rates, we will project your recreation demand, establish your existing service or capture rates, project your unmet or latent demand interests, and define your recreation needs.

Task 2d.2: Update your facility requirements
We will project your facility requirements using facility carrying capacity models, geographic information system (GIS) gap analysis, and RCO’s LOS scoring matrix to determine the impact of your geography and walking and biking connectivity has to:

- Establish your facility capacity
- Determine your existing level-of-service (ELOS)
- Propose your level-of-service (PLOS) standards
- Determine your distributional LOS or geographic walkability access – by sidewalk, trail, bike lane, and transit
- Project your land acquisition, facility design, construction, and other costs

Task 2e: Update your financial conditions and prospects
We will analyze your financial prospects to accomplish your 6 and 50-year administration, recreation, maintenance, and development requirements for:

- Present and probable financial trends
- Supplemental funding allocations
- Program cost recovery measures
- Other funding approaches and prospects

Task 2f: Review your assessments
We will review your demographics, program and facility inventories, R&R requirements, workshop and survey results, and financial prospects during workshop review sessions with you, your staff, Parks, Recreation & Seniors Advisory Board, and others you deem appropriate. Your workshop participants will clarify policy issues and define questions to be resolved in following tasks.

3: Update your goals and strategies

Task 3a: Update your goals and strategies
Based on the results of task 2f, we will define:

- Priorities
- Role/responsibility options
- Existing and proposed level-of-service (ELOS/PLOS) standards and geographic accessibilities
- Funding and cost recovery strategies.

Task 3b: Select your strategies
We will review your updated goal statements and strategy options during a workshop review session.
session with you, your staff, Parks, Recreation & Seniors Advisory Board, and others you deem appropriate. Your workshop participants will resolve final goal statements and select strategy approaches to be used in the development of your program and facility plan elements.

4: Update your plan elements

4a: Conduct your planning/design workshops
We will work with you to conduct public workshops to update 6-50 year planning and design solutions with your user group interests citywide and by neighborhood including:
- Open space and wildlife conservation interest groups,
- On and off-road trail user groups,
- Athletic leagues and user organizations,
- Aquatic, art, recreation, child, teen, senior, and special population program users.

We will conduct the workshops where your participants jointly create (and we illustrate) as many ideas as possible for every type of plan element from recreation programs to open spaces to trails to parks to athletic facilities to indoor facilities. We will develop these workshop ideas without critical evaluations until your participants are satisfied that all possible ideas have been explored.

Task 4b: Update your plan elements
We will develop holistic 6-50 year PROS Plan and each of your park site master plan elements for all your programs and facilities using the following progressive plan layering approach:

- Your recreation programs - identifying activity interests to be provided by you or other public, nonprofit, or private agencies.
- Your environmental parks - identifying unique environmental, wildlife habitat, open space, historical, and cultural landmarks to be conserved and accessed for public use in addition to your Bradley Lake, Clark’s Creek and Wildwood Parks
- Your on and off-road trails - mapping and identifying your internal park trails as well as your potential on and off-road hike, bike, and dog trails, pathways, bikeways, sidewalks, and streetscapes by which to link your parks, schools, and commercial districts into a cohesive network including connections to your Riverwalk Trail, Foothills Trail, and proposed Loop Trail.
- Your outdoor recreation parks - defining picnic facilities, playgrounds, athletic courts, and fields with which to fill the walkability gaps between your parks as well as your school facilities and any appropriate other public, nonprofit, or for-profit recreation facilities to meet your park needs for East Valley/Shaw Pioneer and West Hills UGA expansion areas.
- Your indoor recreation - defining your fitness centers, gymnasiums, class and meeting rooms, childcare, fine and performing arts, teen, senior, and special population facilities using your Valley Sports & Recreation Center, Pioneer Park Pavilion, and War Memorial Center.
- Your supporting facilities - for maintenance and administration staffing and office and yard facility requirements at your Parks Maintenance Yard.
- Your composite overlay plans - into a unified and identifiable vision to be presented to and readily adopted by your Parks, Recreation & Seniors Advisory Board and City Council.

Task 4c: Conduct your open houses
We will conduct open houses with your public, nonprofit, and for-profit sponsors, user groups citywide, by neighborhood, and during special event pop-up exhibits. We will post the proposals and open house survey questions on a newsletter on your website.

Task 4d: Review/select your preferred plan elements
We will review the charrette proposals, PROS Plan elements, and open house result with you, your staff, Parks, Recreation & Seniors Advisory Board, and others you deem appropriate at workshop sessions. Your participants will review the comments and select your preferred plan elements to be programmed for implementation.
5: Update your implementation plan

Task 5a: Update your implementation program
Based on the results of task 4d, we will develop a detailed 1-6 and 7-50 year implementation program to achieve your proposals including:

- **Your recreation program development and cost recovery strategy** – should you decide to program recreation with your resources and/or transfer programs to other public, nonprofit, or for-profit agencies where feasible and desirable.
- **Your R&R cost containment** – defining your repair and replacement life cycle and end of useful life costs.
- **Your prioritized 6/50-year Capital Facilities Program (CFP)** – correlating your proposed level-of-service (PLOS) estimated park or facility project acquisition, design, and development with possible funding sources or methods.
- **Your facility financial scenario(s)** – using park and non-motorized trail impact fees, special property tax levies or levy lid lifts, general obligation bonds, or lease-to-own (LTO) agreements including 63:20 nonprofit developers, and/or joint ventures with other public, nonprofit, for-profit agencies, community organizations, or user groups.
- **Your performance or benchmark measures** – on meeting recreation program services, park access gaps, open space connections, trail completions, park and facility projects, and other implementation actions with any necessary action adjustments to achieve progress.

We will resolve which package of cost containment, recovery, funding source, and/or organizational scenario provides the most stable financing strategies for your programs and facilities for the 1-6 and 7-50-year periods.

Task 5b: Conduct your open houses
We will conduct open houses, pop-up exhibits, and presentiations to your public, nonprofit, for-profit sponsors, user groups citywide, by neighborhood, and during special even pop-up exhibits on your implementation proposals. We will post the proposals and open house survey questions in a newsletter on your website.

Task 5c: Survey your resident voters
We will survey a random sample of your resident voters. The postcard will invite residents to complete a MetroQuest interactive survey in appropriate languages of your PROS Plan’s development proposals, visual preferences, scenarios, tradeoffs, priorities, projects, and budgeting to determine:

- **Their approvals and priorities** - for your recreation program, open space, trail, park, and facility proposals.
- **Their financing preferences and priorities** - including methods and amounts of proposed property tax revenue allocations, property tax levy rate adjustments or levy lid lifts, general obligation bonds, user fees and charges, lease/purchase procurements, and joint ventures.

The results will provide you a valid method of determining public support for your PROS Plan proposals particularly aspects requiring public financing and joint ventures with other agencies.

Task 5d: Select your implementation measures
We will review your plan proposals, implementation particulars, open houses, and voter survey results during workshop review sessions with you, your staff, Parks, Recreation & Seniors Advisory Board, and any others you deem appropriate. Your workshop participants will select capital facility projects, revenue sources, all implementation particulars, and performance measures.

6: Publish/adopt your plan documents

Task 6a: Edit/publish your PROS Plan documents
We will edit and publish:
- **Powerpoint presentations** – of your recreation program, environmental, trail, park,
and facility proposals.

- **PROS Plan narrative document** - of your goal statements, recreation programs, facility plans, financial, and performance measures.
- **Technical appendices** - of your GMA Comprehensive Plan Parks & Recreation Element, SEPA Checklist, 6-year Capital Facilities Program (CFP), and RCO Checklist.

**Task 6b: Adopt your PROS Plan, CFP, and performance measures**
We will help you discuss your PROS Plan and CFP with your Park Board, Planning Commission, and City Council to complete your GMA/RCO required hearings for adoption proceedings.
City Council Agenda Item Report

Submitted by: Katie Baker
Submitting Department: Development Services
Meeting Date: 8/27/2019

Subject:
Presentation: Vision 2050

Presenter:
Katie Baker, Senior Planner

Recommendation:
Receive staff's informational presentation on Vision 2050 and offer any applicable direction.

Background:
VISION 2050 is a pending update to VISION 2040, which is the current long-range plan for the region that was adopted in 2008 by the Puget Sound Regional Council (PSRC). Understanding that much has changed in this region in the last decade, PSRC is updating the document to incorporate new information and population projections, recognize major changes, and update the policies and actions identified in the plan. PSRC has a key role in reviewing and certifying all locally-adopted Comprehensive Plans, which is a prerequisite to being eligible for PSRC-administered grant funding, so it is important for Puyallup and other local jurisdictions to be engaged in the PSRC VISION process and to ensure that our local land use plans are consistent with the current regional policies.

The draft VISION 2050 describes how the region should grow and maintain what people value here – the natural environment, economic opportunity and great communities. It also addresses affordability, equity, climate change and other challenges. The draft plan lays out policies and actions for guiding growth to encourage more housing and jobs, and how transportation will help people make connections to where they need to go.

The main themes and policies addressed in the draft Vision 2050 plan are:
• Increasing housing choices and affordability
• Providing opportunities for all
• A strong economy and balanced job growth throughout the region
• Significantly reducing greenhouse gas emissions
• Transportation that connects centers and improves mobility
• Growth focused in centers and near fast and frequent transit
• Restoring the health of the Puget Sound
• Protecting a network of open space
The draft VISION 2050 document is now available for review and PSRC is taking comments until September 16th. The Pierce County Regional Council (PCRC) has reviewed a draft letter (attached) to provide comments identifying issues that are broadly agreed upon by all jurisdictions within Pierce County. However, individual jurisdictions are still encouraged to provide their own comment letters to identify areas of specific concern. At this upcoming study session, staff will provide a presentation giving an overview of the VISION 2050 document and its main themes, major changes, and aspects most likely to affect Puyallup. With Council concurrence, staff will then use the comments and direction provided by Council to inform a City comment letter on the VISION 2050 document, a draft of which is expected to be presented at the September 10th regular meeting.

Council Direction:

Fiscal Impacts:

ATTACHMENTS
  • 081519 Draft PCRC V2050 Comment Letter
  • VISION 2050 Update
September 12, 2019

Puget Sound Regional Council
1011 Western Avenue, Suite 500
Seattle, WA 98104-1035
Via email at vision2050@psrc.org

RE: Draft VISION 2050 Plan Public Comment

To Whom it may concern:

The Pierce County Regional Council (PCRC) was created to ensure planning between Pierce County and its cities and towns was accomplished in a coordinated, consistent manner. The Council is comprised of elected officials from Pierce County, each of its 23 cities and towns, and the Port of Tacoma. The primary responsibility of the PCRC is to ensure that the Growth Management Act requirements are coordinated within the County and the region.

This letter discusses the draft VISION 2050 (V2050) released for public review by the Puget Sound Regional Council (PSRC) in July 2019; the PCRC discussed draft V2050 at its summer 2019 meetings and voted on September 12 to submit the following comments as a body. Through these comments, the PCRC is requesting edits and additional language/policies that address:

1) Housing-Jobs Balance
2) Preservation of Manufacturing/Industrial Centers, and
3) the Role of Major Military Installations.

Thank you for your consideration of these comments.

JOBS-HOUSING BALANCE
At page 26, draft V2050 states that the “Jobs-housing balance compares the relative amount of housing and employment in an area, with an aim toward reducing long commute trips. Across the region, the strategy generally plans for improved jobs-housing balance compared to today.” These statements reflect the fact that VISION 2040 implementation has not resulted in (or even moved toward) an even, region-wide jobs-housing balance.

Vision 2040 incorporated an economic development model with jobs and housing growth throughout the region. The Regional Growth Strategy stated in part:
VISION 2040 envisions a future where:
• A better balance of job locations and housing is achieved, facilitated, and supported by incentives and investments.
• Meaningful steps are taken to reduce carbon emissions and minimize the region’s contribution to climate change

Under the draft V2050, the following concepts (among others) are prioritized:

VISION 2050 envisions a future where the region:
• Achieves a better balance of jobs and housing across the region.
• Within cities, creates and supports centers to serve as concentrations of jobs, housing, services, and other activities.

Draft V2050 continues:
Uneven economic prosperity has also contributed to long commutes and the need for auto trips to retail and services. The Regional Growth Strategy encourages shifting expected employment growth from King County to Kitsap, Pierce, and Snohomish counties. Jobs-housing balance compares the relative amount of housing and employment in an area, with an aim toward reducing long commute trips. Across the region, the strategy generally plans for improved jobs-housing balance compared to today. Access to good paying jobs outside of King County is important for regional mobility, environmental outcomes, and community development.

It’s difficult to think of a major social problem in the Puget Sound unrelated to the concentration of employment and wealth in jurisdictions that have not planned or allowed for enough housing to accommodate that economic growth. The existing and worsening jobs-housing imbalance has contributed to increased homelessness, increased transportation costs, negative impacts to health, and time away from communities and families.

Housing location is just as key as job location to achieving a jobs-housing balance. Implementation of VISION 2040 and its planned concentration of jobs in certain areas and housing in others has not solved the worsening jobs-housing balance in the Puget Sound region. The draft VISION 2050 language above should be amended to read:

Uneven economic prosperity has also contributed to long commutes and the need for auto trips to retail and services. The Regional Growth Strategy encourages shifting expected employment growth from King County to Kitsap, Pierce, and Snohomish counties while also shifting expected housing growth into Seattle, Bellevue, and other King County urban areas with acute affordable housing shortages. Jobs-housing balance compares the relative amount of housing and employment in an area, with an aim toward reducing long commute trips. Across the region, the strategy generally plans for improved jobs-housing balance compared to today. Access to good paying jobs outside of King County, and access to affordable housing within King County, is important for regional mobility, environmental outcomes, and community development.
The February 2019 Draft SEIS graphic “2050 Jobs-Housing Index” (see above) demonstrates the anticipated jobs-housing imbalance throughout the region under each originally proposed Regional Growth Strategy (RGS) Alternative. Under all three alternatives depicted in the graphic, King County would continue to experience more than 1.3 jobs per housing unit, with the Seattle-Shoreline area adding over 1.7 jobs per housing unit; on the other hand, Snohomish, Pierce, and Kitsap Counties would all experience less than 1 job per housing unit.

The Preferred Alternative included in draft V2050 has essentially the same indices as the Transit Focused Growth. Figure 4.1-1 demonstrates that as currently drafted, the Plan will assume - and even plan for - a continued jobs-housing IMBALANCE and continued worsening greenhouse gas emissions due to long home-work commutes.

This growth pattern in King County jurisdictions where robust job growth has occurred runs counter to the GMA. As stated in RCW 36.70A.070, local housing elements should include the following components:

1. an inventory and analysis of existing and projected housing needs,
2. goals, policies, objectives, and mandatory provisions for the preservation, improvement, and development of housing,
3. identification of sufficient land for a range of housing types to match community needs, and
4. adequate provisions for the needs of all economic segments of the community.

As jobs are located within a city or county, that jurisdiction must plan to provide the affordable housing sufficient for those jobs.

The V2050 strategy regarding where to distribute future growth in the region is a matter of policy. Given the repeated regional recognition of a need to correct the current Puget Sound jobs-housing balance,
the Regional Growth Strategy should strive toward an index of 1.0 in each subarea of all four PSRC counties, and identify actions and policies needed in each subarea to achieve that balance.

Housing prices are affected by supply and demand. King County housing prices reflect the short supply and severe unmet demand for housing in areas that have experienced the most significant amount of job growth, specifically in "SeaShore" and "East King" subareas. Those with wages too low to afford housing prices there are forced to commute ever further away into parts of the region that have benefitted least from the economic growth experienced in King County. Housing shortages for those who work in, but cannot afford to live in, urban King County have contributed to the increasing congestion on major transportation routes into and out of King County.

V2050 must counter, rather than exacerbate, this inequity; it must include policies that promote job creation outside the subareas with the highest jobs-housing index and simultaneously promote housing production within the Seattle-Shoreline and urban East King County areas to help address the existing imbalance.

PSRC must establish a standard ensuring that each county plan for enough housing to accommodate job growth projections within its borders. If existing and anticipated housing demands are not addressed near the areas where jobs locate, the jobs-housing imbalance demonstrated in the DSEIS will occur as anticipated, and there will be a major internal inconsistency within V2050 between the RGS and the goals.

The jobs-housing imbalance also contributes to greenhouse gas emissions produced from long distance automobile commuting patterns and population displacement. Without a jobs-housing balance throughout the region, population will continue to grow in smaller, suburban and more rural communities, thereby increasing CO2 emissions, stormwater pollution, reducing habitat and open space, while also displacing lower-income people least prepared to handle additional transportation costs.

Proposed RGS-Action-3, RGS-Action-5, MPP-Ec-18, MPP-H-6, H-Action-1, H-Action-4, and T-Action-1 all address the jobs-housing balance at some level; numerous other policies address housing specifically. Each of these policies should anticipate not only jobs locating where housing exists, but also housing locating where jobs exit. Otherwise the VISION 2050 jobs-housing balance will never be a reality.

Page 96:
Amend Housing Policy MPP-H-1 to read:

Plan for housing supply, forms, and densities to meet the region's current and projected needs consistent with the Regional Growth Strategy and to advance job-housing balance to the maximum extent feasible.

Amend Housing Policy MPP-H-6 to read:

Develop and provide a range of housing choices for workers at all income levels throughout the region in a manner that promotes accessibility to jobs and provides opportunities to live in proximity to work. High concentrations of jobs are located in manufacturing/industrial centers; careful consideration for protection of industrial land must be given when considering housing in proximity to a Manufacturing Industrial Center (MIC).
Amend Housing Actions H-Action-1 to read:

Regional Housing Strategy: PSRC, together with its member jurisdictions, state agencies, housing interest groups, housing professionals, advocacy and community groups, and other stakeholders will develop a comprehensive regional housing strategy to support the 2023-24 local comprehensive plan update. The housing strategy will provide the framework for regional housing assistance (see H-Action-2, below) and shall include the following components:

- A regional housing needs assessment to identify current and future housing needs to support the regional vision and to advance job-housing balance to the maximum extent feasible
- Strategies and best practices to promote and/or address: housing supply, the preservation and expansion of market rate and subsidized affordable housing, housing in centers and in proximity to transit, jobs-housing balance, and the development of moderate-density housing options
- Coordination with other regional and local housing efforts

REGIONAL COLLABORATION

Page 17:
Add reference to Ports as follows:

**Ports**
Our region includes four Seaports and an international Airport. These significant public facilities include irreplaceable infrastructure and provide water and air access for people and goods to our region. Much of the region’s economic vitality is tied to our ports. Coordinating planning efforts to protect our ports and related land uses and access is a regional priority.

Page 26:
Amend the discussion regarding "Access to High-Capacity Transit" as follows:

The central Puget Sound region is investing heavily in its high-capacity transit system and greatly expanding light rail, bus rapid transit, and passenger ferry service. Since the initial Regional Growth Strategy in VISION 2040 was adopted, the region's voters approved two major Sound Transit ballot measures and other transit agencies have significantly expanded planning for high-capacity transit. VISION 2050 incorporates a renewed focus on locating growth near current and future high-capacity transit facilities. Rail, ferry, and bus rapid transit station areas are ideal for increased density, new residences, and businesses—referred to as transit-oriented development. **Transit-oriented development near stations located in manufacturing/industrial centers (MICs) will look different than development in other centers to maintain the region's focus on protecting and developing our industrial lands, jobs, and the region's overall economic vitality.**

Allowing for greater employment and population growth within walking distance to high-capacity transit promotes the use of the region's transit systems and reduces the number of trips that require a personal vehicle. VISION 2050 includes a goal for 65% of
the region’s population growth and 75% of the region’s employment growth to be located in regional growth centers and within walking distance of high-capacity transit.

PSRC GUIDANCE FOR LOCAL GOVERNMENTS
Under “Guidance for Aligning Growth Targets” starting at page 43 of the draft V2050, language states:

PSRC will provide updated guidance and technical assistance to counties and cities as they develop countywide growth targets and prepare comprehensive plan updates. Guidance will address housing, regional centers, goals for transit-oriented development, support for jobs-housing balance, and other aspects of VISION 2050.

This concept is incorporated into draft MPP RGS-2, RGS-3 and RGS-Action-3 as well.

Please clarify what “consistent countywide targeting processes” means (i.e., a process consistent within a single county, or consistent across all four counties?) Please also clarify what “guidance” in this context means.

The Guidance for Aligning Growth Targets section states that “PSRC will update the Plan Review Manual to provide additional guidance on planning for growth targets prior to [C]omprehensive [P]lan updates.” PSRC’s guidance for setting growth targets should recognize that:

- unique sub-regional realities exist (e.g., geographical and environmental constraints, transportation access, external growth pressures such as a military installation);
- local growth trends differ from one jurisdiction and/or sub-region to another; and
- relative distribution of growth to individual cities and unincorporated places will be determined through countywide target-setting, taking into account local circumstances.

Also under Guidance for Aligning Growth Targets, draft V2050 continues in part:

In its review of comprehensive plans for certification, PSRC reviews consistency of the plan with adopted countywide growth targets. . . . If adjustments to countywide growth targets are needed, they should be coordinated through the countywide process.

The guidance provided should allow for some flexibility in whether a jurisdiction has met adopted targets at the time of certification, recognizing the unique differences and actual growth that are beyond a jurisdiction’s control.

Page 44:
Amend MPP-RGS-3 as follows:

Allow flexibility in establishing and modifying countywide growth targets considering unique differences within sub-regions and individual communities, provided the growth targets support the Regional Growth Strategy.

Amend MPP-RGS-7 as follows:
Attract 65% of the region’s residential and 75% of the region’s employment growth to high-capacity transit station areas to realize the multiple public benefits of compact growth around high-capacity transit investments. As jurisdictions plan for growth targets to achieve the regional goal, focus development near high-capacity transit, provided that high concentrations of housing are not appropriate on industrially-zoned lands.

**ANNEXATION AND POPULATION TARGETS**
Page 45:
When a city annexes an unincorporated area, that city should not be considered out of compliance with V2050. Please add a proposed MPP-RGS-14 as follows:

*Existing jobs and population within the urban growth area annexed into a town or city shall not be considered population and/or job growth in determining compliance with the adopted growth targets for that city or town. When areas are annexed, the growth target for that jurisdiction should be modified consistent with the Regional Growth Strategy to transfer the future development capacity that had been categorized in the urban unincorporated geography to that city or town.*

**UNFUNDED MANDATES ON LOCAL GOVERNMENTS**
Page 108:
To be consistent with Legislative intent and state statute, please amend proposed EC-Action-4 as follows:

*Economic Development Elements: Cities and counties will update (or adopt) their economic development element – tailored to meet the jurisdiction's unique needs and leveraging public investments – as specified in the Growth Management Act, when conducting the expected 2023/24 Comprehensive Plan update provided that funding is made available to small jurisdictions by the State Legislature as provided in RCW 36.70A.070(9).*

**MILITARY INSTALLATIONS WITHIN PSRC AREA**
Page 39:
Amend as follows:

*Military Installations*
Military installations play an important role in the central Puget Sound region's economy. Washington State has one of the highest concentrations of military personnel claiming residence, with the majority of personnel located at installations in the central Puget Sound region. Nine installations of various sizes are located in the region. Military employment greatly benefits the region's economy and generates billions of dollars in economic impact.

Military bases vary greatly in size, population density and character and often integrate industrial uses, commercial and service uses, and residential development. Installations are not required to plan under the Growth Management Act, and the Regional Growth Strategy does not allocate forecasted regional growth to these areas. However, installations serve as hubs for both employment and population, and it is important to work together on growth planning in and around bases. Because “PSRC recognizes the relationship between regional growth patterns and military installations, and recognizes the importance
of military employment and personnel all [sic] aspects of regional planning.” V2050 will, for the first time in the region’s planning, establish Major Military Installations as a regional geography. In concert with that recognition, it is appropriate to promulgate policies and implementing actions.

Between 2012 through 2019, traffic congestion has been the number one concern of military employees living in the Joint Base Lewis-McChord (JBLM) area. According to a 2018 SSMCP survey of the JBLM workforce, 71% of active duty service members live off-base and commute to work. If Department of Defense (DOD) civilian personnel are added, 87% of the JBLM workforce live off-base.

According to JBLM traffic monitoring devices, in 2018 about 57,000 vehicles per day routinely entered the installation during the work week. This total should be doubled to well over 100,000 per day to account for vehicles exiting Access Control Points. Mission readiness can be severely impacted when roadways providing access to and from the installation become impassable or heavily congested.

Many Washington residents believe the traffic congestion along the I-5 JBLM corridor is caused by the installation’s presence. However, in fact, I-5 has not been widened in the study area since 1975 and is inadequate to meet today’s civilian population demand. Between 1970 and 2010, the population of Washington State grew by 97 percent, Pierce County’s grew by 95 percent, and Thurston County’s grew by 228 percent. [PSRC should incorporate similar language regarding the area around Kitsap County’s and Snohomish County’s military installations.]

The State of Washington has recognized traffic volumes are negatively impacting commerce in the region and has focused some highway construction effort along the JBLM corridor on Interstate 5 (I-5). The JBLM Congestion Relief Project, funded by the state at $495,000,000, hopes to help alleviate some of the congestion on a five mile stretch of I-5 that bisects JBLM. The work on I-5, however, will not address the arterial road network which will continue to be a problem.

Through an ongoing Transportation Working Group and specifically through efforts funded September 2019 - September 2020 by a federal Office of Economic Adjustment (OEA) grant, the South Sound Military & Communities Partnership (SSMCP) is leading efforts to analyze local transportation impacts in the vicinity of JBLM.

The critical task recognized by both the State and SSMCP is to assess local transportation networks and multi-modal traffic alternatives in order to recommend, prioritize, and develop cost estimates for identified options to alleviate traffic congestion on local road networks in the vicinity of JBLM. The SSMCP traffic study will document trouble areas, offer mitigation strategies, prioritize selected projects, and recommend funding approaches to remedy the problem.

Major Military Installations are defined by PSRC as installations with more than 5,000 enlisted and service personnel. This regional geography is designed to promote coordination between the military installation, countywide planning efforts, and neighboring jurisdictions to plan for growth, address regional impacts and enhance multimodal transportation options. Military installations are major employers, associated with transportation congestion, housing and school capacity demand, and regional designation can help work to alleviate impacts.” Per the Regional Centers Framework, regional expectations for Major Military Installations include:
• Ongoing coordination between the military installation, countywide planning forum, and neighboring jurisdictions regarding planned growth, regional impacts, and implementation of multimodal transportation options.
• Support for multimodal commute planning and mode split goals for the installation.
• Completed Joint Land Use Study or similar coordinated planning effort.

In addition, include the following multicounty planning policies in V2050:

**MML-1:** Recognize that military installations can have beneficial economic impacts but can also result in land use, housing, and transportation challenges for adjacent and nearby communities.

**MML-2:** While the region does not fund infrastructure improvements within MML’s, it should assist proximate communities to address the challenges associated with MML’s through planning and infrastructure development.

**MML-Action-1:** PSRC will support and assist communities proximate to MML’s to meet their GMA obligations to plan for impacts associated with military installations.

**MML-Action-2:** PSRC will incorporate information, based on a completed local transportation study, how a project benefits transportation to and from a military installation into decision criteria for infrastructure funding allocations.

**MML-Action-3:** PSRC will coordinate with other agencies and NGOs regarding state level advocacy efforts for state and federal funding and policy support for military-community compatibility.

**REGIONAL GEOGRAPHY DESCRIPTION**

Page 27:

Amend the description of the Urban Unincorporated Area geography as follows:

Urban Unincorporated Areas capture a wide variety of urban lands, both lightly and heavily developed. These areas may be served by local transit and may include areas identified as potential annexation or incorporation areas.

**GLOSSARY**

The Glossary should be included as part of the main V2050 document rather than provide separately. Please attach it directly to V2050.

Within the Glossary for V2050, amend the definition of "Jobs-Housing Balance" as follows:

A planning concept which advocates that housing and employment be located closer together, with an emphasis on matching housing options with wages of nearby jobs, so workers have shorter commutes or can eliminate vehicle trips altogether.
Central Puget Sound Region

- 4 million people
- 4 counties: King, Pierce, Snohomish, and Kitsap
- 82 cities and towns
- Urban and rural
- 6,300 square miles
- 1,000 square miles in urban growth areas
A strong economy and a healthy environment
Preserve waters, farms, recreation and resource lands
Urban Growth Area and centers strategy
Local actions to achieve regional VISION
The long-range forecast is for continued growth

- The region is projected to grow by about **1.8 million people** between 2017 and 2050
- The region is projected to add about **1.2 million jobs** between 2017 and 2050
In 2050, the region’s residents will be:

**Older**
18% of the region’s population will be over the age of 65 by 2050, up from 14% today.

**More diverse**
Between 2000 and 2016, 81% of the region’s population growth was people of color.

**In smaller households**
In 2050 there will be 2.36 people per household on average, down from 2.50 today.
VISION 2050 Work Program

- 2017: Early work
- 2018: Scoping, research, planning
- 2019: SEPA review, draft plan
- 2020: Adoption
Feedback to Date

• Increasing **housing choices** and addressing affordability
• Preserving the **natural environment**
• Leading the way in **reducing greenhouse gas emissions**
Increase **housing** choices and affordability

Provide **opportunities** for all

Sustain a strong **economy**

Significantly reduce greenhouse gas **emissions**

Keep the region **moving**

Restore the health of **Puget Sound**

Protect a network of **open space**

Growth in **centers** and near **transit**

Act **collaboratively** and support **local efforts**
**Goals:** Overarching plan objectives

**Policies:** Multicounty principles for regional and local planning

**Actions:** Step to implement policies

**Regional Growth Strategy:** numeric strategy to plan for new growth

**Policy Sections**
- Regional Collaboration
- Regional Growth Strategy
- Environment
- Climate Change
- Development Patterns
- Housing
- Economy
- Transportation
- Public Services
Regional Growth Strategy

- Regional strategy where and how to grow
- Goals:
  - Focus growth in cities and centers
  - Diversity of communities
  - Better balance of jobs and housing across the region
  - Leverage investment in transit and services
  - Preserve farms and forests
Increase housing choices

Housing is a regional issue
Promote more housing, especially near transit, jobs and services
Create more affordable housing types and choices
Provide opportunities for all

Commit to equitable outcomes
Create and retain living wage jobs throughout the region
Address risk of displacement
Goal for **65%** of region’s population and **75%** of job growth to occur in regional centers and near planned high-capacity transit
Preserve open space and farms

Continue to focus growth in cities and urban areas

Support implementation of the Regional Open Space Conservation Plan
Keep the region moving

Comprehensive regional transportation system that supports all modes of travel
Connect centers with high-capacity transit network
Explore new technology and plan for 2050
Protect the environment

- Restore Puget Sound water quality
- Four-Part Greenhouse Strategy to address climate change
Collaborate & support local actions

Coordination across jurisdictions, agencies, tribes, businesses, and other stakeholders

Support countywide and local planning work
Implementation

• Data, tools, and planning guidance
• Local plans
• Regional transportation planning and funding
• Regional economic development planning
• Other regional actions
• 60-day comment period ends September 16

• September 5, 2019 – Growth Management Policy Board meeting
  • Public Hearing

• Growth Management Policy Board consideration in fall 2019
Local Concerns

- Pierce County Regional Council letter
- Regional Growth Strategy and growth allocations
- Document Sections and Policies
- Implementation and Action Items
PCRC Letter

- Jobs/Housing Balance
- Preservation of Manufacturing/Industrial Centers
- Role of Major Military Installations
Regional Growth Strategy

- Focuses growth within cities and centers, support transit and services
- Puyallup remains classified as a Core City
  - Also Lakewood, University Place, Auburn
- Should accommodate 23-28% of Pierce County population
  - Prior VISION 2040 document assumed 20%
- Should accommodate 23% of employment
  - Prior VISION 2040 document assumed 19%
Core Cities Include
Puyallup
Lakewood
University Place
Auburn
Core Cities Include
- Puyallup
- Lakewood
- University Place
- Auburn

Snohomish
- Pierce
- Kitsap
- King
How will new policies affect Puyallup and Comprehensive Plan certification?

• Policy Examples:

  • **MPP-DP-21 Plan** for densities that maximize benefits of transit investments in high-capacity transit station areas that are expected to attract significant new population or employment growth.

    • Possible actions: *Rezone* near Sounder Station, South Hill Transit Center, and along bus routes

  • **MPP-H-9** Expand housing capacity for moderate density housing to bridge the gap between single-family and more intensive multifamily development and provide opportunities for more affordable ownership and rental housing that allows more people to live in neighborhoods across the region.

    • Possible actions: *Adopt “housing choices”* code amendments, expand application of RM-10 (moderate density) zoning
Implementation and Action Items

What is the expected level of compliance with and implementation of these action items?

• Action Item Examples:

  • **En-Action-4** Counties and cities will work to address open space conservation and access needs as identified in the Regional Open Space Conservation Plan in the next periodic update to comprehensive plans.

  • **H-Action-4** Counties and cities will conduct a housing needs analysis and evaluate the effectiveness of local housing policies and strategies to achieve housing targets and affordability goals...
Recommendation

• Support PCRC comment letter

• Authorize signing a separate letter with other Core City jurisdictions

• If a Puyallup-specific letter is desired, it could address:
  • Challenges with increased growth projections
  • Questions about expectations of compliance with policies and actions
  • How that will be reviewed and considered in the certification process
Thank you.