



FRANKLIN COUNTY BOARD OF COMMISSIONERS

Monday

August 3, 2026

Franklin Plaza Training Room, 279 South Bickett
Boulevard, Louisburg, NC 27549

SEASON OF PRAYER - 5:55pm, Chairman Roxanne Bragg

CALL TO ORDER - 6:00pm, Chairman Roxanne Bragg

PLEDGE OF ALLEGIANCE

SPECIAL RECOGNITION - Economic Development Commission

1. COMMENTS FROM THE PUBLIC

This is the time set aside by the Board of Commissioners to allow individuals five minutes each to address the Board on issues concerning the county. The total time set aside for public comments is 30 minutes.

2. CONSENT AGENDA

- A. [July 13, 2026 Minutes](#)
- B. [FY27 Budget Amendment #2](#)
- C. [Releases, Adjustments, Refunds and Tax Collection Report](#)
- D. [Palziv Water Tower Repairs](#)
- E. [Kerr Area Transportation Authority Certified 5311 Designee](#)

3. ACTION ITEMS

- A. [Vaya Update](#)

Ryan Preble, County Manager, will introduce Elliot Clark, Regional Director of Community Relations for Vaya Health. Mr. Clark will share the most recent data dashboard activity for Franklin County. Vaya Health is the Local Management Entity/Managed Care Organization (LME/MCO) that oversees Medicaid, federal, state, and local funding for services and supports resources for mental health, substance use disorder, and intellectual disabilities.

ACTION REQUESTED: Receive update.

B. [Substance Use & Mental Health Advocacy Response Team Update](#)

Meredith Wester, Director of Programs, of the Franklin County Sheriff's Office will provide an update on Opioid funding. The Sheriff's Office SMART Team (Substance Use and Mental Health Advocacy Response Team) was created to combat the Opioid and Mental health pandemic affecting Franklin County citizens. The update will be provided as part of the annual requirement for funding.

ACTION REQUESTED: Receive update.

4. APPOINTMENTS

A. [Firemen's Relief Fund Board of Trustees \(Youngsville Fire District\)](#)

The Board is asked to consider appointing Andrew Dudash and Harold (Bud) Holden to the Firemen's Relief Fund Board of Trustees for Youngsville Fire District. Pursuant to NCGS § 58-84-30, each county deriving benefits from the provisions of this Article, shall appoint a local board of trustees, known as the trustees of the local Firefighters' Relief Fund, to be composed of five members, two of whom shall be elected by the members of the local fire department who are qualified as beneficiaries of such fund, two of whom shall be elected by the mayor and board of aldermen or other local governing body, and one of whom shall be named by the State Fire Marshal. Appointments made by the local governing body shall be residents of the fire districts and serve at the pleasure of the governing body. There is no term limit for relief board members.

ACTION REQUESTED: Consider appointing Andrew Dudash and Harold (Bud) Holden to the Youngsville Fire District's Firemen's Relief Fund Board of Trustees.

5. BOARD, MANAGER AND CLERK'S COMMENTS

This is the time set aside for the Board of County Commissioners, County Manager and Clerk to the Board to report on various activities. The Board may also discuss other items of interest.

6. CLOSED SESSION

The Board is asked to enter into closed session pursuant to the following North Carolina General Statutes:

- NCGS 143-318.11 (a)(3) Attorney-Client Privileged Communication
- NCGS 143-318.11 (a)(4) Industry/Economic Development
- NCGS 143-318.11 (a)(6) Personnel

Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 1

Item Title: July 13, 2026 Minutes

Initiated by (Name, Job Title): Kristen G. King, Clerk to the Board

Board action proposed: Consider approval.

Is this a consent agenda item? Yes

Is a public hearing needed? No

Summary of Request: The Board is asked to consider approval of the prepared minutes.

ATTACHMENTS:

[MINUTES - July 13, 2026](#)

July 13, 2026

The Franklin County Board of Commissioners met for its Regular Meeting at 6:00 P.M. in the Franklin Plaza Training Room, 279 South Bickett Boulevard, Louisburg, NC 27549 with the following Commissioners present: Logan Davis, Roxanne Bragg, Mark Speed, David Bunn, and Stuart May. Commissioner(s) absent: Michael Schriver, and Harry Foy Jr.

SEASON OF PRAYER - 5:55pm, Commissioner Mark Speed

CALL TO ORDER - 6:00pm, Chairman Roxanne Bragg

PLEDGE OF ALLEGIANCE

SPECIAL RECOGNITION - Franklin County Special Olympics Athletes

Chairman Bragg acknowledged Franklin County Special Olympics Athlete Lorenzo Stancil to sing the National Anthem. Mr. Stancil was recently featured on ESPN and also brought home the Shot Put Bronze, the 400 Meter Walk Bronze and the 100 Meter Walk Gold at the Special Olympics USA Games in Minnesota in late June, 2026.

Chairman Bragg then read aloud a proclamation honoring the athletes of Franklin County's Special Olympics delegation and their performance at the 2026 Summer Games.

1. COMMENTS FROM THE PUBLIC

This was the time set aside by the Board of Commissioners to allow individuals five minutes each to address the Board on issues concerning the county. The total time set aside for public comments is 30 minutes.

American Legion Post 105 and Post 228, Louisburg

- Buddy Hinds and Javel Massenburg spoke on behalf of American Legion Posts 105 and 228 to request a designated spot in Louisburg for a Veterans Memorial.

Scott Strickland, 8435 Highway 56, Louisburg

- Bunn CERT

2. CONSENT AGENDA

Commissioner Bunn made a motion to add an item to the consent agenda regarding a road abandonment resolution, seconded by Commissioner May. The motion duly carried approval with all present voting "AYE." The item will be identified as Item 2-M.

Commissioner Bunn then made a motion to approve the consent agenda, seconded by Commissioner May. The motion duly carried approval with all present voting "AYE."

The approved items follow.

- A. June 15, 2026 Minutes
[MINUTES - June 15, 2026](#)
- B. FY27 Budget Amendment #1
[FY27 Budget Amendment #1](#)
- C. General Fund Capital Reserve Fund Budget Amendment #5
[General Fund Capital Reserve Fund Budget Amendment #5](#)
- D. 424 T. Kemp Road Warehouse Project Budget Ordinance Amendment #3
[424 T. Kemp Road Warehouse Project Budget Amendment #3](#)
- E. Distribution Request for Public School Building Repair & Renovation Fund for NC Education Lottery
[Lottery Application for Safety Camera Server Upgrades](#)
- F. Releases, Adjustments, Refunds and Tax Collection Report
[June 2026 Report to the Commissioners](#)
- G. Annual Tax Settlement
[FY26 Annual Tax Settlement](#)
- H. Proclamation Honoring Franklin County Special Olympics Athletes
[Proclamation - 2026 Special Olympics Athletes](#)
- I. Parks & Recreation Month Proclamation 2026
[Proclamation - Parks and Recreation Proclamation 2026](#)
- J. Resolution Appointing Review Officer - Holly R. Heston, Zoning Code Enf. Officer
[Resolution - Review Officer Holly R Heston](#)
[Holly Heston Plat Review Certification](#)
- K. Resolution Appointing Review Officer - Andrea Radford, Senior Planner
[Resolution - Review Officer Andrea Radford](#)
[Andrea Radford Plat Review Certification](#)
- L. Williams Communication Change Order 5
[Williams Change Order 5](#)

M. State Road 1745 and State Road 1746 Abandonment Resolution

[Resolution - SR 1745 and SR 1746 Abandonment](#)

[NCDOT Abandonment Petition](#)

[SR 1745 and SR 1746 Road Abandonment Map](#)

3. PUBLIC HEARINGS

A. UDO Text Amendment 26-UDO-01

The County's Unified Development Ordinance does not currently define or establish review standards for "Data Centers." The County has not been approached with any proposed data centers, and there are no data centers currently planned for Franklin County. Jason Rogers, Planning & Inspections Director, presented proposed Unified Development Ordinance amendments establishing and defining "Data Centers" as a distinct land use category and setting applicable review standards. The amendment will provide greater clarity for this use classification.

The purposes of the amendment are:

- Protect neighboring properties and community character
 - Ensure compatibility with existing and surrounding land uses
 - Address noise, utility capacity, environmental impacts, and site design
 - Establish regulations for data centers and cryptocurrency mining facilities
- Provide clarity by establishing a clear review process

Detailed staff recommendations are attached in the staff report.

The Board was asked to conduct a public hearing and consider approval of revisions to the Unified Development Ordinance and coinciding plan consistency statement.

At 6:52pm, Commissioner Speed made a motion to open the public hearing, seconded by Commissioner Bunn. The motion duly carried approval with all present voting "AYE."

The following speakers asked questions about the ordinance and made suggestions on how it might be strengthened as well as ways to best engage the public.

- **Kimberly Galutia, 1134 MC Wilder Road, Louisburg**
- **Tannis Jenkins, 406 N. College Street, Youngsville**
- **Darin Wilder, 32 Wilde Acres Drive, Franklinton**
- **Shabaka Williams, 50 Tobacco Woods Drive, Youngsville**

At 7:11pm, Commissioner Bunn made a motion to close the public hearing, seconded by Commissioner Speed. The motion duly carried approval with all present voting "AYE."

Commissioner Bunn then made a motion to approve the suggested revisions to the Unified Development Ordinance and coinciding plan consistency statement. The motion was seconded by Commissioner Davis and duly carried approval with all present voting "AYE." Mr. Rogers' presentation is included.

[26-UDO-01 \(Amendord\)](#)

[26-UDO-01 \(Staff Report\)](#)

[26-UDO-01 \(Presentation\)](#)

4. ACTION ITEMS

A. Resolution Adopting the Tar River Regional Hazard Mitigation Plan

Nicholas Thorpe, Emergency Management Director, presented the Tar River Regional Hazard Mitigation Plan. The Disaster Mitigation Act of 2000 requires state, tribal, county, and local governments to have an approved and adopted mitigation plan to be eligible for Federal Disaster and non-disaster grant programs. Federal code requires that these plans be updated, approved and adopted every five years. The County last adopted the Tar River Regional Hazard Mitigation Plan in 2021. This is the five year update that is required.

The purpose of this plan is to identify, assess, and mitigate risk to better protect the people and property of the Tar River Region from the effects of natural and man-made hazards. This plan documents the hazard mitigation planning process and identifies relevant hazards and strategies the participating communities will use to decrease vulnerability and increase resiliency and sustainability. This plan demonstrates the participating communities' commitment to reducing risk from identified hazards and serves as a tool to help decision-makers direct mitigation activities and resources. This plan will ensure the involved communities' continued eligibility for federal disaster assistance, including the Hazard Mitigation Grant Program, Pre-Disaster Mitigation, and Flood Mitigation Assistance programs.

Commissioner May made a motion to approve the resolution adopting the Tar River Regional Hazard Mitigation Plan, seconded by Commissioner Bunn. The motion duly carried approval with all present voting "AYE." Mr. Thorpe's presentation is included.

[Resolution - Hazard Mitigation Plan 2026](#)

[Regional Hazard Mitigation Plan Presentation](#)

5. APPOINTMENTS

A. Agricultural Advisory Board

The Board was asked to appoint/reappoint the following individuals:

Appoint

Matthew Strickland (Louisburg)
Brandon Strickland (Harris)
Jeff Layton (Youngsville)

Reappoint

Shawn Journigan (Franklinton)

Commissioner May made a motion to approve the suggested appointments to the Agricultural Advisory Board, seconded by Commissioner Speed. The motion duly carried approval with all present voting "AYE."

B. NCACC Voting Delegate - 119th Annual Conference

The Board was asked to designate a county voting delegate for the NCACC's 119th Annual Conference scheduled for August 20-22, 2026, at the Durham Convention Center in Durham County. The Business Session is scheduled for August 22 at 2:15pm.

Commissioner May made a motion to appoint Commissioner Davis. The motion was seconded by Commissioner Bunn and duly carried approval with all present voting "AYE."

6. BOARD, MANAGER AND CLERK'S COMMENTS

This was the time set aside for the Board of County Commissioners, County Manager and Clerk to the Board to report on various activities. The Board may also discuss other items of interest.

Commissioner May shared information about events he attended sponsored by the Library and Human Resources Department. He also participated in a tour of the building currently being upfitted in Franklinton to be the site of the new Franklinton Senior Center and EMS station.

Commissioner Bragg attended a recent meeting of the Franklinton Town Board of Commissioners. She also participated in a tour of the building currently being upfitted in Franklinton to be the site of the new Franklinton Senior Center and EMS station.

County Manager Ryan Preble expressed his appreciation for the Parks & Recreation Department and acknowledged the month of July as Parks and Recreation Month. He also acknowledged the department's involvement in Special Olympics Games.

7. CLOSED SESSION

The Board was asked to enter into closed session pursuant to the following North Carolina General Statutes:

- NCGS 143-318.11 (a)(3) Attorney-Client Privileged Communication
- NCGS 143-318.11 (a)(4) Industry/Economic Development
- NCGS 143-318.11 (a)(6) Personnel

At 7:28pm, Commissioner Davis made a motion to enter into closed session pursuant to the listed statutes. The motion was seconded by Commissioner Bunn and duly carried approval with all present voting "AYE."

At 8:47pm, Commissioner Bunn made a motion to enter into open session, seconded by Commissioner Davis. The motion duly carried approval with all present voting "AYE."

No action was taken as a result of closed session.

At 8:47pm, Commissioner Bunn made a motion to adjourn, seconded by Commissioner Davis. The motion duly carried approval with all present voting "AYE."

Attachments referenced in the minutes may be viewed online at the Franklin County, North Carolina website.

Roxanne Bragg, Chair

Kristen G. King, Clerk to the Board

Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 1

Item Title: FY27 Budget Amendment #2

Initiated by (Name, Job Title): Jamie Holtzman, Finance Director

Board action proposed: Consider approval.

Is this a consent agenda item? Yes

Is a public hearing needed? No

Summary of Request: Pursuant to North Carolina General Statute 159-15, the County Finance Officer is requesting the Board consider approval of Budget Ordinance Amendment #2 in the amount of \$549,271 pertaining to the General Fund, 6,243 pertaining to the Emergency Telecommunications (E-911) Special Revenue Funds and \$37,111 pertaining to the Solid Waste Fund operations of the County.

ATTACHMENTS:

[FY27 Budget Amendment #2](#)



Finance Office
 Jamie Holtzman, Director
 113 Market Street
 Louisburg, NC 27549

Phone: 919.496.3182
 Fax: 919.496.2683

www.franklincountync.gov

AMENDMENT TO THE FRANKLIN COUNTY BUDGET ORDINANCE

FY27

Amendment No. 2

BE IT ORDAINED by the Franklin County Board of Commissioners pursuant to North Carolina General Statute 159-15, the following amendment be made to the annual budget ordinance for the fiscal year ending June 30, 2027.

SECTION 1: of the Franklin County Budget Ordinance, pertaining to the General Fund operations of the County, shall be amended as follows:

Increase/(Decrease) Appropriations:

Library	\$ 255,433
Education	\$ 229,357
Animal Services	\$ 1,245
Communications	\$ 8,549
Central Services	\$ 54,687
Total	\$ 549,271

Increase/(Decrease) Revenues:

Library Grant	245,203
Lottery Funds	229,357
Fund Balance Appropriated	\$ 74,711
Total	\$ 549,271

This Amendment:

- * appropriates additional funds to the Library Department budget for the grant awarded in FY26 but not expended and items ordered but not received.

Funding Source: Library Grant/Fund Balance Appropriated

- * appropriates additional funds to the Education Budget Department budget for the NC Lottery Public School Building Repair and Renovation Fund camera project approved by the Board at the July 13th meeting.

Funding Source: NC Lottery Funds

- * appropriates additional funds to the Animal Services Department budget for supplies ordered in FY26 but not received.

Funding Source: Fund Balance Appropriated

- * appropriates additional grant funds to the Communications Department budget for equipment ordered in FY26 but not received.

Funding Source: Fund Balance Appropriated

- * appropriates additional funds to the Central Services Department budget for the droid purchased with State funds for the Sheriff's Office in FY26 but not received.

Funding Source: Fund Balance Appropriated

SECTION 7:

of the Franklin County Budget Ordinance, pertaining to the Emergency Telecommunications (E-911) Special Revenue Fund operations of the County, shall be amended as follows:

Increase/(Decrease) Appropriations:

Operational Expenditures	\$ 6,243
Total	\$ 6,243

Increase/(Decrease) Revenues:

Fund Balance	\$ 6,243
Total	\$ 6,243

This Amendment:

- * appropriates additional funds to the Emergency Telecommunications Special Revenue Fund budget for equipment ordered in FY26 and not received until FY27.

Funding Source: Emergency Telecommunications Appropriated Fund Balance

SECTION 9:

of the Franklin County Budget Ordinance, pertaining to the Solid Waste Enterprise Fund operations of the County, shall be amended as follows:

Increase/(Decrease) Appropriations:

Operating Expenditures	\$ 37,111
Total	\$ 37,111

Increase/(Decrease) Revenues:

Fund Balance	\$ 37,111
Total	\$ 37,111

This Amendment:

- * appropriates additional funds to the Solid Waste Enterprise Fund budget for convenience site project began in FY26 and not completed.

Funding Source: Solid Waste Enterprise Fund Appropriated Fund Balance

SECTION 2: Copies of this amendment shall be made available to the Budget Officer and the Finance Director for direction in carrying out this project.

Adopted this the 3rd day of August, 2026.

Roxanne Bragg, Chair

Kristen G. King, Clerk to the Board

Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 1

Item Title: Releases, Adjustments, Refunds and Tax Collection Report

Initiated by (Name, Job Title): John Preston, Tax Administrator

Board action proposed: Receive report and consider approval.

Is this a consent agenda item? Yes

Is a public hearing needed? No

Summary of Request: The Franklin County Tax Department is requesting the Franklin County Board of Commissioners to receive the July 2026 Report to the Commissioners and consider approval. The report will be available on August 3, 2026.

Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 1

Item Title: Palziv Water Tower Repairs

Initiated by (Name, Job Title): Ryan Preble, County Manager

Board action proposed: Consider approval of the agreement and quit claim deed.

Is this a consent agenda item? Yes

Is a public hearing needed? No

Summary of Request: The Board is asked to approve an agreement between Franklin County and Palziv North America. Franklin County and Palziv North America have clarified any questions regarding ownership of the parcel and water tower located at 7966 Highway 56, Louisburg, North Carolina. Because Franklin County has determined that it did not own the water tower, the County will execute a quitclaim deed transferring any repairs on the property to Palziv North America. Franklin County has agreed to provide Palziv North America with \$140,000, which has already been budgeted, to assist with necessary repairs to the water tower. This agreement fully resolves any questions concerning Franklin County's ownership in the water tower.

ATTACHMENTS:

[Palziv Agreement & Quit Claim Deed](#)



THIS AGREEMENT is made and entered into this ____ day of _____, 2026 (hereinafter “Effective Date”), by and between **PZ Associates, Inc.** with an address of 7966 NC 56 Hwy, Louisburg, NC 27549 and **Palziv North America, Inc.** with an address of 7966 NC 56 Hwy, Louisburg, NC 27549 and **Franklin County**, a North Carolina Body Politic with an address of 113 Market Street, Louisburg, NC 27549 (hereinafter referred to as the “County”).

RECITALS

WHEREAS, PZ Associates, Inc. is the owner of three tracts of land approximately located at 7966 NC Hwy, Louisburg, NC 27549 referred to as Franklin County Tax Parcel IDs 015387, 015385, 015386 and more particularly described in Deed Book 1764, Page 869-872, Franklin County Registry (hereinafter referred to as “Palziv Property”).

WHEREAS, Palziv North America, Inc., which shares officers and operational management with PZ Associates, Inc., operates its business on the Palziv Property. For the purposes of this Agreement, PZ Associates, Inc. and Palziv North America, Inc. shall be referred to collectively as “Palziv”; and

WHEREAS, an elevated water storage tank, along with related concrete valve boxes (hereinafter referred to collectively as the “Water Tower”) are located on the Palziv Property for the primary benefit of Palziv, including but not limited to fire protection; and

WHEREAS, the Water Tower has been maintained by the Town of Louisburg, North Carolina (the “Town”) and has always been connected to its public water system during its operation; and

WHEREAS, the legal ownership of this Water Tower has been a matter of dispute among the Town, the County, and Palziv for over twenty (20) years; and

WHEREAS, even though the County does not believe it has any legal ownership in the Water Tower or the land in which it sits, the County has shared in the refurbishment of this Water Tower twice before, once in 1992 and again in 2013; and

WHEREAS, the Water Tower is currently in need of further refurbishment, and the County has agreed to contribute funds toward such refurbishment on the express condition that Palziv shall accept and assume any and all rights, title, and interest that the County may have, if any, in the Water Tower and in the land on which it sits, without representing or warranting that the County in fact holds any such interest; and

WHEREAS, nothing in this Agreement shall be construed as an assentation or determination of ownership by the County or Palziv with respect to any interest that the Town may or may not claim.

AGREEMENT

NOW THEREFORE, in consideration of the mutual promises and agreements contained herein, Palziv and the County agree as follows:

1. **Recitals.** The foregoing recitals shall be incorporated into and made part of this Agreement as if fully restated herein.
2. **County Contribution.** The County shall provide a one-time contribution of One Hundred Forty Thousand Dollars (\$140,000.00) to Palziv, solely for the purpose of refurbishing the Water Tower located on the Palziv Property. Palziv shall designate which entity, PZ Associates, Inc. or Palziv North America, Inc., shall receive the contribution, and shall submit an invoice to the County identifying the designated payee. The County shall remit the payment within thirty (30) days of such invoice.
3. **Assumption of Ownership and Interest (If Any).** In exchange for the payment described in Section 2, Palziv agrees to accept and assume any and all right, title, and interest that the County may have, if any, in and to the Water Tower and the land on which it is located. This assumption is not an acknowledgement or confirmation that the County holds any such interest but is intended to resolve any potential claim against the County.
4. **Conveyance.** To the extent the County may possess any ownership, easement, or property interest in the Water Tower or the portion of the Palziv Property on which it is located, the County shall execute and deliver to Palziv the Deed attached hereto as **Exhibit A**, which conveys all of the County's right, title, and interest, if any, in the Water Tower and the portion of the Palziv Property on which it is located. Palziv agrees to accept such Deed and execute the Deed accepting all rights, title, and interest in such property.
5. **Disclaimer of Ownership.** The County expressly disclaims any current ownership interest in the Water Tower or the land beneath it. The delivery of the Deed shall not be construed as an admission by the County of ownership, responsibility, or liability. It is provided solely to remove any question as to the County's involvement or potential interest.
6. **Use of Funds.** Palziv agrees to use the County's contribution solely for the purpose of refurbishing the Water Tower. Palziv shall provide reasonable documentation to the County, upon request, demonstrating the use of funds for the intended purpose.

If Palziv fails to complete the refurbishment of the Water Tower within twenty-four (24) months of the effective date of this Agreement and does not demonstrate reasonable progress or provide justification for the delay acceptable to the County, then Palziv shall, upon written demand by the County, return the full amount of funds received under this Agreement. Notwithstanding the return of funds, any ownership interest assumed and conveyed to Palziv by and from the County in this Agreement shall not be affected. The

County shall have no further obligation or ownership interest in the Water Tower, regardless of whether funds are returned under this provision.

7. **Hold Harmless and Indemnification.** Palziv agrees to indemnify, defend, and save harmless the County, its employees, agents, officers, and elected officials harmless from and against any and all liability, damages, expenses, fees, claims, liens, judgments, penalties, and settlements, arising from any injury or death to person, or damages to property related to the refurbishment of the Water Tower or any activity arising pursuant to this Agreement. This Section shall survive the expiration of this Agreement.
8. **Entire Agreement.** This Agreement contains the entire agreement between the parties relating to the subject matter hereof and supersedes all prior or contemporaneous understandings, whether oral or written.
9. **No Waiver.** The failure of either party to enforce any provision of this Agreement shall not constitute a waiver of future enforcement of that or any other provision.
10. **Amendments.** This Agreement may only be amended by written instrument signed by both parties.
11. **Breach of Agreement.** Any failure to comply with the terms and conditions set forth in this Agreement shall constitute a breach. In the event of a breach, the parties shall have the right to pursue any and all legal and equitable remedies available under applicable law, including injunctive relief, damages, and recovery of costs and attorney's fees incurred in enforcing the terms of this Agreement.
12. **Governing Law/Venue.** This Agreement shall be governed by and construed in accordance with the laws of the State of North Carolina. The courts located in Franklin County, North Carolina shall be the sole venue for any dispute.
13. **Counterparts.** This Agreement may be executed in counterparts, each of which shall be deemed an original and all of which shall constitute one and the same instrument.

[SIGNATURE PAGE TO FOLLOW]

IN WITNESS WHEREOF, the parties hereto agree to the terms and conditions set out herein.

FRANKLIN COUNTY

By: _____
 Name: _____
 Title: _____

Date: _____

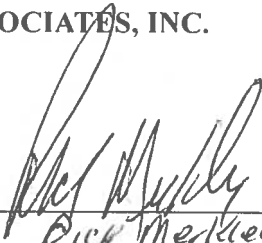
This instrument has been pre-audited
 in the manner required by the Local
 Government Budget & Fiscal Control
 Act.

Approved as to form:

 Franklin County Finance Director

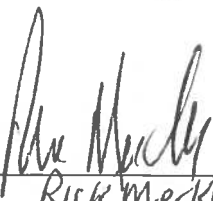
 Franklin County Attorney

PZ ASSOCIATES, INC.

By: 
 Name: Rick Merkley
 Title: CFO

Date: June 9/2026

PALZIV NORTH AMERICA, INC.

By: 
 Name: Rick Merkley
 Title: CFO

Date: June 9/2026

NORTH CAROLINA QUITCLAIM DEED

Mail after recording to __PZ Associate, Inc., 7966 NC 56 Hwy, Louisburg, NC 27549

This instrument prepared by _Gena Walling McCray (without title search)

Brief description of the property: _Lot A, plat book 2010, page 132

THIS QUITCLAIM DEED made this the ____ day of _____, in the
year _____, by and between

GRANTOR		GRANTEE
Franklin County, North Carolina 113 Market Street Louisburg, NC 27549	+ + + + + +	Pz Associate, Inc. 7966 NC 56 Hwy Louisburg, NC 27549

The designation Grantor and Grantee as used herein shall include said parties, their heirs, successors, and assigns, and shall include singular, plural, masculine, feminine, or neuter as may be required by context.

WITNESSETH, that said Grantors, for and in consideration, the receipt and sufficiency of which is hereby acknowledge by Grantee, have remised and released and by these presents do remise, release, and forever quitclaim into the Grantee and his heirs and assigns all right, title, claim, and interest of said Grantors in and to a certain tract or parcel of land lying and being in the **County of Franklin**, and **State of North Carolina**, in **Louisburg Township**, and more particularly described as follows:

Being all of Lot A shown on that certain "Plat of Survey Showing Recombination of Property For Town of Louisburg & PZ Associates, Inc." recorded in Plat Book 2010, Page 132, Franklin County Registry.

TO HAVE AND TO HOLD the aforesaid tract or parcel of land and all privileges thereunto belonging to him the said Grantee and his heirs and assigns free and discharged from all right, title, claim or interest of the said Grantors or anyone claiming by, and through or under them. Title to the property herein above described is subject to the following exceptions if any:

ANY AND ALL OF PUBLIC RECORD

IN TESTIMONY WHEREOF, said Grantors have unto set their hands and seal the day and year first written.

GRANTOR:

FRANKLIN COUNTY, a North Carolina Body Politic

By: _____ (Seal)

Name: _____

Title: _____

STATE OF NORTH CAROLINA
COUNTY OF _____

I, _____, Notary Public for said County and State, do hereby certify that _____, personally appeared before me this day, and being by me duly sworn, says that he/she executed the foregoing instrument.

WITNESS my hand and notarial seal on this ____ day of _____, 2026.

NOTARY PUBLIC

Print Name: _____

My Commission expires: _____

[Affix Seal]

GRANTEE:

PZ ASSOCIATES, INC.

By: [Signature] (Seal)

Name: Rich Merkley

Title: CFO

STATE OF NORTH CAROLINA
COUNTY OF Franklin

I, Jeanette D Burnette, Notary Public for said County and State, do hereby certify that
Rich Merkley, personally appeared before me this day, and being by me duly
sworn, says that he/she executed the foregoing instrument.

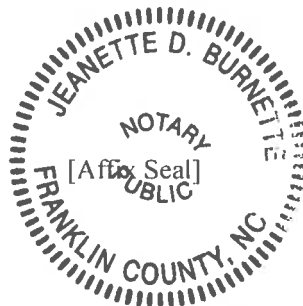
WITNESS my hand and notarial seal on this 9th day of June, 2026.

Jeanette D Burnette

NOTARY PUBLIC

Print Name: JEANETTE D Burnette

My Commission expires: 2-17-28



Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 1

Item Title: Kerr Area Transportation Authority Certified 5311 Designee

Initiated by (Name, Job Title): Jamie Holtzman, Finance Director

Board action proposed: Consider adoption.

Is this a consent agenda item? Yes

Is a public hearing needed? No

Summary of Request: The Board is asked to consider appointing the Kerr Area Transportation Authority as the Certified 5311 Designee for Franklin County for FY 2028-FY 2032. Kerr Area Transportation Authority has served as the Certified 5311 Designee for Franklin, Granville, Vance, and Warren Counties since 1983. Per grant requirements from NCDOT Integrated Mobility Division a 5311 Designee Certification form covering FY 2028-FY 2032 must be completed by each County.

ATTACHMENTS:

[5311 Certification](#)

UNIFIED GRANT APPLICATION

5311 CERTIFICATION FORM

Resolution No. _____

Resolution authorizing the filing of applications with the North Carolina Department of Transportation– Integrated Mobility Division for grant years FY2028 – FY2032, for federal transportation assistance authorized by 49 U.S.C. 5311, United States Code, other federal statutes administered by the Federal Transit Administration or state statutes administered by the State of North Carolina.

WHEREAS, the North Carolina Department of Transportation has delegated authority to award federal financial assistance for transit projects as allocated throughout North Carolina by County;

NOW, THEREFORE, BE IT RESOLVED BY **Franklin County Board of Commissioners**

1. That the Executive Director of Kerr Area Transportation Authority is authorized to execute and file an application for federal assistance on behalf of Franklin County with the State of North Carolina for federal assistance authorized by 49 U.S.C. Chapter 5311 United States Code, other federal statutes or state statutes authorizing a project administered by the Federal Transit Administration.
2. That the Executive Director of Kerr Area Transportation Authority is authorized to execute and file with its applications the annual certifications and assurances and other documents the State of North Carolina requires before awarding a federal assistance grant or cooperative agreement.
3. That the Executive Director of Kerr Area Transportation Authority is authorized to execute grant and cooperative agreements with the State of North Carolina on behalf of Franklin County.

The undersigned duly qualified Clerk of the Board, acting on behalf of the Board of Commissioners, certifies that the foregoing is a true and correct copy of a resolution adopted at a legally convened meeting of the Franklin County Board of Commissioners held on

_____ [If the Applicant has an official seal, impress here.]

(Signature of Recording Officer)

(Title of Recording Officer)

(Date)

Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 0

Item Title: **Vaya Update**

Initiated by (Name, Job Title): Ryan Preble, County Manager

Board action proposed: Receive update.

Is this a consent agenda item? No

Is a public hearing needed? No

Summary of Request: Ryan Preble, County Manager, will introduce Elliot Clark, Regional Director of Community Relations for Vaya Health. Mr. Clark will share the most recent data dashboard activity for Franklin County. Vaya Health is the Local Management Entity/Managed Care Organization (LME/MCO) that oversees Medicaid, federal, state, and local funding for services and supports resources for mental health, substance use disorder, and intellectual disabilities.

Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 1

Item Title: **Substance Use & Mental Health Advocacy Response Team Update**

Initiated by (Name, Job Title): Kevin White, Sheriff

Board action proposed: Receive update.

Is this a consent agenda item? No

Is a public hearing needed? No

Summary of Request: Meredith Wester, Director of Programs, of the Franklin County Sheriff's Office will provide an update on Opioid funding. The Sheriff's Office SMART Team (Substance Use and Mental Health Advocacy Response Team) was created to combat the Opioid and Mental health pandemic affecting Franklin County citizens. The update will be provided as part of the annual requirement for funding.

ATTACHMENTS:

[FCSO SMART Team Presentation 2026](#)



S.M.A.R.T.



*Substance Use, Mental Health
Advocacy Response Team*



Meredith Wester,
Director of Programs

August 3, 2026



THE OFFICE OF
KEVIN WHITE
FRANKLIN COUNTY SHERIFF

FRANKLIN COUNTY SHERIFF'S OFFICE

OUR CORE VALUES



PEACE THROUGH
STRENGTH



PROTECT THE
INNOCENT



LEADERSHIP



INTEGRITY



SERVICE



LOYALTY



SMART TEAM FUNCTION STATEMENT



- The Franklin County Sheriff's Office established the SMART Team to provide quality law enforcement and public health and safety services to our community.



- The SMART Team connects people to services for mental health, substance use, and other social needs.



- We aim to reduce repeat 911 calls and jail recidivism by connecting people to the services they need.

HONOR • INTEGRITY • SERVICE

SMART RESPONSIBILITIES



Respond to and follow up on referrals from first responders to engage people with mental health and/or substance abuse to services.



Identify at risk populations within the community and develop resources and outreach opportunities to reduce risk of victimization and improve quality of life.



Develop and maintain professional relationships with appropriate service providers and stakeholders in the community.



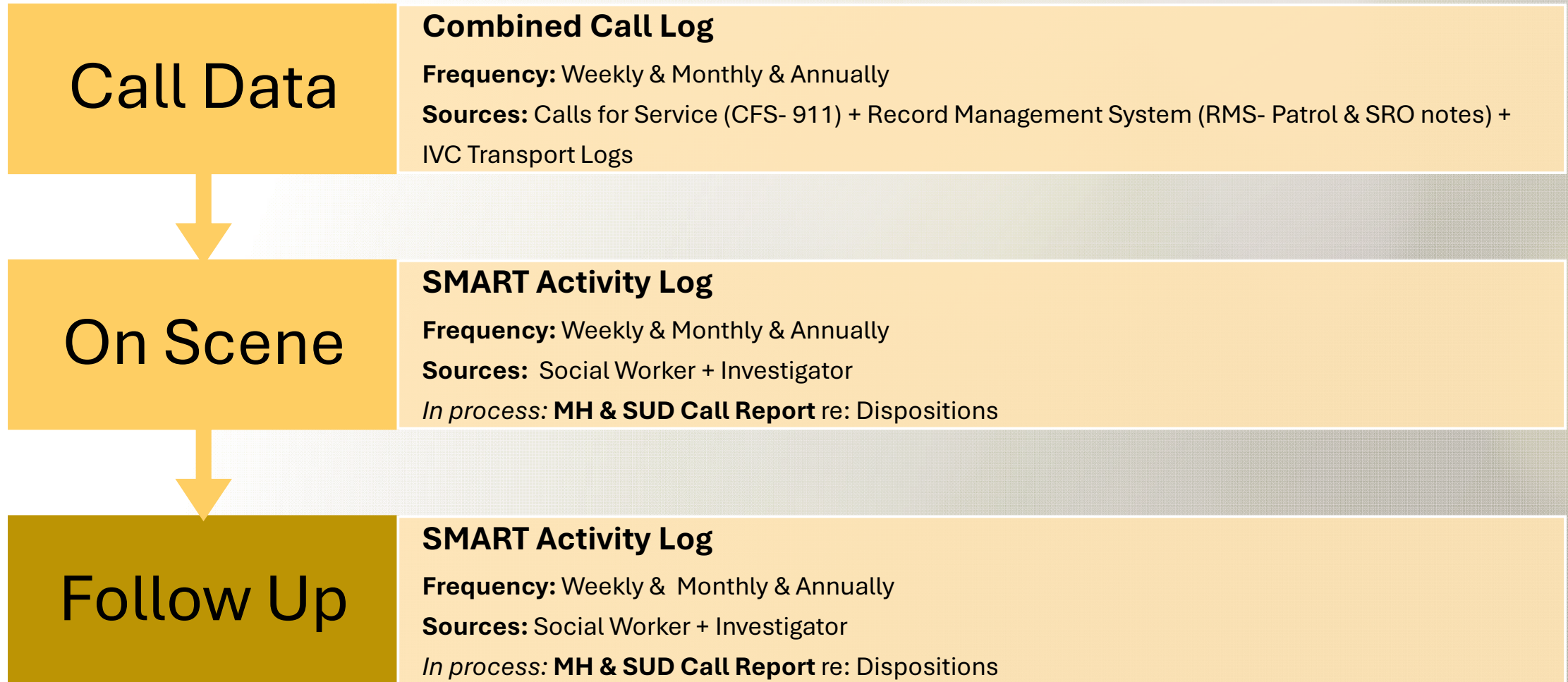
Develop and maintain training programs for the Franklin County Sheriff's Office to ensure continuity of the SMART program.



Identify and reach out to high utilizers of 911 services to reduce the frequency of calls.



SMART Shared Drive: Available Reports



Franklin County 911 Call Data



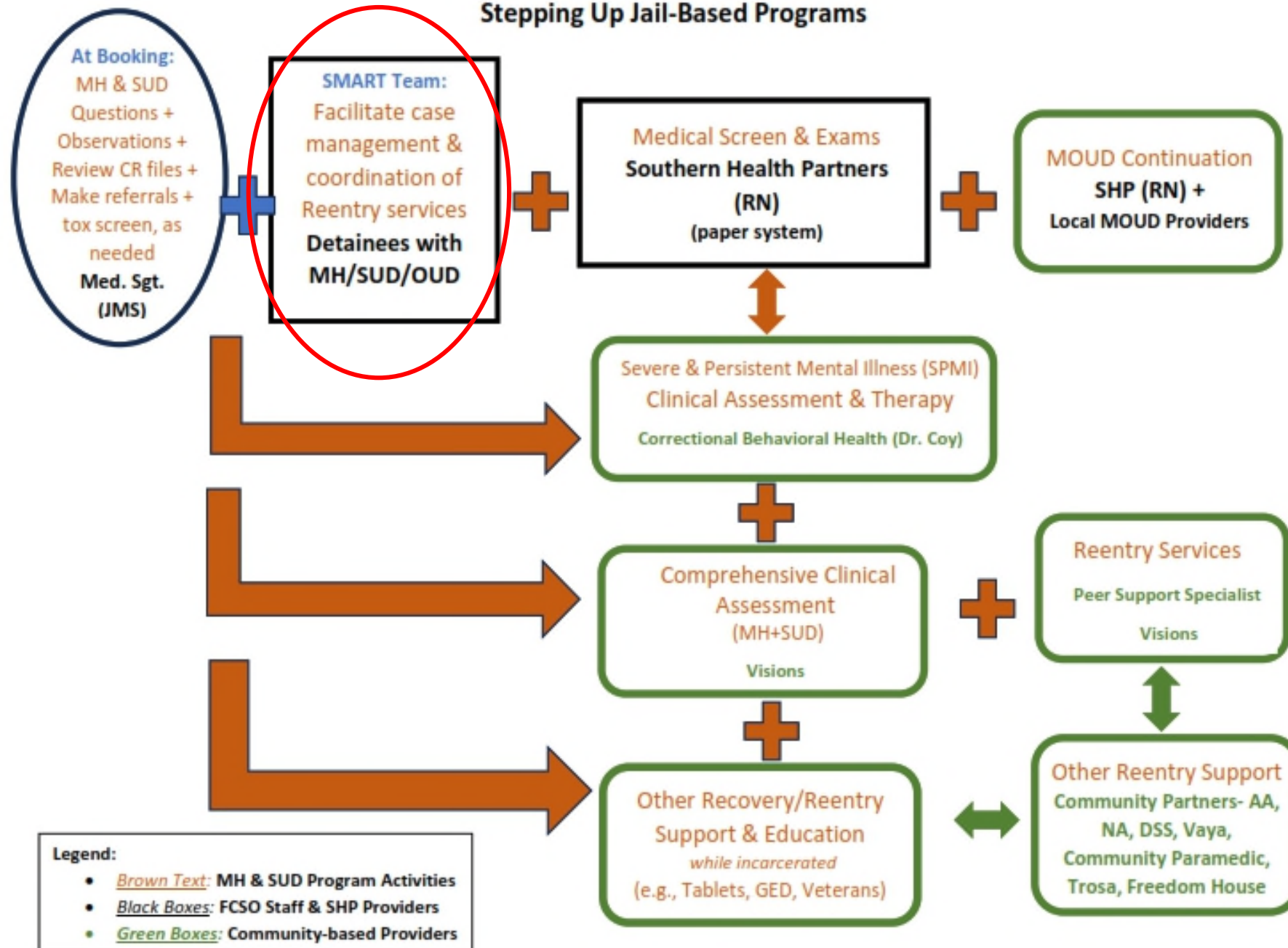
CALL TYPE	2025	2026
Total Calls for 911 service	26,268	14,035
• Mental Subject	152	91
• Overdose	45	23
• Overdose Deaths	3	4
• Threatening Suicide	53	43
• Attempted Suicide	4	1
• Suicide Deaths	3	1
• Welfare Check	551	401
• IVC	371	189

Source: Franklin County Emergency Communications



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FRANKLIN COUNTY SHERIFF

Franklin County Sheriff's Office SMART Team
Stepping Up Jail-Based Programs





FCSO Booking Data: Estimates of Detainees with MH, SUD, OUD

Sources:

- NC MH & SUD estimates:
<https://www.ncdhhs.gov/news/press-releases/2025/02/07/ncdhhs-improves-access-mental-health-and-substance-use-care-people-involved-justice-system?>
- US OUD estimates: [Trends in Buprenorphine Use in US Jails and Prisons From 2016 to 2021 - PMC](#)

Metrics	2025 (actual)	MH ~ 50%	SUD ~75%	OUD ~15%
Total New Admits	2382	1191	1786	357
Total Confinements	2526	1263	1895	379
Total Returning Detainees within same year	342	171	257	51
Total Releases	2358	1179	1768	353
Offense Type:				
Felony	887			
Misdemeanor	1200			
Other	411			
Male	1953			
Female	573			



FCSO Detention Center: Mental Health & SUD Services

Needs	2025	2026 (Jan-June)
Reported Mental Health Issues (Booking: self-report)	415	240
Reported Substance Abuse Issues (Booking: self- report)	1,121	471
Services Provided		
MH & SUD Comprehensive Clinical Assessment - New Referral (Vision BHS: Therapist)	119	43
MH & SUD Treatment - Follow-Up (Vision BHS: Therapist)	17	15
Peer Support/Case Management - New Referral (Vision BHS: SW) *Start date October 23, 2025	21	43
Peer Support/Case Management - Follow Up (Vision BHS: SW)	33	65
SPMI Clinical Assessment Services (Correctional Behavioral Health: Therapist)	391	198
Sources: Jail Management Services; Vision Behavioral Health Services; Southern Health Partners		

FRANKLIN STEPPING UP: 2025 ACCOMPLISHMENTS



OPERATIONS

Continue to develop and refine the SMART Team program, including finalizing the SMART Directive and Policy & Procedures manual and establishing policy/protocols for consult and/or referral to SW

- Continued to refine & revise how get referrals to SMART
- Continued to refine and update policies & procedures manual



RESEARCH

Research a law enforcement-assisted diversion (LEAD) program to enhance diversion opportunities and improve continuity of care to reduce recidivism

- Established foundation for general diversion opportunities and capacity to add LEAD program; currently don't have holding capacity to divert (only have walk-in & ED) – don't have options yet
- Meet with NC TAC re: LEAD programs; develop relationships with SUD providers for diversion



PILOT A GED PROGRAM IN PARTNERSHIP WITH VGCC

Pilot a GED program in partnership with VGCC

- Met with VGCC to explore partnership opportunities and needs for program implementation
- Assessed jail population needs and potential benefits: determined process for graduation while incarcerated or post-release (inc. funding for GED test)
- Found an instructor, established schedule, secure materials to hold GED classes
- Launched in Oct: Began to hold classes, continuing to assess and adjust process as needed



FRANKLIN STEPPING UP: 2025 ACCOMPLISHMENTS



NEED / STRATEGY

Develop a multi-party, multi-purpose consent form for Franklin County SMART/SU case management meetings – *The following seem to be meeting current needs. Will reassess if needed.*

- Developed a SMART informed consent form for individuals for case management and follow-up services (patrol)
- Developed an MOU between FCSO and VBH for reentry & recovery support services (detention center)



INCREASE AWARENESS & KNOWLEDGE

Increase awareness and knowledge about mental health and substance use issues and community resources among law enforcement and community partners to increase communication skills for de-escalation and promote more trauma-informed systems and safety for all

- Provided 3 in-house trainings for sheriff office staff (patrol, investigators, jail, admin) on process & procedures related to SMART and topics related to current issues seen in field
- Attended quarterly squad meetings, assisted in debriefing to enhance staff knowledge and support and increase safety for public & staff
- Developed cache of practical resources for citizens and on-going communication to encourage distribution of resources



PRACTICAL RESOURCES

- Developed a SMART informed consent form for individuals for case management and follow-up services (patrol)
- Developed an MOU between FCSO and VBH for reentry & recovery support services (detention center)





FCSO Detention Center: Risk/Need Assessment Analysis

Education	
Do not have a high school diploma or GED	34%
Have literacy challenges	25%
Addiction and Mental Health	
Admit they are addicted to alcohol and/or drugs	60%
Want treatment for their addictions	61%
Want help with their mental health	44%

FRANKLIN STEPPING UP: 2025 ACCOMPLISHMENTS



PILOT A PEER SUPPORT SPECIALIST POSITION

Pilot a Peer Support Specialist position to enhance reentry and recovery support services

- Developed team with PSS + clinical staff (VR), FCSO (med Sgt.), SMART members
- Developed process and procedures for meeting with detainees & Reentry/Recovery Support Team
- Continuing to monitor and refine process and procedures as needed



BUILD TRUST & RELATIONSHIPS ACROSS THE CONTINUUM

Continue to build trust and relationships across the continuum of care and in the region to respond to ongoing needs and to increase the capacity for continuous process improvements

- Increased frequency of Case Management meetings, improved process, and enhanced services
- Continued participation in Regional Stepping Up meetings; presented on SMART team at county SU, CIT trainings, and other agencies upon request
- Attended local, regional and statewide MH/SUD related meetings & conferences



IMPROVE DATA COLLECTION SYSTEMS

Improve data collection systems to better understand justice-involved populations with MH & SUD, needs, and the impact of services, including piloting a SMART Team call report on dispositions and working with SHP/Jail Medical on MH/SUD reporting

- Set up dedicated Google Drive for SMART in partnership with Vision BH to track BH/PSS activities
- Set up confidential shared drive for SMART operations, improved template for reporting SMART activities
- Created a process to track calls from multiple reporting mechanisms for identifying and following up on BH/SUD calls



Regional Stepping Up: 2026 Priorities

Need/Strategy
Continue to Engage Hospitals: Relationship building, Dashboards, Mobile Crisis, training for BH, support increase in BH staff, creating trauma-informed space (22 dots)
Support ways to expand transitional housing upon reentry (violence-free, recovery) (20 dots)
Conduct pilot with magistrates re: people's experience with IVC process (18 dots)
Explore issues & options for addressing barriers to communication & collaboration between systems (14 dots)
Focus on ADULTS related to justice-involved youth, e.g. CRM trainings (11 dots)
Promote/Provide Trainings: CIT, trauma trainings; explore need for additional IVC related training (11 dots)
Explore ways to increase access to SU/MH services and diversion opportunities in Judicial District 11, e.g., recovery court, funding for a public defender's office, faith-based collaboration (7 dots)
Explore grant opportunities to expand Co-responder model (5 dots)
Increase awareness and engagement of county commissioners at Regional/county SU meetings (3 dots)
Develop regional data gathering and sharing opportunities, for example, through opioid funding (3 dots)
Continue to monitor issues related to forensic psychological & safety assessments being ordered by judges (2 dots)
Monitor status of NC 1115 Medicaid Reform Demonstration Renewal
Continue to work with 911 (PSAPs), eg., IVC call type and coordination/increase community awareness of 988



Franklin County Stepping Up Priorities: 2026

Need/Strategy
Continue to develop and refine the SMART Team program, including finalizing the SMART Directive and Policy & Procedures manual and establishing policy/protocols for consult and/or referral to SW
Streamline the collaboration process between Reentry/Recovery support team and judicial system.
Monitor the employment-related criminal justice diversion (GED) program in partnership with VGCC.
Pilot a case management position to enhance reentry and recovery support services
Continue to build trust and relationships across the continuum of care and in the region to respond to ongoing needs and to increase the capacity for continuous process improvements
Improve data collection systems to better understand the needs of justice-involved populations with MH & SUD and the impact of services, including the Re-Entry/Recovery Support team; work with SHP and CBH to improve MH/SUD reporting process.
Offer at least 2 staff trainings per year related to mental health and substance use issues and community resources among law enforcement and community partners to increase communication skills for de-escalation and promote more trauma-informed systems and safety for all.

COMMUNITY-BASED COLLABORATIONS



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KEVIN WHITE
FRANKLIN COUNTY SHERIFF



FRANKLIN COUNTY AGENCIES



Department of Social Services



EMS: Community Paramedic Program



Health Department



911 Communications



Finance Department



EXTERNAL COMMUNITY PARTNERS



VAYA (MCO)



Trillium (MCO)



Granville Vance Public Health



Maria Parham Hospital



District Attorney's Office



Magistrate's Office



UNC School of Government



Franklinton Police Department



Louisburg Police Department



Vance Granville Community College



Vision Behavioral Health



Innovative Behavioral Health Services



Correctional Behavioral Health Services

Franklin County Commissioner's Agenda Information Sheet

Requested Meeting Date: August 3, 2026

of attachment(s) 1

Item Title: **Firemen's Relief Fund Board of Trustees (Youngsville Fire District)**

Initiated by (Name, Job Title): Kristen G. King, Clerk to the Board

Board action proposed: Consider appointing Andrew Dudash and Harold (Bud) Holden to the Youngsville Fire District's Firemen's Relief Fund Board of Trustees.

Is this a consent agenda item? No

Is a public hearing needed? No

Summary of Request: The Board is asked to consider appointing Andrew Dudash and Harold (Bud) Holden to the Firemen's Relief Fund Board of Trustees for Youngsville Fire District. Pursuant to NCGS § 58-84-30, each county deriving benefits from the provisions of this Article, shall appoint a local board of trustees, known as the trustees of the local Firefighters' Relief Fund, to be composed of five members, two of whom shall be elected by the members of the local fire department who are qualified as beneficiaries of such fund, two of whom shall be elected by the mayor and board of aldermen or other local governing body, and one of whom shall be named by the State Fire Marshal. Appointments made by the local governing body shall be residents of the fire districts and serve at the pleasure of the governing body. There is no term limit for relief board members.

ATTACHMENTS:

[Youngsville Fire District Recommendation - Firemen's Relief Fund Board of Trustees](#)



YOUNGVILLE FIRE DEPARTMENT

803 Wheaton Ave, Youngsville N.C. 27596
Headquarters Station – 919.556.6899
www.yvfd.com
Brian L. Christmas, Fire Chief



July 21, 2026

Kristen G. King
Clerk to the Board of Commissioners
Franklin County, N.C.
113 Market Street
Louisburg, NC 27549

Ms. King,

Greetings. The Youngsville Volunteer Fire Department, Inc., a nonprofit corporation contracted with Franklin County, North Carolina, to provide fire protection services pursuant to N.C.G.S. § 69-25.5; desires to update our appointees to our Local Firefighters' Relief Fund Board of Trustees. We respectfully request the appointment of the following Franklin County residents by the Franklin County Board of Commissioners to serve as members of the fire department's Local Firefighters' Relief Fund Board of Trustees, in accordance with N.C.G.S. § 58-84-30(2).

As required by statute, the recommended appointees are residents of the established Youngsville Volunteer Fire Department, Inc.'s fire district.

Two new requested appointees:

Andrew Dudash
55 Catlett Lane
Franklinton, N.C. 27525
(984) 239-0610

Harold (Bud) Holden
2130 Highway 1 South
Franklinton, N.C. 27525
(919) 931-9881

Replaces the two current appointees:

Fred Wheeler, Jr.
1037 Mays Crossroads Road
Franklinton, N.C. 27525
(919) 556-4870

Scott White
P.O. Box 470
Youngsville, N.C. 27596
(919) 556-3935

Thank you for your consideration of this request and for your continued support of the fire service. Please let us know if any additional information or actions are required to facilitate these appointments.

Respectfully,

Brian L. Christmas
Fire Chief
Youngsville Volunteer Fire Department, Inc.
(803) 607-7105

Cc: File