



CITY OF SALISBURY

115 S. Division Street, Salisbury, MD 21801

WORK SESSION

125 N. Division Street, Room 301, Salisbury, MD 21801

Monday, October 27, 2025 7:00 PM

D'SHAWN M. DOUGHTY
Council President

ANGELA M. BLAKE
Council Vice President

APRIL R. JACKSON
Councilwoman

MICHELE R. GREGORY
Councilwoman

SHARON C. DASHIELL
Councilwoman

CALL TO ORDER

PRESENTATION

- Bicycle and Pedestrian Advisory Committee 2025 Annual Report

ORDINANCE

- Schedule C Amendment of Ordinance 2935
Ordinance amending the Schedule C included in Fiscal Year 2026 Budget Ordinance 2935 for the period of July 1, 2025 to June 30, 2026
- Budget Amendment for Additional funds for Waterside Park Project
Ordinance authorizing a budget amendment for the Mayor to transfer \$165,000 from surplus to provide additional financial support for the Waterside Park Project.
- Budget Amendment for Elevated Water Tank Maintenance
Ordinance to approve a Budget Amendment to City's Water Sewer Capital Project Fund to provide additional funds for Elevated Water Tank Maintenance

PUBLIC COMMENT (Agenda Items Only)

ADMINISTRATION COMMENTS

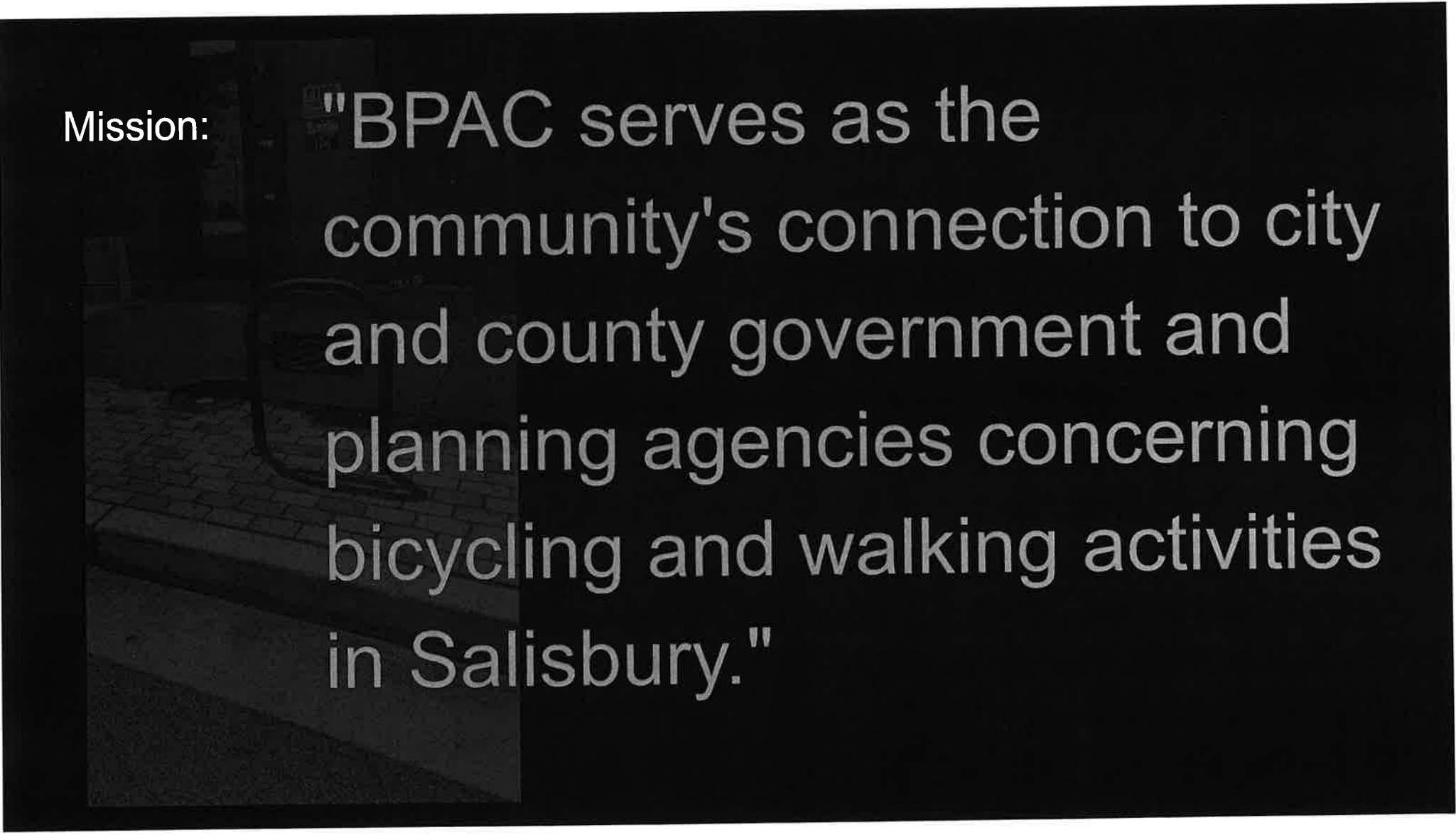
COUNCIL COMMENTS

ADJOURNMENT

<p>City Council Meetings are conducted in Open Session unless otherwise indicated. All or part of the Council's meetings can be held in Closed Session under the authority of the Maryland Open Meetings Law, Annotated Code of Maryland General Provisions Article § 3-305(b) by vote of the City Council.</p>



Bicycle & Pedestrian Advisory Committee 2025



Mission:

"BPAC serves as the community's connection to city and county government and planning agencies concerning bicycling and walking activities in Salisbury."

2025 Members

- Alexander McRae



2025 Members

- Alexander McRae
- Mary Buffington
- Dr. Sandy Pope
- Sarahleigh Monroe
- John Galer



2025 Members

- Alexander McRae
- Mark Buffington
- Dr. Sandy Pope
- Sarah-Jane Monroe
- John Baker



2025 Members

- Alexander McRae
- Mary Buntington
- Dr. Sandy Pope
- Saraleigh Monroe
- John Sater



2025 Members

- Alexander McRae
- Mary Beffington
- Dr. Sandy Pope
- Sarahleigh Monroe
- John Sater

Overview



- Advise
- Engage
- Advocate

Advise: Economic

Improves Business Outcomes



Advise: Economic

TABLE 1 Average Customer Expenditures by Mode of Travel and Type of Establishment

Mode	Establishment	Trips per Month	\$ per Trip	\$ per Month	N
Auto	Bar	1.6	25.55	40.21	88
	Convenience	9.9	7.98	79.37	543
	Restaurant	2.2	18.74	41.16	409
	Total	4.5	13.70	61.03	1,040
Bike	Bar	4.9	14.08	68.56	42
	Convenience	14.5	7.30	105.66	63
	Restaurant	3.5	12.08	42.52	48
	Total	7.1	10.66	75.66	153

Advise: Economic

Bicycle-Friendly Business Outreach

SALISBURY BICYCLE & PEDESTRIAN ADVISORY COMMITTEE'S

Bike Friendly Businesses!



Bagel Bakery

Address: 1006 S Salisbury Blvd, Salisbury, MD 21801
Instagram: @BagelBakerySalisbury
When You Bike There: 10% off your order!

The Ugly Pie

Address: 829 E William St, Salisbury, MD 21804
Instagram: @theuglypie
When You Bike There: Free bottle of water and 10% off

Soul Yoga Studio

Address: 237 W Main St, Salisbury, MD 21801
Instagram: @SoulYogaSby
When You Bike There: 5% off of your class

Cheers!

Address: 1324 S Salisbury Blvd, Salisbury, MD 21801
Instagram: @CheersSby
When You Bike There: 10% off

Salisbury Cycle and Fitness

Address: 1404 S Salisbury Blvd, Salisbury, MD 21801
Instagram: @salburycycleandfitness
When You Bike There: Free Bicycle Tune-Up

Manna Asian Cuisine

Address: 1147 S Salisbury Blvd Unit 9, Salisbury, MD 21801
Instagram: @MannaAsianCuisine
When You Bike There: 10% off

Escape Salisbury

Address: 116 N Division St Ste 3, Salisbury, MD 21801
Instagram: @escapesalisbury
When You Bike There: \$5 (20%) off your escape room. Code: ESBIKE

This list is provided to you by the Salisbury Bicycle & Pedestrian Advisory Committee and is intended to help you find businesses in Salisbury, Maryland. It is not intended to be a comprehensive list of businesses in Salisbury, Maryland. It is not intended to be a comprehensive list of businesses in Salisbury, Maryland. It is not intended to be a comprehensive list of businesses in Salisbury, Maryland.

Advise: Economic

Improves Property
Values

+ 12%



Advise: Health

Improves Health



Advise: Health

Reduces Mortality



Advise: Health

Improves Quality of
Life



Advise: Health

“Using a car for
over 50% of
out-of-home
activities lowers
life satisfaction.”



Advise: Safety

Improves Utilization



Advise: Safety

Reduces Mortality from Crashes:

*“American children are twice
as likely to die in automobile
crashes as our nearest peer
nations”*



Curbed, "140 countries pledged to eliminate traffic deaths. The U.S. did not" by Alissa Walker
<https://www.curbed.com/2020/2/25/21150851/stockholm-declaration-road-safety-vision-zero>

Advise: Safety

B-PAC one of six
supporting partners
formally involved in
Vision Zero

VISION ZERO



FY 2021-2025 ACTION PLAN

THE MISSION TO END TRAFFIC FATALITIES
AND SERIOUS INJURIES BY 2030

Bicycle & Pedestrian
Advisory Committee
(BPAC)

RAVEN (Washington
College GIS Program)

MDOT – SHA (District
One)

MDOT –MVA
(MD Highway Safety
Office)

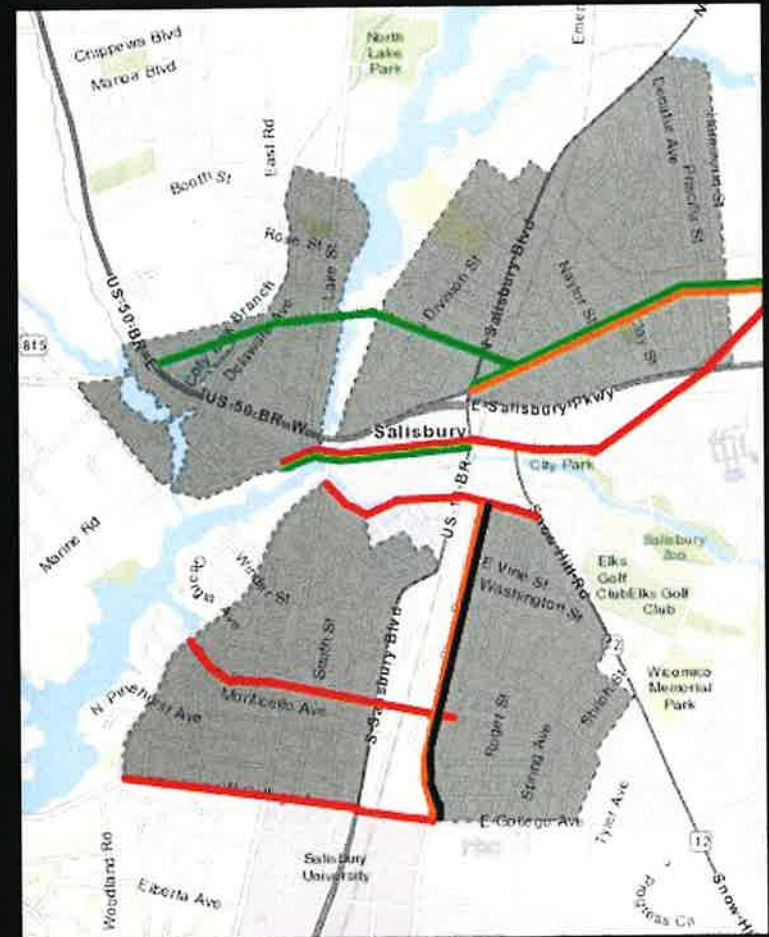
Salisbury University Police

Salisbury University

Advise: Safety

BPAC gathers data and stories from the community

BPAC advises on plans related to pedestrian and cycling routes



Red – High concentration of all Pedestrian Crashes
Green – High Concentration of Bike crashes
Orange – High concentration of Serious Injury Crashes
Black – Corridor with Fatal Crashes on record

Engage: Bike Valet

MD Folk Festival

- 2019 - present
- Yearly average of 125+ bikes participating
- 18 volunteers support three day festival

Third Friday

National Night Out



Engage: Table

MD Folk Festival

- Educate users with safe biking routes
- Encourage community participation
- Provide free bike & pedestrian safety items

Third Friday

Actions:

- Advocate Use of Existing Infrastructure



Actions:

- Advocate for Connecting Existing Infrastructure



Actions:

- Advocate for Improvements Based on Demand and Evidence



Actions:

- Advocate for Improvements
~~Based on~~
~~Demand and~~
~~Evidence~~



Actions:

- Advocate for Improvements



References:

- Bicycling means business: The Economic Benefits of Bicycle Infrastructure.* (2012) Retrieved on 8 June 2025 from https://bikeleague.org/sites/default/files/Bicycling_and_the_Economy-Econ_Impact_Studies_web.pdf
- The Economic Benefits of Walkable and Bikeable Communities.* (2025). Retrieved on 8 June 2025 from <https://www.bikewalknc.org/2025/01/the-economic-benefits-of-walkable-and-bikeable-communities/>
- Estimating the Economic and Health Benefits of Bicycling in Northwest Arkansas.* (2023). Retrieved on 7 July 2025 from https://www.imba.com/sites/default/files/content/resources/2024-10/Economic_and_Health_Benefits_of_Bicycling_in_Northwest_Arkansas.pdf
- Does Car Dependence Make People Unsatisfied With Life? Evidence From a U.S. National Survey.* (2025). Retrieved on 8 June 2025 from <https://www.sciencedirect.com/science/article/abs/pii/S2214367X24002175?via%3Dihub>
- The link between low-stress bicycle facilities and bicycle commuting.* (2025). Retrieved on 8 June 2025 from <https://www.nature.com/articles/s44284-025-00255-5>
- Recommendations from the safe systems consortium.* (2021). Retrieved on 7 July 2025 from <https://publichealth.jhu.edu/sites/default/files/2023-03/recommendations-of-the-safe-system-consortium.pdf>



Memo

To: Allen Swiger, Deputy City Administrator
From: Sandy Green, Director of Finance
Date: October 7, 2025
Subject: Schedule C Amendment of Ordinance 2935

Amended FY26 Budget Ordinance that revises the Schedule C and authorizes grant funding for FY2026 and related appropriations that have been omitted from the approved FY26 Budget Ordinance 2935.

Please see below for the revisions or additions to the FY26 Schedule C:

- FY26 Technical Assistance Grant – Funding \$55,000
- FY26 Main Steet Improvement Grant – Funding \$25,000
- FY26 A&E Operating Grant – Funding \$18,000
- FY26 Project Restore – Funding \$300,000
- FFY26 MD Highway Safety Office – Impaired Driver DUI – Funding \$3,000, Grant match \$1,500
- FFY26 MD Highway Safety Office – Distracted Driver – Funding \$1,000, Grant match \$500
- FFY26 US Marshals Program – Funding \$10,000, Grant match \$5,000
- FY26 Housing and Homeless Operations – Funding level has been revised from \$36,000 to \$20,000
- FY24-26 CP&P Woodcock Park – Funding level has been increased from \$170,000 to \$179,270
- FY26 Local Warrant Apprehension Grant – Grant match has been reduced from \$24,000 to \$17,000 and the difference of \$7,000 has been reallocated to the added Police grants to cover the respective grant match amounts of \$1,500 for Impaired Driver, \$500 for Distracted Driver, and \$5,000 for US Marshals Program.

Attachment(s):

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ATTEST:

Julie A. English, City Clerk

**D'Shawn M. Doughty,
City Council President**

Approved by me, this _____ day of _____, 2025.

Randolph J. Taylor, Mayor

Schedule C City Fiscal Year 2026 Appropriations for Grant-Funded Expenditures

Schedule C: City Fiscal Year 2026 Appropriations for Grant-Funded Expenditures										
Grant Name	Appropriation					Grant Dates		Funding		
	Funding by Grant			Funding by Grant Match		Start Date	End Date	Source	ALN #	Dept/Agency
	Total	Prior Yrs	FY 2026	Amount	Account					
Comcast - Public, Educational & Governmental (PEG) Fees										
FY26 - PEG Fees from Comcast	60,000		60,000	-		7/1/2025	6/30/2026	Private	N/A	Comcast
Housing & Community Development										
FY26 - Housing First Program				95,000	10530-534505-76541	7/1/2025	6/30/2026		N/A	
FY26 - Housing & Homeless Operations				20,000	10530-546006	7/1/2025	6/30/2026		N/A	
PY24 - Community Development Block Grant (CDBG)	390,000		390,000	-		7/1/2025	N/A	Federal	14.218	HUD
Arts, Business & Culture Department										
<u>FY26 Technical Assistance Grant</u>	<u>55,000</u>		<u>55,000</u>	<u>N/A</u>		<u>7/1/2025</u>	<u>6/30/2026</u>	<u>State</u>	<u>N/A</u>	<u>DHCD</u>
<u>FY26 Main Street Improvement Grant</u>	<u>25,000</u>		<u>25,000</u>	<u>N/A</u>		<u>7/1/2025</u>	<u>6/30/2026</u>	<u>State</u>	<u>N/A</u>	<u>DHCD</u>
<u>FY26 Project Restore</u>	<u>300,000</u>		<u>300,000</u>	<u>N/A</u>		<u>7/1/2025</u>	<u>6/30/2026</u>	<u>State</u>	<u>N/A</u>	<u>DHCD</u>
<u>FY26 A&E Operating Grant</u>	<u>18,000</u>		<u>18,000</u>	<u>N/A</u>		<u>7/1/2025</u>	<u>6/30/2026</u>	<u>State</u>	<u>N/A</u>	<u>MSAC</u>
FY26 MSAC Grants for Organizations	50,000		50,000			7/1/2025	6/30/2026	State	N/A	MSAC
FY26 MD Heritage Areas Authorities Authority Non-Capital Grant	50,000		50,000			7/1/2025	6/30/2026	State	N/A	MHAA
MSAC Touring	5,000		5,000			7/1/2025	6/30/2026	State	N/A	MSAC
MSAC Public Art Across Maryland	40,000		40,000			7/1/2025	6/30/2026	State	N/A	MSAC
T-Mobile Hometown Grant	50,000		50,000			7/1/2025	6/30/2026	Private	N/A	Private
Water Works Department										
FY25 - ENR O&M Grant - MDE Bay Restoration Fund (BRF)	525,000		525,000	-	N/A	7/1/2025	6/30/2026	State	N/A	MDE / BRF
Salisbury Fire Department										
FY25 MOOR ORF Grant	623,300		623,300			1/1/2025	12/31/2026	State	N/A	MOOR

Schedule C City Fiscal Year 2026 Appropriations for Grant-Funded Expenditures (page 2 of 2)

Schedule C: City Fiscal Year 2026 Appropriations for Grant-Funded Expenditures										
Grant Name	Appropriation					Grant Dates		Funding		
	Funding by Grant			Funding by Grant Match		Start Date	End Date	Source	ALN #	Dept/Agency
	Total	Prior Yrs	FY 2026	Amount	Account					
Field Operations										
<u>FY24-26 CP&P Woodcock Park/Playground Equipment Update</u>	<u>179,270</u>	<u>170,000</u>	<u>9,270</u>	<u>N/A</u>	<u>N/A</u>	<u>7/1/2025</u>	<u>6/30/2026</u>	<u>State</u>	<u>N/A</u>	<u>DNR</u>
Salisbury Police Department										
FFY25 - Edward Byrne Memorial JAG (Future Application)	35,000		35,000	N/A	N/A	7/1/2025	6/30/2026	Federal	16.738	GOCCP / BJAG
SFY26 - State Aid for Police Protection (SAPP)	1,350,000		1,350,000	N/A	N/A	7/1/2025	6/30/2026	State	N/A	GOCCP
FFY26 - Bulletproof Vest Grant (GOCCP / DOJ-OJP)	5,000		5,000	5,000	91001-599121	7/1/2025	6/30/2026	Federal	16.607	GOCCP / DOJ-OJP
FFY26 - Bulletproof Vest Grant (DOJ-OJP)	30,000		30,000	30,000	91001-599121	7/1/2025	6/30/2026	Federal	16.607	GOCCP / DOJ-OJP
FY26 - MD Criminal Intelligence Network (MCIN)	500,000		500,000	30,000	91001-599121	7/1/2025	6/30/2026	State	N/A	GOCCP
FY26 - Community Program Grant	20,000		20,000	5,000	91001-599121	7/1/2025	6/30/2026	State	N/A	GOCCP
FY26 - Local Warrant Apprehension and Absconding Grant	40,000		40,000	17,000	91001-599121	7/1/2025	6/30/2026	State	N/A	GOCCP
FFY26 - MD Highway Safety Office - Speed Enforcement	1,000		1,000	500	91001-599121	7/1/2025	9/30/2026	Federal	20.600	US DOT / MHSO
FFY26 - MD Highway Safety Office - Impaired Driver (DUI)	3,000		3,000	1,500	91001-599121	7/1/2025	9/30/2026	Federal	20.616	US DOT / MHSO
FFY26 - MD Highway Safety Office - Distracted Driver	1,000		1,000	500	91001-599121	7/1/2025	9/30/2026	Federal	20.600	US DOT / MHSO
FY26 - Expanded Development of Predictive Policing w/ Machine	100,000		100,000	-	N/A	7/1/2025	9/30/2026	Federal	16.738	GOCCP / BJAG
FY26- Police Accountability, Community and Transparency Grant	25,000		25,000	-	N/A	7/1/2025	6/30/2026	State	N/A	GOCCP
FY26 - Mental Health Co-Responder Project	90,000		90,000	30,000	91001-599121	7/1/2025	9/30/2026	Federal	16.738	Dept. of Justice
FY26 - Police Recruitment & Retention Grant (PRAR / GOCCP)	50,000		50,000	-	N/A	7/1/2025	6/30/2026	State	N/A	GOCCP
FY26 Law Enforcement Training Scholarship	5,000		5,000	-	N/A	7/1/2025	6/30/2026	State	N/A	GOCCP
FFY26 - U.S. Marshals Program	10,000		10,000	5,000	91001-599121	7/1/2025	6/30/2026	Federal	16.111	US Marshals
FY26 Law Enforcement Training Scholarship	5,000		5,000		N/A	7/1/2025	6/30/2026	State	N/A	
FY26 LGIT Law Enforcement Specific Training	100,000		100,000		N/A	7/1/2025	6/30/2026	Local	N/A	Circuit Court
FY 26 LGIT Equipment grant	5,000		5,000	5,000	91001-599121	7/1/2024	9/30/2025	Local	N/A	
Total >>	\$ 4,664,270	\$ 170,000	\$ 4,494,270	\$ 244,500						

The City's Housing First / Homeless Program will require a transfer from the General Fund in FY26 in the amount of \$95,000.00, which will be transferred from account number 91001-599200 H&H Operating Fund for Anne Street \$20,000

This schedule serves to appropriate funds up to the amount listed and authorize the Mayor to expend grant funds for these programs up to the appropriation amount. Accounts will only be budgeted up to the amount included in the award letter. Awards that exceed the appropriation amount will require further council action. This also serves to authorize the Mayor to enter into any necessary agreements, contracts, or memoranda.



City of Salisbury

Memo

To: Mayor's Office
From: Sandra Green, Finance Director
Date: October 14, 2025
Subject: Budget Amendment for Additional funds for Waterside Park Project

Ordinance requesting additional funding for the Waterside Park Project. The project has experienced delays due to construction bids exceeding the original budget allocation. To move forward and complete the project as designed, an additional \$165,000 in funding is necessary. This supplemental funding will prevent further delays, mitigate potential cost increases, and ensure the City remains on schedule with applicable grant requirements.

Attachment(s):
[Budget Ordinance additional funding for Waterside.docx](#)

ORDINANCE NO. ____

AN ORDINANCE OF THE CITY OF SALISBURY AUTHORIZING A BUDGET AMENDMENT FOR THE MAYOR TO TRANSFER \$165,000 FROM SURPLUS TO PROVIDE ADDITIONAL FINANCIAL SUPPORT FOR THE WATERSIDE PARK PROJECT.

WHEREAS, The Waterside Park Project requires an additional \$165,000 in funding to cover costs that exceeded the bid amount; and

WHEREAS, Community Development Block Grant (CDBG) funds are currently available to support this project, but are insufficient to cover the total cost of the project; and

WHEREAS, the allocation of additional funds from surplus is necessary to maintain project momentum and avoid further delays that could increase costs or impact project timelines; and

WHEREAS, the appropriations necessary to make the correction herein must be made upon the recommendation of the Mayor and the approval of four-fifths of the Council of the City of Salisbury;

NOW, THEREFORE, BE IT ENACTED AND ORDAINED BY THE COUNCIL OF THE CITY OF SALISBURY, MARYLAND, as follows:

Section 1. Mayor Randolph J. Taylor is hereby authorized to appropriate funds for the Waterside Park Project listed in Section 2 and Section 3 below.

BE IT FURTHER ENACTED AND ORDAINED BY THE COUNCIL OF THE CITY OF SALISBURY, MARYLAND, as follows:

Section 2. The City of Salisbury's General Fund Budget be and hereby is amended as follows:

Account	Account Description	Increase/Decrease	Amount
91001-599109	Transfer to General Capital Projects	Increase	\$165,000
01000-469810	Current Year Surplus	Increase	\$165,000

Section 3. The City of Salisbury's General Capital Project Fund Budget be and hereby is amended as follows:

Account	Account Description	Increase/Decrease	Amount
98002-469110-70084	Waterside Park Transfer from General	Increase	\$165,000
98002-513026-70084	Waterside Park Construction	Increase	\$165,000

BE IT FURTHER ENACTED AND ORDAINED BY THE COUNCIL OF THE CITY OF SALISBURY, MARYLAND, as follows:

Section 4. It is the intention of the Mayor and Council of the City of Salisbury that each provision of this Ordinance shall be deemed independent of all other provisions herein.

Section 5. It is further the intention of the Mayor and Council of the City of Salisbury that if any section, paragraph, subsection, clause or provision of this Ordinance shall be adjudged invalid, unconstitutional or otherwise unenforceable under applicable Maryland or federal law, such adjudication

shall apply only to the section, paragraph, subsection, clause or provision so adjudged and all other provisions of this Ordinance shall remain and shall be deemed valid and enforceable.

Section 6. The recitals set forth hereinabove are incorporated into this section of the Ordinance as if such recitals were specifically set forth at length in this Section 6.

Section 7. This Ordinance shall take effect from and after the date of its final passage.

THIS ORDINANCE was introduced and read at a Meeting of the Mayor and Council of the City of Salisbury held on the _____ day of _____, 2025 and thereafter, a statement of the substance of the Ordinance having been published as required by law, in the meantime, was finally passed by the Council of the City of Salisbury on the _____ day of _____, 2025.

ATTEST:

Julie A. English, City Clerk

D'Shawn M. Doughty, City Council President

Approved by me, this _____ day of _____, 2025.

Randolph J. Taylor, Mayor



City of Salisbury

Memo

To: City Council
From: Cori Cameron
Date: October 7, 2025
Subject: Budget Amendment for Elevated Water Tank Maintenance

Attachment(s):
[Elevated Water Tank Maintenance Ord](#)

ORDINANCE NO. _____

AN ORDINANCE OF THE CITY OF SALISBURY APPROVING A BUDGET AMENDMENT TO THE CITY'S WATER SEWER CAPITAL PROJECT FUND TO PROVIDE ADDITIONAL FUNDS FOR THE ELEVATED WATER TANK MAINTENANCE.

WHEREAS, the City of Salisbury is committed to maintaining safe, reliable, and sustainable water and sewer infrastructure for the health and welfare of its residents; and

WHEREAS, the elevated water tank maintenance project includes essential improvements such as sandblasting and repainting the water tank, which are necessary to preserve structural integrity, prevent corrosion, and maintain both safety and aesthetic standards; and

WHEREAS, the City's Water Works Department has determined that additional funds in the amount of \$75,000 are needed for the completion of the elevated water tank maintenance project; and

WHEREAS, sufficient interest accrued on the lawsuit proceeds from the wastewater treatment plant are available for allocation to fund this necessary elevated water tank maintenance project; and

WHEREAS, the appropriations necessary to make the amendment herein must be made upon the recommendation of the Mayor and the approval of four-fifths of the Council of the City of Salisbury;

NOW, THEREFORE, BE IT ENACTED AND ORDAINED BY THE COUNCIL OF THE CITY OF SALISBURY, MARYLAND, as follows:

Section 1. Mayor Randolph J. Taylor is hereby authorized to appropriate funds for the elevated water tank maintenance project listed in Section 2 below.

BE IT FURTHER ENACTED AND ORDAINED BY THE COUNCIL OF THE CITY OF SALISBURY, MARYLAND, as follows:

Section 2. The City of Salisbury's Water Sewer Capital Project Fund Budget be and hereby is amended as follows:

Account	Account Description	Increase/Decrease	Amount
97010-456110-50016	Lawsuit Interest Elevated Water Tank	Increase	\$75,000
97010-513026-50016	Lawsuit Construction Elevated Water Tank	Increase	\$75,000

BE IT FURTHER ENACTED AND ORDAINED BY THE COUNCIL OF THE CITY OF SALISBURY, MARYLAND, as follows:

Section 3. It is the intention of the Mayor and Council of the City of Salisbury that each provision of this Ordinance shall be deemed independent of all other provisions herein.

Section 4. It is further the intention of the Mayor and Council of the City of Salisbury that if any section, paragraph, subsection, clause or provision of this Ordinance shall be adjudged invalid, unconstitutional or otherwise unenforceable under applicable Maryland or federal law, such adjudication shall apply only to the section, paragraph, subsection, clause or provision so adjudged and all other provisions of this Ordinance shall remain and shall be deemed valid and enforceable.

Section 5. The recitals set forth hereinabove are incorporated into this section of the Ordinance as if such recitals were specifically set forth at length in this Section 5.

Section 6. This Ordinance shall take effect from and after the date of its final passage.

THIS ORDINANCE was introduced and read at a Meeting of the Mayor and Council of the City of Salisbury held on the ____ day of _____, 2025 and thereafter, a statement of the substance of the Ordinance having been published as required by law, in the meantime, was finally passed by the Council of the City of Salisbury on the ____day of _____, 2025.

ATTEST:

Julie A. English, City Clerk

D'Shawn M. Doughty, City Council President

Approved by me, this _____day of _____ 2025.

Randolph J. Taylor, Mayor