OAKLEY
CALIFORNIA

AGENDA
REGULAR JOINT MEETING OF THE OAKLEY CITY COUNCIL/OAKLEY CITY COUNCIL ACTING AS THE SUCCESSOR AGENCY TO THE OAKLEY REDEVELOPMENT AGENCY AND SPECIAL MEETING OF THE OAKLEY PUBLIC FINANCING AUTHORITY

Tuesday, October 27, 2026
6:30 PM
Oakley City Council Chambers located at 3231 Main Street, Oakley, California 94561. Unless stated otherwise on the agenda, every item on the agenda is exempt from CEQA Guidelines Sections 15060(c), 15061(b)(3), 15273, 15378, 15301, 15323 and/or Public Resources Code Section 21065.

Mission Statement: The City of Oakley will create a resilient future that fosters and attracts a vibrant and evolving community that welcomes and values all people.

Vision Statement: The City of Oakley celebrates our unique Delta lifestyle and small-town feel where we ***Live*** in a safe, dynamic community, ***Work*** together to build the future, and ***Play*** in our own backyard.

Agendas are posted in Oakley at Oakley City Hall, outside the gym at Delta Vista Middle School and outside the Library at Freedom High School. Agendas are also posted on the City's website at oakleyca.gov.

You can view reports on the City's website at oakleyca.gov. You can also view reports in person at City Hall, 3231 Main Street, during normal business hours. Any other documents distributed to members of the City Council regarding an item on this agenda are also made available in the lobby on the evening of the City Council meeting.

Pursuant to the Americans with Disabilities Act (ADA), the City will make reasonable arrangements to ensure accessibility to this meeting. If you need special assistance, please contact the City at least 48 hours prior to the meeting at 925-625-7000 or cityclerk@ci.oakley.ca.us.

Meeting online Link: https://zoom.us/j/93455380825

Meeting call in telephone number: 669-900-6833 | Meeting ID: 934 5538 0825 (*9 to request to speak | *6 to unmute/mute)

Online Participation:

Members of the public may attend the City Council meeting online via Zoom using the link above or watch the City Council meeting at oakleyca.gov or YouTube. Technical difficulties may occur from time to time. The City will follow the adopted Technology Disruption Policy outlined in City Council Resolution 36-26.

Public Comments:

Members of the public may address the Council on items of interest that are within the City's jurisdiction. In compliance with the Brown Act, the Council may not take action or have discussion on any item that is not listed on the agenda. Public comment on items not listed on the agenda will be heard under the Public Comments section of the agenda. Public comments on items listed on the agenda will be heard as the Mayor calls the item. Please note that public comments are limited to three (3) minutes. The timer on the dais in front of the Mayor will change from green to yellow at one (1) minute and will turn red and beep at three (3) minutes.

In person public comment:

To provide an in-person public comment, please fill out a speaker card located in the lobby and give it to the City Clerk. Please indicate on the card if the topic is for general public comment or for a specific agenda item. The Mayor will call speakers to the podium by name when the item is opened for public comment.

Online Public Comment:

To provide public comment via Zoom, connect to the meeting online at the link above. Use the Raise Hand feature to request to speak (*9 on a telephone) when the Mayor opens public comment. The City Clerk will announce the names of online participants with their hands raised and invite each participant requesting to speak into the meeting as a panelist when it is their turn to speak. Once in the meeting as a panelist, unmute your microphone, turn on your camera if desired, and begin speaking. Once you are done speaking, the City Clerk will move you back to being an attendee.

Written public comment:

If you wish to enter comments into the public record, please complete the online public comment form by 4 pm the day of the meeting.

Please keep cell phones/electronic devices turned off during the meeting. Please be advised that City Council meetings are video recorded and attendees may appear on video.

1. OPENING MATTERS

   1.1 Call to Order and Roll Call

   1.2 Pledge of Allegiance to the Flag

   1.3 Update from Contra Costa County Animal Services (Ben Winkleblack, Animal Services Director)

2. PUBLIC COMMENTS
   The public is welcome at this time to address the City Council on items on the Consent Calendar or other items not listed on the agenda but within the Council's jurisdiction. There is an opportunity for the public to comment on other agenda items at the time they

are discussed.

3. COUNCILMEMBER COMMENTS

4. CONSENT CALENDAR

Consent Calendar items are typically non-controversial in nature and are considered for approval by the Oakley City Council/ Oakley City Council Acting as the Successor Agency to the Oakley Redevelopment Agency/Oakley Public Financing Authority with one single action. Staff or the Oakley City Council/ Oakley City Council Acting as the Successor Agency to the Oakley Redevelopment Agency/Oakley Public Financing Authority who would like an item removed from the Consent Calendar may request the Mayor remove the item.

4.1 Approve Minutes from the Special Meeting held October 13, 2026 (Kim Snodgrass, City Clerk)
Minutes
Transcript

4.2 Approve Minutes from the Regular Meeting held October 13, 2026 (Kim Snodgrass, City Clerk)
Minutes
Transcript

4.3 Closed Session Report-Out Memo from the Special Meeting held October 13, 2026 (Derek Cole, City Attorney)
Memo

4.4 Closed Session Report-Out Memo from the Regular Meeting held October 13, 2026 (Derek Cole, City Attorney)
Memo

4.5 Waive the Second Reading and Adopt Ordinance No. 13-26 Amending Section 9.1.406 Titled Multiple Family Residential Districts (M-9; M-12; M-17; M-30) (Jose Cortez, Senior Planner)
Ordinance

4.6 Adopt a Resolution Appointing Vannessa Cendejas as Commissioner to the Contra Costa County Library Commission to Complete the Unexpired Term Ending June 30, 2029. (Kim Snodgrass, City Clerk)
Staff Report
1. Proposed Resolution

4.7 Approval of Contract Amendment Number 1 with BSK Associates for Consulting Services for Materials Testing and Inspection Services Related to East Cypress Road Widening Project (Knightsen Avenue to CCWD Canal) Capital Improvement Project (CIP) No. 247 (Billilee Saengchalern, Public Works Director/City Engineer)
Staff Report
1. Resolution
2. CIP 247 - BSK Contract Amendment 1

5. PUBLIC HEARINGS

6. REGULAR CALENDAR

6.1 Strategic Plan 27+ Update (Joshua McMurray, City Manager)
Staff Report
1. Strategic Plan Dashboard
2. Oakley Strategic Plan 27+

6.2 Adopt a Resolution for the Award of an Engineering Professional Services Consulting Agreement to Consor North America, Inc. for the Laurel Road Extension from Teton Road to Sellers Avenue – Capital Improvement Project (CIP) Number 273 (Billilee Saengchalern, Public Works Director/City Engineer)
Staff Report
1. Resolution
2. Consor Summary Letter

6.3 Adopt a Resolution Directing Implementation of the Appointment Procedures Established by Oakley Municipal Code Section 2.1.007 to Fill the Vacancy in City Council District Five (Derek Cole, City Attorney)
Staff Report
1. Resolution Directing Implementation of Appointment Procedures for City Council District Five

7. REPORTS

7.1 City Manager
(a) City Manager

7.2 Oakley City Council / Oakley City Council Acting as the Successor Agency to the Oakley Redevelopment Agency
(a) Reports from Council Liaisons to Regional Committees, Commissions and Boards AND Oakley City Council/Oakley City Council Acting as the Successor Agency to the Oakley Redevelopment Agency

(b) Requests for Future Agendas

8. WORK SESSION

9. CLOSED SESSIONS

10. ADJOURN

Minutes of the Special City Council Meeting Held
October 13, 2026

1) CALL TO ORDER AND ROLL CALL

Mayor Henderson called the meeting to order at 5:30 p.m.

Roll Call: Councilmember Shaw, Councilmember Williams, Vice Mayor Meadows and Mayor Henderson were present. Councilmember Fuller was absent.

2) PLEDGE OF ALLEGIANCE TO THE FLAG

Mayor Henderson led the Pledge of Allegiance to the Flag.

3) PUBLIC COMMENTS

None

4) CLOSED SESSION

4.1 CONFERENCE WITH LEGAL COUNSEL-ANTICIPATED LITIGATION
Initiation of litigation pursuant to paragraph (4) of subdivision (d) of Section 54956.9: (One potential case)

Mayor Henderson announced the Closed Session item and mentioned the Regular meeting will begin at 6:30 p.m.

5) ADJOURN

There being no further business, the meeting was adjourned at 6:38 p.m.

Respectfully Submitted,

Kim Snodgrass
City Clerk

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[00:00:43]and to the Republic for which it one nation under God,

[00:00:45]with Liberty and Justice for all.

[00:01:08] We moved to closed session litigation pursuant to paragraph

[00:01:12]four subsection D of section 54 and 956.9

[00:01:17]and one potential case.

[00:01:19]We will adjourn after the closed session.

[00:01:21]Will be back at 6:30 p.m.

[00:01:24]For the regular session.

Minutes of Oakley City Council/Oakley City Council Acting as the Successor Agency to the Oakley Redevelopment Agency/Oakley Public Financing Authority held October 13, 2026

1) OPENING MATTERS

1.1 Call to Order and Roll Call

Mayor Henderson called the meeting to order at 6:43 pm.

Roll Call: Councilmember Fuller, Councilmember Shaw, Councilmember Williams, Vice Mayor Meadows, and Mayor Henderson were present.

1.2 Pledge of Allegiance to the Flag (Paige Benzler, Laurel Elementary)

Paige Benzler led the Pledge of Allegiance to the Flag.

1.3 Presentation of Proclamations

The City Clerk read the proclamations, which were presented by the Mayor to the following recipients: Community Development Director Ken Strelo (Community Planning Month); Chief Building Official Conrad Fromme (Code Enforcement Officer Appreciation Week); the Rotary Club of Oakley (World Polio Day): and Danielle Aubin, Coordinator for the East Contra Costa County MEDS Coalition (Red Ribbon Week). Each recipient thanked the Mayor and City Council for their recognition.

1.4 Police Department Awards (Paul Beard, Chief of Police)

Chief's Certificate of Commendation: Nathan Wingate and Murrell Johnson
Lifesaving Award: Officer Gabriel Ganz

Police Chief Paul Beard presented the Chief's Certificate of Commendation to Nathan Wingate and Murrell Johnson.

District Representative Wendy Fabian presented certificates to Nathan Wingate and Murrell Johnson on behalf of Supervisor Diane Burgis.

Police Chief Paul Beard then presented the Lifesaving award to Officer Gabriel Ganz.

1.5 Contra Costa Water District Update (Connstance Holdaway, Director)

Director Connstance Holdaway provided an update on the Contra Costa Water District.

1.6 Update on the Delta (Roger Mammon)

Roger Mammon provided an update on the Delta.

2) PUBLIC COMMENTS

A public comment was provided by Casey Vigil.

One online public comment was provided by Pam Pierce, which was entered into the record.

3) COUNCILMEMBER COMMENTS

None

4) CONSENT CALENDAR

4.1 Approve Minutes from the Special Joint City Council and Planning Commission Meeting held September 15, 2026 (Kim Snodgrass, City Clerk)

4.2 Approve Minutes from the Special Meeting held September 22, 2026 (Kim Snodgrass, City Clerk)

4.3 Approve Minutes from the Regular Meeting held September 22, 2026 (Kim Snodgrass, City Clerk)

4.4 Approve Minutes from the Special Meeting held October 1, 2026 (Kim Snodgrass, City Clerk)

4.5 Closed Session Report-Out Memo from the Special Meeting held September 22, 2026 (Derek Cole, City Attorney)

4.6 Closed Session Report-Out Memo from the Special Meeting held October 1, 2026 (Derek Cole, City Attorney)

4.7 Waive the Second Reading and Adopt Ordinance No.12-26 Approving the Project Titled Bridgehead Business Park Properties Rezone (RZ 2026-002) (Evan Gorman, Associate Planner)

4.8 Adopt a Resolution for the Award of a Construction Contract to K&K JL Services, Inc. for the Construction of the Police Department Remodeling Project – Capital Improvement Project (CIP) Number 343 (Billilee Saengchalern, Public Works Director/City Engineer)

4.9 Adopt a Resolution Authorizing the City Manager to Execute a Construction Agreement with Lignum Mellis for the Construction of the FY 2026-27 Curb,

Gutter, and Sidewalk Repair & Reconstruction Project CIP 337 (Billilee Saengchalern, Public Works Director/City Engineer)

4.10 Adopt a Resolution Authorizing the City Manager to Execute a Consulting Services Agreement with Nichols Consulting Engineers (NCE) to Provide Professional Engineering Design Services for Capital Improvement Project (CIP) Number 342 – Fiscal Year (FY) 2026/27 Street Repair and Resurfacing Project (Billilee Saengchalern, Public Works Director/City Engineer)

4.11 Adopt a Resolution Requiring a Closed Caption Transcript to be Included with the Action Minutes and Retained Permanently and Rescinding City Council Resolution No. 48-22, Successor Agency Resolution No. 02-22, and Public Financing Authority Resolution No. 01-22 (Kim Snodgrass, City Clerk)

Councilmember Fuller pulled items 4.1, 4.7 and 4.11.

It was moved by Vice Mayor Meadows and seconded by Councilmember Shaw to approve the remainder of the Consent Calendar. **AYES:** Fuller, Henderson, Meadows, Shaw, Williams **NOES**: None **RESULT:** Motion Carried 5-0

Item 4.1

Councilmember Fuller stated he will vote no.

It was moved by Vice Mayor Meadows and seconded by Councilmember Williams to approve the minutes as written. **AYES:** Henderson, Meadows, Shaw, Williams, **NOES**: Fuller **RESULT:** Motion Carried 4-1

Item 4.7

Councilmember Fuller stated he will vote no.

It was moved by Councilmember Shaw and seconded by Vice Mayor Meadows to Waive the second reading and adopt ordinance No. 12-26 Approving the project titled Bridgehead Business Park Properties Rezone (RZ 2026-002). **AYES:** Henderson, Meadows, Shaw, Williams **NOES**: Fuller **RESULT:** Motion Carried 4-1

Item 4.11

Councilmember Fuller thanked staff and mentioned he will vote yes on this item.

It was moved by Vice Mayor Meadows and seconded by Councilmember Williams to Adopt the Resolution requiring transcripts be attached and permanently retained with all official action minutes and rescinding City Council Resolution No. 48-22, Successor Agency Resolution No. 02-22, and Public Financing Authority Resolution No. 01-22. **AYES:** Fuller**,** Henderson, Meadows, Shaw, Williams **NOES**: None **RESULT:** Motion Carried 5-0

5) PUBLIC HEARINGS

5.1 Zoning Text Amendments (PLN-2026-1000) - Housing Element

Community Development Director Ken Strelo presented the staff report on behalf of Senior Planner Jose Cortez.

Councilmember Fuller asked questions; Mr. Strelo responded.

Mayor Henderson opened the public hearing; there were no public comments, so he closed the public hearing.

Vice Mayor Meadows and Councilmember Fuller provided comments.

Councilmember Williams called a Point of Order.

Mayor Henderson clarified that the Council was currently discussing item 5.1.

It was moved by Councilmember Shaw and seconded by Vice Mayor Meadows to Waive the first reading and introduce the proposed Ordinance amending Oakley Municipal Code Section 9.1.406 titled “Multiple Family Residential Districts (M-9; M-12; M-17; M-30) pursuant to Policy Actions 3.7 (Adequate Emergency Shelter Sites) and finding the action exempt from CEQA pursuant to CEQA Guidelines Section 15061(b)(3). **AYES:** Henderson, Meadows, Shaw, Williams **NOES**: Fuller **RESULT:** Motion Carried 4-1

5.2 Hacienda Estates (TM 2025-002) - Adopt a Resolution Approving the Tentative Map at 5321 Sellers Avenue (Jose Cortez, Senior Planner)

Community Development Director Ken Strelo presented the staff report on behalf of Senior Planner Jose Cortez.

Vice Mayor Meadows, Councilmember Fuller and Councilmember Williams asked questions; Mr. Strelo and Applicant Mark De La O responded.

Mayor Henderson opened the public hearing.

One online public comment was received from the Delta Protection Commission and entered into the record.

Applicant Mark De La O thanked council for considering his proposal and stated he hopes for a positive result.

There being no additional public speakers, Mayor Henderson closed the public Hearing.

Councilmember Fuller and Councilmember Williams provided comments.

It was moved by Councilmember Williams and seconded by Vice Mayor Meadows to adopt the resolution approving a Tentative Map for the project titled “Hacienda Estates (TM 2025-002)”, and find that the Modified Initial Study/15183 Checklist identifies that the Oakley General Plan policies and/or actions that apply to the

development of the project, and have been determined in the General Plan EIR to substantially mitigate environmental effects, as conditioned. **AYES:** Henderson, Meadows, Shaw, Williams **NOES**: Fuller **RESULT:** Motion Carried 4-1

6) REGULAR CALENDAR

6.1 Adopt a Resolution Approving the Amended Salary Schedule for Fiscal Year 2026/27 and Adding One New Classification (Jeri Tejeda, Administrative Services Director)

Administrative Services Director Jeri Tejeda presented the staff report.

Councilmember Williams asked questions; Ms. Tejeda responded.

It was moved by Vice Mayor Meadows and Seconded by Councilmember Williams to adopt the resolution approving the amended salary schedule for Fiscal Year 2026/27 and adding one new classification **AYES:** Fuller, Henderson, Meadows, Shaw, Williams **NOES**: None **RESULT:** Motion Carried 5-0

7) REPORTS

7.1 City Manager
(a) City Manager
(b) Business License Update

City manager Joshua McMurray stated he had no reports and noted the business license list is attached to the agenda.

7.2 Oakley City Council / Oakley City Council Acting as the Successor Agency to the Oakley Redevelopment Agency
(a) Reports from Council Liaisons to Regional Committees, Commissions and Boards AND Oakley City Council/Oakley City Council Acting as the Successor Agency to the Oakley Redevelopment Agency

Councilmember Shaw reported attending the California League of Cities Annual Conference, the East Bay Leadership Council Capital Series, the Bedford Block Party, and a reception featuring State Treasurer Fiona Ma.

Councilmember Williams reported attending the California League of Cities Annual Conference, the East Bay Division Lunch, the Mayors and Councilmembers Business meeting, the Family Friendly Cities session, and the Mayors' Conference.

Vice Mayor Meadows reported attending the Contra Costa Transportation Authority Planning Committee meeting.

Mayor Henderson reported attending the Studio 55 Celebration, the Mayors' Conference, Friday Night Bites, and the Ironhouse Sanitary District meeting.

(b) Requests for Future Agendas

None

8) WORK SESSIONS

8.1 3920 Empire Avenue Preliminary General Plan Amendment (PA 2026-002) (Evan Gorman, Associate Planner)

Associate Planner Evan Gorman presented the staff report.

Councilmember Williams asked questions; Mr. Gorman and Vice Mayor Meadows responded.

Applicant and Property Owner Roy Pantel provided a comment and requested feedback from council as to what they would like to see on that corner.

A Public Comment was provided by Carlyon Cambra.

Vice Mayor Meadows asked Ms. Cambra a question; Ms. Cambra responded.

Councilmember Williams asked questions; City Manager Joshua McMurray responded.

Councilmember Williams, Councilmember Shaw, Mayor Henderson, and Vice Mayor Meadows provided feedback to staff.

8.2 Electrical Bicycle Work Session (Paul Beard, Chief of Police)

Chief Paul Beard presented the staff report.

Councilmember Williams, Councilmember Fuller and Councilmember Shaw asked questions, Chief Beard responded.

Mayor Henderson, Councilmember Shaw, Councilmember Williams, Vice Mayor Meadows, and Councilmember Fuller provided comments and feedback.

9) CLOSED SESSION

9.1 CONFERENCE WITH LEGAL COUNSEL - EXISTING LITIGATION Pursuant to Government Code Section 54956.9(d)(1) Barajas v. City of Oakley, Contra Costa Superior Ct. Case No. N26-1762

Mayor Henderson announced the Closed Session item and mentioned the meeting will adjourn after Closed Session.

10) ADJOURN

There being no further business, the meeting was adjourned at 9:25 p.m.

Respectfully Submitted,

Kim Snodgrass
City Clerk

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[00:00:36]This is the regular joint meeting of the Oakley City
[00:00:39]Council acting as accessory agency
[00:00:41]to Oakley Redevelopment Agency.
[00:00:47]this meeting is called to order at 643
[00:00:50]and we apologize for starting a little late.
[00:00:53]Will the clerk please call roll.
[00:00:57][Roll Call]
[00:01:22]The pledge of allegiance led by an 11 year old student at Laurel
[00:01:28]elementary , she hopes to attend cosmetology school
[00:01:35]and specialize in hair and nails.
[00:01:40]Even though her parents don't like the idea,
[00:01:43]she wants her first job to be a Jamba Juice
[00:01:46]because she loves it so much.
[00:01:50]She's one of the only students In her class born in 2015.
[00:02:33]I pledge allegiance to the flag of the United States of America
[00:02:36]and to the Republic for which it stands, one nation under God,
[00:02:36]indivisible, with liberty and justice for all.
[00:03:31]Item 3.1, we have several proclamations tonight.
[00:03:38]The first is community planning month .
[00:04:33]Kim Snodgrass, City Clerk: The month of October is designated
[00:04:35]as National Community Planning Month .
[00:04:48]The celebration gives us the opportunity
[00:04:51]to publicly recognize the participation and dedication
[00:04:55]of appointed planning Commission members who have contributed
[00:04:58]their time and expertise to the improvement of the City
[00:05:01]of Oakley and whereas we recognize
[00:05:03]the many valuable contributions made
[00:05:05]by the professional planners of the City of Oakley
[00:05:09]and extend our heartfelt thanks for their continued
[00:05:11]commitment to public service.
[00:05:13]Now therefore be it resolved that Hugh Henderson
[00:05:16]mayor of the city of Oakley along with members of the City
[00:05:19]Council do hereby proclaim the month of October
[00:05:21]as Community Planning Month.
[00:05:34]Ken Strelo, Community Development Director:
[00:05:36]I spent a long career here as a city Planner...
[00:05:43]On behalf of the five planning commissioners,
[00:05:50]thank you very much.
[00:05:56][Applause]
[00:05:59]Aaron Meadows, Vice Mayor: Would Council
[00:06:01]like to take a picture real quick?
[00:06:39]Hugh Henderson, Mayor: Our next proclamation
[00:06:40]is for code enforcement week, if we could have our chief building
[00:06:46]inspector come up.
[00:07:55]Kim Snodgrass, City Clerk: Therefore be it resolved Hugh

[00:07:57]Henderson mayor of the city of Oakley does hereby proclaim
[00:08:03]officer Appreciation Week .
[00:08:12][Applause]
[00:08:23]Conrad Fromme, Chief Building Official:
[00:08:24]Code enforcement is a tough thing ,
[00:08:27]they have a tough job to do, the staff goes out there and they
[00:08:32]take people's concerns, to deal with complaints,
[00:08:36]talk with people and hopefully get good results.
[00:08:39]As it said in here, they kind of go
[00:08:41]unnoticed because once it is resolved
[00:08:44]a lot of times they don't get the thank you for the things
[00:08:47]they do.
[00:08:48]This is nice, I have the privilege
[00:08:51]of working with a great staff.
[00:09:03]Hugh Henderson, Mayor: If I could have the council come up
[00:09:05]and be part of the picture?
[00:09:30]Our third proclamation tonight is for World Polio Day,
[00:09:36]if I could have the Oakley Rotary Club come up
[00:09:39]and join me here.
[00:11:23]Kim Snodgrass, City Clerk: October 24th is proclaimed
[00:11:27]as World Polio Day in Oakley.
[00:11:37][Applause]
[00:11:40]Mike Hale, President of the Rotary Club of Oakley:
[00:11:43]We're proud to continue the mantle that the Rotary Club has
[00:11:47]for so many decades to eliminate polio .
[00:12:08]Thank you very much we appreciate it.
[00:12:16][Laughter]
[00:13:03]Hugh Henderson, Mayor: Our last one tonight for red ribbon week.
[00:14:10]Kim Snodgrass, City Clerk: October 23rd through October
[00:14:12]31st is red ribbon week in the city of Oakley ...
[00:14:30]Danielle Aubin, Coalition Coordinator:
[00:14:32]Thank you for joining us and promoting healthy choices
[00:14:35]and brighter futures for our youth,
[00:14:38]there's a wonderful opportunity to bring our community together
[00:14:41]and remind our young people they have the power
[00:14:44]to make healthy choices.
[00:14:48]Through awareness and strong partnerships with our community
[00:14:53]leaders we can give young people the confidence
[00:14:56]they need to navigate challenges they face today including
[00:14:59]the dangers of fentanyl.
[00:15:14]We invite everyone to join us on November 17th from 6 to 8 p.m.
[00:15:21]For our awareness symposium and partnership at the Union High
[00:15:26]School District, it will be an opportunity for community
[00:15:29]members to learn more about fentanyl and practical ways
[00:15:34]to work together to protect our youth .
[00:16:10]Thank you so much.

[00:16:14][Applause]
[00:16:46]Hugh Henderson, Mayor: We will move
[00:16:47]on to item 1.4, the police Department awards.
[00:17:19]Paul Beard, Chief of Police: Thank you,
[00:17:21]I would like to Call up Murrell Johnson and Nathan Wingate.
[00:17:39]a few years ago we rewrote police policy,
[00:17:43]we went through this process and included the ability
[00:17:47]to formally commence citizens as a way of expressing appreciation
[00:17:52]to them for acts they've done that's worthy of recognition.
[00:17:56]Today we are issuing the first chief Certificate
[00:18:00]of Commendation to Citizens.
[00:18:02]It's because the two men up here with me stepped up
[00:18:05]in the face of danger to rescue a woman from a canal
[00:18:08]after her car crashed into it and began to sink.
[00:18:36]On July 16th of 2026, Nathan and Merle were driving eastbound
[00:18:45]and as they passed Rose Avenue they noticed a commotion ,
[00:18:53]Nathan pulled over to see what was going on.
[00:18:56]At this point they saw a vehicle in the canal which
[00:18:59]was partially submerged and getting deeper,
[00:19:02]the rear window portion was still above water
[00:19:05]and they could see a woman was trapped inside the vehicle.
[00:19:08]She was unable to get out because the pressure builds
[00:19:14]around the vehicle .
[00:20:03]It was later that I arrived, I contributed the only thing
[00:20:12]I could that day by taking the picture on display right now.
[00:20:19]As you can see, that's an active rescue going on
[00:20:22]with both men in the water with firefighters
[00:20:25]struggling hard to get all three of them
[00:20:27]out of the water at that point.
[00:20:52]Canals and bodies of water in general are dangerous
[00:20:56]environments .
[00:21:10]The woman was saved and suffered no lasting consequences because
[00:21:15]of their actions, they are to be commended
[00:21:19]for their brave and heroic efforts
[00:21:20]and are both co-awarded the first chief certificate
[00:21:25]of commendation by the Oakley Police Department.
[00:22:30]Speaker: In a moment filled with danger and uncertainty,
[00:22:33]they prioritize the stranger safety over their own.
[00:22:37]Their actions embody the true meaning of altruism,
[00:22:41]reminding us that courage is not the absence of fear
[00:22:44]but rather the intrinsic willingness
[00:22:45]to act when someone is in need without any expectation
[00:22:51]of recognition or award.
[00:22:53]They saw a fellow human being in peril
[00:22:56]and responded with extraordinary compassion and empathy.
[00:22:59]Their bravery serves as a reminder

[00:23:02]that you don't need a title or a formal responsibility
[00:23:05]to make a difference.
[00:23:06]The most profound acts of service
[00:23:09]sometimes come from simply being willing to help others
[00:23:11]when it matters most.
[00:23:13]They exemplify the best of human nature
[00:23:18]and the values that strengthen our community.
[00:23:21]Most importantly, they share responsibility
[00:23:23]to look out for one another.
[00:23:26]I'm honored to recognize the powerful example you both have
[00:23:31]set for our community.
[00:23:33]Thank you for reminding us of the significant difference
[00:23:36]one courageous act can make in another person's life.
[00:24:03][Applause] Paul Beard, Chief of Police:
[00:25:05]Another award we wrote in our policy
[00:25:07]a few years ago was the life Award,
[00:25:11]awarded to department members who distinguished themselves
[00:25:14]by performing acts to save human lives
[00:25:17]that without those acts occurring,
[00:25:19]death would have likely occurred.
[00:25:21]This award is recognized by a green and white bar
[00:25:26]on the uniform for daily wear and a green and white medal
[00:25:33]for formal wear for classy occasions.
[00:25:35]This is another first for us, our first recipient
[00:25:40]is Officer Gabriel Ganz.
[00:26:00]On August 28th of 2025, officer Gabriel Ganz was part of a group
[00:26:10]of officers that responded to a home altercation.
[00:26:15]They were advised to fight was happening inside the home.
[00:26:23]Officer Ganz saw several people running into the kitchen
[00:26:27]where several people were actively
[00:26:29]engaged in a physical fight.
[00:26:31]Two of the people in the kitchen were
[00:26:33]trying to control one of the men involved in the fight.
[00:26:43]The man who was armed with a knife brought it over his head
[00:26:46]and turned his full attention towards one of the other men.
[00:26:50]It was clear by his actions and demeanor
[00:26:52]the man intended on assaulting the other men
[00:26:54]with the large knife.
[00:26:57]Stab wounds like ones caused by this knife
[00:27:01]have historically caused death or great bodily injury.
[00:27:05]Officer Ganz recognized what was about to occur,
[00:27:10]that he was about to witness a deadly action by one man
[00:27:15]onto another.
[00:27:17]He deployed the taser darts onto the man
[00:27:22]that was armed with a knife.
[00:27:24]This had the desired effect, as evidenced by the neuromuscular

[00:27:28]incapacitation displayed by the man armed with the knife who was
[00:27:33]then arrested for his actions.
[00:27:35]Had it not been for the quick decisive actions
[00:27:40]of Officer Ganz, this person would possibly
[00:27:47]have faced injury or death.
[00:27:52]for these actions, he is to be commended with the Oakley Police
[00:27:57]Department life Saving award.
[00:28:13][Applause]
[00:28:42]Hugh Henderson, Mayor: We now move to item 1.5.
[00:28:58]Connstance Holdaway, Director We coordinate with other agencies
[00:29:32]in our area.
[00:29:43]I represent Division five as well .
[00:29:58]We are able to divert water from four locations ...
[00:30:14]When Delta water quality is at its best we store as much water
[00:30:19]as possible in the reservoir for use
[00:30:22]when water quality begins to decline.
[00:30:48]Approximately half of the people we serve get
[00:30:51]treated water directly from us.
[00:31:14]We operate a complex system to ensure water is delivered to you
[00:31:20]the system includes the for delta intakes for storage
[00:31:25]reservoirs and the shortcut pipeline
[00:31:28]which delivers water directly from the canal near Clyde.
[00:31:45]Our water year runs from October 1st through September 30th,
[00:31:50]although it's been dry this summer the state's water supply
[00:31:53]remains relatively healthy thanks to the precipitation over
[00:31:57]the past few years and a few significant storms last winter.
[00:32:00]The recent dry spell does have an effect on the snowpack
[00:32:03]which is impacting reservoir levels
[00:32:06]as there is little snowmelt to replenish those levels.
[00:32:10]As of October 9th the state water supply is currently 53%
[00:32:14]full and sitting at 96% of its annual average.
[00:32:18]Locally we are doing very well, the reservoir sits 90% full.
[00:32:30]Storage is a great benefit to customers because water quality
[00:32:36]is seasonal .
[00:32:41]It's an off stream reservoir filled by pumping from the delta
[00:32:45]rather than upstream river flow .
[00:32:57]We're regularly evaluating and improving our systems
[00:32:59]and equipment so we can meet service demands
[00:33:01]and we are constantly working to ensure the system safety.
[00:34:27]The canal replacement project is one piece
[00:34:31]of the program which is a significant effort undertaking
[00:34:34]to improve the long term reliability
[00:34:36]and sustainability of our water system
[00:34:40]this will be a multi-generational project.
[00:35:20]The yellow line is the completed segment I just discussed.
[00:35:25]The canal is aging and posing multiple challenges to us

[00:35:31]including water quality which is vulnerable to degradation
[00:35:36]as well as accidental or intentional contamination
[00:35:40]events.
[00:35:46]The open channel also loses water to evaporation and seepage
[00:35:51]through cracks.
[00:35:53]Another is maintenance cost to maintain this canal continues
[00:35:59]to increase over time.
[00:36:09]We're now advancing a strategy to replace the dark blue section
[00:36:13]of the canal with a pipeline to ensure safe reliable water
[00:36:16]delivery for the next 100 years.
[00:36:19]This will be a significant investment but delaying action
[00:36:26]burdens future generations with unplanned repairs .
[00:36:36]we anticipate construction won't begin until fiscal year 2032
[00:36:41]and will provide updates every step of the way.
[00:36:46]Future presentations will be provided to the City Council
[00:36:52]with updates on these efforts.
[00:36:54]The canal replacement program as I said
[00:36:57]is going to be a very large undertaking.
[00:37:00]The scope includes replacing 20 miles of concrete lined canal
[00:37:04]with a varied pipeline that ranges in diameters from 8
[00:37:08]to 11ft.
[00:37:08]Just like when the canal was initially built in the 1930s
[00:37:12]and 40s, this will be a significant effort as a new pipe
[00:37:16]will be installed in most cases deeper than the bottom
[00:37:20]of the existing canal.
[00:37:22]The project will be phased over time,
[00:37:27]the canal is needed to deliver water to our customers
[00:37:32]even while the project is being constructed.
[00:37:34]A major element as you can see on the screen
[00:37:38]will require construction, operation of a bypass system
[00:37:43]to keep water flowing to the customers.
[00:37:46]This is why this program takes years of planning
[00:37:49]and why it will take a long period to fully complete,
[00:37:51]however once the pipeline is constructed
[00:37:53]it will continue to provide reliable service
[00:37:56]for future generations of the area.
[00:38:04]This schedule shows our major milestones
[00:38:07]leading up to the first construction
[00:38:09]package being awarded as soon as fiscal year 2032.
[00:38:13]The recommended funding strategy is an important milestone
[00:38:17]as it will give us a roadmap for moving this program along.
[00:38:21]We are exploring a variety of options,
[00:38:23]while we don't have a concrete cost estimate
[00:38:27]today this is in development as we
[00:38:29]work through the planning, design, and coordination.
[00:38:32]What I can say is this will be a $9 billion

[00:38:36]project broken down into multiple smaller
[00:38:39]projects completed in phases, this program
[00:38:44]carries enormous benefits to the communities we serve
[00:38:46]and the recommended approach will
[00:38:48]help us think through how to phase the program in ways
[00:38:50]financially responsible and manageable for our customers.
[00:38:54]At the same time you will see our teams
[00:38:57]conducting geotechnical and utility investigations which
[00:39:02]will directly feed into environmental working process.
[00:39:05]Staff is hard at work to ensure we can advance the critical
[00:39:09]construction program .
[00:39:17]Thank you for your time .
[00:39:32]Hugh Henderson, Mayor: We will move to item 1.6,
[00:39:34]and update on the Delta.
[00:39:45]Roger Mammon: Thank you for having me.
[00:39:49]In May of this year, a plan called the Water Renaissance was
[00:39:55]put together, it is a coalition of conservation groups,
[00:39:59]environmental organization tribes,
[00:40:03]and including the LA Water master
[00:40:06]to shift the state water strategy away
[00:40:09]from massive import projects and towards localized sustainable
[00:40:14]supplies.
[00:40:14]The core goals and strategies, local supply pivot,
[00:40:19]shift Southern California from getting 50% of its water
[00:40:26]through imports to roughly 85% of its water locally by 2035.
[00:42:00]The testimony provided by the environmental manager
[00:42:07]inappropriately downplays the potential for the Delta project
[00:42:11]to exacerbate existing harmful algae bloom
[00:42:16]problems in the Delta and lead to new areas of harmful algae
[00:42:20]bloom occurrence.
[00:42:23]September 13th the state water plan had a major setback when
[00:42:28]the Bureau of Reclamation and the Water District pulled
[00:42:32]their support for the voluntary agreements in the Delta Plan
[00:42:37]formerly known as the Healthy Rivers and Landscape Program.
[00:42:41]Their support was pulled when the State Water Resource
[00:42:45]included regulatory backstops that would impose limits
[00:42:50]on agricultural water supplies .
[00:43:51]The governor vetoed the bill, however the state's own data
[00:43:57]emphasizes the gaps in funding urgently needed
[00:43:59]to protect the Delta estuary.
[00:44:02]It is noted that in 2018 U.S. Army Corps of Engineers
[00:44:08]estimated the price of fixing our levees to be $3.3 billion.
[00:44:16]September 28th 2026 a final update to the Delta Plan was
[00:44:21]released by the State Water Board.
[00:44:24]Is a critical rulemaking for ensuring water quality, river
[00:44:32]flows and ecosystem protection.

[00:44:38]Included in the draft is unenforceable unscientific
[00:44:49]voluntary agreements .
[00:44:54]There's a speaker training October 21st 2026 for anyone who
[00:44:57]wants to speak out against the voluntary agreements
[00:45:00]for the public comment period, which is on August 28th
[00:45:05]and 29th, 30th if needed.
[00:45:08]We need to defeat the voluntary agreements.
[00:45:12]September 29th 2026 .
[00:45:42]Take part in the training, you can go online to find
[00:45:55]the details , and join the public comment.
[00:47:19]It seems like we're going to get hit pretty hard by El Nino.
[00:47:22]I read about another portion of El Nino, which
[00:47:26]is the Kevin Wave.
[00:47:28]Apparently as El Nino is coming up the coast it pushes a bulge
[00:47:32]of water in front of it .
[00:47:37]It's not like a big tidal wave .
[00:47:47]It could have effects in the Delta.
[00:47:55]I found an article where it says the Kelvin wave alone is not
[00:47:59]an immediate threat to flooding for Oakley,
[00:48:02]but if you are in a low lying waterfront area,
[00:48:10]pay particular attention to the actual water levels as high
[00:48:15]tides approach .
[00:48:20]Yesterday, big news, the California water impact network
[00:48:24]has filed suit against the Department of Water Resources
[00:48:31]citing the failure to protect the San Joaquin Delta ecosystem
[00:48:36]and incur waste and unreasonable use of water.
[00:48:44]October 12th, the just transition put out their final
[00:48:54]exhibition.
[00:48:54]This was a project with multiple multi campus projects
[00:48:58]through the University of California
[00:49:00]covering multiple threats to the Delta and potential outcomes
[00:49:04]and strategies on salinity and tidal influence.
[00:49:09]The exhibition will be at the Jean Harvey Center in Walnut
[00:49:14]Grove from November 3rd to Saturday November 7th and I will
[00:49:28]leave the flier with Kim.
[00:49:55]Hugh Henderson, Mayor: Move to item two, public comment.
[00:49:58]I currently have one speaker card.
[00:50:00]If you wish to speak, please bring your speaker card
[00:50:05]to the city clerk and reminder your comments
[00:50:08]are limited to three minutes.
[00:50:44]Cassie V.: I'm representing freedom high school's parent
[00:50:49]club and I'd like to announce October 17th at 9 a.m.
[00:50:52]To 2 p.m.
[00:50:53]Will be hosting a car show fundraiser
[00:50:55]at Freedom High School.
[00:50:57]Was a traditional event in the past common

[00:51:00]now we are bringing it back and I'm
[00:51:01]excited to bring the community together
[00:51:03]for a day of cars, fun, family, and also
[00:51:06]supporting our high school students.
[00:51:08]We would love for everyone to come out, enjoy the event,
[00:51:13]and help us spread the word.
[00:51:14]If you know any car enthusiasts or anyone
[00:51:17]who's a vendor or anything, please bring them out and let us
[00:51:25]know.
[00:51:25]Thank you, I hope to see some of you guys there!
[00:51:39]Hugh Henderson, Mayor: Do we have
[00:51:41]anyone online that wishes to raise
[00:51:42]their hand for public comment?
[00:51:47]We will close public comment and open it up
[00:51:51]to council members comments.
[00:51:55]I do not see any council member comments,
[00:51:58]so we will move to item four consent calendar.
[00:52:14]George Fuller, Councilmember: I'd
[00:52:15]like to remove 4.1, 4.7, and 4.17.
[00:52:30]4.11.
[00:52:33]Hugh Henderson, Mayor: Can we have a roll call vote?
[00:52:39][Voting]
[00:52:47]Kim Snodgrass, City Clerk: The motion carries 5-0.
[00:52:54]George Fuller, Councilmember: I'd
[00:52:56]like to mention this in conjunction
[00:52:58]with 4.11, which we will discuss in the consent calendar
[00:53:03]but again the minutes are lacking in detail
[00:53:06]that I like to see and therefore I will vote no on 4.1.
[00:53:17]Hugh Henderson, Mayor: I move approval of 4.1.
[00:53:24]call a roll call vote please.
[00:53:30][Voting]
[00:53:38]Kim Snodgrass, City Clerk: The motion carries 4-1.
[00:53:46]George Fuller, Councilmember: I'm
[00:53:48]not much in favor for this item to be passed,
[00:53:50]after watching CCDW's presentation
[00:53:58]I am even more adamant not to go forward with this project
[00:54:02]and so I would vote no.
[00:54:10]Hugh Henderson, Mayor: Roll call vote please.
[00:54:14][Voting]
[00:54:20]Kim Snodgrass, City Clerk: The motion carries 4-1.
[00:54:28]George Fuller, Councilmember: A positive note on this one thanks
[00:54:31]to our city clerk working in conjunction with our city
[00:54:36]manager and other city staff, we found the way to make more
[00:54:46]detailed minutes by putting it in Granicus ,
[00:54:53]approved methodology of taking our comments which I'm looking
[00:54:57]at right now and printing them out and attaching them

[00:55:01]to the minutes so not only will the person be able to see what
[00:55:06]action was taken but if they peruse further in the minutes
[00:55:11]they can get more detail.
[00:55:13]In that case, I will vote aye on this matter.
[00:55:23]Hugh Henderson, Mayor: I move approval.
[00:55:29]can we have a roll call vote?
[00:55:35][Voting]
[00:55:37]Kim Snodgrass, City Clerk: The motion carries 5-0.
[00:55:44]Hugh Henderson, Mayor: Moving to item five, public hearings.
[00:55:48]5.1 zoning text amendments .
[00:56:14]Speaker: I will be presenting the items tonight.
[00:56:20]give me one second, I'm going to pull up
[00:56:24]my Powerpoint on the computer so I can follow along
[00:56:29]with the council here.
[00:56:33]tonight's item is for zoning text amendments,
[00:56:36]this is an application that has to do with implementation of one
[00:56:39]of our housing policies .
[00:56:47]It has to do with making the use of emergency shelter permitted
[00:56:53]by right use, and the proposal is
[00:56:55]to make that permitted by right use in all
[00:56:58]of our multifamily residential zoning districts.
[00:57:02]This is something that was required by HCD when
[00:57:06]they certified the city's housing element in 2023,
[00:57:09]and as we move through implementation of those policy
[00:57:15]actions, this was next on the list.
[00:57:17]This is the requirement of state law
[00:57:21]which requires emergency shelters which are essentially
[00:57:24]shelters that can be built and have at least
[00:57:28]up to 50 beds for homeless for no more than six months
[00:57:34]be allowed in all cities under their jurisdiction.
[00:57:46]This is policy action 3.7, that's where this could be found
[00:57:54]because the housing element was adopted in 2023 and certified
[00:57:58]in that same year .
[00:58:08]The zoning text amendments will bring the applicable section
[00:58:12]of the municipal code in compliance with state law .
[00:58:22]On the right side here if you can see it,
[00:58:25]the building municipal code multifamily residential
[00:58:28]districts include M9, M12, M17 and M30.
[00:58:34]The numbers are sort of abbreviations for the typical
[00:58:37]base density allowed, or maximum approximate base density
[00:58:42]for the multifamily, this would allow emergency shelter use
[00:58:48]to be permitted by right use in these districts ,
[00:58:54]it does not approve any projects at this point or anything
[00:58:57]of that nature, it just makes the use allowable .
[00:59:03]This is a common sense exemption in fact,
[00:59:06]state law states emergency shelters under this section

[00:59:09]of the government code are exempt from sequa
[00:59:12]so any development of them or construction are exempt,
[00:59:16]zoning practice of amending the code
[00:59:19]to allow them is also exempt.
[00:59:23]That concludes my presentation, staff
[00:59:26]recommends the City Council introduce the ordinance
[00:59:29]to adopt this rezone.
[00:59:31]Thank you very much, I'm happy to answer
[00:59:34]any questions you may have.
[00:59:52]George Fuller, Councilmember: Looking at the actual ordinance
[00:59:54]files online looking at the different areas ,
[01:00:00]one of them is west of Sellers close to the Delta Road .
[01:00:07]My understanding is they're going to be large lots there,
[01:00:11]my question is can't someone buy those large lots
[01:00:17]and then ask for a rezone or an exemption
[01:00:22]and go ahead and buy those huge lots
[01:00:25]and make smaller lots to go with it.
[01:00:30]If that is true, with the waiver go with those divisions.
[01:00:42]In other words, they buy one property in the ten lots
[01:00:47]and come in with construction .
[01:01:57]5.2 deals with the other side of town with Empire and Laurel
[01:02:03]and zoning that into commercial residential.
[01:02:10]When I see that, I get somewhat concerned and I'm not sure
[01:02:16]of where we are heading .
[01:02:25]6.1 is amended resolution for amended salary schedule and then
[01:02:30]we go off .
[01:02:49]Hugh Henderson, Mayor: Councilmember, we are on 5.1.
[01:02:58]George Fuller, Councilmember: Okay, then I will wait for 5.2.
[01:03:08]Hugh Henderson, Mayor: I opened the public hearing,
[01:03:10]is there anyone who wishes to speak on this item tonight.
[01:03:14]We do not have any speaker cards for in, does anyone have
[01:03:18]their hands raised online .
[01:03:27]I will close the public hearing and bring it back to council
[01:03:35]For deliberation for a motion.
[01:04:14]George Fuller, Councilmember: Analyzing this one,
[01:04:16]analyzing the report letter that we received from the Delta
[01:04:20]Protection Commission and that area in general --
[01:04:31]Kim Snodgrass, City Clerk: Point of order,
[01:04:32]that's still a different agenda item .
[01:04:51]George Fuller, Councilmember: However you want to say it,
[01:04:54]it's there to protect the residents
[01:04:56]and to protect the water and to shut it down
[01:04:59]for one reason or another, I just disagree with.
[01:05:08][Voting]
[01:05:23]Kim Snodgrass, City Clerk: The motion carries 4-1.
[01:05:29]Hugh Henderson, Mayor: We now move

[01:05:31]to the public hearing for 5.2.
[01:05:45]Speaker: This one is for a tentative map titled Hacienda
[01:05:50]Estates, approximately of 5.4 acre parcel located on the west
[01:05:56]side of Sellers Avenue down towards Delta Road,
[01:06:01]the star there shows the general location .
[01:06:08]This map shows Sellers in a north south orientation in Delta
[01:06:13]Road in East west overlaid with the red line,
[01:06:17]the red outline is the parcel in question which is the existing
[01:06:20]home on the parcel and the applicant is requesting
[01:06:24]to subdivide this five acre lot into five approximately one acre
[01:06:28]lot parcels .
[01:06:45]The zoning requires lots B a minimum of 40,000ft²
[01:06:49]and the general plan designation is rural residential which has
[01:06:55]a density max of one unit per year per gross acre.
[01:07:03]This is the tentative map that was submitted,
[01:07:05]you can see the orientation of the lots
[01:07:07]with two lots on the north side and three lots
[01:07:09]on the south side.
[01:07:16]The shared access comes right in between the lots
[01:07:20]and then continues on to lots one, four, and three.
[01:07:24]I'm not going to have you read all that,
[01:07:26]but it's essentially saying this project is exempt from sequa
[01:07:31]or found to be consistent with the general plan.
[01:07:36]With that, there is no development
[01:07:39]proposed for this subdivision.
[01:07:41]The applicant is only requested to adopt this.
[01:07:44]When it comes to tentative maps, the findings
[01:07:48]are very well written out and we just
[01:07:50]need to make sure the project complies with those findings,
[01:07:54]the lots comply with the zoning development regulations,
[01:07:56]the project complies with the general plans, gross density,
[01:08:01]and all the conditions of approval
[01:08:03]that we need to apply for annexations and facility
[01:08:07]districts and so forth are in place.
[01:08:12]Staff does recommend approval of this,
[01:08:15]I'm happy to answer any questions.
[01:09:38]George Fuller, Councilmember: All those lots were fairly
[01:09:41]large, my understanding is those can be subdivided and sold
[01:09:46]separately .
[01:09:51]If they do that and come up with a project for that parcel
[01:09:57]are they going to be exempt from Sequa because of the larger
[01:10:00]parcel.
[01:10:15]Speaker: This cannot be subdivided further,
[01:10:17]however there are ordinances that could allow an applicant
[01:10:20]to split one of these parcels, build a house on each of those
[01:10:24]two splits and build an Adu on each of those two parcel splits

[01:10:28]as well.
[01:10:29]That type of application is exempt from Sequa .
[01:10:38]Yes with the implementation of state law
[01:10:41]that overrides the city's General plan and zoning
[01:10:44]but not under the city's current General Plan and Zoning.
[01:11:26]Hugh Henderson, Mayor: I will close the public hearing.
[01:11:29]Does the applicant wish to speak?
[01:11:37]Speaker: Only to say thank you for considering my proposal,
[01:11:41]and I look forward to a positive result.
[01:11:57]Anissa Williams, Councilmember: So currently you
[01:11:59]don't have any plans, you don't have anything going there,
[01:12:03]you just want to make your land a little bit more attractive.
[01:12:21]Great, single family home on each lot,
[01:12:26]I know it can sometimes be a concern so, in general
[01:12:32]in the near future if three of those five lots are already
[01:12:35]taken up by people, I'm just making that up,
[01:12:41]your plan is not to subdivide and then keep subdividing ?
[01:12:48]Okay, thank you, I appreciate it.
[01:13:00]Hugh Henderson, Mayor: We close the public hearing
[01:13:02]and bring it back to council for deliberation.
[01:13:08]George Fuller, Councilmember: I apologize
[01:13:10]if I got the wrong street with zoning amendments, that's
[01:13:16]kind of what people are looking at when
[01:13:18]they're dealing with City Hall.
[01:13:27]They're hit with a data center and you know the brouhaha
[01:13:31]that came from that.
[01:13:42]We've heard much of the water is coming from the San Joaquin
[01:13:49]River in one form or another , and I just believe it's best
[01:14:04]to continue on with a sequel especially the Marsh Creek
[01:14:14]efforts that have been put in to bring the Marsh Creek back.
[01:14:19]Whatever the reasoning, I'm just opposed
[01:14:24]to having to cast that aside.
[01:15:04]Anissa Williams, Councilmember: I
[01:15:06]think this helps a little bit with our housing,
[01:15:08]this split here makes sense, I'm fine with it.
[01:15:14]That's a motion.
[01:15:22]Hugh Henderson, Mayor: We have a motion and a second,
[01:15:24]call for roll call vote.
[01:15:29][Voting]
[01:15:37]Kim Snodgrass, City Clerk: The motion carries 4-1.
[01:15:46]Hugh Henderson, Mayor: We move to regular calendar item 6.1
[01:15:49]adopt a resolution approving the amended salary
[01:15:51]schedule for fiscal year 2026 2027
[01:15:54]and adding one new classification.
[01:16:02]Speaker: Good evening, this item is
[01:16:05]to add a new classification of senior Public Works Inspector

[01:16:09]to our salary schedule.
[01:16:12]It has been the practice of the city to utilize contractors
[01:16:16]for inspection services, especially
[01:16:18]on the large projects that are complicated.
[01:16:22]Staff has reviewed the costs of this contract
[01:16:24]over several years, and it has been quite costly
[01:16:27]as we have had several large construction
[01:16:29]projects requiring full time inspectors and many overtime
[01:16:32]hours.
[01:16:33]As we look to the future, we do not
[01:16:35]anticipate any slowdown in our large projects.
[01:16:38]Adding a new classification in hiring a full time
[01:16:43]in-house senior inspector will allow
[01:16:44]for us to control schedules as well as overtime costs
[01:16:48]therefore saving general fund money in most years.
[01:16:51]At the top step we would anticipate this position to cost
[01:16:56]approximately $186,000 annually compared to what we pay
[01:16:59]to contractors which has ranged from 240,000 to $600,000 over
[01:17:04]the last four years.
[01:17:06]We anticipate an average savings per year of approximately
[01:17:09]$200,000 when compared to the top step of compensation
[01:17:14]and benefits.
[01:17:15]Some years may be flat while other years could be over
[01:17:18]$300,000.
[01:17:19]If approved tonight, staff will start recruitment immediately
[01:17:23]and we anticipate a fire date around the first of the year.
[01:17:28]Separately California minimum wage is set to increase from
[01:17:32]1690 to 1740 on January 1st 2027,
[01:17:36]so the salary schedule has been amended to ensure all
[01:17:39]classifications meet that requirement.
[01:17:41]Tonight staff is recommending the approval of a resolution
[01:17:45]to adopt the amended salary schedule adding the Public Works
[01:17:49]Inspector and increasing minimum wage
[01:17:51]and doing a budget transfer from the engineering contract line
[01:17:54]item to the engineering salary and benefits,
[01:17:57]no new funding being requested and the classification
[01:18:01]will be accounted for in all future budgets.
[01:18:04]I'm available for all future questions.
[01:18:25]Anissa Williams, Councilmember: What
[01:18:26]are the lines that stood out to me,
[01:18:29]do we currently have someone advocating,
[01:18:32]because I feel like especially from the business community
[01:18:35]I hear it's taking a long time.
[01:18:38]Are we currently having our contracted folks do that.
[01:18:54]That will fall under the role, so that
[01:18:58]will be something we know for sure is happening.

[01:19:10]Hugh Henderson, Mayor: Does anyone
[01:19:12]wish to speak on this item?
[01:19:18]I bring it back to council for deliberation.
[01:19:32]Call for a roll call vote.
[01:19:37][Voting]
[01:19:44]Kim Snodgrass, City Clerk: The motion carries 5-0.
[01:19:56]Speaker: Good evening, I do not have anything to report
[01:19:59]but would like to draw attention to the agenda in that we
[01:20:02]have the business license for the month of September attached.
[01:20:27]Shannon Shaw, Councilmember: Since our last meeting I was
[01:20:30]in Anaheim, I did attend some sessions that I will talk about,
[01:20:35]but I will also complete some of the highlighted sessions .
[01:21:08]Overall quality of life.
[01:21:13]research highlighted leading productive and respectful
[01:21:26]Council meetings where leadership is most visible,
[01:21:29]that's also where tensions can rise.
[01:22:03]Learned how to communicate effectively during crisis,
[01:22:08]stabilized teams and foster psychological safety
[01:22:11]that keeps employees engaged, supported, and resilient.
[01:22:17]Governing in the fishbowl, how to lead well under 24
[01:22:21]over seven scrutiny.
[01:22:28]The panel focused on how local leaders can govern effectively
[01:22:32]in a digital landscape while maintaining transparency, trust,
[01:22:37]and organizational stability.
[01:23:09]The session examined what council dysfunction looks
[01:23:14]like in practice and the tools available to rebuild trust
[01:23:17]and function across political divides
[01:23:18]and how city managers and city attorneys
[01:23:20]can help councils regain effectiveness
[01:23:22]without overstepping their roles.
[01:24:05]I was sworn in to another term on the East Bay Division board
[01:24:10]of directors, when I got back from that the capital series ,
[01:24:21]this last weekend I went to the Bedford Block Party which is
[01:24:24]an organization raising money for adult daycare and also
[01:24:29]a reception on Sunday featuring the state treasurer.
[01:24:34]Thank you.
[01:24:45]Anissa Williams, Councilmember: I also attended the conference
[01:24:48]and took the required class.
[01:24:55]On the fundamentals of municipal management.
[01:25:01]We have to have a two hour session every two years
[01:25:04]to remain compliant, that is a new law.
[01:25:08]I also went to attracting and retaining businesses,
[01:25:13]Dublin provided case studies on what
[01:25:15]they do to help small businesses and attract large employers,
[01:25:18]and they funded that through their solid waste and recycling
[01:25:22]agreement with their provider, which I thought was interesting.

[01:25:26]I also went to the best session that they had,
[01:25:30]artificial intelligence strategies and case studies,
[01:25:33]a lot of it was what San Jose has implemented,
[01:25:40]they said AI is here and the goal what they try to do
[01:25:46]is have it increase productivity by 20% 20% for people
[01:25:50]in the office and still make sure the human interaction
[01:25:52]and oversight is the other 80%.
[01:26:22]I also attended the session taught by Greg Lindsey
[01:26:26]on where we will live in 2050.
[01:26:36]Over 50% of Americans suffered from some sort of climate crisis
[01:26:43]last year, one of the most staggering things he said was
[01:26:48]that financial institutions are saying if insurance is no longer
[01:26:52]available, which it isn't in a lot of these places,
[01:26:55]that will crumble our economy and climate change can single
[01:26:59]handedly eliminate capitalism .
[01:27:04]We also in that talked about assisted living
[01:27:06]and how that has increased by 54%
[01:27:09]and this number is going to continue
[01:27:10]to go up as boomers continue to age,
[01:27:13]I basically said we are maladapted to the crisis we are
[01:27:17]facing and there are no safe havens,
[01:27:19]every place has environmental risks
[01:27:23]but he did give some highlights about what we can
[01:27:26]do from a policy standpoint.
[01:27:29]He talked about concrete, fiber, cement or steel.
[01:27:35]Battery storage on homes and electrification
[01:27:37]is not just a mitigation mechanism.
[01:27:40]There was really interesting things in that
[01:27:43]and he gave some lists of builders
[01:27:46]who are doing innovative things to try and address this.
[01:27:50]They're working right now in the Palisades,
[01:27:55]homes are taking six months from design
[01:27:58]to permit, and six weeks to install,
[01:28:01]so it's really interesting.
[01:28:02]He also talked about new smart homes
[01:28:05]that can adapt, those need to be implemented in new builds,
[01:28:11]they can't be retrofitted to existing.
[01:28:13]I also attended the East Bay Division lunch
[01:28:17]to see our new board members being appointed or sworn in,
[01:28:21]including Shannon Shaw.
[01:28:23]I also attended the Mayor and Council meetings business
[01:28:27]meeting and was awarded the Torch Leadership Award,
[01:28:30]I went to family Friendly cities building and investing
[01:28:34]in infrastructure and funding the next generation.
[01:28:37]I did co-facilitate a session on the City Council
[01:28:41]form of government, there was a lot of great lessons and ideas

[01:28:45]shared among people.
[01:28:47]Closing general session was the swearing of the Cal Cities Board
[01:28:50]and then we had Speaker Doctor Jose Hernandez astronaut and CEO
[01:28:55]of aerospace company who told his story of being
[01:28:59]a migrant farm worker and how one person believing in him
[01:29:02]changed the whole trajectory of his life.
[01:29:07]When we came back I attended the mayor's conference .
[01:29:19]62% of Bay area communities do not
[01:29:23]receive any direct federal funding for housing.
[01:29:26]Boffa has leveraged their initial seed funding
[01:29:29]at a level of 3 to 1 and provide predevelopment or development
[01:29:36]for affordable housing for homes,
[01:29:38]they said to look out for their bond likely coming
[01:29:43]in 2030, that is all I did.
[01:30:41]Hugh Henderson, Mayor: Moving to item eight, work session.
[01:30:59]Speaker: Tonight's item is a preliminary general amendment,
[01:31:03]we will start with the lay of the land in the southwest corner
[01:31:05]of town .
[01:31:09]More specifically we are at the southeast corner
[01:31:11]of the intersection of Laurel road and Empire Avenue,
[01:31:15]the project site is outlined in yellow.
[01:31:20]It consists of two parcels, they each have their own address.
[01:31:25]The dotted line represents the divide between them,
[01:31:29]and they are owned by the applicant's.
[01:31:33]In the general plan, you will see
[01:31:37]how the area is designated red as commercial, yellow, brown,
[01:31:42]and orange as residential.
[01:31:44]The subject properties tonight are outlined in purple
[01:31:49]and their designated residential low zone our minimum lot size
[01:31:55]10,000ft².
[01:31:56]These properties are a little over three acres
[01:31:59]when considered together.
[01:32:02]For some background, the smaller parcel
[01:32:05]was previously owned by the city.
[01:32:08]In 2021, the City Council authorized staff to begin
[01:32:12]the notification process required by the Surplus Land Act
[01:32:16]for several surplus properties including 3980 Emperor Avenue .
[01:32:25]In 2022 the City Council approved the sale
[01:32:30]to the applicant under Municipal Code section
[01:32:33]which allows the city to negotiate directly
[01:32:36]with the adjacent owner when combining a parcel
[01:32:39]would produce better development than the surplus property can
[01:32:42]achieve on its own.
[01:32:43]On its own, the smaller remnant was considered poorly
[01:32:47]suited for development.
[01:32:50]It's below grade elevation would require over

[01:32:54]4000 cubic feet of fill.
[01:32:56]There's a storm drain, catch basin needing relocation,
[01:33:00]staff estimated that would cost 150 grand.
[01:33:05]The sale accommodated the consolidation of the parcels
[01:33:08]into a single well positioned corner at a major high traffic
[01:33:11]intersection already anchored by commercial uses
[01:33:14]on its other corners.
[01:33:16]Prior to the purchase of the property in 2022,
[01:33:20]the owners had been in talks with potential commercial uses
[01:33:25]and developers, however due to the --
[01:33:30]those talks never materialized into applications.
[01:33:33]The owner has elected to pursue the designation
[01:33:38]the process intended to make possible
[01:33:41]and this request brings the process before the City Council.
[01:33:49]A work session offers a chance for feedback and community
[01:33:53]involvement.
[01:33:54]Because this is a work session, we
[01:33:57]haven't done our initial review and you
[01:33:59]can't make a decision on a project tonight,
[01:34:01]it's just to gather feedback.
[01:34:03]I will leave it there, thank you.
[01:34:07]Tonight's work session is a proposal from the applicants
[01:34:11]to Redesignate this from residential to commercial.
[01:34:18]We brought this to the planning commission
[01:34:21]before the city Council, the Planning Commission
[01:34:24]generally expressed openness to the proposed land use change.
[01:34:28]Commissioners emphasize any future development should
[01:34:31]carefully impact -- carefully address impacts to future
[01:34:37]development properties.
[01:34:42]Two members of the public spoke on the item,
[01:34:48]in opposition to it.
[01:35:40]Is a point of clarification here with this specific location,
[01:35:45]even with the commercial designation
[01:35:47]neither a fuel station nor a car wash
[01:35:50]can be established on this site under the city's separation
[01:35:54]standards.
[01:36:13]Another section separately prohibits any car wash within
[01:36:18]30ft of an existing car wash .
[01:36:37]Just an advisory work session, there's
[01:36:42]no process to approve a work because of this session.
[01:37:05]I have the owners here, and they would like to say a few words.
[01:37:26]Anissa Williams, Councilmember: You
[01:37:28]said the house will be a legal, non-conforming use.
[01:37:35]So the house won't be there anymore if commercial goes there
[01:37:46]?
[01:37:49]Evan Gorman, Associate Planner: If someone

[01:37:51]were to purchase this and then redevelop it,
[01:37:53]we would ask they develop the whole property with commercial.
[01:38:03]Anissa Williams, Councilmember: I
[01:38:04]know it didn't sell to an affordable housing developer,
[01:38:07]but if it did, how many housing units
[01:38:11]can they put on that portion?
[01:38:23]Evan Gorman, Associate Planner: I'm thinking through,
[01:38:26]it would be a whole new land use process.
[01:38:29]That's 30 units per acre, we have three acres here.
[01:38:38]I apologize, I haven't looked at that .
[01:39:10]Speaker: I just wanted to briefly say
[01:39:12]we currently have no prospective buyer
[01:39:15]or developer for the property, we are just simply asking
[01:39:20]for the city's vision on what they would see
[01:39:24]would want to be done with the corner
[01:39:29]and just looking for that feedback
[01:39:32]and trying to possibly enhance the scalability of the property
[01:39:39]in the future with the rezoning.
[01:39:43]Thank you.
[01:40:14]Hugh Henderson, Mayor: We have one public comment.
[01:40:23]Speaker: Good evening, I'm here once again speaking
[01:40:28]in opposition to item 8.1 the 3920 Empire Avenue .
[01:40:41]I hope you will remember that I was here in July, also
[01:40:46]speaking in opposition of this.
[01:40:48]I want to urge the Council to oppose the request
[01:40:54]to change this 3.11 acre from low density residential
[01:41:04]to commercial.
[01:41:05]Our property adjoins that property,
[01:41:08]and it would negatively impact us.
[01:41:13]The intersection of Empire Avenue
[01:41:18]is already seeing significant traffic changes.
[01:41:22]Introducing a commercial designation definitely
[01:41:26]conflicts with this residential neighborhood.
[01:41:31]Commercial zoning opens the door to increase cut through,
[01:41:36]noise to our homes.
[01:41:40]Oakley needs to preserve its established residential
[01:41:43]boundaries, spot zoning, a small three acre lot
[01:41:50]for commercial use right against our home
[01:41:53]does not serve the long term vision of our community
[01:41:57]infrastructure.
[01:41:58]This is our home, this is our life,
[01:42:03]and we should get to decide what happens next.
[01:42:07]Please protect the integrity of our neighborhood
[01:42:10]and decline to move this commercial amendment forward,
[01:42:14]thank you.
[01:42:35]Hugh Henderson, Mayor: Do we have

[01:42:37]anyone else who wishes to speak on this item in the chamber?
[01:42:42]I will bring it back to the council for discussion.
[01:42:54]Anissa Williams, Councilmember: So, our design standards
[01:42:57]for commercial to sort of address
[01:43:01]some of what they were just talking
[01:43:03]about like light pollution and noise,
[01:43:05]currently we don't have anything like that for residential
[01:43:09]to residential unfortunately, we have some instances where
[01:43:13]light pollution is impacting people's lives,
[01:43:16]but for commercial properties we do have guidelines
[01:43:19]that they would have to follow.
[01:43:23]Can you sort of walk us through if this
[01:43:26]was changed to commercial, what protections the neighboring
[01:43:29]properties would have.
[01:43:34]Speaker: We would look at a commercial project
[01:43:36]in the adjacent land uses for residential,
[01:43:41]there are requirements for separation with a wall.
[01:43:46]We would definitely look at delivery trucks,
[01:43:50]where those loading docks are, any noise associated with that
[01:43:55]or the operations of the site .
[01:44:03]We would require a photometric plan ,
[01:44:09]a lot of the concerns I heard from the adjacent property are
[01:44:13]things we would analyze during a review of the project adjacent
[01:44:18]to a residential zone.
[01:44:25]Anissa Williams, Councilmember: But we
[01:44:25]wouldn't have the same flexibility
[01:44:27]if it was kept that way.
[01:44:38]Evan Gorman, Associate Planner: We would require street,
[01:44:41]typically those are shielded , you don't typically have those
[01:44:50]issues in a commercial project adjacent to a residential
[01:44:55]project.
[01:44:55]Less of a concerned on the issues raised for residential s.
[01:45:08]Anissa Williams, Councilmember: This is a work session
[01:45:10]to potentially reclassify this but we
[01:45:12]don't have any circulation diagrams,
[01:45:15]we don't have any of that stuff yet because we
[01:45:17]don't have the designation in order to even market this to
[01:45:21]even though we would come in.
[01:45:27]Evan Gorman, Associate Planner: Correct,
[01:45:29]the intent of this really is to give the applicant early
[01:45:31]feedback on the thought process .
[01:45:42]There's a lot of time and money on the applicant side
[01:45:44]of moving to that, to give them the feedback gives them
[01:45:48]some level of comfort to move forward.
[01:45:55]Anissa Williams, Councilmember: And since you did
[01:45:56]say you wanted to hear the council vision,

[01:45:58]I'm going to throw my plug out while I can.
[01:46:01]We want to make sure the neighboring properties are
[01:46:04]protected, so keeping that in mind as it's marketed.
[01:46:08]There's two uses already fully eliminated,
[01:46:11]I would like a third to be close to eliminated.
[01:46:15]I think this corner is pretty attractive to fast foods
[01:46:20]and drive thrus so I understand that,
[01:46:23]but a three acre parcel I don't know how the circulation would
[01:46:27]be but I think they can get up to three .
[01:46:39]Maybe let's just do one, if we're going to do any.
[01:46:46]Because this is adjacent to just so many neighborhoods and stuff,
[01:46:51]my kids walk that corner all the time from our house to
[01:46:55]and I would like it if we could have
[01:46:57]something that was just a little more walkable
[01:46:59]and not car centric.
[01:47:05]If you want our feedback on it, that's what I would love to see
[01:47:10]there because we are very heavily fast food and car
[01:47:13]centric here .
[01:47:25]Aaron Meadows, Vice Mayor: I support going to commercial.
[01:47:32]I also understand we've been there a long time .
[01:47:41]Any application that comes in is going to have to work with you.
[01:47:49]The corner as a commercial corner, it doesn't make sense.
[01:47:54]I would prefer to see a project come in at the time we
[01:48:01]do a general plan amendment.
[01:48:02]It's probably not realistic, but that's what I'd prefer .
[01:48:10]I do think it's a commercial corner .
[01:49:38][No Audio]
[01:50:01]Speaker: It could be challenging, especially
[01:50:03]with the roadways.
[01:50:04]You will need a minimum of two exits going in there .
[01:50:14]For the residents that are concerned about the gas
[01:50:19]stations, those have both been eliminated
[01:50:22]uses for that property so finding a commercial use
[01:50:28]for that property is going to be a challenge for the property
[01:50:35]owner and everything.
[01:50:37]Designating that, I could see where
[01:50:42]we could bring in some more jobs and different types
[01:50:45]of businesses in that corner so I would support moving that
[01:50:58]into a commercial property.
[01:51:18]Hugh Henderson, Mayor: With that, we will close that item .
[01:51:24]Does anyone need a short recess?
[01:51:27]Everybody good?
[01:51:31]Then we will move to our next work session
[01:51:35]8.2, electrical bicycles.
[01:51:55]Paul Beard, Chief of Police: As requested,
[01:52:04]we have a work session on e-bike safety,

[01:52:09]which is more of a collective term which will cover scooters
[01:52:15]and even some smaller gas powered motorcycles
[01:52:18]because those are the types that we are seeing cause issues .
[01:52:28]What we will go over is some history of e-bikes,
[01:52:33]some issues caused by some of the e-bike riders
[01:52:38]and educational efforts that have taken place .
[01:52:51]The first attempt of an e-bike was in 1881 in Paris France .
[01:53:31]I live in a place where I have the Marsh Creek
[01:53:35]trail in front of me.
[01:53:40]What we saw was an explosion of families getting together,
[01:53:47]one of the activities they turned towards
[01:53:49]was to ride their bicycles on the trail.
[01:53:54]We thought it was endearing, we thought
[01:53:58]it was bringing families closer together and in fact
[01:54:02]it truly was.
[01:54:03]COVID restrictions were ultimately lifted but now these
[01:54:07]families had all these e-bikes and they were not using them
[01:54:12]collectively as a family .
[01:54:20]For another clarification, most of the issues
[01:54:26]we're talking about tonight are surrounding
[01:54:29]a particular demographic, which are juveniles that are causing
[01:54:38]most of the issues for us.
[01:54:42]The purpose for providing kids with these types of vehicles
[01:54:45]seems to be a balance of cultural norms and convenience.
[01:54:50]Culturally, everyone has an e-bike right now
[01:54:54]or an E type of vehicle.
[01:54:57]The children can conveniently ride their bikes to school,
[01:55:02]and moving up in age you tend to turn more towards e vehicles.
[01:55:08]Most parents do not appear to understand
[01:55:13]the different classifications we use
[01:55:15]or the laws associated with e-bikes.
[01:55:18]The way I look at this is when we buy a pickup truck,
[01:55:22]it's for a specific purpose, it's
[01:55:26]because we bought this vehicle to carry
[01:55:28]a certain amount of load.
[01:55:30]There's three classifications of pickup trucks
[01:55:35]depending on what your load is.
[01:55:43]The issues we're going to focus on tonight
[01:55:46]are e-bike issues as relates to this out of safety
[01:55:51]of the riders themselves and lawful activities committed
[01:55:55]by the riders and costly damages.
[01:56:01]When it comes to the issue these things represent for safety
[01:56:06]to others, we are finding the e-bike vehicles are riding
[01:56:13]in designated pedestrian areas.
[01:56:19]Lawfully speeds go between 20 and 28 miles an hour,
[01:56:25]but some have been tweaked or purchased unlawfully

[01:56:29]and they can actually exceed that speed.
[01:56:33]We are also seeing E motorcycles become involved which can do 50
[01:56:46]to 60mph.
[01:57:04]They are simply not adhering to general safety rules,
[01:57:11]some of the riders are young and they
[01:57:16]like to do wheelies in the middle of the road
[01:57:20]or go the wrong direction on some of our roadways.
[01:57:41]This next slide may play automatically,
[01:57:47]it's going to show an incident that occurred here November 9th
[01:57:52]of 2025 with a juvenile on a traditional bicycle that has
[01:58:03]become popular with all these types of vehicles.
[01:58:07]You're going to see a collision, an injury
[01:58:10]was sustained but the child did heal from that.
[01:58:20]I want you to pay attention to the fact
[01:58:24]that this rider is not alone, he's
[01:58:26]working in concert with somebody else
[01:58:29]and is going to do something very
[01:58:31]intentional, it's not an accident that he's doing this.
[01:58:38]I think the outcome was unintended,
[01:58:41]but you're going to hear two young juveniles working
[01:58:47]in concert together to do what you see next.
[01:58:57][Video]
[01:59:05]you can hear the person not riding the bike
[01:59:08]call out a vehicle, that car right there.
[01:59:25]Moving into costly damages, Some of the riders of the e-bike type
[01:59:45]vehicles are riding through our parks
[01:59:46]creating ruts which creates a condition that encourages
[01:59:51]more riders to do the same.
[01:59:56]If a rider sees a rut already carved into the landscape,
[02:00:00]they assume they can do the same thing,
[02:00:03]causing more and more damage.
[02:00:06]This is happening in every one of our parks to one degree
[02:00:10]or another .
[02:00:53]You can see in this overview where there's still a rut carved
[02:00:58]in .
[02:01:19]This shows a convergence of many trails coming together .
[02:02:24]To fix this, it required 64 hours of labor .
[02:02:57]This is the easiest one to explain,
[02:03:00]this is a classic basic e-bike .
[02:03:16]E-bikes are governed by the California Vehicle Code .
[02:03:37]It will get you up to 20 miles an hour,
[02:03:42]after that it will shut off.
[02:03:46]It does not have a throttle , and a driver's license is not
[02:03:56]required to operate it.
[02:04:37]Class three is where things begin
[02:04:41]to change a little bit, up to 28 miles an hour.

[02:04:45]It does not have a throttle, it does have a minimum age of 16.
[02:05:13]I should have previously mentioned,
[02:05:19]They are only allowed to have a 750 watt
[02:05:26][Indistinct] Which is the equivalent of one horsepower .
[02:05:41]Some of the motorcycles have power ratings between 28 to 16
[02:05:49]horsepower .
[02:06:58]This is sort of the Segway vehicle ,
[02:07:10]a motorized scooter has a floorboard ,
[02:07:23]they come equipped able to do 19 miles an hour ,
[02:07:45]for this vehicle you do need a helmet if you're under 18 years
[02:07:50]old.
[02:07:59]The prevailing issues caused by e-bikes
[02:08:02]have become a heightened effort with officers as well.
[02:08:43]The impound that we did on that vehicle
[02:08:46]was a two day impound and two days
[02:08:51]later that vehicle got out of impound
[02:08:56]and then the same Sergeant got the same rider
[02:08:59]on the same motorcycle.
[02:09:01]On that instance I actually responded to the scene
[02:09:05]and spoke to the parents who told me
[02:09:08]they paid for the motorcycle to be released from impound
[02:09:11]but they would not pay for it to be released a second time.
[02:09:20]September 29th we were operating with Office of Traffic
[02:09:26]and Safety Program . . .
[02:09:58]The parents said they will now be selling this motorcycle.
[02:10:03]This goes to show the level of decision making these riders
[02:10:08]have .
[02:10:17]Unsafe for himself, for his passenger and the motorists
[02:10:22]around him .
[02:10:27]For reference the bike on the left was the bike that was
[02:10:30]impounded on both the third and the 9th of September.
[02:16:28]Speaker: I'm wondering if we can do anything like what we do with
[02:16:32]something else, if we saw someone vandalizing the park ,
[02:16:38]we would take action against them.
[02:16:40]I think we've had instances where a youth was caught
[02:16:44]and the parents were responsible for that.
[02:16:47]So could we institute something like that as well,
[02:16:50]I know the ball fields are getting torn up by this stuff
[02:16:53]and that doesn't only impact people's ability to enjoy
[02:16:59]the park, people use it for baseball so it's impacting
[02:17:03]a much wider net of people to pure .
[02:20:34]George Fuller, Councilmember: I encourage writing citations
[02:20:37]I encourage taking things to the DAS office to prosecute
[02:20:41]or whatever may come about, I'm there with you.
[02:20:58]My one thing is we used to impound motor scooters and other
[02:21:10]types of devices, the biggest opposition we had were with

[02:21:16]particular parents who obviously had lost control
[02:21:19]of their children and were just basically running about,
[02:21:25]we would see the item and get a lot of flak from the parents
[02:21:30]and how we're going to handle that to make sure they fully
[02:21:32]understand they are responsible for what they are putting
[02:21:36]in their children's hands and that they become responsible
[02:21:41]to correct that behavior .
[02:21:53]Are we reading a lot of resistance from the parents,
[02:21:56]I don't hear a lot of resistance from the community.
[02:22:04]Paul Beard, Chief of Police: I have not
[02:22:06]received any degree of resistance
[02:22:07]or heard of it occurring with the officers.
[02:22:14]George Fuller, Councilmember: Okay, as far as stories,
[02:22:18]one thing I'm wondering there's one more do we have to perform ,
[02:22:38]with the impounding.
[02:22:40]But anyway, do you see a solution on this multiple level
[02:23:00].
[02:23:31]Paul Beard, Chief of Police: Another means of communication
[02:23:34]is simply enforcement.
[02:23:39]George Fuller, Councilmember: I agree,
[02:23:41]especially proactive enforcement is a plus for the community .
[02:23:53]what they found was they wrote a lot more citations
[02:23:59]than robberies increase dramatically
[02:24:01]because of the enforcement, I think
[02:24:06]enforcement is an element and something
[02:24:07]we need to deal with here before it gets out of hand in Oakley.
[02:24:17]Those are my questions.
[02:24:26]Shannon Shaw, Councilmember: For the two bikes, the class three
[02:24:30]and the recycle, does that mean they have to be licensed,
[02:24:38]registered, and insured?
[02:24:42]Paul Beard, Chief of Police: I was pulling information
[02:24:45]from different sources.
[02:24:50]I don't think an e-bike is meant for the roadway,
[02:24:56]those are off road vehicles.
[02:25:05]I don't believe it needs DMV licensing for that .
[02:25:15]Shannon Shaw, Councilmember: I think
[02:25:17]other cities are using that as a reason to not tow them
[02:25:20]because they are driving on the road
[02:25:24]not being licensed registered and insured,
[02:25:27]so it's something to look into maybe.
[02:25:33]Hugh Henderson, Mayor: That's all the questions, now
[02:25:36]we will move on points and direction
[02:25:39]on giving staff some recommendations.
[02:25:41]Do we have any public comment before council?
[02:25:53]I will go first on this one tonight.
[02:25:57]I think we need to hit this on a three prong approach.

[02:26:02]I think we definitely need to work on ordinances.
[02:26:10]The enforcement phase is very important and as much
[02:26:16]as is going on I'm sure the officer of traffic
[02:26:19]safety at some point may be throwing some kind of run
[02:26:23]out to that that we could be pursuing
[02:26:26]and maybe like we do with some of the regional traffic control
[02:26:31]with the local cities trying to do something as a joint task
[02:26:38]force in all the communities on that,
[02:26:41]and then the third component would
[02:26:44]be the educational component of trying to make sure--
[02:26:49]I know you're working with schools and stuff like that
[02:26:52]but even maybe doing a community workshop or something like that
[02:26:56]once we have this information out.
[02:26:58]I think we get it in all three directions
[02:27:03]we'll address this problem and we will show the community we
[02:27:07]are serious about this because I see this getting worse
[02:27:10]if we don't address it and enforce
[02:27:14]and try to hit it from all three directions.
[02:27:25]Shannon Shaw, Councilmember: I agree
[02:27:27]that we need to look into ordinance, especially
[02:27:31]with our parks and the damage is going on there.
[02:27:35]I want to make sure that we're covering all motorized.
[02:27:47]I would really like to see something that really protects
[02:27:50]our parks, I am fine charging parents
[02:27:53]if there's significant damage that we can prove
[02:27:56]is caused by their child.
[02:27:58]I would like to look into some of the other items,
[02:28:02]whether it be the reckless driving
[02:28:06]but I am very much adamant about making sure we
[02:28:09]are protecting our parks.
[02:28:16]I will add city events.
[02:28:24]Anissa Williams, Councilmember: I
[02:28:26]mimic what everybody else said, and I also
[02:28:30]like that you did on one of your slides
[02:28:33]you mentioned there's a method for people to upload video,
[02:28:39]we didn't know what the enforcement was after that
[02:28:42]but I would like to see us utilize that.
[02:28:47]There's other cities who are doing things like that
[02:28:50]so I would like us to figure out how to do it
[02:28:53]and I do want to also touch base a little bit on the enforcement
[02:28:58]stuff, I think it could be as simple as I
[02:29:02]see all the kids without helmets,
[02:29:04]my kids are guilty of it too and I tell them
[02:29:07]when you get a ticket you are paying for it because I told you
[02:29:10]about this, but they haven't gotten a ticket so far.
[02:29:14]I think part of that, if we can get those little things wrapped

[02:29:19]up I think it makes it just like everything else,
[02:29:23]if you're stopping for those little things then it brings up
[02:29:26]all this other stuff .
[02:32:01]George Fuller, Councilmember: Coming from my point of view,
[02:32:10]proactive enforcement doesn't necessarily mean always
[02:32:14]particular, we become proactive when we put it on social media
[02:32:20]reoccurring on their .
[02:32:28]We are enforcing it, we appreciate your cooperation ,
[02:32:38]especially the parents.
[02:32:46]I agree with what Mayor Meadows said .
[02:33:32]I believe I see a lot of what the enforcement is doing
[02:33:37]and everyone is doing a good job in comparison to other cities.
[02:33:47]I don't take notes on everything but we seem to have a good
[02:33:52]handle on it .
[02:34:01]Not oppressive, but a good solid stand in regards to what has
[02:34:06]happened in terms of e-bikes .
[02:34:36]Hugh Henderson, Mayor: Closed session conference
[02:34:40]with legal counsel, existing litigation
[02:34:43]pursuant to government code 54956.9.
[02:34:51]After closed session, we will adjourn our meeting,
[02:34:56]so thank you everybody for coming.
[02:35:12][Broadcast ended by host]

MEMORANDUM

OAKLEY
CALIFORNIA

Date: October 14, 2026
To: Mayor and City Councilmembers
From: Derek P. Cole, City Attorney
Subject: Closed Session Report-Out Memo

For Consideration at the City Council Meeting of October 27, 2026

Background and Analysis

The City Council considered the following closed session item during its Special meeting held October 13, 2026:

CONFERENCE WITH LEGAL COUNSEL—ANTICIPATED LITIGATION Initiation of litigation pursuant to paragraph (4) of subdivision (d) of Section 54956.9: (One potential case)

Direction was provided to staff. There was no reportable action.

Fiscal Impact

None.

Recommendation

Receive and file this report.

Attachments

None

MEMORANDUM

OAKLEY
CALIFORNIA

Date: October 14, 2026
To: Mayor and City Councilmembers
From: Derek P. Cole, City Attorney
Subject: Closed Session Report-Out Memo

For Consideration at the City Council Meeting of October 27, 2026

Background and Analysis

The City Council considered the following closed session item during its Regular meeting held October 13, 2026:

CONFERENCE WITH LEGAL COUNSEL - EXISTING LITIGATION
Pursuant to Government Code Section 54956.9(d)(1)

Barajas v. City of Oakley, Contra Costa Superior Ct. Case No. N26-1762

Direction was provided to staff. There was no reportable action.

Fiscal Impact

None.

Recommendation

Receive and file this report.

Attachments

None

ORDINANCE NO. 13-26

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF OAKLEY APPROVING REZONING (PLN-2026-1000), RESULTING IN COMPLETING IMPLEMENTATION OF POLICY ACTION 3.7 (ADEQUATE EMERGENCY SHELTER SITES) OF THE HOUSING ELEMENT, THROUGH THE AMENDMENT OF OAKLEY MUNICIPAL CODE SECTION 9.1.406 (MULTIPLE FAMILY RESIDENTIAL DISTRICTS), AND FINDING THE ACTION EXEMPT FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

WHEREAS, The City of Oakley is initiating a Rezoning application (PLN-2026-1000) proposing modifications to the Oakley Municipal Code (OMC) as follows:

- Amendments to § 9.1.406 Multiple Family Residential Districts (M-9; M-12; M-17; M-30) of the OMC to implement Housing Element programs, but not limited to Policy Action 3.7 which requires the City identify an additional zoning district where emergency shelters will be allowed as a by-right, permitted use. The zoning district shall be a residential zoning district and shall have adequate available sites (e.g., vacant site or building that can be converted to a shelter) with capacity to accommodate at least 50 beds of emergency shelter. Emergency shelters shall be permitted consistent with the requirements of Government Code Section 65583.

These zoning text amendments collectively are intended to further the City's compliance with its adopted Housing Element and applicable fair housing regulations ("Project"); and

WHEREAS, on August 18, 2026, the Planning Commission held a duly noticed public hearing to consider the proposed Rezone (PLN- 2026-1000), received the staff report and staff presentation, received comments from the public and interested parties, and deliberated on the project. At the conclusion of its deliberations, the Planning Commission held a vote and adopted Planning Commission Resolution No. 15-26 recommending the City Council approve the project; and

WHEREAS, on or before September 23, 2026, the Notice of Public Hearing for the Project was duly noticed in the East Bay Times, a newspaper of general distribution; was posted at Oakley City Hall located at 3231 Main Street, outside the gym at Delta Vista Middle School located at 4901 Frank Hengel Way, and outside the library at Freedom High School located at 1050 Neroly Road; and was mailed out to outside agencies, to parties requesting such notice, and to all owners of property within 500 feet of the boundaries of all of the parcels subject to the requested actions; and

WHEREAS, on October 13, 2026, the City Council held a duly noticed public hearing to consider the proposed Rezone (PLN-2026-1000), received the staff report and staff presentation, received comments from the public and interested parties, and discussed the matter; and

WHEREAS, if any term, provision, or portion of these Findings or the application of these Findings to a particular situation is held by a court of competent jurisdiction to be invalid, void or unenforceable, the remaining provisions of these Findings, or their application to other actions related to the Project, shall continue in full force and effect unless amended or modified by the City; and

WHEREAS, all legal prerequisites to the adoption of the Ordinance have occurred.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF OAKLEY, CALIFORNIA, DOES HEREBY ORDAIN AS FOLLOWS:

SECTION 1. The recitals above are true and correct and are hereby adopted as findings as if fully set forth herein.

SECTION 2. Additional Findings.

A. On May 9, 2023 the City Council adopted the 6th Cycle Housing Element of the General Plan for the period of 2023-2031 in compliance with State Housing Element law.

B. On May 24, 2023 HCD certified the City of Oakley's 6th Cycle Housing Element for the period of 2023-2031 in compliance with State Housing Element law.

C. The Objective of Policy Action 3.7 of the Housing Element aims to identify and provide an additional zoning district that would allow for emergency shelters consistent with Government Code Section 65583 as by-right.

   Adopting the proposed Zoning text Amendments related to the emergency shelter sites would implement Policy Action 3.7 of the City of Oakley Housing Element.

D. The City Council finds the proposed ordinance is exempt from the California Environmental Quality Act (CEQA) pursuant to SB 131 SEC. 6. Section 21080.085 does not apply to actions that implement the schedule of actions contained in an approved housing element pursuant to subdivision (c) of Section 65583 of the Government Code. That section provides that CEQA does not apply to an action that implements the schedule of actions in an approved Housing Element pursuant to Government Code §65583(c). The proposed Rezone would implement Housing Element Policy Action 3.7 of the City's 2023 – 2031 Housing Element, and none of the statutory exclusions apply (the actions do not allow distribution centers or oil and gas infrastructure, and any natural and protected lands as defined in PRC §21067.5 are excluded from the actions). Accordingly, no further environmental review is required for the actions, and subsequent development under the affected parcels will undergo CEQA review, as applicable.

SECTION 3. Addition to the OMC related to Policy Action 3.7 (Adequate Emergency Shelters Sites) of the City of Oakley Housing element Part (b) of Section 9.1.406 of the

Oakley Municipal Code titled, “Multiple Family Residential Districts (M-9; M-12; M-17; M-30)” is hereby amended through the addition of part “11”, as follows:

9.1.406 Multiple Family Residential Districts (M-9; M-12; M-17; M-30)

b. **Permitted Uses.** Uses permitted in the M-9, M-12, M-17, and M-30 districts shall be as follows:
“11. Emergency Shelters consistent with the requirements of Government Code Section 65583.”

SECTION 4. California Environmental Quality Act (CEQA).

The proposed ordinance is exempt from the California Environmental Quality Act (CEQA) pursuant to SB 131 SEC. 6. Section 21080.085 does not apply to actions that implement the schedule of actions contained in an approved housing element pursuant to subdivision (c) of Section 65583 of the Government Code. That section provides that CEQA does not apply to an action that implements the schedule of actions in an approved Housing Element pursuant to Government Code §65583(c). The proposed Rezone would implement Housing Element Policy Action 3.7 of the City’s 2023 – 2031 Housing Element, and none of the statutory exclusions apply (the actions do not allow distribution centers or oil and gas infrastructure, and any natural and protected lands as defined in PRC §21067.5 are excluded from the actions). Accordingly, no further environmental review is required for the actions, and subsequent development under the affected parcels will undergo CEQA review, as applicable.

SECTION 5. Effective Date and Posting.

This ordinance shall take effect and be in force thirty (30) days from and after the date of its passage. The City Clerk shall cause the ordinance to be published within fifteen (15) days after its passage in a newspaper of general circulation, or by publishing a summary of the proposed ordinance, posting a certified copy of the proposed ordinance in the City Clerk’s Office at least five (5) days prior to the City Council meeting at which the ordinance is to be adopted, and within fifteen (15) days after its adoption, publishing a summary of the ordinance with the names of the Council Members voting for and against the ordinance.

PASSED AND ADOPTED by the City Council of the City of Oakley this 27th day of October 2026 by the following vote:

AYES:
NOES:
ABSTENTIONS:
ABSENT:

APPROVED:

_____
Hugh Henderson, Mayor

ATTEST:

_____
Kim Snodgrass, City Clerk

_____
Date

I HEREBY CERTIFY that in accordance with Government Code Section 40806, this ordinance is a true and correct copy of a city ordinance. It has been published or posted pursuant to law.

_____
Kim Snodgrass, CMC
City Clerk

STAFF REPORT

OAKLEY
CALIFORNIA

Approved and Forwarded to the City Council

DATE: October 27, 2026
TO: Joshua McMurray, City Manager
FROM: Kim Snodgrass, City Clerk
SUBJECT: Adopt a Resolution Appointing Vannessa Cendejas as Commissioner to the Contra Costa County Library Commission to Complete the Unexpired Term Ending June 30, 2029.

Background and Analysis

The Contra Costa County Library Commission was established by the Contra Costa County Board of Supervisors in March 1991. The Commission serves in an advisory capacity to the Board of Supervisors and the County Librarian. The Library Commission is comprised of 24 voting members and three non-voting (ex-officio) members:

- Eighteen members representing the cities/towns in Contra Costa County – these Commissioners are appointed by the city/town councils (Richmond does not participate)
- Five members represent Contra Costa County – each member of the Board of Supervisors appoints one Commissioner.
- One member representing the Central Labor Council.
- Three Ex-Officio members representing the East Bay Leadership Council, College District, and the Office of Education.

On June 9, 2026, the City Council appointed Vannessa Cendejas as Oakley's Alternate Commissioner for a term expiring June 30, 2029.

On October 7, 2026, Commissioner Kevin Armonio submitted his resignation effective immediately.

With Mr. Armonio's resignation, the City of Oakley's Commissioner seat on the Library Commission is currently vacant. Ms. Cendejas has expressed interest in stepping into the Primary Commissioner role.

Promoting the current Alternate Commissioner ensures representation on the Commission without interruption. Upon Council approval of this appointment, staff will initiate a recruitment to fill the vacant Alternate Commissioner position and bring the recommendation back to Council at a future meeting.

Consistency with the Oakley Strategic Plan 27+

The appointment is consistent with the City's Community and Collaborative Partnerships Goal.

Fiscal Impact

None

Staff Recommendation

Staff recommends that the City Council adopt the proposed resolution appointing Vannessa Cendejas as Oakley's Commissioner to the Contra Costa County Library Commission to complete the unexpired term ending June 30, 2029.

Attachments

1. Proposed Resolution

RESOLUTION NO. XX-26

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF OAKLEY APPOINTING VANNESSA CENDEJAS AS OAKLEY'S COMMISSIONER TO THE CONTRA COSTA COUNTY LIBRARY COMMISSION FOR THE UNEXPIRED TERM ENDING JUNE 30, 2029

WHEREAS, the Contra Costa County Library Commission was established by the Contra Costa County Board of Supervisors in March 1991 to serve in an advisory capacity to the Board of Supervisors and the County Librarian; and

WHEREAS, the membership of the Library Commission includes representatives appointed by participating city and town councils within Contra Costa County; and

WHEREAS, on June 9, 2026, the City Council of the City of Oakley appointed Vannessa Cendejas as Alternate Commissioner to the Contra Costa County Library Commission for a term expiring June 30, 2029; and

WHEREAS, on October 7, 2026, Commissioner Kevin Armonio submitted his resignation effective immediately, creating a vacancy for Oakley's primary voting representative on the Library Commission; and

WHEREAS, Alternate Commissioner Vannessa Cendejas has expressed interest in assuming the role of primary Commissioner; and

WHEREAS, appointing Ms. Cendejas to the primary Commissioner position ensures seamless and uninterrupted representation for the City of Oakley on the Library Commission.

BE IT RESOLVED by the City Council of the City of Oakley that Vannessa Cendejas is appointed as the City of Oakley's Commissioner to the Contra Costa County Library Commission to complete the unexpired term ending June 30, 2029.

PASSED AND ADOPTED by the City Council of the City of Oakley this 27th day of October 2026 by the following vote:

AYES:
NOES:
ABSTENTION:
ABSENT:

APPROVED:

_____
Hugh Henderson, Mayor

ATTEST:

_____
Kim Snodgrass, City Clerk

_____
Date

OAKLEY
CALIFORNIA

Approved and Forwarded to the City Council

DATE: October 27, 2026

TO: Joshua McMurray, City Manager

FROM: Billilee Saengchalern, Public Works Director/City Engineer

SUBJECT: Approval of Contract Amendment Number 1 with BSK Associates for Consulting Services for Materials Testing and Inspection Services Related to East Cypress Road Widening Project (Knightsen Avenue to CCWD Canal) Capital Improvement Project (CIP) No. 247

Background and Analysis

The City of Oakley Public Works Department uses the services of consultants in support of various department staff to provide timely services for various projects. This practice has been in use for many years and is an efficient and cost-effective way to provide a service to deliver projects. This approach gives the City the flexibility to coordinate with consultants for support services as needed and efficiently support our projects. The various consultants that are utilized are given contract limits. City staff monitors the expenditures as projects are brought in for processing and budgets are adjusted as service demands increase.

On July 9, 2024, an agreement was executed between the City of Oakley and BSK Associates to provide Materials Testing and Inspections Services for the East Cypress Road Widening (Knightsen Avenue to Jersey Island Road) Projects. The contract was limited to a not-to-exceed amount of $75,101.

The original contract amount has been depleted due to a few factors listed below:

- Unavailability of project construction schedule when original proposal was submitted due to project environmental delays.
- Higher level of site visits and laboratory testing than originally anticipated for subgrade, aggregate base, trench backfill and hot-mix-asphalt compaction testing.
- Night and weekend work was not part of the original scope of services.
- Additional paving at the intersection of East Cypress and Knightsen Avenue.
- Multiple phasing of the paving work.

Upon further discussion with the project team, an additional $69,279 is needed to complete the remaining material and testing services needed to complete this segment of the East Cypress Road Widening Project.

Consistency with the Oakley Strategic Plan 27+

Consistence with the Oakley Strategic Plan for community health and safety by ensuring material inspections with various projects are maintained to preserve safety for all. Contracting inspection services also maintain a sustainable organization from the demand of varying schedules of multiple projects.

Fiscal Impact

Approval of the resolution will increase the contract amount by $69,279 from the original $75,101 for a total not-to-exceed contract amount of $144,380. To date the $6,006,426 have been spent and or encumbered. The current remaining unassigned funds of CIP 247 are $161,961. The amendment to this contract will be covered within these remaining funds.

Staff Recommendation

Staff recommend that the City Council adopt the resolution amending the agreement with BSK Associates and authorizing the City Manager to execute the agreement.

Attachments

1. Resolution
2. Amendment No. 1

RESOLUTION NO. XX-26

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF OAKLEY APPROVING CONTRACT AMENDMENT NO. 1 TO THE AGREEMENT WITH BSK ASSOCIATES FOR CONSULTING SERVICES RELATED TO MATERIALS TESTING AND INSPECTION SERVICES FOR EAST CYPRESS ROAD WIDENING PROJECT (KNIGHTSEN AVENUE TO CCWD CANAL) CAPITAL IMPROVEMENT PROJECT (CIP) NO. 247

WHEREAS, on July 9, 2024, the City executed an agreement with BSK Associates for Material Testing and Inspection Services for the East Cypress Road Widening (Knightsen Avenue to CCWD Canal) Project CIP 247 with the not-to-exceed amount of $75,101; and

WHEREAS, after reviewing the expenditures to date and assessing the remaining work to be done to complete the project, staff determined that the original contract amount of $75,101 is not sufficient to provide consulting services to complete the project due to the various unknown factors at the beginning of this project.

BE IT RESOLVED by the City Council of the City of Oakley that Contract Amendment No. 1 in the additional amount of $69,279 with BSK Associates is hereby approved. A copy of Contract Amendment No. 1 is attached hereto as Exhibit A.

PASSED AND ADOPTED by the City Council of the City of Oakley this 27th day of October 2026 by the following vote.

AYES:
NOES:
ABSTENTION:
ABSENT:

APPROVED:

_____
Hugh Henderson, Mayor

ATTEST:

_____
Kim Snodgrass, City Clerk

_____
Date

AMENDMENT 1 TO THE CONSULTING SERVICES AGREEMENT BETWEEN THE CITY OF OAKLEY AND BSK ASSOCIATES FOR GEOTECHNICAL CONSTRUCTION OBSERVATION RELATED TO CIP 247 – EAST CYPRESS ROAD WIDENING PROJECT (KNIGHTSEN AVENUE TO JERSEY ISLAND ROAD)

This Amendment is entered into by and between the City of Oakley, a municipal corporation (hereinafter referred to as "City"), and **BSK Associates,** (hereinafter referred to as "Consultant"), effective as of the **27th day of October 2026**.

RECITALS

A. On July 9, 2024, City and Consultant executed an Agreement for Consulting Services for geotechnical construction observation related to **East Cypress Road Widening Project (Knightsen Avenue to Jersey Island Road) CIP 247** (hereinafter referred to as the "Agreement") in the amount of $75,101.00; and,

B. The City and Consultant now desire that the following amendments be made to the Consultant's services: **Additional Geotechnical Observation, Testing Services and Special Inspections for an additional amount of $69,279.00 for a new not to exceed contract total of $144,380.00.**

AGREEMENT

NOW, THEREFORE, in consideration of the mutual covenants, promises and agreements contained herein, City and Consultant mutually agree, and covenant as follows:

1. Except as provided herein, the terms used in this Amendment shall have the same meaning as the same terms have in the Agreement.
2. The Agreement is hereby amended as follows:
   Additional Geotechnical Observation, Testing Services and Special Inspections for an additional amount of $69,279.00 for a new not to exceed contract total of $144,380.00. Except as provided herein, all other terms and provisions of the Agreement shall remain in full force and effect.

IN WITNESS WHEREOF, the City of Oakley, a municipal corporation, has authorized the execution of this Amendment in duplicate by its City Manager and attestation by its City Clerk as authorized by the City's Purchasing Ordinance and the parties have caused this Amendment to be executed in duplicate.

CITY

City of Oakley, a municipal corporation

By: _____
Joshua McMurray, City Manager

CONSULTANT

ATTEST:

BSK Associates

_____
Kim Snodgrass, City Clerk

By: _____
Signature

APPROVED AS TO FORM:

_____
Name and Title

_____
Derek P. Cole, City Attorney

STAFF REPORT

OAKLEY
CALIFORNIA

DATE: October 27, 2026
TO: City Council
FROM: Joshua McMurray, City Manager
SUBJECT: Strategic Plan 27+ Update

Approved and Forwarded to the City Council

Background and Analysis

Since its incorporation, the City of Oakley has developed and operated under the direction of a Strategic Plan. A Strategic Plan guides governing bodies in making complex decisions, such as resource allocation, and sets the organization's priorities and a path forward. It does this through a clear and compelling mission and vision and thoughtful, community-oriented values, goals, and objectives. Strategic Plans are a best practice in municipal organizations as they allow leadership to take a step back from day-to-day challenges and look at the big picture.

The City Council adopted the current Strategic Plan 27+ in April of 2022 and Staff has been working since that time to implement the goals and objectives of the plan. With the plan encompassing a five-year (and beyond) period, some of the objectives have been completed while others are in various stages of work. The Council received updates on the Strategic Plan in November 2022, May 2023, March and October 2024, May and October 2025, and May 2026. Since the May 2026 update, Staff has started one goal/objective that was previously identified as future/not yet begun, and completed three that were previously in process. There are only two remaining as future/not yet begun as they are regarding the construction of the second phase of the Recreation Center, which requires funding.

Fiscal Impact

There is no fiscal impact associated with this update to the City Council.

Staff Recommendation

Staff recommends that the City Council accept the Strategic Plan 27+ Update.

Attachments

1. Strategic Plan Dashboard
2. Strategic Plan 27+

Strategic Plan 2022-2027+ Objectives Dashboard
2026 Update

Objectives Status Color Key:	Department Key:	
Complete	ALL - All Departments	HR - Human Resources
In Progress/In Process/Ongoing	CDD - Community Development	PD - Police Department
Future/Not Yet Begun	CMO - City Manager's Office	PW - Public Works
	ED - Economic Development	REC - Recreation
	FIN - Finance	

Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
A1	Community and Economic Development Goal	Strategic and Thoughtful Growth	Strategically plan and pursue commerce that meets the new service demands of local residents and attracts customers as a destination (e.g., grocery store, retail, entertainment, and light industrial near Amazon and on west end).			Efforts continue to advance through strategic outreach to businesses, brokers, developers, and prospective tenants. Despite economic uncertainty, the City is experiencing growing interest from businesses, particularly in downtown and key commercial corridors.
A2	Community and Economic Development Goal	Strategic and Thoughtful Growth	Strategically plan and pursue commerce that meets the new service demands of local residents and attracts customers as a destination (e.g., grocery store, retail, entertainment, and light industrial near Amazon and on west end).	Attract businesses that create alternative revenue sources to property tax through sales and business taxes and employ our residents.		This is a continuous endeavor. With our 2023 Economic Development Work Plan, we refined our strategy to draw businesses that expand our revenue sources beyond property tax, incorporating sales and business taxes, while also generating job opportunities for our community through collaborations with local agencies and partnerships.
A3	Community and Economic Development Goal	Strategic and Thoughtful Growth	Strategically plan and pursue commerce that meets the new service demands of local residents and attracts customers as a destination (e.g., grocery store, retail, entertainment, and light industrial near Amazon and on west end).	Seek, in conjunction with the community, sustainable economic opportunities to attract businesses and create jobs, while being sensitive to the types of businesses the community needs and wants.		This is a continuous endeavor. As part of our 2023 Economic Development Work Plan, which outlines streamlined actionable strategies, we participated in various ED events and regional meetings, engaged with potential partners. We continue to attend regional events to target industries that generate job growth, including agriculture, technology and biotechnology.
A4	Community and Economic Development Goal	Strategic and Thoughtful Growth	Strategically plan and pursue commerce that meets the new service demands of local residents and attracts customers as a destination (e.g., grocery store, retail, entertainment, and light industrial near Amazon and on west end).	Prioritize planning by targeting new businesses that align with Oakley's vision.		Efforts continue to advance through strategic outreach to brokers, developers, and prospective tenants. Despite economic uncertainty, the City is experiencing growing interest from businesses, particularly in downtown and key commercial corridors.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
A5	Community and Economic Development Goal	Strategic and Thoughtful Growth	Provide affordable housing sites that meet our legislated Regional Housing Needs Allocation (RHNA).			Complete
A6	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.			The City Council decided at its January 23, 2024 meeting that the current Downtown Specific Plan did not need to be updated.
A7	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Encourage quality, sustainable growth--housing with business and requisite road infrastructure and sidewalks to support pedestrian and bicyclist movement.		The City Council decided at its January 23, 2024 meeting that the current Downtown Specific Plan did not need to be updated.
A8	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Leverage the train platform that will offer better access for Downtown programming.		Construction of the train platform is anticipated to start in November 2026.
A9	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Create better streetscapes that can promote traffic calming.		All newly designed and constructed public streets are in accordance of the Complete Streets design concept that is adopted by all municipalities in Contra Costa County.
A10	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Consider funding elements of the Downtown Specific Plan with American Rescue Plan Act (ARPA) monies.		ARPA monies have been fully dedicated.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
A11	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Revitalize and draw people downtown to live, work, and play.		The City has approved additional Temporary Uses in the downtown to assist in bringing foot traffic and exposing local businesses to potential new customers. The new Oakley Library and Community Center will also feature a new pavilion and amphitheater drawing more visitors downtown for library programming and for indoor/outdoor events.
A12	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Revitalize and draw people downtown to live, work, and play.	Develop an expanded downtown with additional buildings and mixed use.	The City Council adopted an ordinance allowing unposted short-term rentals and up to 10 vacation short-term rentals within the Downtown Specific Plan.
A13	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Revitalize and draw people downtown to live, work, and play.	Consider a park, including programming specific to Economic Development, from north 2nd Street to Rose Ave.	Per the April 2024 City Council direction, staff will continue to evaluate the Downtown for a park site.
A14	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Revitalize and draw people downtown to live, work, and play.	Develop or sell City-owned properties based on community benefit.	The City is going to close escrow on the Delta Pointe property in late summer 2027.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
A15	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Revitalize and draw people downtown to live, work, and play.	Consider relocating the co-hosted City/High School Library to a downtown location that can be a unifying location for Seniors, Youth, Veterans, and possible satellite location for County services.	The City has designed the new Oakley Library and Community Center with construction to begin in November. PD/SST continues to maintain a presence in the downtown area and remain responsive to issues as they pop up. Issues such as homelessness, vandalism and general quality of life matters are mitigated as soon as we possibly can.
A16	Community and Economic Development Goal	Strategic and Thoughtful Growth	Update Oakley's Downtown Specific Plan to reflect and envision the City's future.	Revitalize and draw people downtown to live, work, and play.	Research rezoning of River Oaks Crossing	Complete
A17	Community and Economic Development Goal	Strategic and Thoughtful Growth	Develop a vital Shoreline Plan to attract both people and commerce to our waterfront.			In addition to Green Empowerment Zone (GEZ), the City partnered with the County and MTC ABAG for a two-year technical assistant project targeting Northern Waterfront cities to develop an inventory of industrial land, infrastructure Capacity Analysis, web-ready ED roadmap, and tool and template implementation kit.
A18	Community and Economic Development Goal	Strategic and Thoughtful Growth	Develop a vital Shoreline Plan to attract both people and commerce to our waterfront.	Expand marina zoning: restaurants, recreational access, fishing tournaments, 55-acre park.		Complete
A19	Community and Economic Development Goal	Strategic and Thoughtful Growth	Develop a vital Shoreline Plan to attract both people and commerce to our waterfront.	Determine viable economic uses of the Oakley shoreline and visit other cities to see how they attracted visitors as a destination (e.g., new Science Center).		Complete

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
A20	Community and Economic Development Goal	Strategic and Thoughtful Growth	Plan and develop Cypress Corridor holistically with improvements and commerce to service new development to ease downtown traffic (e.g., grocery, restaurants).			The East Cypress Canal Undergrounding Project CIP#310 is slated for completion by the end of October 2026. The roadway construction is slated for completion late spring/early summer 2027, weather permitting.
A21	Community and Economic Development Goal	Strategic and Thoughtful Growth	Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:			The Planning Division is creating training work sessions for the Planning Commission.
A22	Community and Economic Development Goal	Strategic and Thoughtful Growth	Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:	Update zoning to promote single and multi-family housing, mixed use, light industry, and commercial opportunities and remaining residential opportunities. Ensure that zoning considers potential conflicts with adjacent properties that are not compatible.		The Planning Commission held a Oakley Zoning Code Update Work Session on August 18, 2026. The City Council held a Work Session on September 22, 2026 and provided feedback to the consultant.
A23	Community and Economic Development Goal	Strategic and Thoughtful Growth	Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:	Enforce codes consistently in all districts to create consistent standard to code enforcement by using a combination of reactive and proactive code enforcement.		Code Enforcement's first goal is to achieve compliance. Notices of Violation and Citations are used when a lack of compliance or lack of progress towards compliance exists.
A24	Community and Economic Development Goal	Strategic and Thoughtful Growth	Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:	Enforce codes consistently in all districts to create consistent standard to code enforcement by using a combination of reactive and proactive code enforcement.	Maintain code enforcement officers and provide proper training	The Code Enforcement Officer and Technicians continue to attend training each year to keep Staff's knowledge and skills up to date.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
A25	Community and Economic Development Goal	Strategic and Thoughtful Growth	Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:	Encourage objective decision-making versus subjective decision-making for application approvals to meet Oakley's vision and economic goals by focusing on formal plan and study outcomes.		Staff continues to rely on the General Plan and Zoning Ordinance to ensure uniformity, consistency and equity when making decisions.
A26	Community and Economic Development Goal	Strategic and Thoughtful Growth	Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:	Require developer fees for proper infrastructure (e.g., roads and parks) to support development and growth.		Staff continues to assess the appropriate Impact Fees based on the Development's Use, Size and Impact. Impact Fees are paid with the Permit Fees, prior to Permit Issuance.
A27	Community and Economic Development Goal	Strategic and Thoughtful Growth	Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:	Communicate and build consensus through the results of the special studies that are commissioned to provide for the feasibility of projects and engage the public at the beginning of all projects to ensure project delivery is not stunted or stopped without defining success from all stakeholders.		The City uses the Envision Oakley platform, social media, community meetings, and the e-newsletter to engage the public.
A28	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship			The City evaluates opportunities for additional environmental enhancement projects.
A29	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship	Collaborate with the water and sewer special districts to maximize the distribution and use of recycled water.		Staff continues to coordinate with Ironhouse Sanitary District and Diablo Water District to collaborate on future CIP projects to install purple pipe where possible.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
A30	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship	Explore and report on green energy opportunities.		The Climate Action Plan was adopted by the City Council on June 10, 2025. The City has added a CAP dashboard to the website and is beginning to look for opportunities and funding to implement various action items in the plan.
A31	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship	Explore and report on green energy opportunities.	Solar at City facilities	Solar panels will be installed on the roof of the new Library & Community Center once it is built. The Police Department Office Remodel will also modify the existing solar panels at City Hall to accommodate the expansion.
A32	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship	Explore and report on green energy opportunities.	Expansion of City's EV Charging Program	An additional ADA-accessible EV charging station will be installed as part of the new Library & Community Center project.
A33	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship	Remove the allowance for non-drought tolerant landscaping.		Complete
A34	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship	Ensure new residential construction meets adopted standards for energy efficiency, including solar and power storage.		Staff continues to perform comprehensive plan reviews for all Residential and Commercial Projects, which includes reviews for compliance with the currently adopted California Energy and Green Building Codes.

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A35	Community and Economic Development Goal	Strategic and Thoughtful Growth	Enhance Environmental Stewardship	Implement energy, air quality, and greenhouse gas emissions goals within the Oakley General Plan, including the adoption and implementation of a Climate Action Plan by 2025 that complies with State greenhouse gas reduction targets.		The Climate Action Plan (CAP) was adopted by the City Council on June 10, 2025. The City has added a CAP dashboard to the website and is beginning to look for opportunities and funding to implement various action items in the plan.
A36	Community and Economic Development Goal	Strategic and Thoughtful Growth	Complete a comprehensive update of the City's Zoning Code.			Oakley Zoning Code Update is underway.
A37	Community and Economic Development Goal	Strategic and Thoughtful Growth	Complete a comprehensive update of the City's Zoning Code.	Ensure consistency with current and future vision for Oakley and the recently updated Oakley General Plan.		Oakley Zoning Code Update is underway.
A38	Community and Economic Development Goal	Business-Friendly	Research other "like cities" to develop a Strategic Business Outreach Plan.			Complete
A39	Community and Economic Development Goal	Business-Friendly	Research other "like cities" to develop a Strategic Business Outreach Plan.	Conduct a Stimulate Oakley Business analysis for Oakley and compare to adjacent cities for differentiators and opportunities.		Complete
A40	Community and Economic Development Goal	Business-Friendly	Research other "like cities" to develop a Strategic Business Outreach Plan.	Develop a Business Vision for Oakley that will attract and retain high-quality, diverse commerce through incentives for businesses including small businesses.		Complete
A41	Community and Economic Development Goal	Business-Friendly	Research other "like cities" to develop a Strategic Business Outreach Plan.	Develop a Property Utilization Plan on City-owned properties to maximize the City's potential return on investment.		Complete

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A42	Community and Economic Development Goal	Business-Friendly	Bolster and support existing businesses through the use of financial and funding incentives such as business low-interest loans, grant funding, ARPA funding, and promote “buy local” incentives.			The Facade Improvement Program continues to support applicants with architectural consultations and permit assistance. Staff continues to share funding opportunities with existing businesses, especially those offered through private and state organizations.
A43	Community and Economic Development Goal	Business-Friendly	Showcase businesses through active engagement and outreach (e.g., social media, storefronts images, local business newsletter with coupon book included)			As we look to find ways to enhance our events while the Library and Community Center are being built, we have engaged our local downtown business to be part of the upcoming Tree Lighting event. The City also posts new business ribbon cuttings and grand openings on social media.
A44	Community and Economic Development Goal	Business-Friendly	Continue to streamline business license fee/permits			Complete; Enterprise Permitting & Licensing went live in July 2026.
A45	Community and Economic Development Goal	Business-Friendly	Beautify Oakley’s streetscapes, parks, and business facades to attract and retain businesses and their customers			Complete
A46	Community and Economic Development Goal	Local Employment	Capitalize on Logistics Center and strategize with developers and surrounding property owners to create job opportunities.			Complete
A47	Community and Economic Development Goal	Local Employment	Create employer-employee partnerships to reduce State’s regulations on vehicle miles traveled (VMT) and complement our existing housing (Logistics Center development).			Complete

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
B1	Community Health and Safety	Safe Streets	Create an Emergency Disaster & Response Plan including resiliency resources.			Complete
B2	Community Health and Safety	Safe Streets	Create an Emergency Disaster & Response Plan including resiliency resources.	Develop a Communication Plan for emergency responders, Public Works, the public, and other key stakeholders.		Ongoing: The Comprehensive Emergency Management Plan with an updated Emergency Operations Plan was adopted in 2025. The Cybersecurity Incident Response Plan was completed. A Communications & Continuity of Operations Plan will be developed.
B3	Community Health and Safety	Safe Streets	Create an Emergency Disaster & Response Plan including resiliency resources.	Provide and reinforce public and staff training through regular community meetings.		Ongoing: The City pushes out emergency planning information to the public every September for National Preparedness Month. Staff assigned to the Emergency Operations Center (EOC) participate in City EOC tabletop exercises, as well as City/County tabletop exercises held at the Contra Costa County Office of Emergency Services.
B4	Community Health and Safety	Safe Streets	Create an Emergency Disaster & Response Plan including resiliency resources.	Ensure resiliency to power outages (traffic controls, cellular and broadband backup, generators).		The traffic signals have a battery backup system to keep them operational during periods of power outages. City Hall has a generator for facility power outages. The new library will also have its own generator.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
B5	Community Health and Safety	Safe Streets	Create an Emergency Disaster & Response Plan including resiliency resources.	Implement training, communicate broadly, and seek grants for implementation.		The City has trained all staff assigned to positions in the Emergency Operations Center, held two tabletop exercises and a functional exercise last fiscal year, participated in the Great Shakeout exercise in October 2025 and 2026, and will hold a tabletop exercise in November. The City once again shared information with the public during the annual National Preparedness Month public information campaign in September.
B6	Community Health and Safety	Safe Streets	Create an Emergency Disaster & Response Plan including resiliency resources.	Modernize the Oakley Emergency Operations Center (EOC).		The new community center has been designed to serve as a modern primary EOC and will begin construction in November 2026.
B7	Community Health and Safety	Safe Streets	Address streets and main arteries vulnerable to fire, flood, and traffic hazards with improving infrastructure and evacuation plans to provide for safe passage for people including emergency responders.			PD continues to keep a close eye on this issue. The Chief and Special Operations sergeant is involved with the communication chain regarding the development of widening E. Cypress Road and communicates key information to officers. PW is progressing with selecting a design consultant to proceed with Laurel Road Extension Project CIP 273 between Teton Road to Sellers Avenue. This connection will improve traffic circulation in the area and enhance evacuation times.
B8	Community Health and Safety	Safe Streets	Address streets and main arteries vulnerable to fire, flood, and traffic hazards with improving infrastructure and evacuation plans to provide for safe passage for people including emergency responders.	East Cypress Corridor Specific Plan Area		The widening of East Cypress Road (in progress) will provide access for the public and first responders during emergences along the Cypress corridor and improve response times with multiple lanes available once construction is completed in 2027.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
B9	Community Health and Safety	Safe Streets	Address streets and main arteries vulnerable to fire, flood, and traffic hazards with improving infrastructure and evacuation plans to provide for safe passage for people including emergency responders.	Main Street – improve areas to their full right-of-way		Complete
B10	Community Health and Safety	Safe Streets	Address streets and main arteries vulnerable to fire, flood, and traffic hazards with improving infrastructure and evacuation plans to provide for safe passage for people including emergency responders.	Complete Laurel Road, including widening to its full width, and the extension and over-crossing over the railroad track to Sellers Avenue.		PW staff is reviewing proposals to select a design firm to proceed with the design of CIP 273 for the Laurel Road Extension project between Teton Road to Sellers Avenue.
B11	Community Health and Safety	Safe Streets	Explore improving lighting for safety			The City makes improvements where feasible based on projects, funding and community need.
B12	Community Health and Safety	Safe Streets	Align police resources with City's growth.			PD is still authorized for 42 sworn members. PD currently has 38 sworn officers currently working. PD has established MOU's with other agencies that allows us to tap into those resources when needed.
B13	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Develop and implement a staffing plan to scale police personnel to City's growing safety needs.		City is actively recruiting officers to bring staffing up to the levels that have been determined to be best for the residents of the City of Oakley.
B14	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Streamline and civilianize where appropriate (i.e., admin, budget/ finance, records, property, fleet management, etc.).		Complete
B15	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Improve and invest in technology.		Mark 43 has been identified as the new CAD/report writing platform. Internal trainers have been identified and are undergoing training classes.

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B16	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Improve and invest in technology.	Map accident scenes to open roads quicker	Complete
B17	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Improve and invest in technology.	Research red light cameras to supplement sworn enforcement officers.	Complete
B18	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Improve and invest in technology.	Create a larger "cyber shield" over the City via a robust camera program	Complete
B19	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Establish strong neighborhood watch programs, including National Night Out, and maintain close communication between the neighborhoods, the City Council, Oakley Police, and City Hall.		PD continues to engage in neighborhood watch consultations, maintains a robust National Night Out program, and enjoys a healthy social media presence/interaction with the community.
B20	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Collaborate with neighboring agencies to maximize efficiencies with shared resources (e.g., equipment).		PD continues to share resources with neighboring agencies, primarily in the form of traffic (COCOMO), drone operators and 3D scanner technology.
B21	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Expand the Citizen Emergency Response Training (CERT) program.		Re-starting a CERT program still remains a goal and meetings have been held with interested parties.
B22	Community Health and Safety	Safe Streets	Align police resources with City's growth.	Dedicate traffic enforcement team to improve traffic safety.		The PD Traffic Unit remains focused on identifying violators in high complaint areas and exercising productive enforcement.
B23	Community Health and Safety	Safe Streets	Prioritize road improvements and provide robust enforcement to manage traffic, given accidents are the #1 safety challenge.			Traffic enforcement remains a top priority. As of the 2026 mid-year update, reported traffic collisions are lower than they were for the same reporting period in 2025.

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B24	Community Health and Safety	Safe Streets	Prioritize road improvements and provide robust enforcement to manage traffic, given accidents are the #1 safety challenge.	Consider road improvements such as delineators for areas where speed is an issue.		Ongoing. PW has selected two intersections to proceed with construction of a traffic signal at Main Street and Rose Avenue (CIP#211) and Main Street and Delta Road(CIP#268) to improve traffic safety and circulation.
B25	Community Health and Safety	Safe Streets	Prioritize road improvements and provide robust enforcement to manage traffic, given accidents are the #1 safety challenge.	Implement traffic-calming policy and update to new practices for increased traffic as Oakley grows.		PW staff continues to review Neighborhood Traffic Management Program (NTMP) requests to study roadways of concern by the public. Improvements such as speed humps, bulb outs, or enhanced signing and striping are considered to mitigate the issues.
B26	Community Health and Safety	Safe Streets	Promote Safe Pedestrian and Bike Routes.			PD is actively preparing to engage Council in a workshop on bicycle/electric bike safety and enforcement.
B27	Community Health and Safety	Safe Streets	Promote Safe Pedestrian and Bike Routes.	Collaborate with School Districts to apply for State and Federal grants to create safer and more accessible connectivity.		Ongoing
B28	Community Health and Safety	Safe Streets	Promote Safe Pedestrian and Bike Routes.	Improve trail connectivity to provide pedestrians and cyclists safe passage.		Staff continues to find opportunities to promote safe pedestrian and bike routes. The Public Works Department continues to apply for grants to install sidewalks and bike lanes. Staff is also continuing to coordinate with CCTA to establish safe routes to school maps for Vintage Parkway and Oakley Elementary.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
B29	Community Health and Safety	Safe and Healthy Neighborhoods	Rejuvenate our downtown and residential and business developments to discourage blight through beautification and development of standards for commercial code enforcement			Complete
B30	Community Health and Safety	Safe and Healthy Neighborhoods	Promote community service opportunities to build the community and beautify Oakley			The City held its second annual Day of Service on April 25, 2026. The City advertises local creek and shoreline cleanups in the Oakley Outreach newsletter.
B31	Community Health and Safety	Safe and Healthy Neighborhoods	Implement Phase 2 of the Recreation Center			Staff will work with our grant writers to seek grant funding opportunities for this project.
B32	Community Health and Safety	Safe and Healthy Neighborhoods	Connect and promote the County and Non-Governmental Organizations (NGOs) resources available to assist our vulnerable populations (e.g., unhoused persons, people seeking mental health assistance, Veterans services).			PD continues to network with A3 crisis response and the Mental Health Evaluation Team (MHET) to connect vulnerable populations with mental health services.
B33	Community Health and Safety	Safe and Healthy Neighborhoods	Connect and promote the County and Non-Governmental Organizations (NGOs) resources available to assist our vulnerable populations (e.g., unhoused persons, people seeking mental health assistance, Veterans services).	Educate and promote use of 211 for essential community services.		The City promotes 211 with ongoing social media posts and periodic notices in the Oakley Outreach newsletter.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
B34	Community Health and Safety	Safe and Healthy Neighborhoods	Connect and promote the County and Non-Governmental Organizations (NGOs) resources available to assist our vulnerable populations (e.g., unhoused persons, people seeking mental health assistance, Veterans services).	Initiate and partner with other agencies to create regional support to provide services to help unhoused persons.		The City has had high level discussions about this topic at the quarterly Delta 6 meetings. In addition, the City works with the County CORE Team when needed. The City also participates in the A3 Crisis Response program.
C1	Parks and Open Space	Parks and Public Areas	Upgrade and develop parks and open space for diverse interests and expanded underserved areas to reinvigorate “play” in Oakley.			The City is reconstructing two playground areas to improve accessibility and upgrade park features. The City is also constructing Enrico Cinquini Park, which will have a splash pad. Dal Porto Ranch Park in the Summer Lake north development is also in construction, which includes baseball and soccer fields.
C2	Parks and Open Space	Parks and Public Areas	Upgrade and develop parks and open space for diverse interests and expanded underserved areas to reinvigorate “play” in Oakley.	Envision a Downtown Park to attract people downtown (e.g., new park parallel to the railroad tracks with a museum and bocce ball courts).		The site of the prospective park is owned by private owners and any changes will be contingent upon their development plans.
C3	Parks and Open Space	Parks and Public Areas	Upgrade and develop parks and open space for diverse interests and expanded underserved areas to reinvigorate “play” in Oakley.	Envision, develop, and fund Oakley’s 55-Acre Regional Park and seek grant funding that will compete at the State level.		The Master Planning of the Oakley Regional Park is complete and staff is pursuing grant opportunities to implement the Master Plan.
C4	Parks and Open Space	Parks and Public Areas	Upgrade and develop parks and open space for diverse interests and expanded underserved areas to reinvigorate “play” in Oakley.	Envision, develop, and fund Oakley’s 55-Acre Regional Park and seek grant funding that will compete at the State level.	Envision Oakley as the front door of the Delta and one of California's natural wonders.	Economic Development marketing efforts are ongoing and staff and the City's grant consultants continue to look for grant funds to develop the 55-acre park.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
C5	Parks and Open Space	Parks and Public Areas	Upgrade and develop parks and open space for diverse interests and expanded underserved areas to reinvigorate “play” in Oakley.	Envision, develop, and fund Oakley’s 55-Acre Regional Park and seek grant funding that will compete at the State level.	Include trail and waterway access to attract outdoor sporting such as hiking, kayaking, boating, and recreational and sports fishing that would serve as an amenity to draw homeowners and sporting events alike.	Staff continues to pursue grant opportunities to begin the design for the 55 Acre park.
C6	Parks and Open Space	Parks and Public Areas	Upgrade and develop parks and open space for diverse interests and expanded underserved areas to reinvigorate “play” in Oakley.	Create and maintain sporting fields (bocce, baseball/softball, soccer, equestrian arena) and provide shade, bathrooms, and lighting services.		Ongoing
C7	Parks and Open Space	Programs and Recreation	Upgrade parks and open space to be accessible and attract the many interests of our diverse residents and visitors and provide access for all.			Ongoing
C8	Parks and Open Space	Programs and Recreation	Upgrade parks and open space to be accessible and attract the many interests of our diverse residents and visitors and provide access for all.	Celebrate and promote our local history through educational and enrichment opportunities and consider work with historical society.		Ongoing
C9	Parks and Open Space	Programs and Recreation	Upgrade parks and open space to be accessible and attract the many interests of our diverse residents and visitors and provide access for all.	Complete Phase 2 of Oakley’s Recreation Center to encourage indoor sports, Camp Room, and Teen Room for classes.		Dependent on funding being secured

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Complete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
C10	Parks and Open Space	Programs and Recreation	Upgrade parks and open space to be accessible and attract the many interests of our diverse residents and visitors and provide access for all.	Continue to offer special events and streamline the process for community groups to host events that create a sense of Oakley community and showcase the importance of families, youth, seniors, and Veterans.		Staff continues to offer special events and to look for new ways to engage the community.
C11	Parks and Open Space	Programs and Recreation	Upgrade parks and open space to be accessible and attract the many interests of our diverse residents and visitors and provide access for all.	Promote Oakley's events and recreation and differentiate our offerings from adjacent cities.		Staff continues to offer events unique to Oakley unique and regularly promotes local events on social media, the message boards and in the Recreation Guide and Outreach newsletter.
D1	Community and Collaborative Partnerships	Community Outreach and Engagement	Focus on establishing community trust and public-private partnerships through positive dialog and tangible outcomes.			Ongoing
D2	Community and Collaborative Partnerships	Community Outreach and Engagement	Focus on establishing community trust and public-private partnerships through positive dialog and tangible outcomes.	Encourage community neighborhood involvement, such as cleanup walks, that reinforce healthy lifestyles and shared goals with Oakley Police, Council, and City Hall.		The City held its second annual Day of Service on April 25, 2026. The City also shares Friends of Marsh Creek cleanup events in the e-newsletter, continues to invite community non-profits to all City events and hosts preschool and elementary school visits to the PD and Council Chambers.
D3	Community and Collaborative Partnerships	Community Outreach and Engagement	Focus on establishing community trust and public-private partnerships through positive dialog and tangible outcomes.	Create interactive face-to-face dialog as a supplement to one-sided social media communication where full participation cannot be facilitated due to Brown Act limitations.		The City's Leadership Team and City Councilmembers actively participate in serving seniors at Studio 55 monthly luncheons. The City advertised the third post-Covid Leadership Academy for the fall, but canceled it due to low enrollment.

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D4	Community and Collaborative Partnerships	Community Outreach and Engagement	Focus on establishing community trust and public-private partnerships through positive dialog and tangible outcomes.	Create interactive face-to-face dialog as a supplement to one-sided social media communication where full participation cannot be facilitated due to Brown Act limitations.	Promote City Council/Community meetings through social media to inform about agendas where public can participate in person.	Staff posts all City Council and Planning Commission agendas on the City's social media and in the weekly electronic newsletter, and includes City and community meetings and events notices in the Oakley Outreach newsletter and the City's electronic message board(s).
D5	Community and Collaborative Partnerships	Community Outreach and Engagement	Focus on establishing community trust and public-private partnerships through positive dialog and tangible outcomes.	Celebrate Oakley in demonstrating and communicating our achievements in accomplishing SP27+, community events, and activities that unite us (e.g., Heart of Oakley, Harvest Festival, Christmas Tree Lighting, Summerfest Celebration, etc.).		Ongoing
D6	Community and Collaborative Partnerships	Community Outreach and Engagement	Focus on establishing community trust and public-private partnerships through positive dialog and tangible outcomes.	Actively uphold Oakley's Governance Guidelines & Protocols Policy to encourage productive partnerships, positive communication, and achievement of short- and long-term goals.		Ongoing
D7	Community and Collaborative Partnerships	Community Outreach and Engagement	Increase Oakley's communication through outward-facing media, social media platforms, and website.			Recreation staff and the PIO regularly post events, classes, and public information on all of the City's social media platform, YouTube channel, and website, and utilize Constant Contact campaigns and the Oakley Outreach e-news. Engagement and followers have increased across Linked In, Instagram and Facebook.

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D8	Community and Collaborative Partnerships	Community Outreach and Engagement	Increase Oakley's communication through outward-facing media, social media platforms, and website.	Promote City Council agendas and decisions via social media with updates on economic activity, business growth, and community events.		Ongoing; Staff includes a City Council debrief in each Oakley Outreach e-newsletter, and promotes business workshops and community events on the City's website and social media.
D9	Community and Collaborative Partnerships	Community Outreach and Engagement	Increase Oakley's communication through outward-facing media, social media platforms, and website.	Communicate how Oakley is living its core values and meeting its stated mission and vision (e.g., newspapers, electronic boards, website, newsletter, social media).		Ongoing; the City publishes an annual report in January and provides Strategic Plan updates twice per year to the City Council.
D10	Community and Collaborative Partnerships	Community Outreach and Engagement	Increase Oakley's communication through outward-facing media, social media platforms, and website.	Modernize website to be user friendly, transparent, functional, and reflective of the City's vision.		Complete
D11	Community and Collaborative Partnerships	Community Outreach and Engagement	Communicate and uphold the City's information systems to reinforce transparency and access to build trust.			Ongoing
D12	Community and Collaborative Partnerships	Collaborative Partnerships	Consider creating new partnerships that will involve community participation (e.g., Park and Arts Commission).			Staff successfully partnered with Freedom High School to shift the Homecoming Parade & Rally to the downtown to engage the whole community and get more visitors to downtown businesses in August 2026. The City launched a Public Art Program and through the consultant managing the program, issued a Call for Artists to local artists. The City will host Oakley on Ice for the second year this winter.

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D13	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly			Efforts to stay in touch and communicate with the Agencies and Districts we do business with are ongoing. Staff continues to send out a weekly email request that includes the school, water, and sanitary districts for community information to include in the Oakley Outreach e-newsletters and the Civic Center Plaza message board and shares social media posts.
D14	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	Diablo Water District		The City Manager has regular meetings with the General Manager of the Diablo water District. Staff continues to send out a weekly email request that includes the District and includes their events and programs in the Oakley Outreach e-newsletter and on the Civic Center Plaza message board and shares social media posts.
D15	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	Diablo Water District	Develop collaborative efficiencies to serve our shared constituents	Efforts to stay in touch and communicate with the District are ongoing. Staff continues to send out a weekly email request that includes the District for community information to include in the Oakley Outreach e-newsletters. Diablo Water District regularly sends message board and e-news ads for their campaign and contests for customers. The City's Public Information Officer also sat on the interview panel for the District's public relations specialist position.

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D16	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	Ironhouse Sanitary District		The City Manager has regular meetings with the ISD General Manager. Staff continues to send out a weekly email request that includes the District and includes their events and programs in the Oakley Outreach e-newsletter and on the Civic Center Plaza message board and shares social media posts. The City's Public Information Officer also sat on the interview panel for the District's new communications specialist.
D17	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	Ironhouse Sanitary District	Consider opportunities for water reuse (e.g., recycled and industrial water).	Staff continues to stay engaged with ISD to review projects and to encourage the district to install recycled water infrastructure.
D18	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	Mt. Diablo Resource and Recovery (MDRR)		Staff continues to send out a weekly email request that includes MDRR and includes their events and programs in the Oakley Outreach e-newsletter and shares social media posts.
D19	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	CONFIRE		Staff includes ConFire's PIO in the weekly requests for information for the Oakley Outreach e-newsletter. The City Clerk continues to coordinate City Council updates.

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D20	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	School District		The City Manager meets when necessary with the superintendents of the LUHSD and the OUESD. The Interagency meetings between the City, LUHSD and OUESD have started back up and to date, 3 meetings have been held this year. The City successfully partnered with Freedom High School to hold the first downtown parade and rally. Most of the elementary schools in the city participated in the parade.
D21	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	School District	Explore joint-use opportunities to optimally partner with elementary and high school (e.g., satellite classrooms and recreation, library).	Complete
D22	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	School District	Re-visit agreements with shared facilities and public access	Complete

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D23	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	County/Region/State		The CM meets quarterly with the other 3 Delta-centered cities and the County and maintains dialog with Oakley's Assemblymember and Congressmen.
D24	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	County/Region/State	Encourage collaboration for public safety and enforcement particularly where there is multi-jurisdictional responsibility (e.g., fire, road access, school sites).	The Assistant City Manager attends monthly Multi-Agency Coordination (MAC) Meetings facilitated by the County Office of Emergency Services for all cities, special districts, and other agencies within the County as well as the quarterly City Emergency Management meetings. The Police Chief attends the MAC meetings when appropriate. There are two OPD school resource officers.
D25	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	County/Region/State	Discuss Regional Park interests.	Staff includes updates from the EBRPD and activities at Big Break Regional Shoreline on social media and in the Oakley Outreach e-news.

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D26	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	County/Region/State	Invite key electeds, Board representatives, and others to speak at Council meetings for outside updates and perspective.	The City Council gets regular updates from executives who represent the various special districts and agencies with which we work and partner.
D27	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	NGOs		The City regularly advertises the Oakley Senior Citizens and Friends of the Oakley Library events in the Outreach newsletter and on the Civic Center Message Board as well as events for local non-profits. Non-profits are allowed to have tables in the City Council Chambers at City events, such as the recent Heart of Oakley Festival. The Council also recognizes local teams and non-profits for accomplishments.
D28	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	NGOs	Partner with Rotary, Friends of Oakley, Kiwanis, Oakley Delta Lions Club, Oakley Seniors Club, Veterans of Oakley, Masonic Lodge and Concordant Bodies, Friends of the Oakley Library	Staff provides updates at Rotary meetings, invites Veterans to speak at the Veterans Day event, and promotes Friends of the Oakley Library events in the Outreach newsletter and on the Civic Center Message Board. Staff posts Lions Club events on the Civic Center Message Board and the Friends of the Oakley Library holds their books sales in the City Council Chambers.

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D29	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	NGOs	Consider creating a Sister City	Ongoing
D30	Community and Collaborative Partnerships	Collaborative Partnerships	Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly	NGOs	Consider expanding outreach to NGOs beyond our region	NGOs participate in City events and submit event advertisements for the City's message boards
E1	Finance and Fiscal Responsibility	N/A	Communicate on financial updates including financial health, priorities, and unexpected expenditures.			Ongoing; staff continues to have mid-year reviews and City Council Budget Retreats to ensure everyone is aware of our financial health.

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E2	Finance and Fiscal Responsibility	N/A	Communicate on financial updates including financial health, priorities, and unexpected expenditures.	Provide training related to community facility districts to educate the public regarding the various types of assessments, which are not all taxes.		This objective is addressed through the City's annual budget process. The budget specifies which revenues are derived from taxes and which are assessments or other charges. By presenting this information each fiscal year, the City provides transparency and helps educate the public regarding the various types of assessments. In addition, the annual Community Facilities District (CFD) and Landscaping and Lighting Assessment District (LLADS) report prepared by Francisco & Associates, is presented to the Council each year by the engineering team. Francisco & Associates is also helping with an analysis that will guide the City Council during the FY 26/27 budget development process. An in depth reporting was presented at the budget retreat in April 2026.
E3	Finance and Fiscal Responsibility	N/A	Communicate on financial updates including financial health, priorities, and unexpected expenditures.	Educate Executive Leadership and Council on annual budget through communication, reporting, and training to create better partnership on fiscal strategies.		Ongoing; we continue to have mid-year reviews and Budget Retreats to ensure everyone is aware of our financial health.
E4	Finance and Fiscal Responsibility	N/A	Communicate on financial updates including financial health, priorities, and unexpected expenditures.	Educate the community on large, planned revenue expenditures and how surplus monies will be invested or retained for long-term "rainy day" funds (budget process).		Complete

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E5	Finance and Fiscal Responsibility	N/A	Communicate on financial updates including financial health, priorities, and unexpected expenditures.	Partner with Special Districts and agencies to realize economies of scale and efficiencies.		The Public Works Team collaborates with neighboring cities on project biddings and construction work.
E6	Finance and Fiscal Responsibility	N/A	Determine how the City will leverage its strong financial position with development revenues and ARPA Covid Relief money ($10M).			ARPA funding has been fully allocated and will be spent in advance of the December 2026 deadline. We are nearing the end of ARPA funding and continue to report expenditures as required.
E7	Finance and Fiscal Responsibility	N/A	Determine how the City will leverage its strong financial position with development revenues and ARPA Covid Relief money ($10M).	Consider input by the community on how funds should be prioritized.		Complete
E8	Finance and Fiscal Responsibility	N/A	Determine how the City will leverage its strong financial position with development revenues and ARPA Covid Relief money ($10M).	Implement technology upgrades to improve transparency and public access to City documents and remote transactions.		The implementation is complete, but we continue to work on reporting and dashboards to make the process more efficient.
E9	Finance and Fiscal Responsibility	N/A	Determine how the City will leverage its strong financial position with development revenues and ARPA Covid Relief money ($10M).	Make the most needed improvements to streets, utilizing development's improvements, funds from the sale of property, and other financing sources to make improvements to the East Cypress traffic flow situation, etc.		East Cypress Road corridor infrastructure improvement projects are currently underway; the project is anticipated to be completed by 2027 in response to the emergency access and health and safety of the public in far East Oakley.
E10	Finance and Fiscal Responsibility	N/A	Determine how the City will leverage its strong financial position with development revenues and ARPA Covid Relief money ($10M).	Complete a feasibility study pertaining to broadband services and free Wi-Fi throughout the City.		Complete: Preliminary discussions held; no further action taken

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	ED - Economic Development	REC - Recreation
	FIN - Finance	

Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
E11	Finance and Fiscal Responsibility	N/A	Determine how the City will leverage its strong financial position with development revenues and ARPA Covid Relief money ($10M).	Provide one free session of City-run summer camp to Oakley residents.		Complete
E12	Finance and Fiscal Responsibility	N/A	Develop a sustainable financial plan that will identify opportunities for less dependency on property taxes while maintaining the quality of life that residents and businesses expect.			In process
E13	Finance and Fiscal Responsibility	N/A	Develop a sustainable financial plan that will identify opportunities for less dependency on property taxes while maintaining the quality of life that residents and businesses expect.	Attract more businesses (commercial and industrial) to increase Oakley's per-capita Sales and Use Tax revenues.		Ongoing
E14	Finance and Fiscal Responsibility	N/A	Develop a sustainable financial plan that will identify opportunities for less dependency on property taxes while maintaining the quality of life that residents and businesses expect.	Seek to supplement existing funding sources with State and Federal grants for special projects.		Ongoing; the City utilizes a contract grant writer and lobbyist.
E15	Finance and Fiscal Responsibility	N/A	Develop a sustainable financial plan that will identify opportunities for less dependency on property taxes while maintaining the quality of life that residents and businesses expect.	Consider the implementation of an EIFD (enhanced infrastructure financing district) to make infrastructure improvements that will attract businesses and generate revenue.		The City is still exploring options.

Strategic Plan 2022-2027+ Objectives Dashboard
2026 Update

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
E16	Finance and Fiscal Responsibility	N/A	Align infrastructure spending and long-term growth so we can plan beyond two years to improve streets and parks and provide for long-term maintenance			Complete
E17	Finance and Fiscal Responsibility	N/A	Align infrastructure spending and long-term growth so we can plan beyond two years to improve streets and parks and provide for long-term maintenance	Create an internal services fund for facilities maintenance and improvements.		Complete
E18	Finance and Fiscal Responsibility	N/A	Align infrastructure spending and long-term growth so we can plan beyond two years to improve streets and parks and provide for long-term maintenance	Establish a minimum baseline for General Fund contributions for street maintenance and improvements and include a growth factor in the recurring operating transfers budget each year.		Complete
E19	Finance and Fiscal Responsibility	N/A	Modernize Oakley to accommodate growth and improve efficiency by funding technology to improve:			See responses to subobjectives below.
E20	Finance and Fiscal Responsibility	N/A	Modernize Oakley to accommodate growth and improve efficiency by funding technology to improve:	Service for public-business license applications/other applications.		Complete. Licensing went live in July with EPL.
E21	Finance and Fiscal Responsibility	N/A	Modernize Oakley to accommodate growth and improve efficiency by funding technology to improve:	Financial modeling and finance/budget balancing.		Complete
E22	Finance and Fiscal Responsibility	N/A	Modernize Oakley to accommodate growth and improve efficiency by funding technology to improve:	Public safety and roads		Ongoing

Strategic Plan 2022-2027+ Objectives Dashboard
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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
E23	Finance and Fiscal Responsibility	N/A	Modernize Oakley to accommodate growth and improve efficiency by funding technology to improve:	Customer-Friendly access to the City's financial reporting information and to allow easier transactions without the need for customers to come to City Hal.		Staff continues to learn the new EERP software and continues to provide updates as they are available.
E24	Finance and Fiscal Responsibility	N/A	Modernize Oakley to accommodate growth and improve efficiency by funding technology to improve:	Infrastructure and asset management		Staff has begun the Asset Management software training, scheduled to complete by the end of the calendar year 2026 to improve efficiency of creating and responding to work orders.
E25	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy			Complete
E26	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Continue to receive third party professional acknowledgment of our City's financial practices:		See responses to subobjectives below.
E27	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Continue to receive third party professional acknowledgment of our City's financial practices:	Continue to present, apply for, and receive the Government Finance Officers' Association Award on the City's Annual Comprehensive Financial Report	The GFOA ACFR award for FY 2024/2025 was received and the city will continue to apply for these each year.
E28	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Continue to receive third party professional acknowledgment of our City's financial practices:	Continue to apply for and receive the California Society of Municipal Financial Officers' Operating Budget Excellence Award.	The CSMFO Budget award was received for FY 2025/26 and the city will continue to apply for these each year

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
E29	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Continue to update the Budget Strategies and Financial Policies in the City's annual budgets.		Staff will continue to review these annually and suggest changes when they are needed.
E30	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Consider how to include performance audits in the City's budget to provide accountability for performance and compliance.		Staff continues to refine the performance measures in the annual budget.
E31	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Maintain 10-year budget forecast to be updated with each annual budget.		Staff continues to look to the future with every financial obligation that is considered. The 10 year plan is reviewed anytime an ongoing cost is recommended to ensure our future remains fiscally sound. The 10 year plan is presented each year to the City Council with the annual budget.
E32	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Establish a 30% General Fund Reserve Policy to protect the City's operations from a sudden drop in property tax and development-related revenues.		Complete
E33	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Establish a formal policy for the restrictions on and allowed uses of funds in the 30% General Fund Reserve Policy.		Complete - Policy adopted in June 2026
E34	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Consider separating out the Capital Improvement Project (CIP) budget from the general operational budget.		Complete
E35	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Consider separating out the Capital Improvement Project (CIP) budget from the general operational budget.	Itemize individual project line items for Council consideration in addition to aggregated projects.	Complete

Strategic Plan 2022-2027+ Objectives Dashboard
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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
E36	Finance and Fiscal Responsibility	N/A	Develop a Financial Strategy and Reporting Policy	Align Strategic Plan Goals and Objectives into the annual budget document, including performance measures.		Complete
F1	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.			Ongoing
F2	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.	Create a competitive compensation package that is sustainable to attract and retain our greatest assets – our people.		Complete
F3	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.	Provide appropriate training and professional development to keep up with regulatory requirements and skill sets to maintain the City.		Ongoing
F4	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.	Properly staff our Police Department to best protect and serve Oakley.		Ongoing recruitment efforts continue and we focus on both lateral officers and entry level officers. We currently have two entry level officers working for us. We have a good reputation that is helping to attract applicants.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
F5	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.	Address staffing limitations by hiring, contracting, or prioritizing programs, projects, and initiatives to scale appropriately.		We continue to look at the needs of the community and the services we need to deliver. Staffing and scaling appropriately is all tied to our budget and available resources.
F6	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.	Base the City's performance on execution of SP27+ and other major initiatives.		Ongoing
F7	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.	Encourage employee wellness by creating a safe and healthy work environment, an Employee Assistance Program (EAP), regular employee appreciation events and team building, and the employee wellness program.		Staff continues to seek out wellness events for the team and encourages participation. The HR team along with our Activities Committee continues to look for ways to team build and provide appreciation events to show staff they are valued and important to the success of the City.
F8	Sustainable Organization	N/A	Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.	Rebuild and re-energize staff by surveying all employees to understand what would make Oakley a great place to work (e.g., work life balance, work from home schedule).		We continue to look for ways to keep staff morale high. As our current benefit resolution and MOU are set to expire, we will be meeting with staff for discussions on the future.
F9	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.			Ongoing
F10	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Invest in Electric Vehicle fleet, which would require downtown charging stations.		Ongoing

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
F11	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Upgrade IT services to include new computer systems and more efficient IT response to computer and technical issues to ensure projects can be delivered efficiently.		Ongoing
F12	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Consider fulfilling staffing and hiring needs based on comprehensive Staffing Plan as aligned with SP27+ and other major initiatives.		Succession Planning and training is an ongoing process.
F13	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Consider fulfilling staffing and hiring needs based on comprehensive Staffing Plan as aligned with SP27+ and other major initiatives.	Grant writer to identify State and Federal grants to support Oakley	Ongoing; the City utilizes a contract grant writer and lobbyist.
F14	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Consider fulfilling staffing and hiring needs based on comprehensive Staffing Plan as aligned with SP27+ and other major initiatives.	Parks & Recreation staff to keep up with demands of new parks and recreational programming	In August 2026 we increased the full time staff in the Recreation Division by 1 person. The employee is dedicated to Studio 55 and is able to assist in many areas when needed.
F15	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Consider fulfilling staffing and hiring needs based on comprehensive Staffing Plan as aligned with SP27+ and other major initiatives.	Public Works staff to keep up with demands of new housing, parks and infrastructure development and maintenance.	Ongoing
F16	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Consider fulfilling staffing and hiring needs based on comprehensive Staffing Plan as aligned with SP27+ and other major initiatives.	Police to keep up with growing safety needs	The City has an open recruitment currently for entry-level officers and the City continuously recruits for lateral officers.

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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
F17	Sustainable Organization	N/A	Identify and invest in resources to execute the City's responsibilities.	Consider fulfilling staffing and hiring needs based on comprehensive Staffing Plan as aligned with SP27+ and other major initiatives.	Other needs as determined	Ongoing-staffing levels always vary, but the current vacancy rate is approximately 5%.
F18	Sustainable Organization	N/A	Create a City-wide Succession Plan that anticipates retirement, attrition, and promotions, and provides opportunity for development and growth, to build a well-rounded team that is prepared to serve the City now and well into its future.			Ongoing; staff cross-trains as appropriate
F19	Sustainable Organization	N/A	Reinforce a safe and healthy work environment to protect our employees and minimize compensation claims.			Staff is always looking for ways to promote employee wellness. HR works hard to have a monthly event that employees can participate in.
F20	Sustainable Organization	N/A	Establish trust in City Hall.	Reinforce the investment of our revitalized staff and Council and create measurable partnerships among the trio of Council, staff, and the community to deliver on Oakley's co-created SP27+.		Ongoing; the City's Leadership Team and Councilmembers serve seniors at Studio 55 monthly luncheons, the City Manager, Assistant City Manager and Councilmembers attended National Night Out events in August, and appropriate staff attend business ribbon cuttings citywide with Councilmembers
F21	Sustainable Organization	N/A	Establish trust in City Hall.	In order to recruit and retain staff, Oakley must improve its public-private partnership and live its established values to attract residents, businesses, and employees alike.		Ongoing

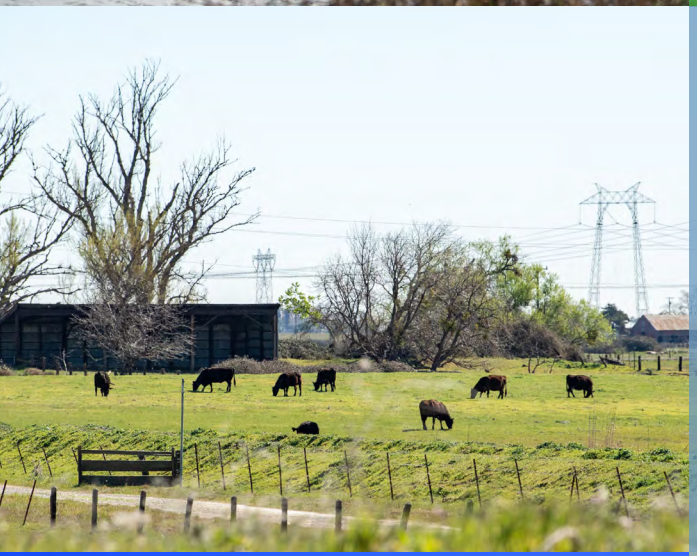
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Com-plete	Goal	Subgoal	Objective	Sub Objective	Sub Sub Objectives	FY 26-27 (Through 1st Quarter)
F22	Sustainable Organization	N/A	Establish trust in City Hall.	Reinforce Team Oakley: Council, staff, and the public by celebrating successes and communicating obstacles for full transparency to create a learning environment.		Ongoing
F23	Sustainable Organization	N/A	Establish trust in City Hall.	Inspire and encourage Oakley staff to be visible and work with the community at large.		Ongoing
F24	Sustainable Organization	N/A	Establish trust in City Hall.	Acknowledge roles and responsibilities per the City's Governance Guidelines & Protocols Policy Framework to guide the execution of the Strategic Plan.		Ongoing



LIVE



WORK



PLAY

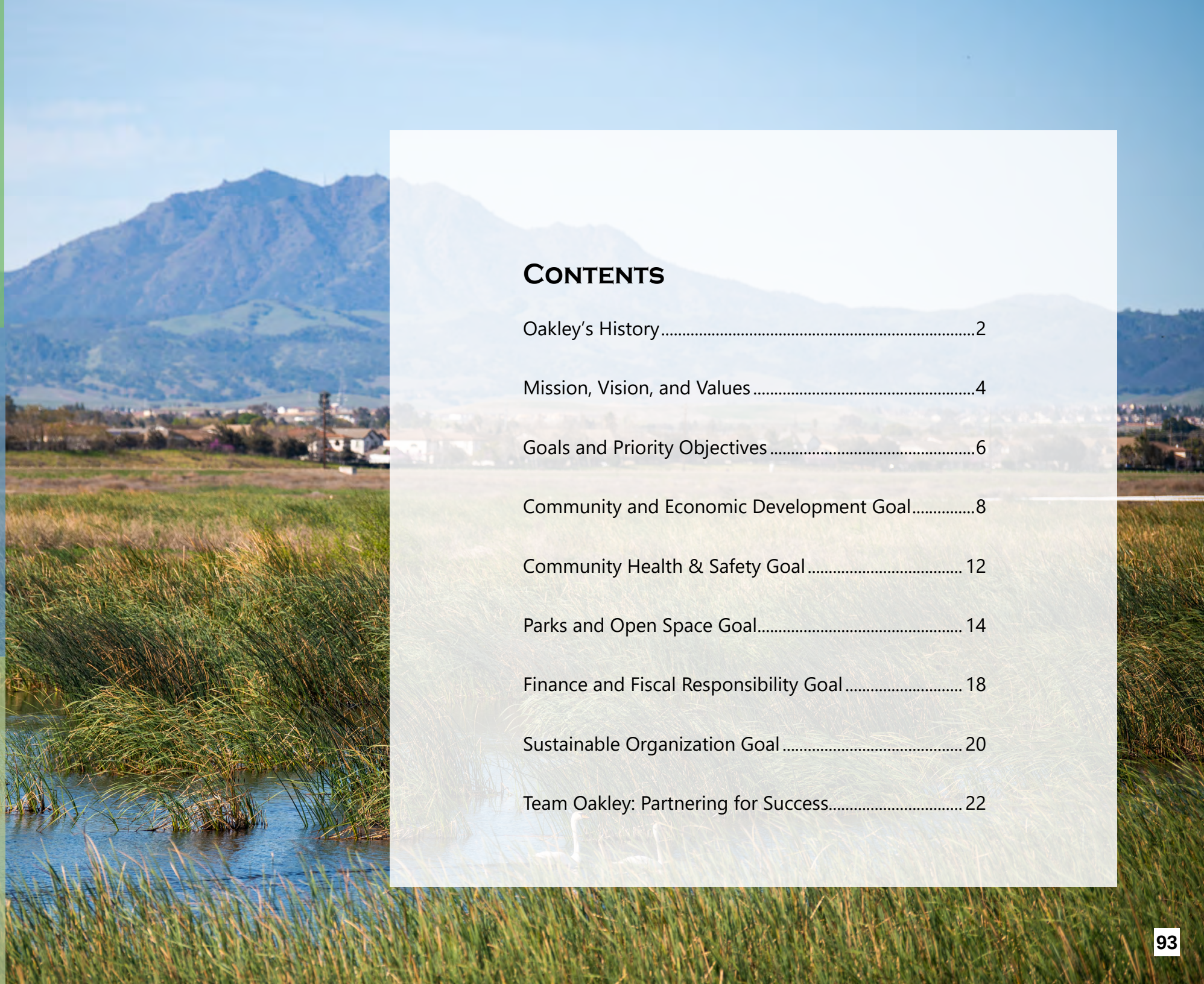
OAKLEY
CALIFORNIA

City of Oakley

STRATEGIC PLAN

2022–2027+

Adopted April 2022



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OAKLEY
CALIFORNIA



Mayor Randy Pope



Joshua McMurray

Oakley has a vision for its future: Action. For the 5-year Strategic Plan 2027+ (SP27+), the City engaged many diverse community voices to explore who we are, who we want to be, and where we want to go. This process resulted in a clear mission, inspiring vision, redefined values, and a path forward. Now, more than ever, we recognize and celebrate the history, uniqueness, and future potential of our Delta city.

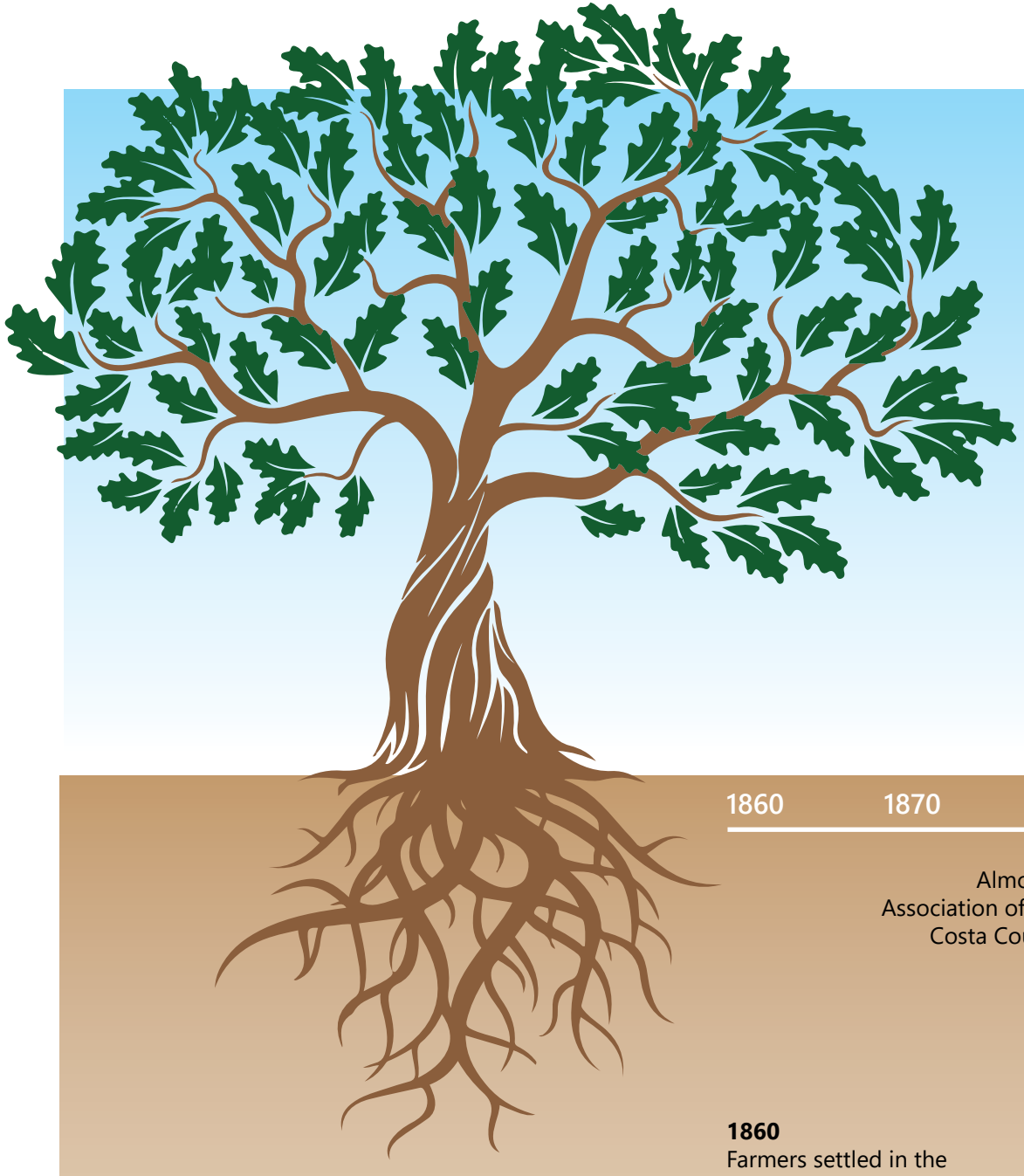
This time in the City's history is filled with excitement, growth, and so much possibility. SP27+ provides us with a long-term framework to provide exceptional service to residents and businesses while capitalizing on the shoreline to enhance the overall quality of the area for both visitors and businesses, investing in people and technological advances for organizational sustainability, and leveraging recent successes, like the Logistics Center, that can provide regional jobs and associated economic activity and investment. The SP27+ gives us focus and keeps our priorities centered around what matters most to our engaged residents, businesses, and partners.

As one community oriented around action, we collectively set our sights on strategic and thoughtful growth, safe and healthy neighborhoods, vibrant open spaces, collaborative engaged partnerships, and a sustainable organization that will benefit current and future residents and businesses. These goals will be realized through our collective values, to set our **PATH** forward: **Promoting** fair and equitable stewardship of our community, **Advocating** for a collaborative environment, demonstrating **Transparency** for accountability, and leading with **Honesty** and integrity. Together we can cultivate an inclusive and vibrant City where we live in a safe community, work together, and play in our backyard.

We look forward to working with you as we take action toward creating a resilient future that fosters and attracts a vibrant and evolving community that welcomes and values all people.

Randy Pope
Mayor

Joshua McMurray
City Manager



Oakley's History

Officially incorporated on July 1, 1999, Oakley is the 11th newest city in California. Oakley is one of the last pioneer communities established inland from California's great coastal centers. Located beyond the extensive San Francisco Bay, the area was historically known as a railroad town along the Santa Fe railroad line and became San Francisco's easternmost frontier for agricultural production in the 1960s.

Early landholders in the 1860s, including Fred Babbe, Andrew Walker, Samuel Sellers, James O'Hara, Edward Emerson, and Benjamin F. Porter, all grew vegetables, fruits, and grains for the San Francisco Market.

1860 1870 1880 1890 1900 1910 1920

1860
Farmers settled in the Oakley area

1889
Almond Growers Association of East Contra Costa County formed

1898
First Postmaster appointed

1900
Santa Fe Railroad first train

1905
Oakley Hotel built

First annual Oakley Jack Rabbit Bar-b-que

1913
First library established

Oakley Women's Club founded

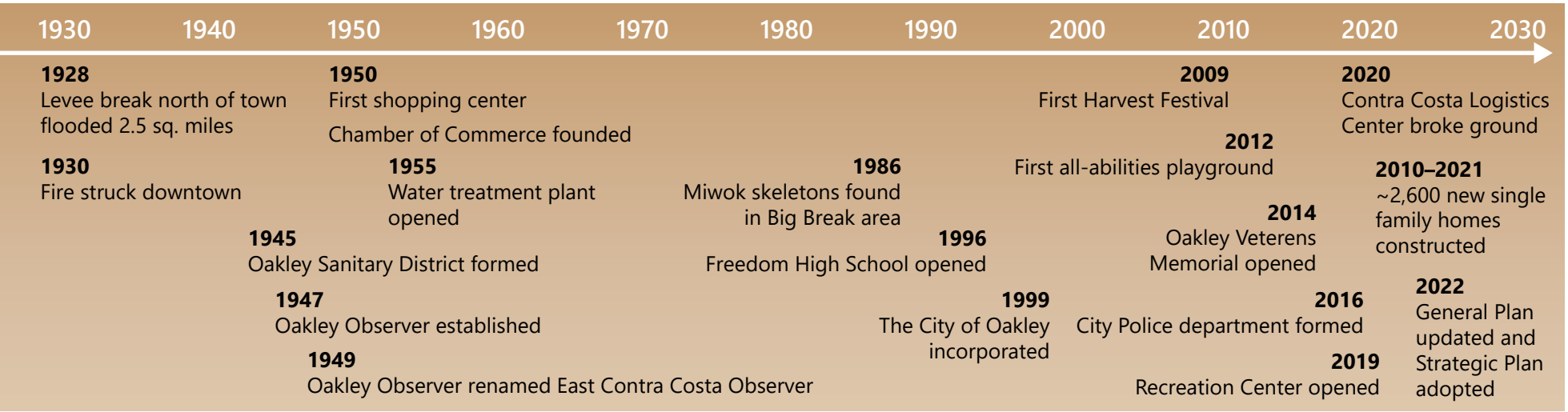
1915
Vineyards developed

1924
Fire struck Oakley, burning most of the businesses in town

In 1898, a native of Ohio and Civil War veteran Randolph Marsh bought 12 acres in the northwest quarter of Section 25 of eastern Contra Costa that became Oakley Township, and the streets, Main, Acme, Ruby, Star, and Home, so christened by Marsh, recall his name today. During the same period, Mary O'Hara, wife of Oakley pioneer James O'Hara, became the first president of the Ladies Improvement Club, which was later known as Oakley Women's Club, established one of the first free libraries in Contra Costa County.

From the early 1900s through the 1960s, Oakley was a very self-sufficient town as it supported an automotive and farm equipment dealership, a hotel, four schools, several grocery stores, movie theaters, restaurants, and bars. The Atchison, Topeka, and Santa Fe railroad – also known as one of the larger railroads in the United States in the 1900s – stopped in Oakley morning and night, allowing easy transport to Stockton for more expanded shopping opportunities and cultural enrichment. Transformation of Oakley from an exclusively agricultural community to a bedroom community supporting an industrial waterfront caused community changes in the late 1950s.

Today, Oakley has blossomed into a growing suburban community of planned business and commercial development, landscaped parks, shopping centers, and abundant leisure opportunities, including excellent fishing and recreational boating opportunities along the Delta.









Mission, Vision, and Values

As part of the SP27+ community process, the City's Mission, Vision, and Values reflect our mission to grow with purposeful intent while embracing our diverse and vibrant communities who choose to build their lives and livelihoods in Oakley's Delta heartland. In recognition that the City is under new leadership and that our community has almost doubled in size, the City is committed to a **PATH** forward to create a better Oakley today while anticipating who Oakley is becoming. Although the City is still young we are advancing to meet the planned growth that was set almost 25 years ago. The SP27+ revisits what is important to the diverse communities and recalibrates the City's collective priorities while not losing sight of what binds us together through our core values. We encourage every citizen, business, and visitor to support our Mission, enliven our Vision, and promote our Core Values to realize a City where anyone can choose to Live, Work, and Play.

Mission

The City of Oakley will create a resilient future that fosters and attracts a vibrant and evolving community that welcomes and values all people.

Vision

The City of Oakley celebrates our unique Delta lifestyle and small-town feel where we Live in a safe dynamic community, Work together to build the future, and Play in our own backyard.

Core Values

Our values guide us on a **PATH** to where we want to Live, Work, and Play in the heart of the Delta.

Promote fair and equitable stewardship for the welfare of our diverse individuals that comprise our inclusive community.

Advocate a professional and family-friendly environment where Council, Staff, and the Public can envision and realize the City's future together with a recognition of our shared commitments and opportunities.

Transparency is how we will create accountable partnerships to cultivate communication and collaboration to engage our thriving community.

Honesty and integrity are the foundation for building trust and fostering teamwork to live our mission and vision.









Goals and Priority Objectives

Throughout the SP27+ process, it was broadly acknowledged that the City is growing fast since its incorporation in 1999. With the population doubling in almost 2 decades the City is well positioned to design its future and take advantage of its home-town position on the edge of the Delta. With input from more than 400 community members, it is recognized that Oakley is converging from a rural farm town to a central location that can provide and serve local and regional jobs while providing a safe and vibrant community. More than 69 percent of the community said that Oakley was a good to excellent place to live based on its access to schools and regional jobs, its safe hometown feel, and abundant parks and active community events. But with rapid growth also comes challenges and the community participation helped to steer the SP27+ in the direction of addressing key stressors in order to keep us on the path where Oakley residents, businesses, and visitors can Live, Work, and Play in the heart of the Delta. Primarily participants asked for the City to create more access to shopping, groceries, and jobs while balancing housing with infrastructure demands to manage traffic congestion and public safety.

The SP27+ Goals and Priority Objectives were developed with no implication of hierarchy of importance and outlined in the following sections. It also should be recognized that some goals will be launched in tandem and some may not be launched for years to come based on shifting circumstances and priorities. What is critical is that the City has a vision and plan that allows Council and Staff to weigh priorities and measure them purposefully while respecting investments made for both short- and long-term gains. The joint commitment of the Council and Staff is to move the City's goals forward and achieve alignment based on purposeful communication to partner for informed decision-making to advance progress.

The City's goals, illustrated below, will be accomplished through priority objectives that will be measured, evaluated, and prioritized though the annual budgeting process to realize and advance the City's potential.

Oakley's Goals

Community and Economic Development

- Strategic and Thoughtful Growth
- Business-Friendly Environment
- Local Jobs

Community Health and Safety

- Safe Streets
- Healthy Neighborhoods and Community Resources

Parks and Open Space

- Parks and Public Areas
- Programs and Recreation

Community and Collaborative Partnerships

- Community Outreach and Engagement
- Collaborative Partnerships

Finance and Fiscal Responsibility

Sustainable Organization

Community and Economic Development Goal

The City of Oakley will inspire and encourage Community & Economic Development through strategic and thoughtful growth, a business-friendly environment, and local employment opportunities.

Strategic and Thoughtful Growth Sub-goal

We will strategically plan and thoughtfully align our residential, commercial, and industrial growth to meet our short- and long-term vision.

Strategic and Thoughtful Growth Objectives

- Strategically plan and pursue commerce that meets the new service demands of local residents and attracts customers as a destination (e.g., grocery store, retail, entertainment, and light industrial near Amazon and on west end).
  - Attract businesses that create alternative revenue sources to property tax through sales and business taxes and employ our residents.
  - Seek, in conjunction with the community, sustainable economic opportunities to attract businesses and create jobs, while being sensitive to the types of businesses the community needs and wants.
  - Prioritize planning by targeting new businesses that align with Oakley's vision.
- Provide affordable housing sites that meet our legislated Regional Housing Needs Allocation (RHNA).
- Update Oakley's Downtown Specific Plan to reflect and envision the City's future.
  - Encourage quality, sustainable growth--housing with business and requisite road infrastructure and sidewalks to support pedestrian and bicyclist movement.
  - Leverage the train platform that will offer better access for Downtown programming.
  - Create better streetscapes that can promote traffic calming.



The City of Oakley will strategically plan and thoughtfully align the town's residential, commercial, and industrial growth to meet both its short- and long-term goals.

- Consider funding elements of the Downtown Specific Plan with American Rescue Plan Act (ARPA) monies.
- Revitalize and draw people downtown to live, work, and play.
  - *Develop an expanded downtown with additional buildings and mixed use.*
  - *Consider a park, including programming specific to Economic Development, from north 2nd Street to Rose Ave.*
  - *Develop or sell City-owned properties based on community benefit.*
  - *Consider relocating the co-hosted City/ High School Library to a downtown location that can be a unifying location for Seniors, Youth, Veterans, and possible satellite location for County services.*
  - *Research rezoning of River Oaks Crossing*

- Develop a vital Shoreline Plan to attract both people and commerce to our waterfront.
  - Expand marina zoning: restaurants, recreational access, fishing tournaments, 55-acre park.
  - Determine viable economic uses of the Oakley shoreline and visit other cities to see how they attracted visitors as a destination (e.g., new Science Center).
- Plan and develop Cypress Corridor holistically with improvements and commerce to service new development to ease downtown traffic (e.g., grocery, restaurants).
- Reinforce Planning Commission to understand Oakley's vision and encourage public engagement:
  - Update zoning to promote single and multi-family housing, mixed use, light industry, and commercial opportunities and remaining residential opportunities. Ensure that zoning considers potential conflicts with adjacent properties that are not compatible.
  - Enforce codes consistently in all districts to create consistent standard to code enforcement by using a combination of reactive and proactive code enforcement.
    - *Maintain code enforcement officers and provide proper training.*
  - Encourage objective decision-making versus subjective decision-making for application approvals to meet Oakley's vision and economic goals by focusing on formal plan and study outcomes.
  - Require developer fees for proper infrastructure (e.g., roads and parks) to support development and growth.
  - Communicate and build consensus through the results of the special studies that are commissioned to provide for the feasibility of projects and engage the public at the beginning of all projects to ensure project delivery is not stunted or stopped without defining success from all stakeholders.
- Enhance Environmental Stewardship
  - Collaborate with the water and sewer special districts to maximize the distribution and use of recycled water.
  - Explore and report on green energy opportunities.
    - *Solar at City facilities*
    - *Expansion of City's EV Charging Program*



The City of Oakley's business-friendly environment will attract residential, commercial, and industrial partners to revitalize Oakley where people will come to Live, Work, and Play.

- Remove the allowance for non-drought tolerant landscaping.
- Ensure new residential construction meets adopted standards for energy efficiency, including solar and power storage.
- Implement energy, air quality, and greenhouse gas emissions goals within the Oakley General Plan, including the adoption and implementation of a Climate Action Plan by 2025 that complies with State greenhouse gas reduction targets.

- Complete a comprehensive update of the City's Zoning Code.
  - Ensure consistency with current and future vision for Oakley and the recently updated Oakley General Plan.



Oakley will partner with and attract businesses that can employ our regional workforce to invest in local talent.

Business-Friendly Environment Sub-Goal

Our business-friendly environment will attract residential, commercial, and industrial partners to revitalize Oakley where people will come to Live, Work, and Play.

Business-Friendly Environment Objectives

- Research other "like cities" to develop a Strategic Business Outreach Plan.
  - Conduct a Stimulate Oakley Business analysis for Oakley and compare to adjacent cities for differentiators and opportunities.
  - Develop a Business Vision for Oakley that will attract and retain high-quality, diverse commerce through incentives for businesses including small businesses.
  - Develop a Property Utilization Plan on City-owned properties to maximize the City's potential return on investment.
- Bolster and support existing businesses through the use of financial and funding incentives such as business low-interest loans, grant funding, ARPA funding, and promote "buy local" incentives.
- Showcase businesses through active engagement and outreach (e.g., social media, storefronts images, local business newsletter with coupon book included).
- Continue to streamline business license fee/permits.
- Beautify Oakley's streetscapes, parks, and business facades to attract and retain businesses and their customers.

Local Employment Opportunities Sub-Goal

We will partner with and attract businesses that can employ our regional workforce to invest in local talent and expertise.

Local Employment Opportunities Objectives

- Capitalize on Logistics Center and strategize with developers and surrounding property owners to create job opportunities.
- Create employer-employee partnerships to reduce State's regulations on vehicle miles traveled (VMT) and complement our existing housing (Logistics Center development).

OAKLEY

We will partner with and attract businesses that can employ our **regional workforce** to invest in **local talent** and expertise.



Community Health & Safety Goal

The City of Oakley will protect our public and prioritize safe streets, healthy neighborhoods, and robust community resources to benefit our most valued assets — our people.

Safe Streets Sub-Goal

We will preserve and secure the City of Oakley with safe streets that are welcoming to motorists, cyclists, and pedestrians.



Oakley will preserve and secure safe streets that are welcoming to motorists, cyclists, and pedestrians.

Safe Streets Objectives

- Create an Emergency Disaster & Response Plan including resiliency resources.
  - Develop a Communication Plan for emergency responders, Public Works, the public, and other key stakeholders.
  - Provide and reinforce public and staff training through regular community meetings.
  - Ensure resiliency to power outages (traffic controls, cellular and broadband backup, generators).
  - Implement training, communicate broadly, and seek grants for implementation.
  - Modernize the Oakley Emergency Operations Center (EOC).
- Address streets and main arteries vulnerable to fire, flood, and traffic hazards with improving infrastructure and evacuation plans to provide for safe passage for people including emergency responders.
  - East Cypress Corridor Specific Plan Area
  - Main Street – improve areas to their full right-of-way
  - Complete Laurel Road, including widening to its full width, and the extension and over-crossing over the railroad track to Sellers Avenue
- Explore improving lighting for safety.
- Align police resources with City's growth.
  - Develop and implement a staffing plan to scale police personnel to City's growing safety needs.
  - Streamline and civilianize where appropriate (i.e., admin, budget/finance, records, property, fleet management, etc.).

- Improve and invest in technology.
  - *Map accident scenes to open roads quicker.*
  - *Research red light cameras to supplement sworn enforcement officers.*
  - *Create a larger "cyber shield" over the City via a robust camera program.*
- Establish strong neighborhood watch programs, including National Night Out, and maintain close communication between the neighborhoods, the City Council, Oakley Police, and City Hall.
- Collaborate with neighboring agencies to maximize efficiencies with shared resources (e.g., equipment).
- Expand the Citizen Emergency Response Training (CERT) program.
- Dedicate traffic enforcement team to improve traffic safety.

- Prioritize road improvements and provide robust enforcement to manage traffic, given accidents are the #1 safety challenge.
  - Consider road improvements such as delineators for areas where speed is an issue.
  - Implement traffic-calming policy and update to new practices for increased traffic as Oakley grows.
- Promote Safe Pedestrian and Bike Routes.
  - Collaborate with School Districts to apply for State and Federal grants to create safer and more accessible connectivity.
  - Improve trail connectivity to provide pedestrians and cyclists safe passage.

Safe and Healthy Neighborhoods + Community Resources Sub-Goal

We will offer a high quality of life by partnering with residents and businesses to promote and maintain a safe and healthy living and work environment with community resources to serve our diverse community.

Safe and Healthy Neighborhoods + Community Resources Objectives

- Rejuvenate our downtown and residential and business developments to discourage blight through beautification and development of standards for commercial code enforcement.
- Promote community service opportunities to build the community and beautify Oakley.
- Implement Phase 2 of the Recreation Center.
- Connect and promote the County and Non-Governmental Organizations (NGOs) resources available to assist our vulnerable populations (e.g., unhoused persons, people seeking mental health assistance, Veterans services).
  - Educate and promote use of 211 for essential community services.
  - Initiate and partner with other agencies to create regional support to provide services to help unhoused persons.



Oakley will maintain close communication between the neighborhoods the City Council, Oakley Police, and City Hall to manage traffic.

Parks and Open Space Goal

The City of Oakley will capitalize on our greatest Delta asset where our residents, businesses, and visitors can recreate and relax.

Parks and Public Areas Sub-Goal

We will upgrade and maintain our City parks and open spaces to be a focal point that encourages community use and civic pride.

Parks and Public Areas Objectives

- Upgrade and develop parks and open space for diverse interests and expanded under-served areas to reinvigorate "play" in Oakley.
  - Envision a Downtown Park to attract people downtown (e.g., new park parallel to the railroad tracks with a museum and bocce ball courts).
  - Envision, develop, and fund Oakley's 55-Acre Regional Park and seek grant funding that will compete at the State level.
    - *—Envision Oakley as the front door of the Delta and one of California's natural wonders.*
    - *—Include trail and waterway access to attract outdoor sporting such as hiking, kayaking, boating, and recreational and sports fishing that would serve as an amenity to draw homeowners and sporting events alike.*
  - Create and maintain sporting fields (bocce, baseball/softball, soccer, equestrian arena) and provide shade, bathrooms, and lighting services.

Programs and Recreation Sub-Goal

We will serve our diverse people, parks, and programs by providing inclusive activities and access to engage the City's family and friends in science, culture, sports, and creativity.

Programs and Recreation Objectives

- Upgrade parks and open space to be accessible and attract the many interests of our diverse residents and visitors and provide access for all.
  - Celebrate and promote our local history through educational and enrichment opportunities and consider work with historical society.
  - Complete Phase 2 of Oakley's Recreation Center to encourage indoor sports, Camp Room, and Teen Room for classes.
  - Continue to offer special events and streamline the process for community groups to host events that create a sense of Oakley community and showcase the importance of families, youth, seniors, and Veterans.
  - Promote Oakley's events and recreation and differentiate our offerings from adjacent cities.



OAKLEY

We envision Oakley as the **front door of the Delta** and one of California's **natural wonders**.

Community and Collaborative Partnerships Goal

The City of Oakley will build strong community and collaborative partnerships to be mutually beneficial and co-create shared goals.

Community Outreach and Engagement Sub-Goal

We will engage and partner with our residents and businesses in meaningful and relevant dialogue to realize our shared vision and values.

Community Outreach and Engagement Objectives

- Focus on establishing community trust and public-private partnerships through positive dialog and tangible outcomes.
  - Encourage community neighborhood involvement, such as cleanup walks, that reinforce healthy lifestyles and shared goals with Oakley Police, Council, and City Hall.
  - Create interactive face-to-face dialog as a supplement to one-sided social media communication where full participation cannot be facilitated due to Brown Act limitations.
    - *Promote City Council/Community meetings through social media to inform about agendas where public can participate in person.*
  - Celebrate Oakley in demonstrating and communicating our achievements in accomplishing SP27+, community events, and activities that unite us (e.g., Heart of Oakley, Harvest Festival, Christmas Tree Lighting, Summerfest Celebration, etc.).
  - Actively uphold Oakley's Governance Guidelines & Protocols Policy to encourage productive partnerships, positive communication, and achievement of short- and long-term goals.
- Increase Oakley's communication through outward-facing media, social media platforms, and website.
  - Promote City Council agendas and decisions via social media with updates on economic activity, business growth, and community events.
  - Communicate how Oakley is living its core values and meeting its stated mission and vision (e.g., newspapers, electronic boards, website, newsletter, social media).
  - Modernize website to be user friendly, transparent, functional, and reflective of the City's vision.
- Communicate and uphold the City's information systems to reinforce transparency and access to build trust.

Collaborative Partnerships Sub-Goal

We will foster and maintain strong relationships with our public-private partnerships to mutually benefit our shared goals.

Collaborative Partnerships Objectives

- Consider creating new partnerships that will involve community participation (e.g., Park and Arts Commission).
- Establish, align, and maintain partnerships with local Special Districts, Agencies, NGOs, and Commerce to realize our responsibilities to deliver on the General Plan and Specific Plan and where goals mutually align and meet quarterly.
  - Diablo Water District
    - —*Develop collaborative efficiencies to serve our shared constituents.*
  - Ironhouse Sanitary District
    - —*Consider opportunities for water reuse (e.g., recycled and industrial water).*
  - Mt. Diablo Resource and Recovery (MDRR)
  - CONFIRE
  - School District
    - —*Explore joint-use opportunities to optimally partner with elementary and high school (e.g., satellite classrooms and recreation, library).*
    - —*Re-visit agreements with shared facilities and public access.*
  - County/Region/State
    - —*Encourage collaboration for public safety and enforcement particularly where there is multi-jurisdictional responsibility (e.g., fire, road access, school sites).*
    - —*Discuss Regional Park interests.*
    - —*Invite key electeds, Board representatives, and others to speak at Council meetings for outside updates and perspective.*
  - NGOs
    - —*Partner with Rotary, Friends of Oakley, Kiwanis, Oakley Delta Lions Club, Oakley Seniors Club, Veterans of Oakley, Masonic Lodge and Concordant Bodies, Friends of the Oakley Library.*
    - —*Consider creating a Sister City.*
    - —*Consider expanding outreach to NGOs beyond our region.*



We will celebrate Oakley with community events and activities that unite us.

Finance and Fiscal Responsibility Goal

The City of Oakley will leverage its financial resources for the long-term benefit of our residents and businesses while maintaining sufficient reserves to provide stability and ensure a successful future.

Finance and Fiscal Responsibility Objectives

- Communicate on financial updates including financial health, priorities, and unexpected expenditures.
  - Provide training related to community facility districts to educate the public regarding the various types of assessments, which are not all taxes.
  - Educate Executive Leadership and Council on annual budget through communication, reporting, and training to create better partnership on fiscal strategies.
  - Educate the community on large, planned revenue expenditures and how surplus monies will be invested or retained for long-term "rainy day" funds (budget process).
  - Partner with Special Districts and agencies to realize economies of scale and efficiencies.
- Determine how the City will leverage its strong financial position with development revenues and ARPA Covid Relief money ($10M).
  - Consider input by the community on how funds should be prioritized.
  - Implement technology upgrades to improve transparency and public access to City documents and remote transactions.
  - Make the most needed improvements to streets, utilizing development's improvements, funds from the sale of property, and other financing sources to make improvements to the East Cypress traffic flow situation, etc.
  - Complete a feasibility study pertaining to broadband services and free Wi-Fi throughout the City.
  - Provide one free session of City-run summer camp to Oakley residents.
- Develop a sustainable financial plan that will identify opportunities for less dependency on property taxes while maintaining the quality of life that residents and businesses expect.
  - Attract more businesses (commercial and industrial) to increase Oakley's per-capita Sales and Use Tax revenues.
  - Seek to supplement existing funding sources with State and Federal grants for special projects.
  - Consider the implementation of an EIFD (enhanced infrastructure financing district) to make infrastructure improvements that will attract businesses and generate revenue.

- Align infrastructure spending and long-term growth so we can plan beyond two years to improve streets and parks and provide for long-term maintenance.
  - Create an internal services fund for facilities maintenance and improvements.
  - Establish a minimum baseline for General Fund contributions for street maintenance and improvements and include a growth factor in the recurring operating transfers budget each year.
- Modernize Oakley to accommodate growth and improve efficiency by funding technology to improve:
  - Service for public-business license applications/other applications
  - Financial modeling and finance/budget balancing
  - Public safety and roads
  - Customer-Friendly access to the City's financial reporting information and to allow easier transactions without the need for customers to come to City Hall
  - Infrastructure and asset management
- Develop a Financial Strategy and Reporting Policy
  - Continue to receive third party professional acknowledgment of our City's financial practices:
    - —*Continue to present, apply for, and receive the Government Finance Officers' Association Award on the City's Annual Comprehensive Financial Report.*
    - —*Continue to apply for and receive the California Society of Municipal Financial Officers' Operating Budget Excellence Award.*
  - Continue to update the Budget Strategies and Financial Policies in the City's annual budgets.
  - Consider how to include performance audits in the City's budget to provide accountability for performance and compliance.
  - Maintain 10-year budget forecast to be updated with each annual budget.
  - Establish a 30% General Fund Reserve Policy to protect the City's operations from a sudden drop in property tax and development-related revenues.
  - Establish a formal policy for the restrictions on and allowed uses of funds in the 30% General Fund Reserve Policy.
  - Consider separating out the Capital Improvement Project (CIP) budget from the general operational budget.
    - —*Itemize individual project line items for Council consideration in addition to aggregated projects.*
  - Align Strategic Plan Goals and Objectives into the annual budget document, including performance measures.



Oakley will leverage financial resources for the long-term benefit of our residents and businesses.

Sustainable Organization Goal

The City of Oakley will create a vibrant municipal workforce that reflects our commitment to an inclusive and equitable community and can meet our mission today while striving for our envisioned future tomorrow.

Sustainable Organization Objectives

- Create a Recruitment and Retention Plan that will hire and retain staff to serve Oakley's growing demands and sustain the level of service our residents and businesses expect.
  - Create a competitive compensation package that is sustainable to attract and retain our greatest assets – our people.
  - Provide appropriate training and professional development to keep up with regulatory requirements and skill sets to maintain the City.
  - Properly staff our Police Department to best protect and serve Oakley.
  - Address staffing limitations by hiring, contracting, or prioritizing programs, projects, and initiatives to scale appropriately.
  - Base the City's performance on execution of SP27+ and other major initiatives.
  - Encourage employee wellness by creating a safe and healthy work environment, an Employee Assistance Program (EAP), regular employee appreciation events and team building, and the employee wellness program.
  - Rebuild and re-energize staff by surveying all employees to understand what would make Oakley a great place to work (e.g., work life balance, work from home schedule).



Oakley will encourage employee wellness by creating a safe and healthy work environment.

- Identify and invest in resources to execute the City's responsibilities.
  - Invest in Electric Vehicle fleet, which would require downtown charging stations.
  - Upgrade IT services to include new computer systems and more efficient IT response to computer and technical issues to ensure projects can be delivered efficiently.
  - Consider fulfilling staffing and hiring needs based on comprehensive Staffing Plan as aligned with SP27+ and other major initiatives.
    - *Grant writer to identify State and Federal grants to support Oakley.*
    - *Parks & Recreation staff to keep up with demands of new parks and recreational programming.*
    - *Public Works staff to keep up with demands of new housing, parks and infrastructure development and maintenance.*
    - *Police to keep up with growing safety needs.*
    - *Other needs as determined.*
- Create a City-wide Succession Plan that anticipates retirement, attrition, and promotions, and provides opportunity for development and growth, to build a well-rounded team that is prepared to serve the City now and well into its future.
- Reinforce a safe and healthy work environment to protect our employees and minimize compensation claims.
- Establish trust in City Hall.
  - Reinforce the investment of our revitalized staff and Council and create measurable partnerships among the trio of Council, staff, and the community to deliver on Oakley's co-created SP27+.
  - In order to recruit and retain staff, Oakley must improve its public-private partnership and live its established values to attract residents, businesses, and employees alike.
  - Reinforce Team Oakley: Council, staff, and the public by celebrating successes and communicating obstacles for full transparency to create a learning environment.
  - Inspire and encourage Oakley staff to be visible and work with the community at large.
  - Acknowledge roles and responsibilities per the City's Governance Guidelines & Protocols Policy Framework to guide the execution of the Strategic Plan.



Oakley will create accountable partnerships among the trio of City Council, staff, and the community to deliver on this co-created Strategic Plan.

Team Oakley: Partnering for Success

The City of Oakley recognizes that the implementation of the SP27+ is incumbent on the strength of our partnership with the Council and community of residents, businesses, and stakeholders that benefit from the City's success. Our strategic planning process included outreach to more than 400 community members and stakeholders that actively responded to a survey of questions and attendance at 4 public meetings to co-create the City's new mission, vision, values, and priority objectives. With our unique new leadership of both Council and staff alike, along with a new community that has doubled since our City's incorporation less than 25 years ago, together we re-envisioned who Oakley is becoming. **We are thankful to all of those who participated to help co-design our shared future as we implement key goals that will meet our desires for today and for future generations to come.**

City Council Members

Randy Pope, Mayor

Aaron Meadows, Vice Mayor

Anissa Williams

George Fuller

Sue Higgins

Stakeholders-Partners

Jeff Quimby, Contra Costa Water District

Tyson Zimmerman, Angela Lowrey, Dawn Morrow, Ironhouse Sanitary District

Jeffrey Palmquist, Oakley Union Elementary School District Superintendent

City Staff

Joshua McMurray, City Manager

Tim Przybyla, Finance Director

Kevin Rohani, Public Works Director

Paul Beard, Police Chief

Jeri Tejeda, Human Resources Director

Brent Smith, Community Development Director

Libby Vreonis, City Clerk

Lindsey Bruno, Recreation Director

Felicia Escover, Assistant to the City Manager

Strategic Planning Consultants

Ellen Cross, Strategy Driver, Inc.

Maria Pascoal, GEI Consultants

OAKLEY

Thank you for helping Oakley co-create a resilient future and a vibrant and evolving community that welcomes and values all people.



OAKLEY
CALIFORNIA

City of Oakley

3231 Main Street, Oakley, CA 94561

(925) 625-7000

https://www.ci.oakley.ca.us/

OAKLEY
CALIFORNIA

Approved and Forwarded to the City Council

DATE: October 27, 2026

TO: Joshua McMurray, City Manager

FROM: Billilee Saengchalern, Public Works Director/City Engineer

SUBJECT: Adopt a Resolution for the Award of an Engineering Professional Services Consulting Agreement to Consor North America, Inc. for the Laurel Road Extension from Teton Road to Sellers Avenue – Capital Improvement Project (CIP) Number 273

Background and Analysis

The City's General Plan and its Long-Range Roadway Plan outlines the transportation infrastructure needs for the community. One of the key projects listed in both plans that will enhance the City's transportation network is the extension of Laurel Road from Teton Road to Sellers Avenue.

The Laurel Road Extension Project from Teton Road to Sellers Avenue CIP 273, will connect our infrastructure to the eastern portion of our city and unincorporated Contra Costa County such as the Bethel Island, Sandmound, and Knightsen communities. The project provides an alternate and much needed secondary route for the residents and will enhance evacuation routes in this area. Currently, the only major access in and out of the far east Oakley area is via East Cypress Road. The current route along East Cypress Road passes by Iron House Elementary School and Delta Vista Middle School. Furthermore, the route along East Cypress Road crosses the Burlington Northern Santa Fe (BNSF) railroad tracks at grade and causes delays when the trains cross the roadway. Traffic volumes have increased over the years and continue to grow with the new housing developments in the far-east Oakley area. Extending Laurel Road from Teton Road to Sellers Avenue will provide alternative direct access to Highway 4 and job centers in the Bay Area and reduce traffic congestion along the East Cypress Road corridor between Main Street to Sellers Avenue.

The project includes the construction of a new bridge over the BNSF railroad tracks and construction of a new 4-lane roadway with curb, gutter, sidewalk, medians, storm drains, landscaping, and streetlights. In addition, new traffic signals will be constructed at the intersections of Laurel Road/Teton Road and Laurel Road/Sellers Avenue. The bridge overcrossing over the railroad tracks will provide resiliency to our roadway network during emergencies when blockages occur at the East Cypress Road at grade rail crossing. Currently, traffic is diverted to a two-lane roadway at Delta Road during these scenarios which creates severe congestion for the south Oakley area during these occurrences.

On March 8, 2022, the City hired Quincy Engineering, Inc. to provide Precise Alignment Plans for the Laurel Road Extension. A Precise Alignment Plan is a common tool used to define and reserve the right-of-way for major transportation corridors, and they help identify design constraints prior to roadway construction. Staff worked alongside the design team to develop the optimal alignment alternative for the extension of Laurel Road. Following an extensive engineering analysis, the City Council approved the preferred alternative, Alternative Alignment 2, at its June 14, 2022, meeting. Following the completion of this contract, Quincy Engineering was acquired and integrated with Consor North America, Inc. Consor North America, Inc is a nationwide engineering firm established in 1980 with over 90 locations across North America. On October 25, 2022, the City hired Consor North America, Inc. to perform topographic surveying and right-of-way mapping to determine the specific land requirements for the extension.

Following the completion of these initial phases, the project was placed on hold due to a budget shortfall to proceed with the design phase. However, during the fiscal year (FY) 2026/2027 budget adoption, the City Council approved staff's request for an additional $5,600,000 allocation ($1,100,000 from the Traffic Impact Fee Fund and $4,500,000 from the General Capital Project Fund) to proceed with the preparation of the design documents. Some funds from prior year allocations of $660,000 since FY 2021/22 were expended for the preparation of the precise alignment, preliminary engineering, and right of way assessment. This brings the current total budget for this Capital Improvement Project (CIP) to $6,260,000.

Following City Council approval of the FY 2026/2027 budget, staff worked collaboratively to finalize the documents to prepare for the search for an engineering firm to design this project. On June 26, 2026, City staff issued a Request for Proposals (RFP) for Professional Engineering Services. The requested scope of work includes project management, data collection, environmental services, coordination, public outreach, right-of-way services, structural engineering, technical studies, and the preparation of a complete set of plans, specifications, and estimates (PS&E) for the project.

By the submission deadline of July 30, 2026, the City received a total of four (4) proposals from the firms below:

- ✓ Mark Thomas of Walnut Creek, California,
- ✓ BKF Engineers of San Jose, California,
- ✓ Consor North America, Inc. of Rancho Cordova California, and
- ✓ Sanbell of Pleasanton, California.

The City's consultant selection committee carefully evaluated all proposals based on the criteria outlined in the RFP. Following the oral presentations from all four (4) consultants regarding their technical design approaches and bridge configurations, the committee determined that Consor North America, Inc. possesses the necessary skills, experience, and professional qualifications to satisfactorily perform the required services. Consor North America, Inc. has a proven track record of successfully delivering similar projects for other public agencies.

Consequently, staff negotiated an agreement with Consor North America, Inc. to provide engineering design services for the project on a time-and-materials basis. The negotiated contract features a reasonable and competitive not-to-exceed amount of $3,785,500.

On September 22, 2026, City Council approved the Cooperative Agreement with East Contra Costa Regional Fee and Financing Authority (ECCRFFA) for the Laurel Road Extension Project. ECCRFFA's regional share of the Project Development Costs is 31% of the actual Project Development Costs and may be more or less than the allocation of $1,600,000. If the costs come in higher than $1,600,000, the City would need to return to ECCRFFA to request additional funding.

Remaining funds available on the project will be used towards right of way acquisition, railroad design document reviews and permitting, environmental permits, and other fees associated to this project. Consor North America, Inc. has a grant writer on board with the team to help assist with grant applications in the upcoming years in preparation for securing the necessary construction cost to deliver this project.

Consistency with the Oakley Strategic Plan 27+

This item is consistent with the Strategic Plan 27+ Community Health and Safety goals to build safe streets for motorists, cyclists, and pedestrians. This project is listed as a key safety objective to address streets and main arteries vulnerable to fire, flood, and traffic hazards with improving infrastructure and evacuation plans to provide for safe passage for people including emergency responders.

Fiscal Impact

This item was included in the FY 2026/27 budget for $5,600,000 ($1,100,000 Traffic Impact Fee Fund and $4,500,000 General Capital Project Fund) plus prior year allocations since FY 2021/22 of $660,000 for a total budget of 6,260,000. To date $51,925 has been expended and encumbered. ECCRFFA's regional share of the Project Development Costs is 31% of the actual Project Development Costs and may be more or less than the allocation of $1,600,000 that would be reimbursed by ECCRFFA.

This project is funded by the General Capital Project Fund 201, Gas Tax RMRA, Traffic Impact Fee Fund and reimbursement from ECCRFFA through the Cooperative Agreement 29-25.

Staff Recommendation

Staff recommend that the City Council adopt a resolution to approve a Professional Service Agreement with Consor North America, Inc. of Rancho Cordova, California, to provide Engineering Professional Services for a total not-to-exceed contract amount of $3,785,500 for a term extending from October 27, 2026, to July 30, 2030.

Attachments

1. Resolution
2. Consor Final Proposal Summary Letter Dated October 6, 2026

RESOLUTION NO. XX-26

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF OAKLEY APPROVING AN ENGINEERING PROFESSIONAL SERVICES AGREEMENT WITH CONSOR NORTH AMERICA, INC. TO PROVIDE ENGINEERING PROFESSIONAL SERVICES FOR CAPITAL IMPROVEMENT PROJECT (CIP) NUMBER 273 – LAUREL ROAD EXTENSION PROJECT

WHEREAS, The City's General Plan and its Long-Range Roadway Plan outlines the transportation infrastructure needs for the community. One of the key projects listed in both plans that will enhance the City's transportation network is the extension of Laurel Road from Teton Road to Sellers Avenue; and

WHEREAS, On March 8, 2022, the City hired Quincy Engineering, Inc. to provide Precise Alignment Plans for the Laurel Road Extension. Staff worked alongside the design team to develop the optimal alignment alternative for the extension of Laurel Road. Following an extensive engineering analysis, the City Council approved the preferred alternative, Alternative Alignment 2, at its June 14, 2022, meeting. Following the completion of this contract, Quincy Engineering was acquired and integrated with Consor North America, Inc.; and

WHEREAS, On October 25, 2022, the City hired Consor North America, Inc. to perform topographic surveying and right-of-way mapping to determine the specific land requirements for the extension; and

WHEREAS, Following the completion of these initial phases, the project was placed on hold due to a budget shortfall to proceed with the design phase. However, during the fiscal year (FY) 2026/27 budget adoption, the City Council approved staff's request for an additional $5,600,000 allocation to proceed with the preparation of the design documents; and

WHEREAS, On June 26, 2026, City staff issued a Request for Proposals (RFP) for Professional Engineering Services. The requested scope of work includes project management, data collection, environmental services, coordination, public outreach, right-of-way services, structural engineering, technical studies, and the preparation of a complete set of plans, specifications, and estimates (PS&E) for the project. By the submission deadline of July 30, 2026, the City received a total of four (4) proposals from reputable engineering firms.

WHEREAS, The City's consultant selection committee carefully evaluated all proposals based on the criteria outlined in the RFP. Following oral presentations from all four (4) consultants regarding their technical design approaches and bridge configurations, the committee determined that Consor North America, Inc. possesses the necessary skills, experience, and professional qualifications to satisfactorily perform the required services. Consor North America, Inc. has a proven track record of successfully delivering similar projects for other public agencies. Consequently, Staff negotiated an agreement with

Consor North America, Inc. to provide engineering design services for the project on a time-and-materials basis. The negotiated contract features a reasonable and competitive not-to-exceed amount of $3,785,500; and

NOW, THEREFORE, BE IT RESOLVED, by the City Council of the City of Oakley that the engineering professional services agreement with Consor North America, Inc. to provide engineering professional services for the Laurel Road Extension project – CIP 273, for an amount not to exceed $3,785,500 is approved, and the City Manager is hereby authorized to execute said Agreement.

PASSED AND ADOPTED by the City Council of the City of Oakley at a meeting held on the 27th day of October 2026 by the following vote:

AYES:
NOES:
ABSTENTION:
ABSENT:

APPROVED:

_____
Hugh Henderson, Mayor

ATTEST:

_____
Kim Snodgrass, City Clerk

_____
Date

2868 Prospect Park Drive, Suite 250
Rancho Cordova, CA 95670
916.368.9181

October 6, 2026

City of Oakley Public Works Department,
Office of Public Works Director/City Engineer
3231 Main Street
Oakley, CA 94561
Attn: Billilee Saengchalern

RE: CIP 273 – Laurel Road Extension from Teton Road to Sellars Avenue Project – Scope of Work and Cost Proposal

Dear Ms. Saengchalern,

Consor North America, Inc. (Consor) enjoyed the opportunity to meet with you and the City Team last week and look forward to partnering with the City of Oakley as it embarks on its next major infrastructure project. Enclosed is our revised scope of work and cost proposal with revisions requested by the City. Included are an updated summary of our proposed hours and costs. As discussed at our meeting on Friday, our revised total cost proposal remains at $3,785,500 for professional services including Design and PS&E, Rail Coordination, Environmental, Traffic, Surveying, Geotechnical, Right-of-way, and Public Outreach services.

You can find a breakdown of the costs enclosed below.

Firm	Role	Revised Cost (no optional tasks)	Optional Tasks (segregated costs)
Consor – Prime Consultant	Project Management, Bridge and Retaining Wall Engineering, Road Design, Drainage Analysis and Design, PS&E	$2,199,903.71	$57,071.00
RailPros	Railroad Coordination	$197,160.70	
LSA	Environmental compliance	$390,232.26	
Fehr & Peers	Traffic analysis & design, signal & lighting plans	181,150.00	
Westwood	Survey, Land Descriptions, Record of survey	$125,400.00	$33,900.00
Crawford	Geotechnical, ISA/PSI, HazMat Testing	$373,117.10	$72,529.00
AR/WS	Right-of-way Appraisal & Acquisition	$146,894.98	
CALA	Public Outreach and Landscape Architecture	$171,641.25	
	Total	**$3,785,500.00**	$163,500.00

We have received final confirmation of all costs from some of our subconsultants. Minor adjustments were made to the summary above when compared to the summary presented last week. Also, our revised scope of work incorporates all previously optional tasks and changes to the assumptions and ordering of the tasks as discussed last week. Remaining optional tasks include additional BNSF coordination for geotechnical investigations, additional land description packages, and additional aerial lidar mapping are included but are considered to have a low probability of being needed. Bid and construction support scope and costs are not included. We can assure the City that the Consor team will deliver the same quality and overall scope of work with the same key staff involvement as outlined in our original proposal. We want to provide services to deliver the exact project that the city desires; nothing more and nothing less. We welcome the opportunity to discuss these tasks further and refine if necessary.

Thank you for the opportunity!

Sincerely,
Consor North America, Inc.

Rob Ferguson, PE, Project Manager
916.368.9181 | Robert.Ferguson@consoreng.com

R. Brent Lemon, PE | Executive Vice President
Director, Transportation Planning & Design Western U.S.
Authorized to bind the prospective Consultant

OAKLEY
CALIFORNIA

DATE: October 27, 2026

Approved and Forwarded to the City Council

TO: Hon. Mayor and Members of the City Council

FROM: Derek Cole, City Attorney

SUBJECT: **Resolution Directing Implementation of the Appointment Procedures Established by Oakley Municipal Code Section 2.1.007 to Fill the Vacancy in City Council District Five**

Background

At its October 27, 2026 special meeting, the City Council will consider a resolution declaring a vacancy in the office of City Councilmember for District Five pursuant to California Government Code section 36513. Should the Council confirm the vacancy, the Council must then consider the process for filling the vacant office.

California Government Code section 36512 generally authorizes a city council to fill a vacancy by appointment or by calling a special election, subject to applicable statutory requirements. Oakley Municipal Code section 2.1.007, in turn, establishes procedures for the City Council to consider appointing a qualified individual to fill a vacancy in the office of City Councilmember.

Discussion

The proposed resolution would direct the City Clerk to initiate the appointment process established by Oakley Municipal Code section 2.1.007 for the vacant District Five office. Under this process, the City Clerk would provide public notice of the vacancy and solicit applications from qualified residents of District Five. The application period would remain open for at least 30 calendar days following the posting of the notice.

Following the close of the application period, the City Clerk would arrange for the City Council to review the applications and conduct public interviews of qualified applicants. The Council would then have the opportunity to consider whether to appoint one of the applicants to fill the vacant office.

The proposed resolution would initiate this process but would not require the City Council to appoint any particular applicant. The City Council would retain its authority, subject to applicable law, to determine whether to fill the vacancy by appointment or special election.

Fiscal Impact

There would be no significant fiscal impact associated with initiating the appointment process, other than the administrative costs associated with public notices, processing applications, and conducting interviews.

Staff Recommendation

If the City Council confirms the vacancy in District Five, it should adopt the proposed resolution directing the City Clerk to implement the appointment procedures established by Oakley Municipal Code section 2.1.007 for the vacant District Five office.

Attachments

1. Resolution Directing Implementation of Appointment Procedures for City Council District Five.

RESOLUTION NO. XX-26

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF OAKLEY DIRECTING THE IMPLEMENTATION OF THE PROCEDURES SET FORTH IN OAKLEY MUNICIPAL CODE SECTION 2.1.007 FOR THE CONSIDERATION OF AN APPOINTMENT TO FILL THE VACANCY IN CITY COUNCIL DISTRICT FIVE

WHEREAS, pursuant to California Government Code section 36512, subdivision (b), the City Council may fill a vacancy in the office of City Councilmember by appointment or by calling a special election, subject to applicable law; and

WHEREAS, on October 27, 2026, the City Council adopted Resolution No. __-26, declaring that the office of City Councilmember for District Five became vacant per California Government Code section 36513, subdivision (b); and

WHEREAS, Oakley Municipal Code section 2.1.007 establishes procedures for the City Council to consider the appointment of a qualified person to fill a vacancy in the office of City Councilmember, including public notice of the vacancy, solicitation of applications, and public consideration and interviews of applicants; and

WHEREAS, the City Council desires to initiate the appointment procedures established by Oakley Municipal Code section 2.1.007 to consider filling the vacancy in the office of City Councilmember for District Five.

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Oakley as follows:

Section 1. The City Council hereby directs the City Clerk to initiate and implement the procedures established by Oakley Municipal Code section 2.1.007 for the consideration of an appointment to fill the vacancy in the office of City Councilmember for District Five.

Section 2. Consistent with Oakley Municipal Code section 2.1.007, the City Clerk shall provide public notice of the vacancy, invite applications from qualified residents of City Council District Five, establish an application deadline of not less than thirty (30) calendar days from the posting of the notice, and take such other administrative actions as are necessary to implement the application process.

Section 3. Following the close of the application period, the City Clerk shall arrange for the City Council to consider the applications and conduct public interviews of qualified applicants in accordance with Oakley Municipal Code section 2.1.007.

Section 4. The initiation of the appointment process does not obligate the City Council to appoint any applicant and does not preclude the City Council from determining to fill the vacancy through a special election, as otherwise authorized by law.

Section 5. This Resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the City Council of the City of Oakley this 27th day of October 2026 by the following vote:

AYES:
NOES:
ABSTENTION:
ABSENT:

APPROVED:

_____
Hugh Henderson, Mayor

ATTEST:

_____
Kim Snodgrass, City Clerk