St. Johns River Water Management District

GOVERNING BOARD MEETING
AGENDA
October 14, 2025
Board Room
SJRWMD District Headquarters
4049 Reid Street
Palatka, FL 32177

NOTE: One or more Governing Board Members may attend and participate in the meeting by means of communications media technology.

The order of items appearing on the agenda is subject to change during the meeting.

Governing Board Meeting - 10:00 a.m.

1. **For Information:** Employee Awards.
2. **For Information:** The Hydrologic Conditions Report.
3. **Consideration:** Approve Consent Agenda items.
4. **For Information:** Construction Progress Update for the Black Creek Water Resource Development Project.
5. **Consideration:** Approve the St. Johns River Water Management District's FY 2025–26 List of Critical Wetlands and delegate to the Executive Director the authority to remove parcels from the list upon request from the property owner.
6. **Consideration:** Approve the District's 2025 Minimum Flows and Levels (MFLs) Priority List and Schedule.
7. **Consideration:** Approve the Bureau of Operations and Maintenance Work Plan for FY 2025–26 with a not-to-exceed total budget of $5,185,000 and authorize the Executive Director to: (1) negotiate and execute associated procurement actions (purchase orders and/or contracts) as described in this agenda item; and (2) negotiate and execute any revenue agreement, amendment, or related budget transfer necessary to adjust funding sources if additional revenues are received from State Sources or program partners or other District sources are identified.
8. **For Information:** Public Comment.

Consent Agenda

9. **Consideration:** Approve minutes of the September 8, 2025 Tentative Budget Hearing; September 9, 2025 Governing Board Meeting; and September 15, 2025 Final Budget Hearing.
10. **Consideration:** Approve the Treasurer's Financial Report dated August 31, 2025.
11. **Consideration:** Approve Resolution 2025-13 to Amend the Fiscal Year 2024-25 Final Budget and authorize the Executive Director to implement the resolution and approve an external budget amendment between funds to conform to the requirements of Statement No. 96 of the Governmental Accounting Standards Board, Subscription-Based Information Technology Arrangements, for $2,309,219.29.
12. **Consideration:** Authorize the Executive Director to take actions related to the purchase of replacement motor vehicles and fleet assets for FY 2025–26 in an amount not to exceed $2,235,000.
13. **Consideration:** Approve award and authorize the Executive Director to: (1) negotiate and execute multi-year contracts with the three lowest responsible and responsive bidders for the District's Annual Civil Works Construction Services for FY 2025–28 with a shared funding cap of $5,200,000; (2) authorize any future increase of the shared cap up to an amount equivalent to external funding provided for projects utilizing these contracts; (3) negotiate and execute any contract amendments required to implement an increase to the cap by that external funding; and (4) execute all related budget transfers.
14. **Consideration:** Approve the FY 2025–26 Well Construction and Abandoned Artesian Well Plugging Work Plans and authorize the Executive Director to execute any necessary budget transfer between accounts to fully implement the approved work plans.
15. **Consideration:** Approve the necessary actions to acquire a fee-simple interest in a 27.4-acre parcel adjacent to the Lake George Conservation Area in Putnam County, Florida. The total budget amount is $265,000.
16. **Consideration:** Authorize the Executive Director to execute an amendment to a proprietary Conservation Easement for the Escape Ranch, L.C. property in Osceola County, Florida, modifying the reserved rights associated with the construction of on-site ponds.
17. **Consideration:** Authorize staff to publish a Notice of Proposed Rule in the Florida Administrative Register to complete rulemaking to amend Chapter 40C-2 of the Florida Administrative Code (F.A.C.), to promote use of reclaimed water and encourage quantifiable potable water offsets and update and clarify the Consumptive Use Permit rules.

Other Items and Reports

18. **For Information:** Pending litigation - significant events or significant status changes.
19. **For Information:** Governing Board comments.
20. **For Information:** Executive Director's Report and Calendar.

Adjourn

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Robin Hudson, Director
Office of Human Resources

SUBJECT: Employee Awards

FOR INFORMATION
Employee Awards.

5-YEAR SERVICE AWARDS

Justin Dahl
Senior Regulatory Scientist
Division of Regulatory Services

10-YEAR SERVICE AWARDS

Marty Ryan
Geographic Information Systems Analyst II
Office of Information Technology

15-YEAR SERVICE AWARDS

Wei Jin
Senior Engineer Scientist PG/PE
Bureau of Water Use Regulation

Pamela Thompson
Information Technology Manager
Office of Information Technology

20-YEAR SERVICE AWARDS

Preston Ward
Operations Supervisor
Bureau of Transportation and Facilities

25-YEAR SERVICE AWARDS

Michael Daly
Technical Program Manager
Bureau of Water Resource Information

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Timothy Miller, Bureau Chief
Bureau of Water Resource Information

SUBJECT: Hydrologic Conditions Report

FOR INFORMATION
The Hydrologic Conditions Report.

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

FROM: Michael A. Register, P.E.
Executive Director

SUBJECT: Consent Agenda Items

RECOMMENDATION
Approve Consent Agenda items.

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Dale Jenkins, P.G., Director
Division of Infrastructure and Land Resources

SUBJECT: Construction Progress Update for the Black Creek Water Resource Development Project

FOR INFORMATION
Construction Progress Update for the Black Creek Water Resource Development Project.

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Sheila Theus, Director
Real Estate Services Program

SUBJECT: FY 2025–26 List of Critical Wetlands

RECOMMENDATION
Approve the St. Johns River Water Management District's FY 2025–26 List of Critical Wetlands and delegate to the Executive Director the authority to remove parcels from the list upon request from the property owner.

BACKGROUND
In April 2022, section 373.036, Florida Statutes (F.S.), was amended to require water management districts, in cooperation with local governments, to develop a list of critical wetlands to be acquired through the Land Acquisition Trust Fund. The following statutory criteria must be considered when designating a wetland for inclusion on the Critical Wetlands List (List):

- The ecological value of the wetland, as determined by the physical and biological components of the environmental system;
- The effect of the wetland on water quality and flood mitigation;
- The ecosystem restoration value of the wetland;
- The inherent susceptibility of the wetland to development due to its geographical location or natural aesthetics.

The Governing Board is required to notify the owner of any property the District contemplates including on the List before its adoption. Section 373.036, F.S., requires if at any time a property owner wishes to have their property removed from the List, they must submit a letter to the District by certified mail sufficiently identifying the property and requesting its removal from the List. The Governing Board must approve the removal request if these requirements are met. Additionally, if the District opts to utilize an annual strategic plan, it must include the List in such plan. In January 2023, as part of the District's Annual Strategic Plan, the Governing Board approved the first Critical Wetlands List. Since 2023, more than 6,500 acres, identified from the List, have been acquired by the (i) Board of Trustees of the Internal Improvement Trust Fund, (ii) District, or (iii) our local government partners.

DISCUSSION

District staff, in coordination with local government partners and other stakeholders, reviewed last year's List and the counties' priorities. Letters were sent to all identified property owners of the 495 individual parcels describing the legislation and the process for requesting their property be removed from the List.

The FY 2025–26 List (see attachment labeled "FY 2025–26 List of Critical Wetlands") includes all properties not previously acquired from the FY 2024–25 List plus an additional 52 parcels comprising 17,847 acres in Brevard, Indian River, Lake, Marion, Nassau, Orange, Seminole, and Volusia counties (see attachments 1-5 contained in the attachment labeled "Critical Wetlands Maps - Additions").

Because section 373.036, F.S., mandates removal of identified property from the List when the removal procedures in the statute are met, and no discretionary action is involved, District staff recommends the Governing Board delegate to the Executive Director the authority to amend the List to remove identified properties when requested by the property owner. The Executive Director will report changes to the List at the next regularly scheduled meeting.



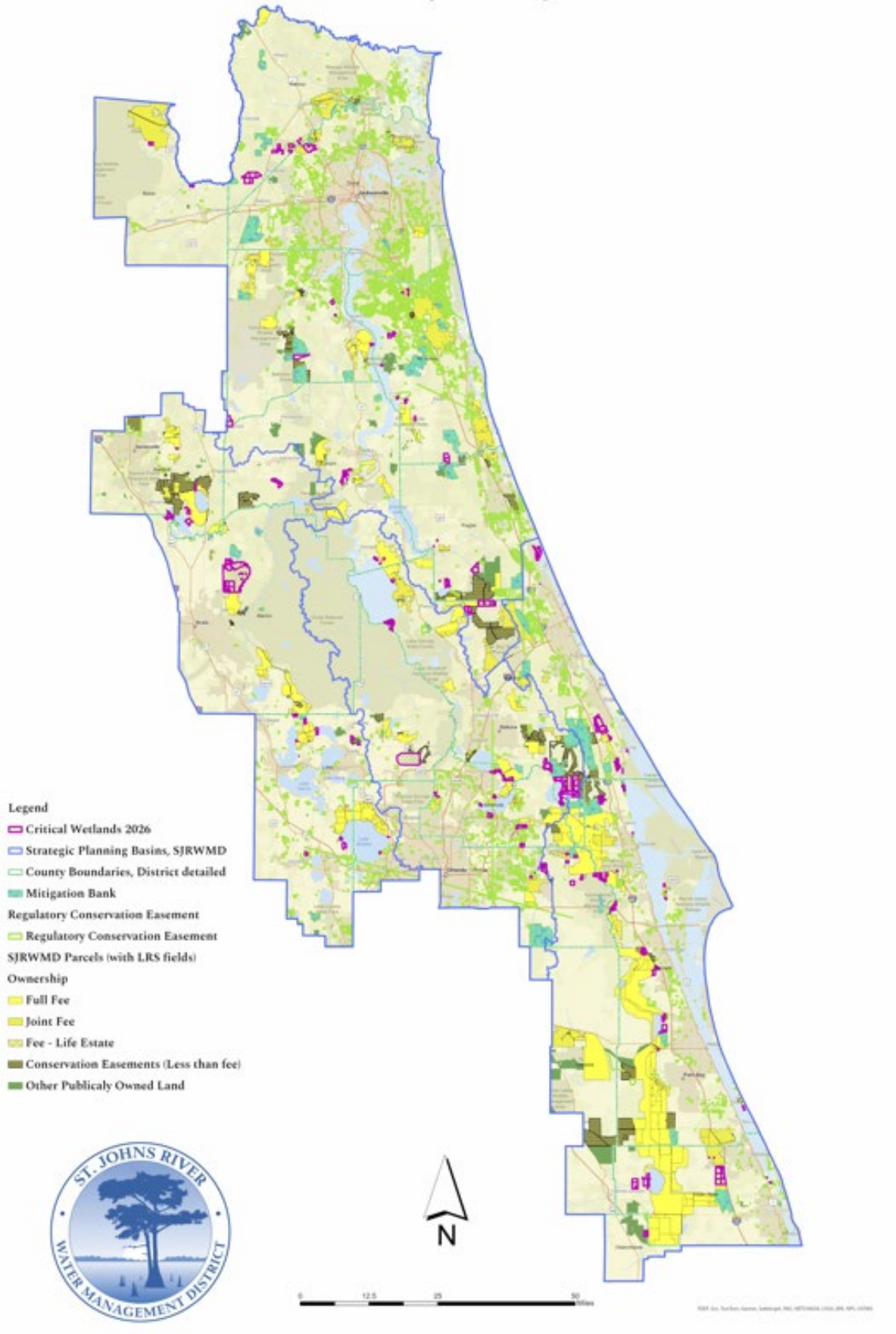
FY 2025-26

List of Critical Wetlands

Section 373.036, Florida Statutes

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

2026 List Critical Wetlands & Land Acquisition Plan
All Strategic Planning Basins



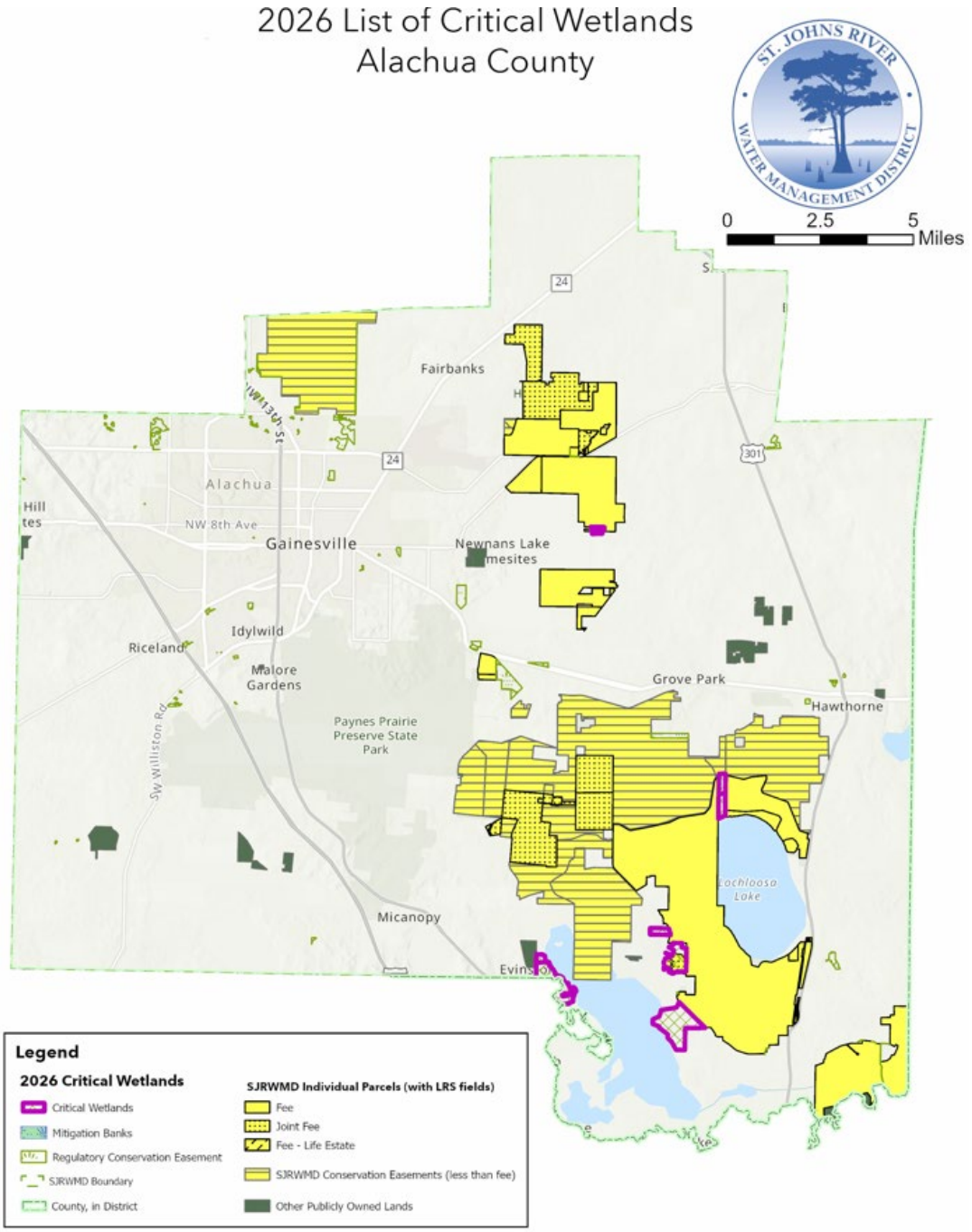
Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

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Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

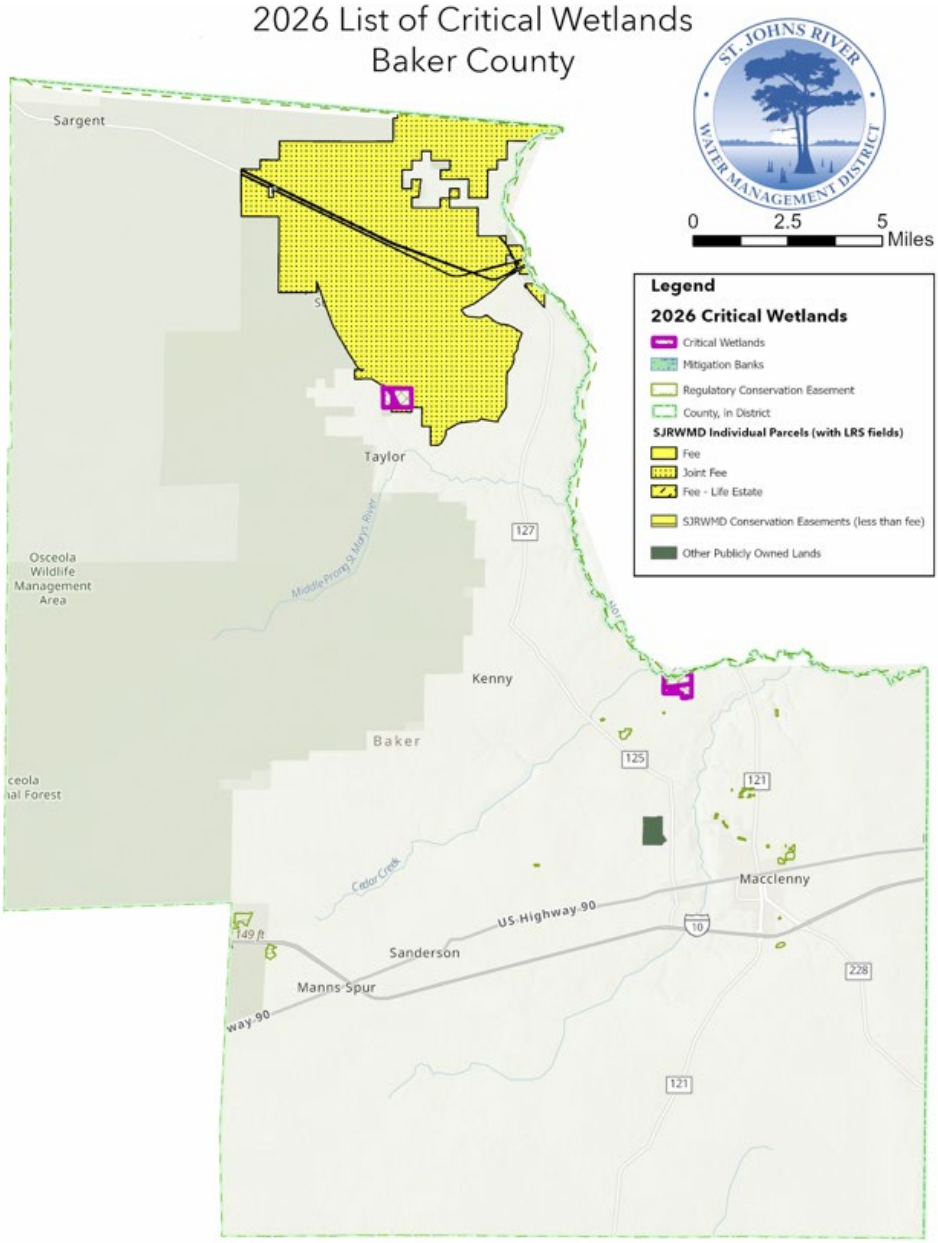
Alachua



Parcel ID	Acres
17785-000-000	22.00
17811-001-000	49.00
19980-000-000	61.00
19983-000-000	74.00
18354-031-000	32.66
18354-030-000	420.75
18354-069-001	170.35

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

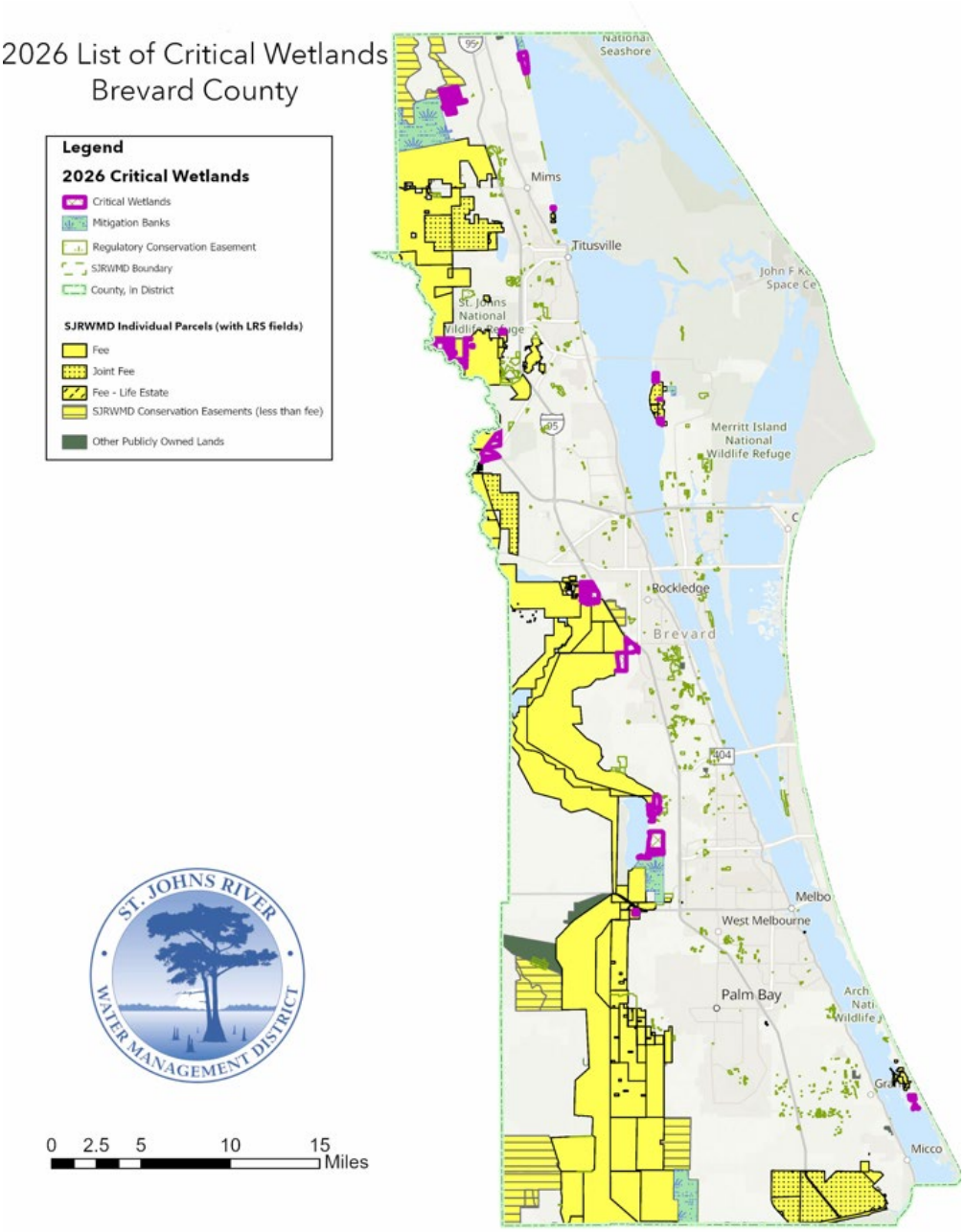
Baker



Parcel	Acres
261N20000000000020	159.09
271N20000000000070	79.06
012S21000000000090	126.47
012S21000000000043	15.90
012S21000000000042	11.68
012S21000000000041	13.94
012S21000000000040	69.72

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

Brevard

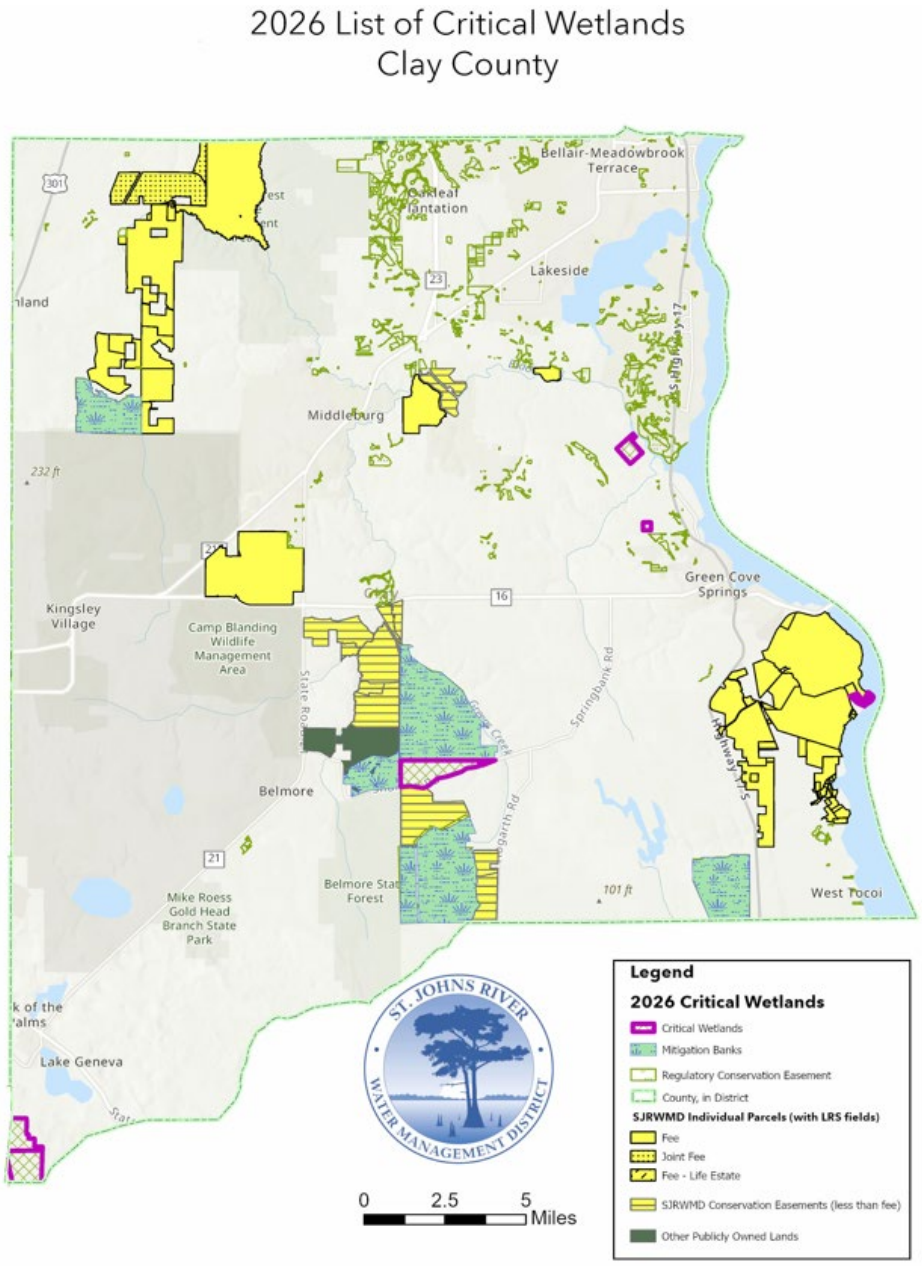


Parcel ID	Acres
2200153	19.28
2200152	200.00
2200148	12.50
2200154	230.00
2200160	9.64
2300004	150.00
2200150	4.82
2200149	120.00
2500011	53.00
2500014	49.32
2500826	39.00
2500006	51.07
2500005	30.60
2500004	3.13

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

2500009	155.82
2500832	39.00
2001050	378.89
2001022	350.00
2000964	17.5
2001035	7.53
2000275	218.30
2511891	293.44
2316276	26.31
2316274	8.45
2315166	1.73
2315167	3.85
2956610	30.42
2959978	24.27
2959909	6.64
2958637	4.11
2958640	1.05
2958639	2.18
2958638	2.12
2105312	10.00
2200110	8.83
2200107	8.91
2300012	104.45
2801343	29.50
2851334	4.32
2956610	46.79
2734510	36.69
2700764	87.50
2700760	193.28
2703310	507.04
2300056	166.76
2300014	150.92
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2300017	139.32
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2300020	7.36
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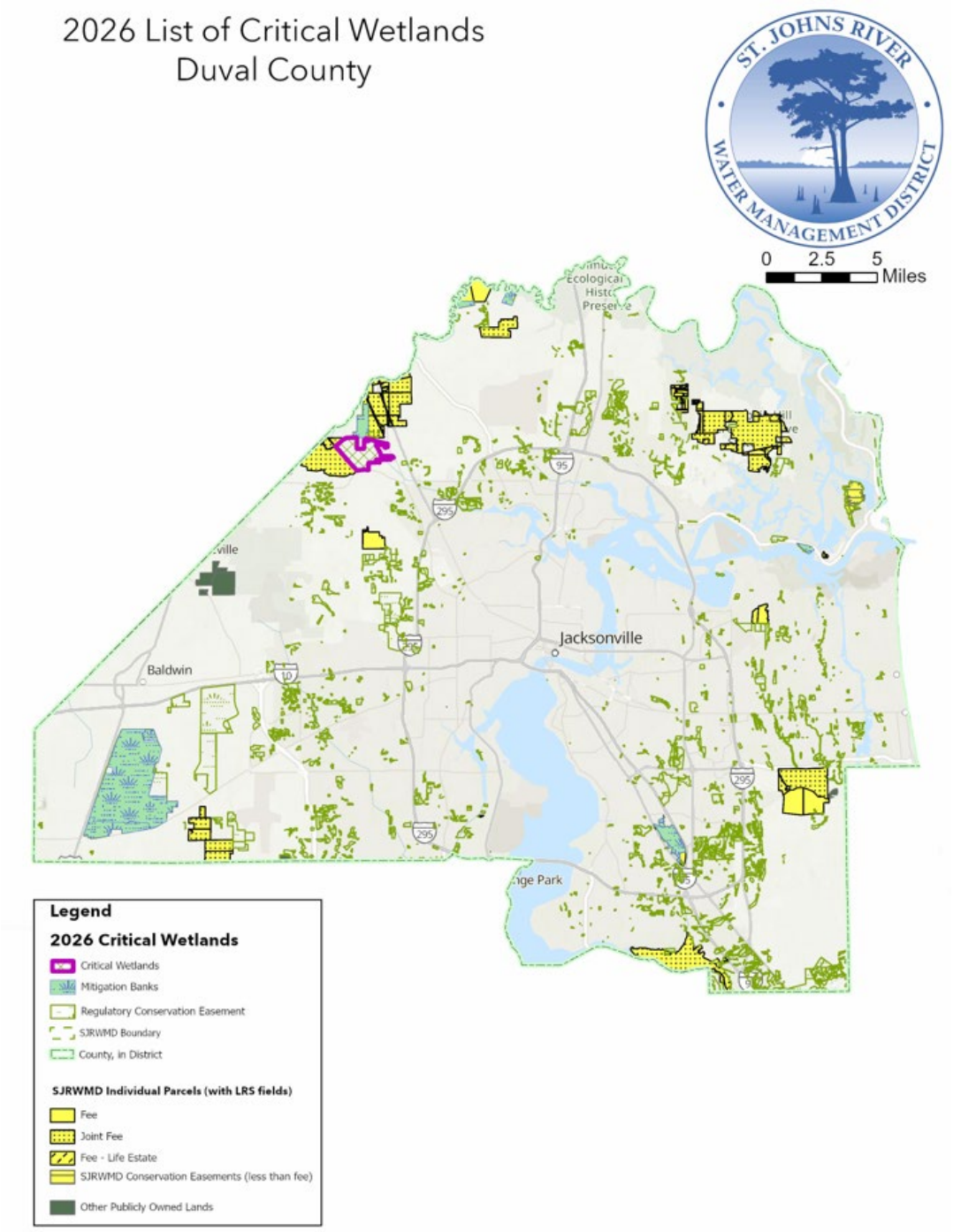
Clay



Parcel ID	Acres
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47-06-27-016510-002-01	52.00
47-06-27-016510-005-01	10.00
47-06-27-016510-005-00	10.00
07-07-25-010615-001-00	903.69
46-05-26-010306-000-00	200.00
46-05-26-010307-000-00	15.00
32-05-26-014463-000-00	40.00
06-09-23-005454-000-00	440.00
07-09-23-005456-000-00	653.75

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

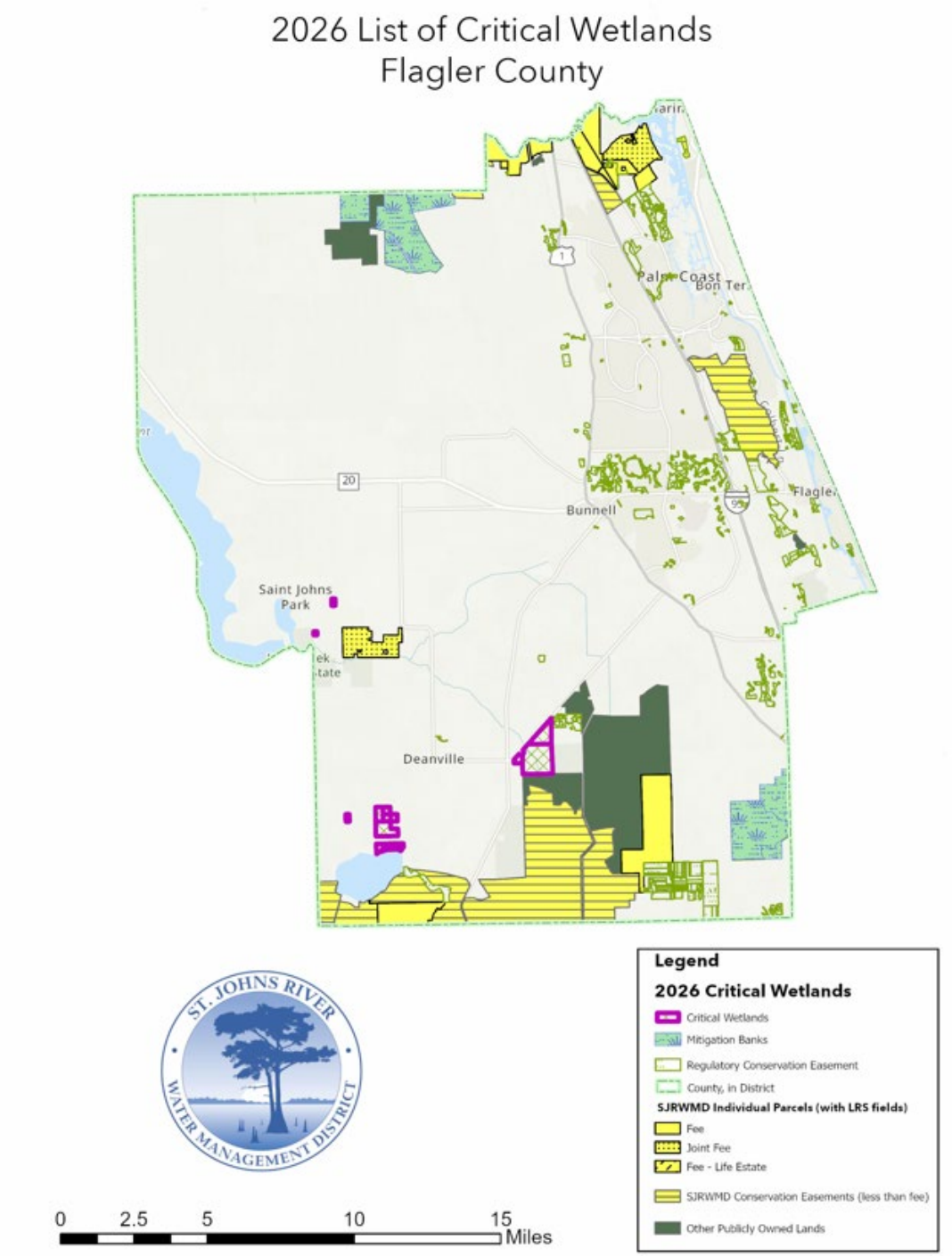
Duval



Parcel ID	Acres
002569-0010	1,282.66

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Flagler



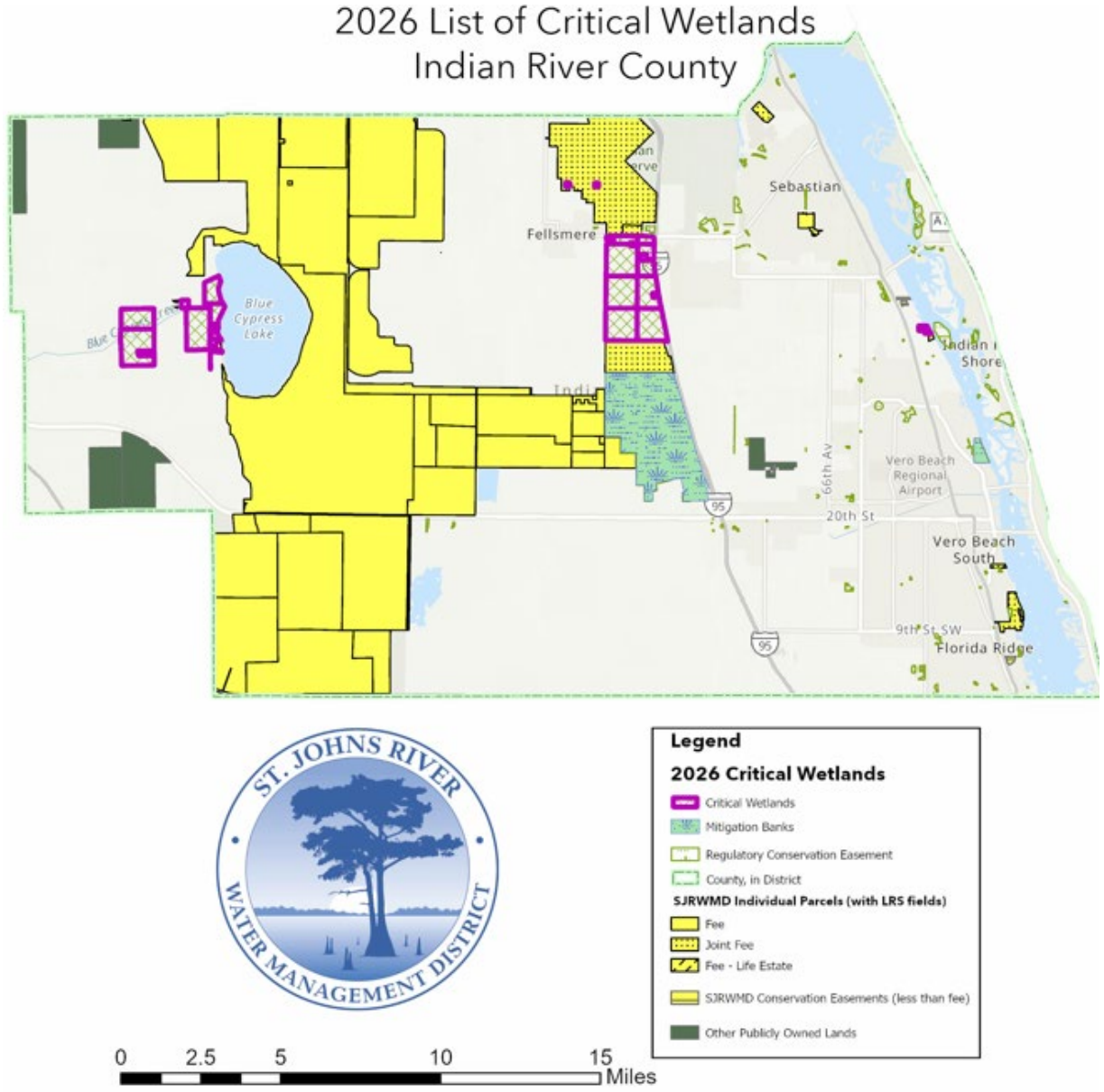
Parcel ID	Acres
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09-14-29-0000-01020-0030	6.10
09-14-29-0000-01020-0040	6.19
09-14-29-0000-01020-0050	6.40
09-14-29-0000-01020-0060	12.85
09-14-29-0000-01020-0070	6.38
09-14-29-0000-01020-0080	6.39

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09-14-29-0000-01020-0090	7.14
09-14-29-0000-01020-0100	19.27
09-14-29-0000-01020-0000	44.94
20-13-30-1650-01010-0060	227.35
29-13-30-0000-01010-0010	644.94
30-13-30-0000-02030-0020	43.89
31-12-29-5550-00020-0010	19.24
06-13-29-5550-00040-0030	10.21

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Indian River



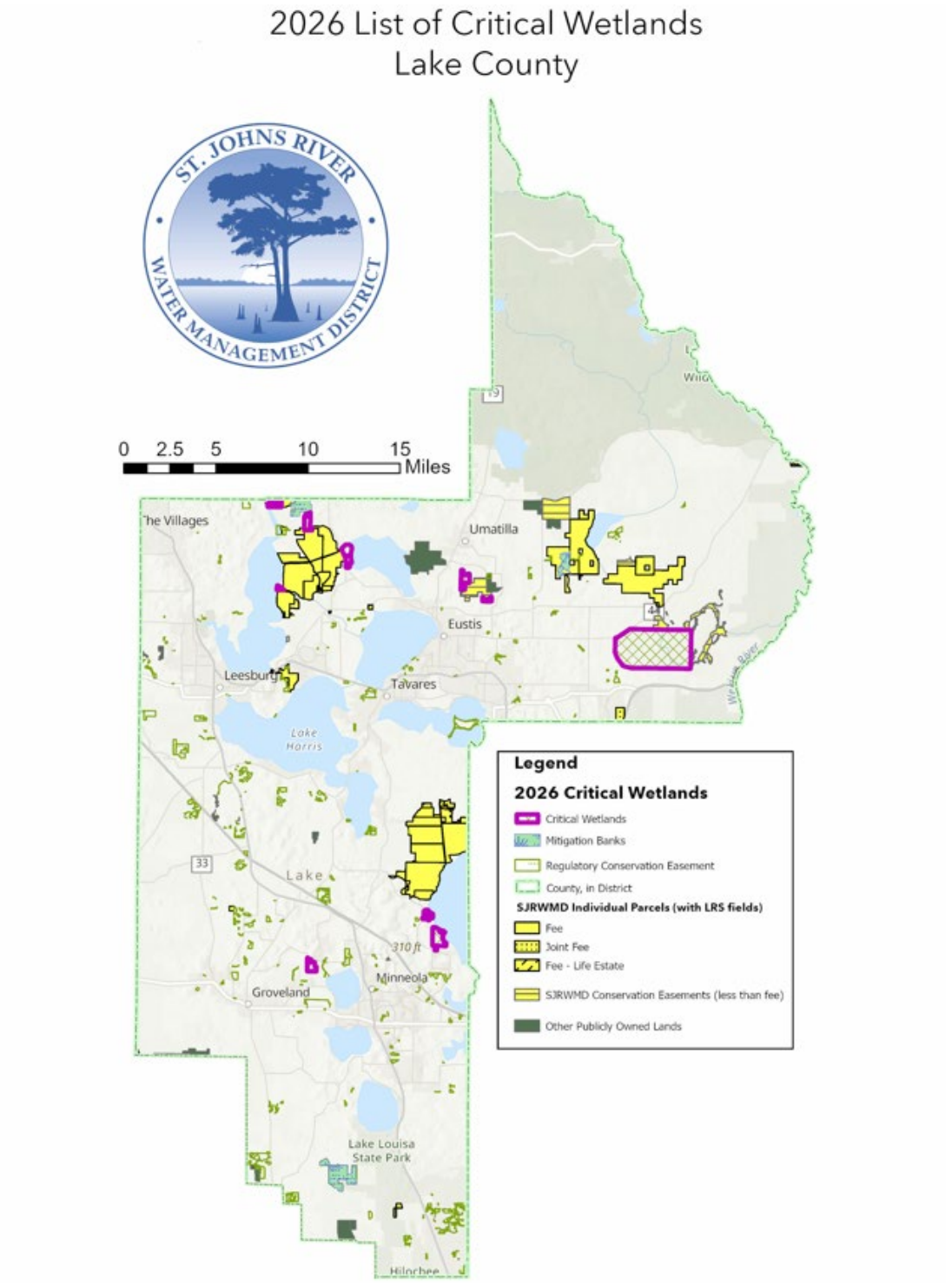
Parcel ID	Acres
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32350100000100000001.0	618.60
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32350300000100000001.0	418.98
32350300000500000001.0	717.49
31353600001000000001.0	21.68
32351000000100000002.0	40.00
31381900000500000001.0	135.92
31381900000500000002.0	18.17
31382000000500000001.0	70.51

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31383000000100000001.0	635.50
31382900000100000001.0	174.80
31383100000100000001.0	640.00
31383200000100000001.2	415.12
32380600000100000001.0	640.00
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Lake

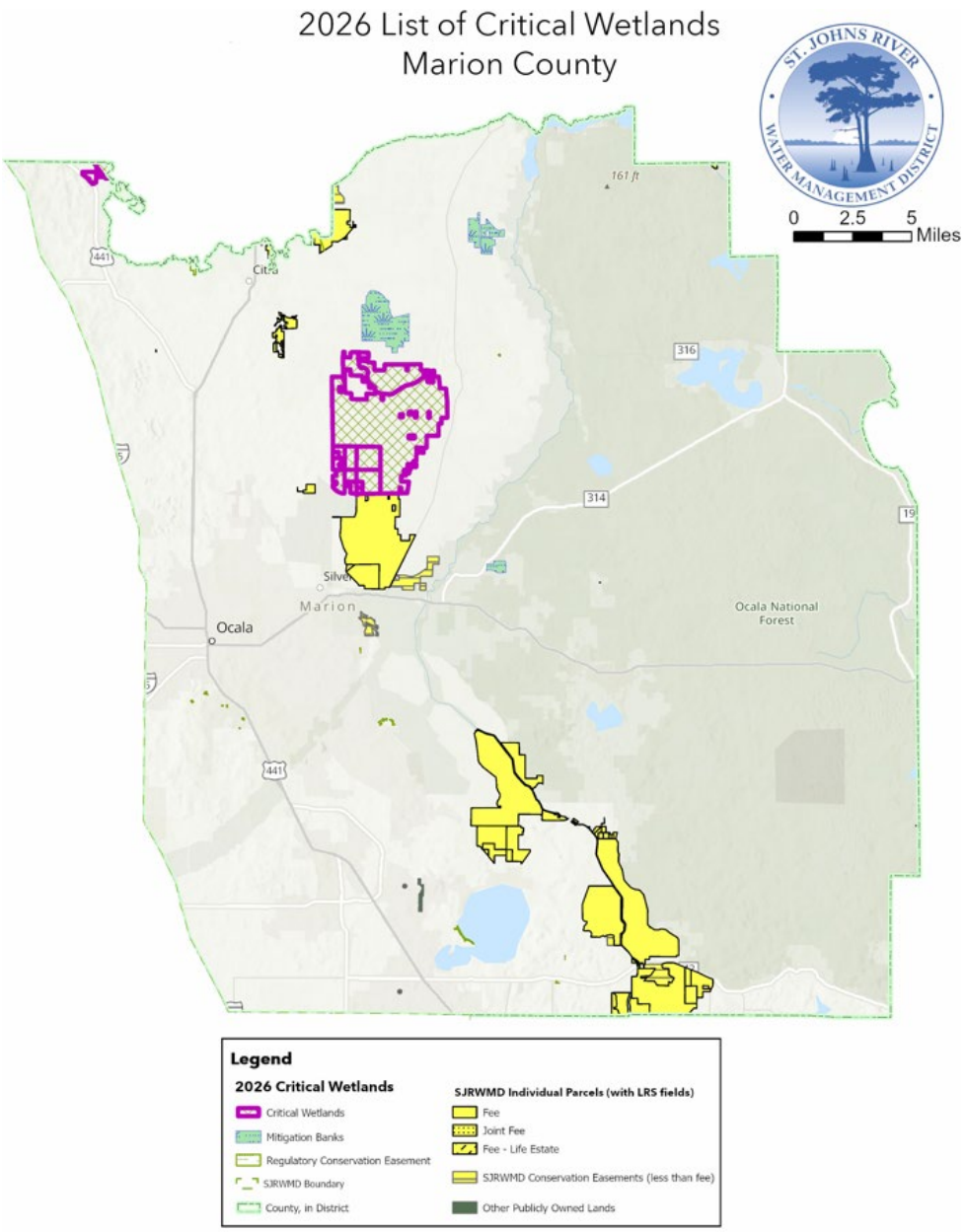


Parcel ID	Acres
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02-22-26-0002-000-01300	19.90
37-19-28-0100-000-00000	5298.88
10-18-25-0002-000-01600	168.25
03-18-25-0003-000-01100	30.58
05-18-25-0001-000-00200	230.00
05-18-25-0001-000-00201	120.00

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05-18-25-0002-000-00400	10.00
06-18-25-0001-000-00600	8.00
24-18-26-0406-000-08900	154.16
24-18-26-0400-000-05500	56.15
24-18-26-0400-000-03300	49.68
27-21-26-0004-000-05000	4.94
27-21-26-0001-000-00400	46.95
27-21-26-0001-000-00500	44.25
27-21-26-0001-000-00300	33.55
03-22-25-0003-000-00401	19.09
10-22-25-0002-000-00300	148.71
03-22-25-0003-000-00800	9.44

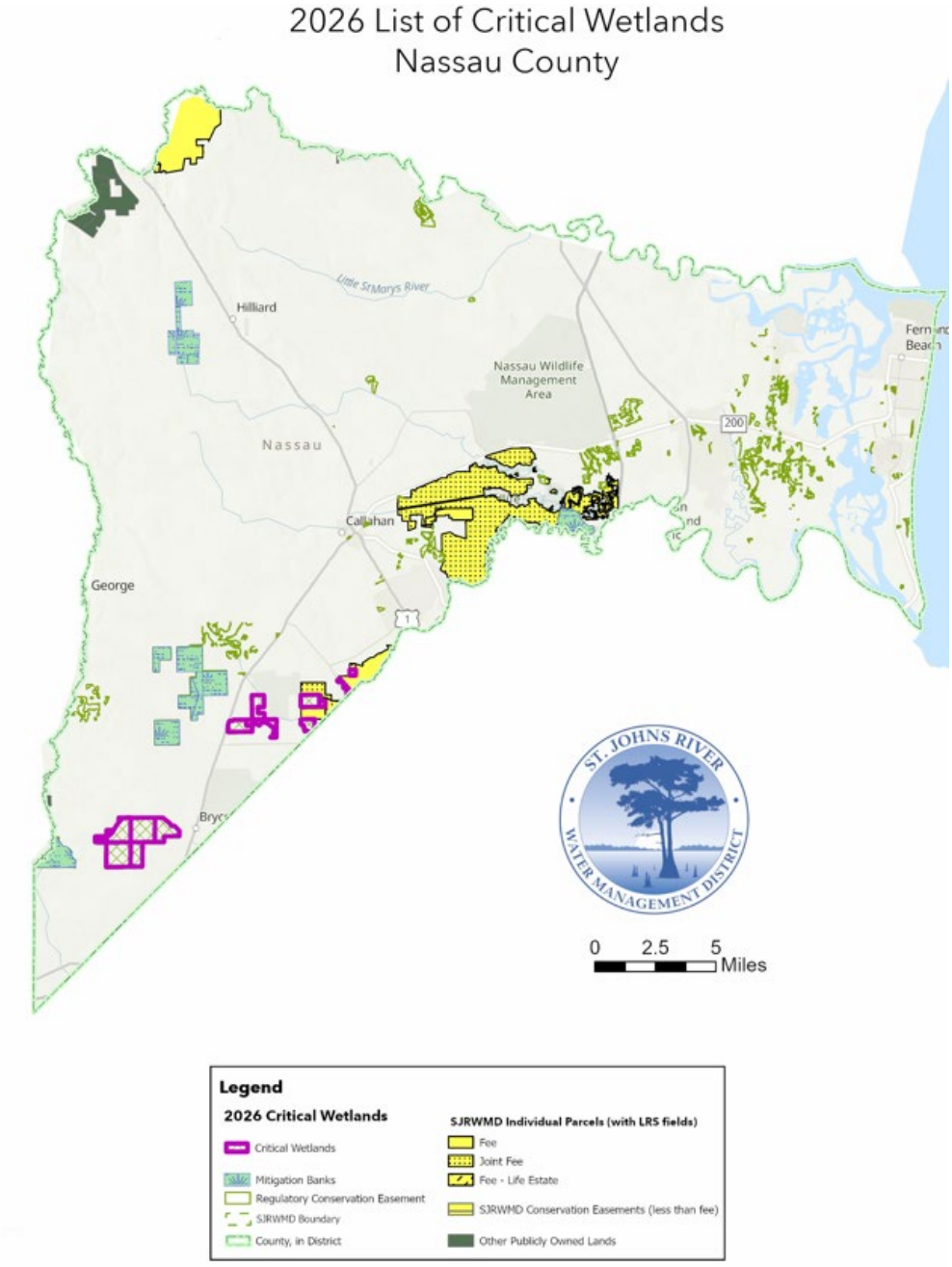
Marion



Parcel ID	Acres
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02069-000-00	204.39
02069-001-00	38.36
02114-000-00	126.50
02110-000-00	1.02
15962-000-00	248.24
15963-000-00	40.69
15965-000-00	10.20
15967-000-00	261.52
15974-000-00	40.60
15969-000-00	85.55
15973-000-00	44.69
09774-000-00	12977.07

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Nassau



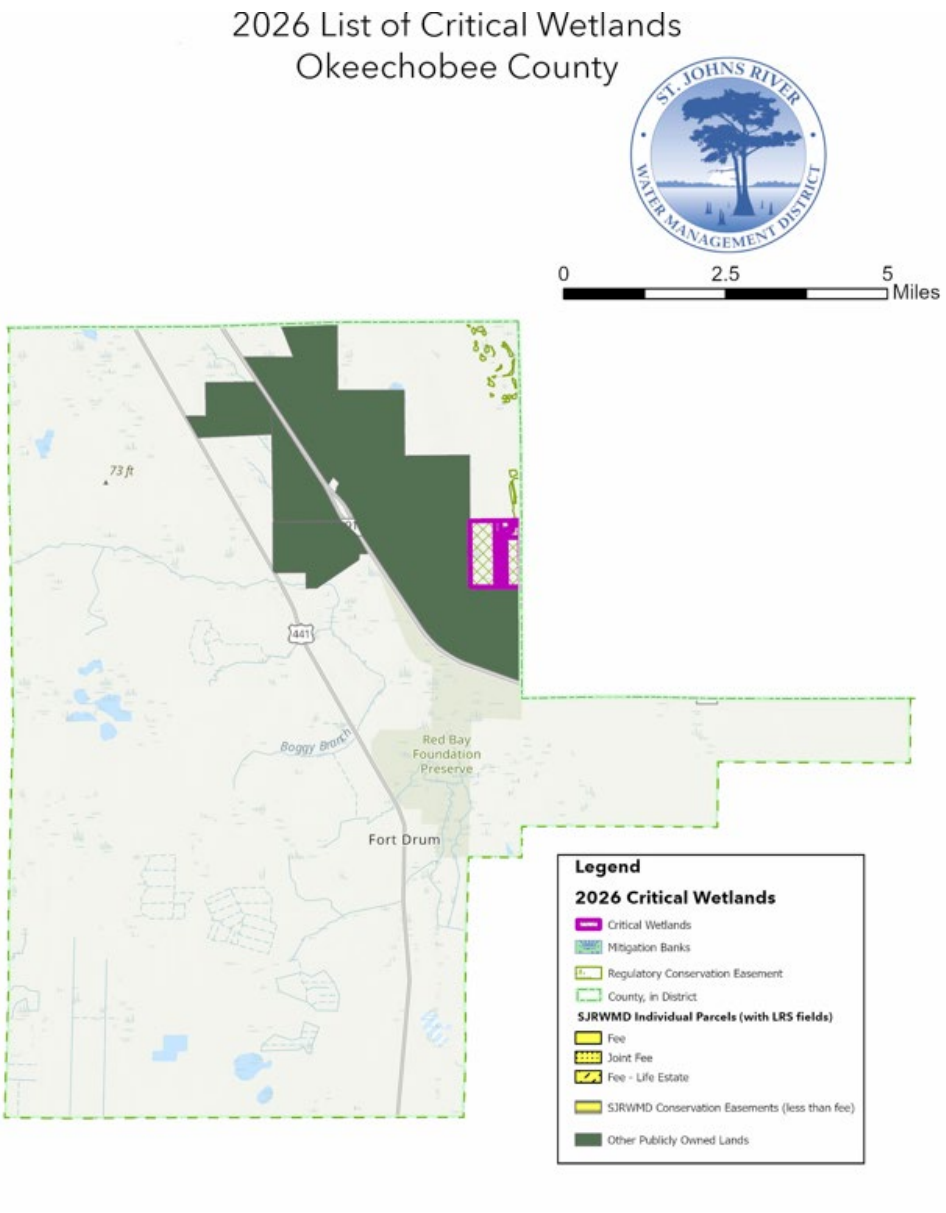
Parcel ID	Acres
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04-1S-24-0000-0002-0000	268.98
04-1S-24-0000-0001-0000	40.00
03-1S-24-021W-0030-0040	174.10
24-1N-24-0750-0003-0271	781.82
30-1N-25-0000-0002-0020	13.08
29-1N-25-0000-0002-0000	33.94
28-1S-23-0000-0001-0000	40.61
28-1S-23-0000-0004-0000	43.67
27-1S-23-0000-0002-0000	28.95
27-1S-23-0000-0001-0000	45.37
34-1S-23-0000-0001-0000	463.58

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26-1S-23-0000-0001-0000	653.28
35-1S-23-0000-0002-0000	647.98
25-1S-23-0000-0002-0000	331.75
36-1N-24-0000-0002-0000	240.00
01-1S-24-0000-0001-0160	159.72

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

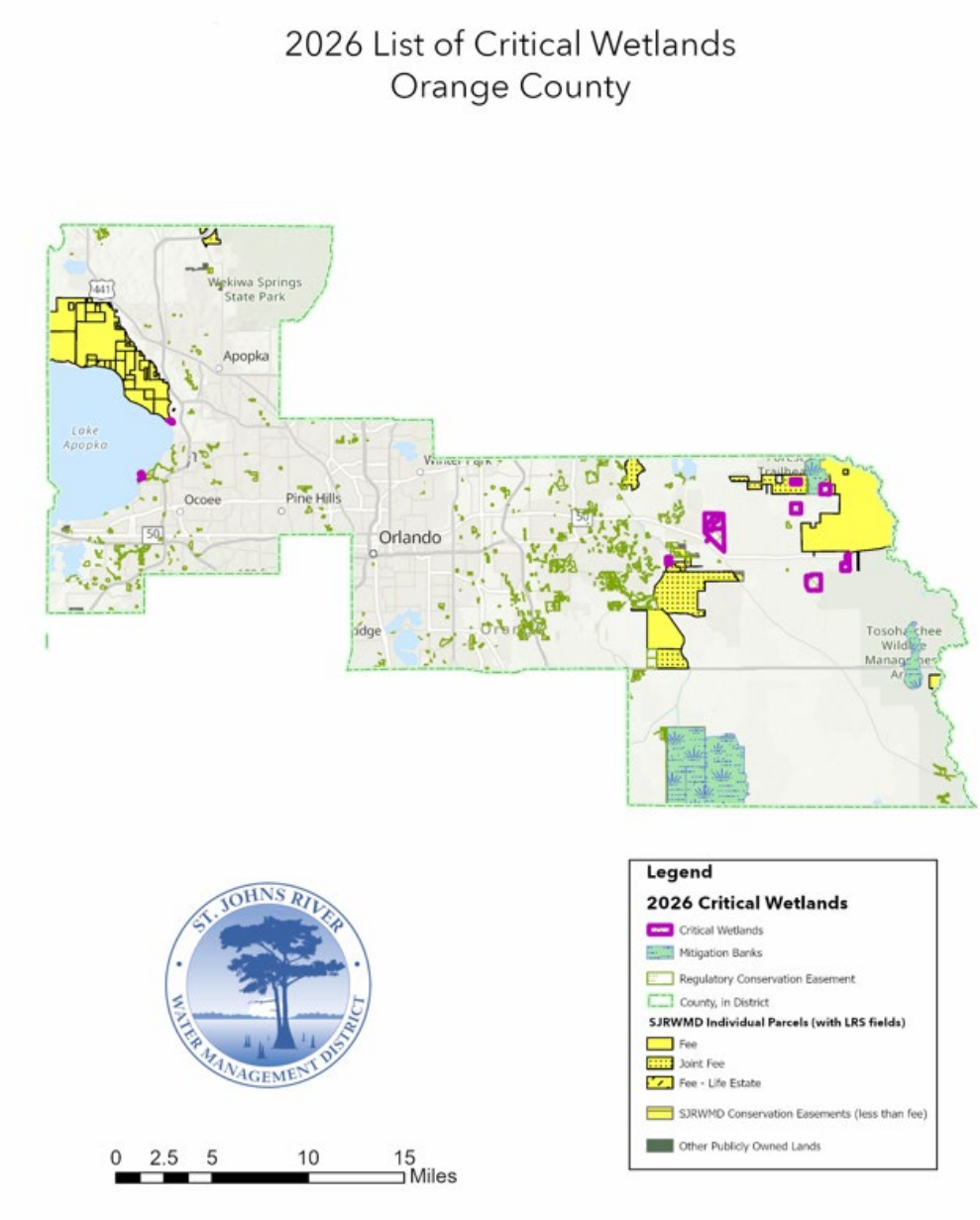
Okeechobee



Parcel ID	Acres
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1-24-33-35-0A00-00001-E000/alt.key 13877	38.18
1-24-33-35-0A00-00001-D000/alt.key 13876	37.99
1-24-33-35-0A00-00001-C000/alt.key 13875	37.97
1-14-33-35-0A00-00001-0000/alt.key 13614	662.48
1-24-33-35-0A00-00002-0000/alt.key 13878	252.53

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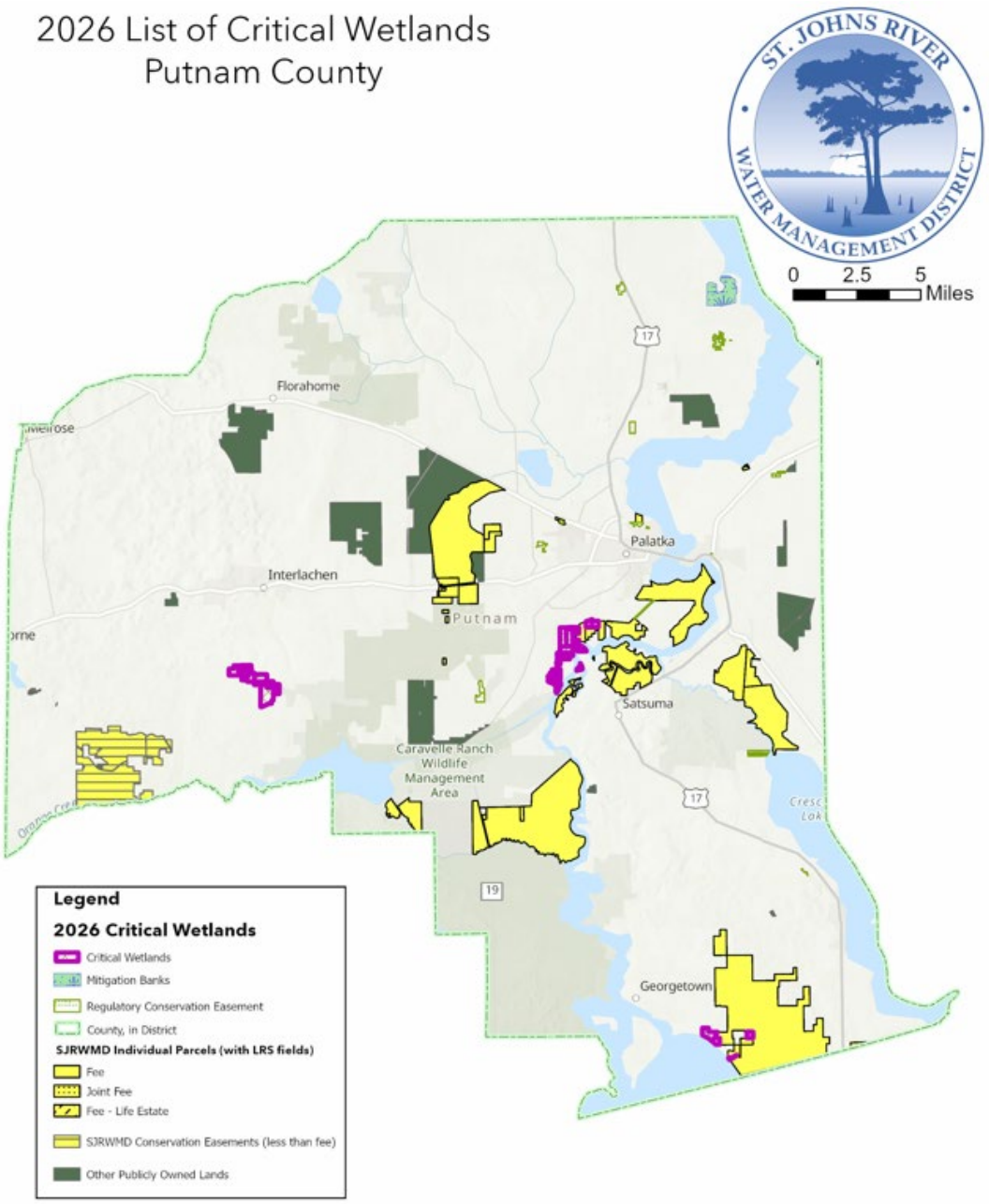
Orange



Parcel ID	Acres
282130000000003	23.83
332303000000008	1.61
272202000000002	32.29
332208000000004	88.19
332216000000023	239.01
332216000000004	163.07
272211000000002	7.04
332236000000003	245.17
332209000000004	80.78
322223000000004	326.44
322223000000001	404.38
322223000000005	201.44
332232000000005	58.82

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Putnam

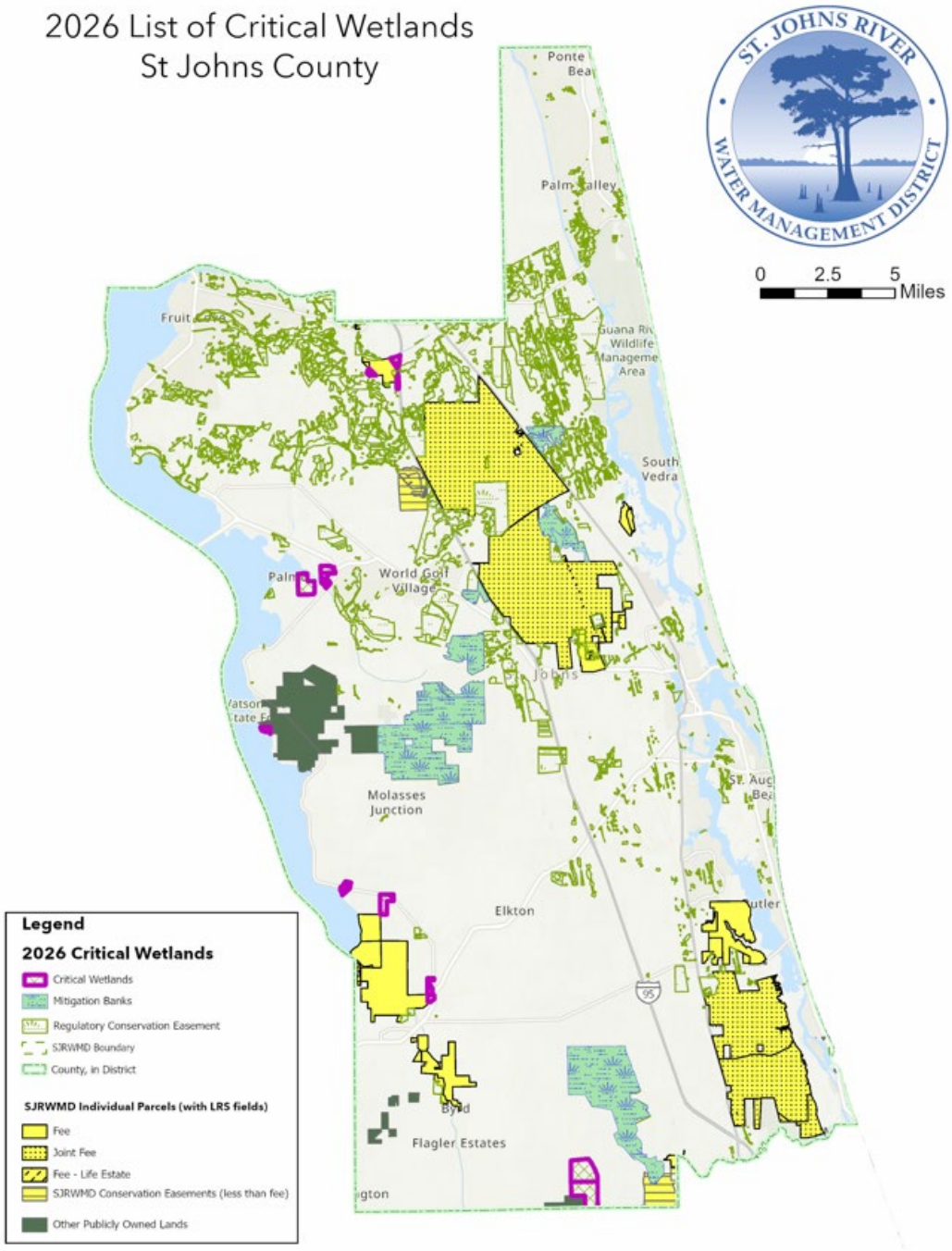


Parcel ID	Acres
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03-11-24-0000-0010-0010	244.24
33-10-24-0000-0010-0031	57.19
39-11-26-0000-0150-0000	17.62
33-10-26-0000-0010-0580	5.52
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27-10-26-0000-0060-0010	3
33-10-26-0000-0010-0420	3
23-10-26-0000-0400-0020	43.3

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

33-10-24-0000-0010-0021	147.67
34-10-24-0000-0020-0000	90.52
33-10-26-0000-0010-0500	4.88
03-11-24-0000-0040-0000	9.93
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03-11-24-0000-0030-0000	10
33-10-24-0000-0010-0000	4.98
16-13-27-0000-0010-0010	38.92
21-13-27-0000-0020-0000	6.12
27-10-26-0000-0030-0000	30.32
33-10-26-0000-0010-0410	23.6
33-10-26-0000-0010-0510	4.87
34-10-26-0000-0010-0000	19.96
27-10-26-0000-0070-0000	79.79
33-10-24-0000-0010-0000	4.98
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03-11-24-0000-0040-0000	9.93
27-10-26-0000-0060-0000	118.51
33-10-26-0000-0010-0000	27.3
34-10-26-0000-0010-0160	24.99
33-10-24-0000-0010-0030	39.98
37-13-27-0000-0010-0000	109.44
27-10-26-0000-0030-0010	3.53
33-10-26-0000-0010-0484	4.55
17-13-27-0000-0021-0000	38.44
04-11-26-0000-0021-0000	53.06
33-10-26-0000-0010-0482	2.91
34-10-26-0000-0010-0150	25.22
33-10-24-0000-0010-0020	15.03

St. Johns



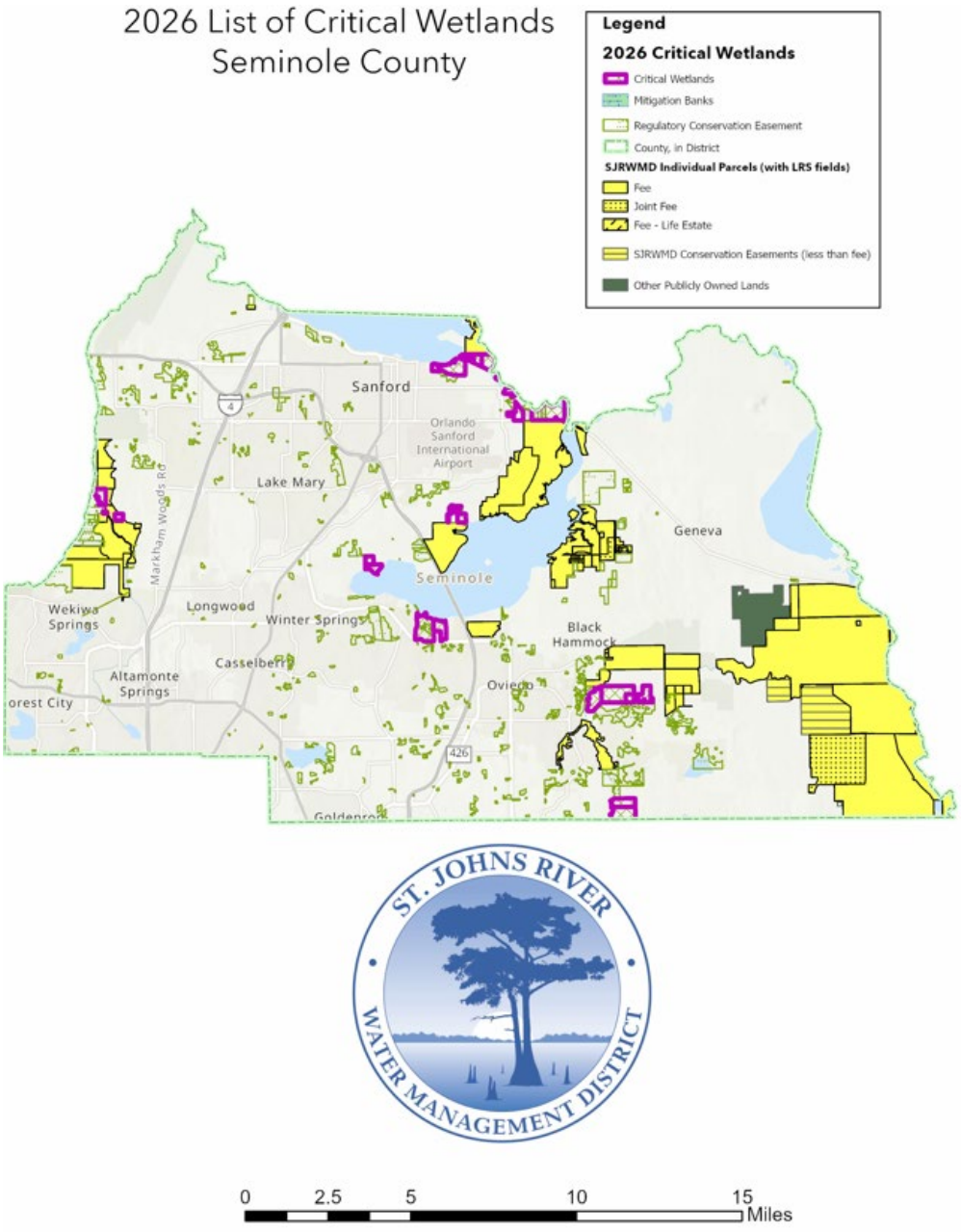
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0235500010	20.50
0235400003	48.92
0262900020	12.07
0262600010	7.20
0261300000	6.61
0368300000	220.09
0369000000	57.60
0374000000	36.87
0370500000	61.65
0370400000	11.00
0370300000	9.00

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

0314200010	155.80
0196300000	17.00
0197110020	9.62
0197110030	21.65
0130200000	77.92
0130400000	66.79
0130400040	11.53
0129000000	257.93
1417300000	465.92
1418800000	470.56
0196300020	5.57
0196200000	6.57
0196300030	4.21

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

Seminole

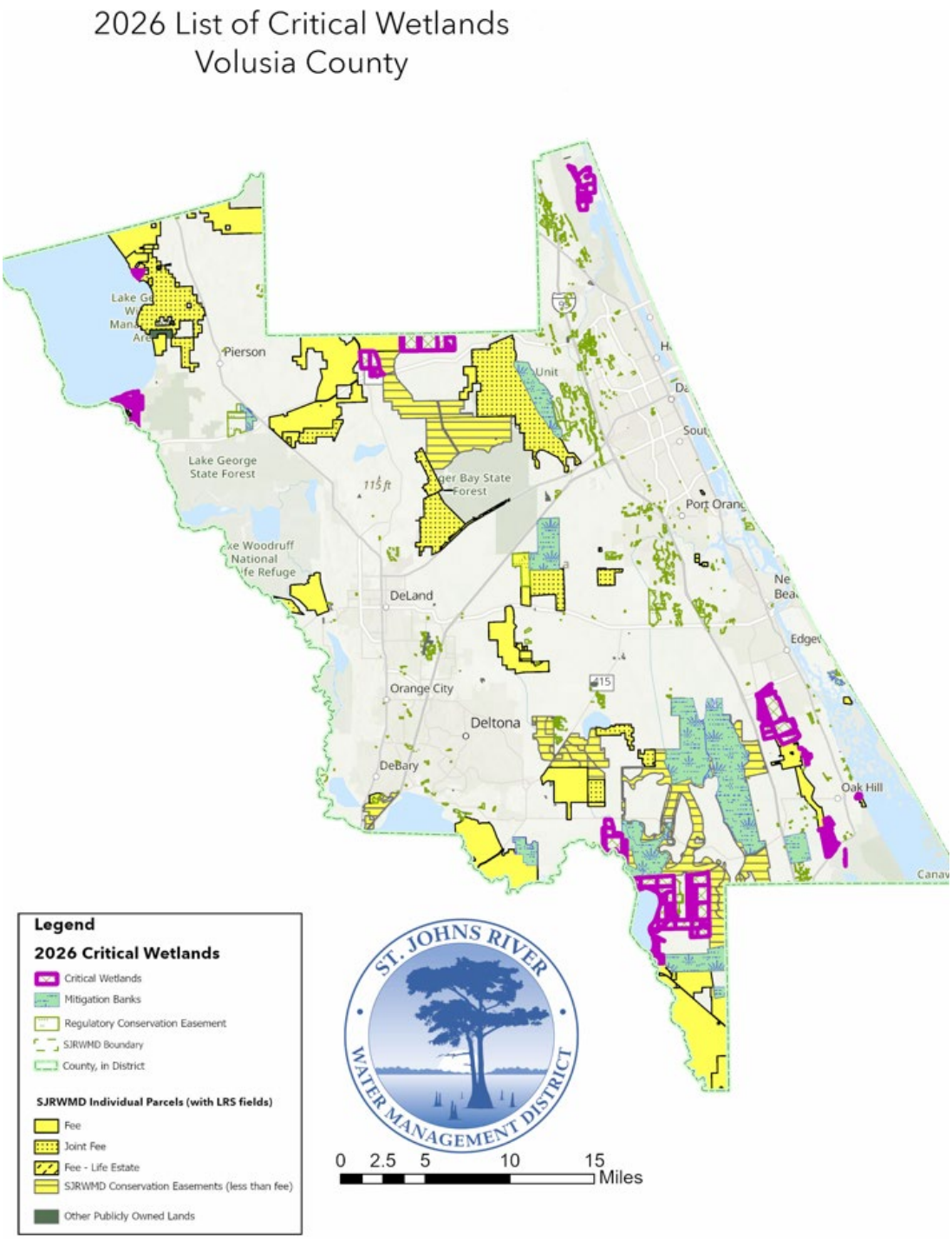


Parcel ID	Acres
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36193130000200000	1.82
172031300004D0000	2.69
172031300004N0000	2.68
162029300003B0000	1.10
162029300003C0000	0.87
172132300003A0000	1.51
162029300003E0000	2.55
172031300004E0000	3.56
172031300004C0000	3.51
17213230000300000	105.59
01203130000200000	1.1
172031300004R0000	2.8

Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

281931300004B0000	8.85
172132300002B0000	2.98
27193130000300000	0.02
17203130000500000	42.61
281931300006E0000	0.84
18213230000200000	40.77
27193130000100000	3.98
291931300001A0000	8.55
341931300006D0000	7.07
15202930000400000	30.86
17213230000200000	2.71
172031300004F0000	6.1
16202930000100000	80.29
281931300005A0000	4.31
281931300006C0000	2.9
36193130000100000	37.78
162029300001A0000	3.96
341931300006F0000	1.82
271931300002A0000	10.83
281931300004C0000	6.28
281931300012B0000	2.87
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341931300006A0000	33.18
172031300004B0000	2.44
172031300004P0000	6.56
172031300004Q0000	2.71
361931300001A0000	2.15
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281931300003A0000	50.81
281931300006D0000	5.07
31213230000100000	115.49
31213230000200000	169.98
3120315BB00000030	104.53
3120315BB00000010	248.19
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Volusia



Parcel ID	Acres
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Attachment: FY 2025-26 SJRWMD List of Critical Wetlands (FY 2025–26 List of Critical Wetlands)

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953702000670/alt.key 4075534	8.29
953702000680/alt.key 4075551	8.29
953702000690/alt.key 4075569	10.0
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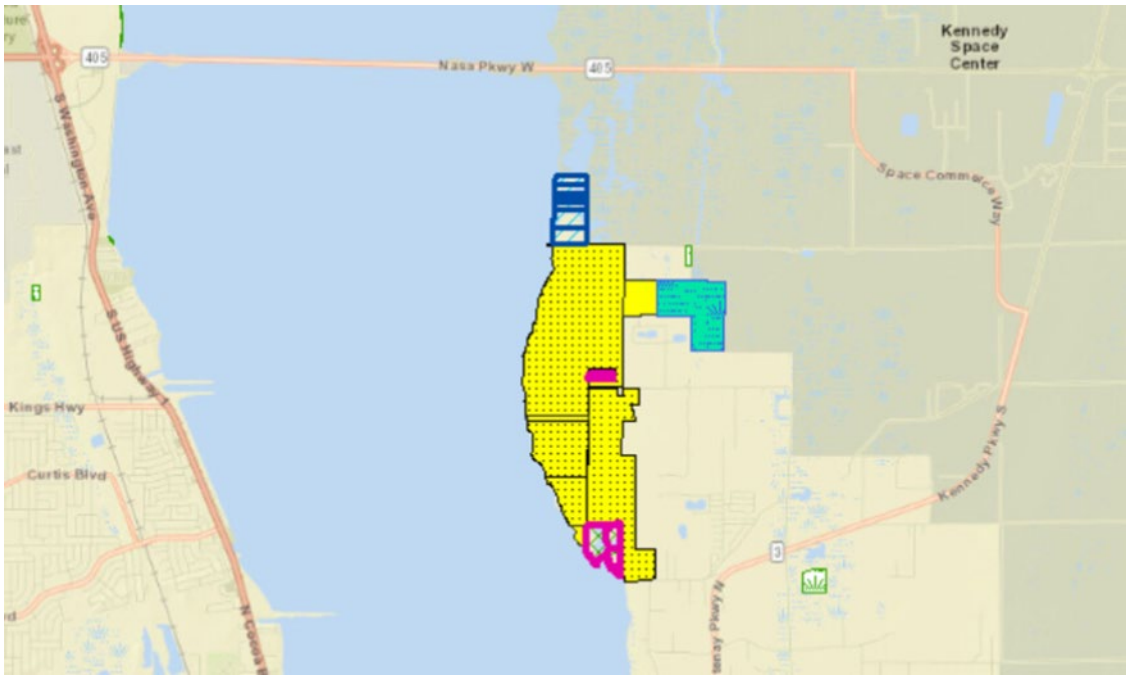
FY 2025-26

Critical Wetlands Maps - Additions

Attachment: Critical Wetlands Maps - Additions (FY 2025–26 List of Critical Wetlands)

FY 2025-26 List of Critical Wetlands – New Additions

Brevard County



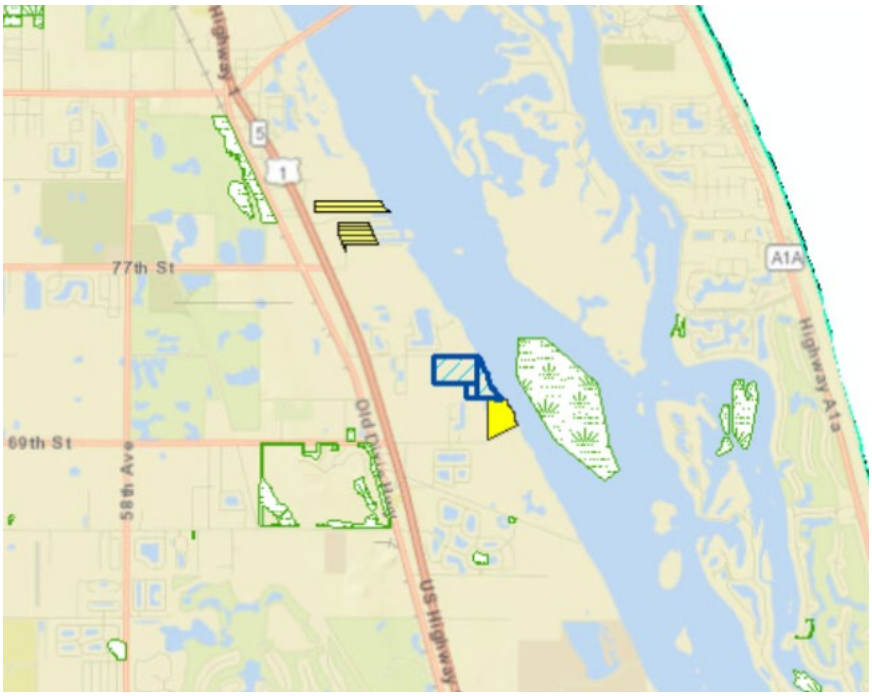


Parcel ID	Acres
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23-36-04-00-753	4.31
23-36-04-00-756	20.33
23-36-04-00-751	8.62
23-36-04-00-752	4.66
23-36-04-00-755	20.33
23-36-04-00-754	8.62
21-35-21-00-751	10.00

Attachment: Critical Wetlands Maps - Additions (FY 2025–26 List of Critical Wetlands)

FY 2025-26 List of Critical Wetlands – New Additions

Indian River County



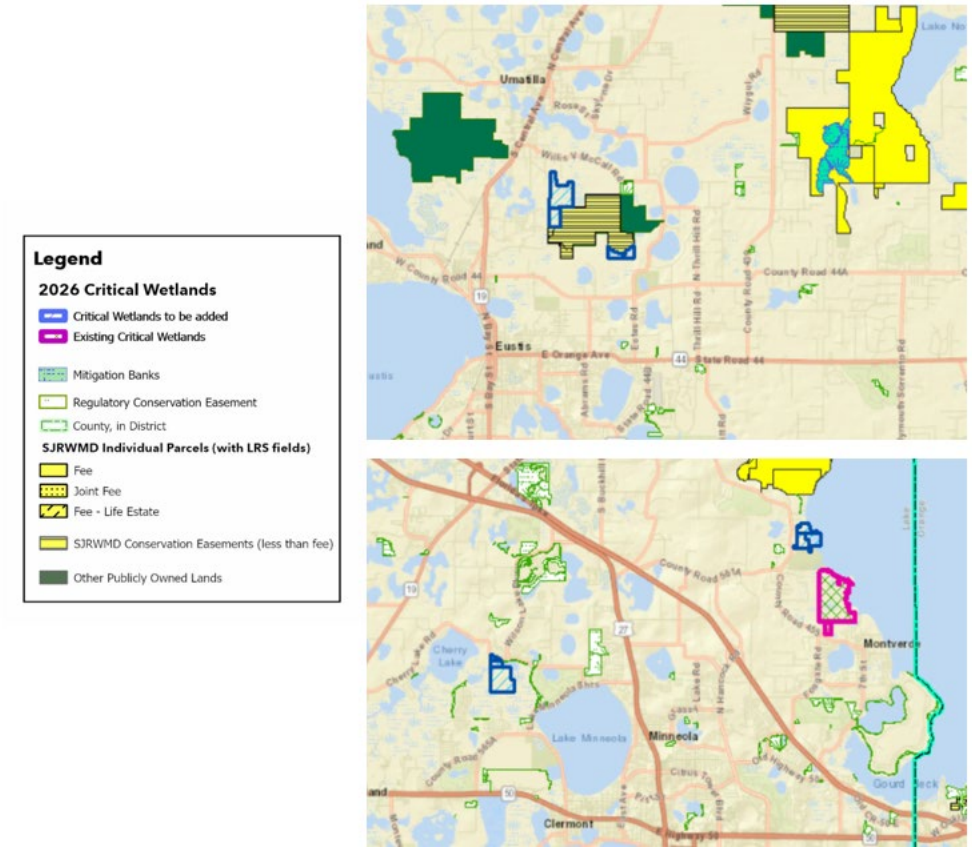


Parcel	Acres
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32390300000003000004.0	3.59
32390300000003000001.0	24.99

Attachment: Critical Wetlands Maps - Additions (FY 2025–26 List of Critical Wetlands)

FY 2025-26 List of Critical Wetlands – New Additions

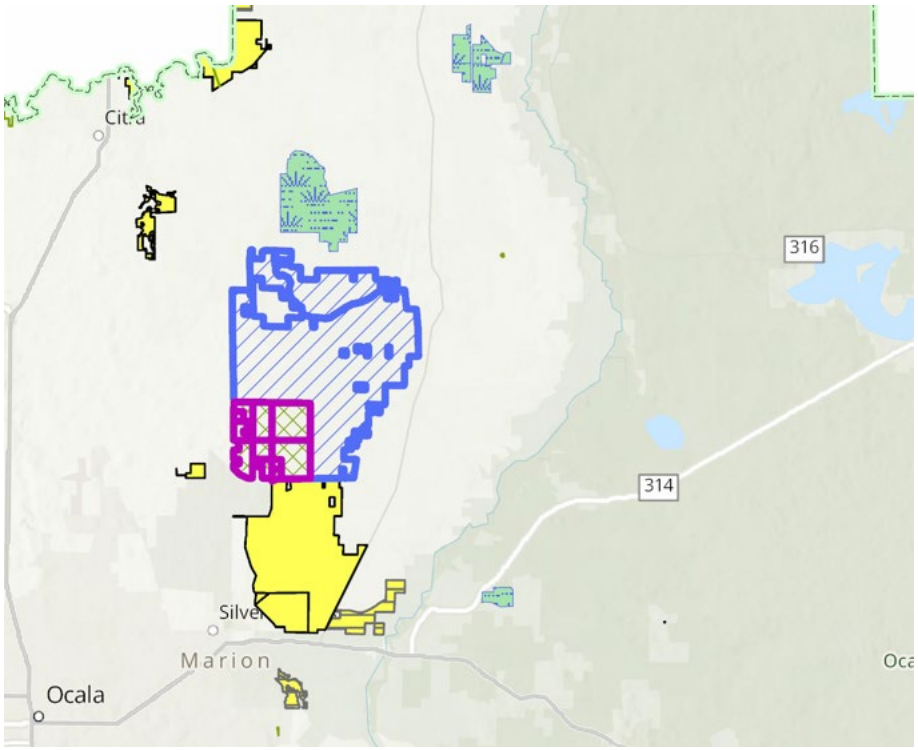
Lake County



Parcel ID	Acres
24-18-26-0406-000-08900	154.16
24-18-26-0400-000-05500	56.15
24-18-26-0400-000-03300	49.68
27-21-26-0004-000-05000	4.94
27-21-26-0001-000-00400	46.95
27-21-26-0001-000-00500	44.25
27-21-26-0001-000-00300	33.55
03-22-25-0003-000-00401	19.09
10-22-25-0002-000-00300	148.71
03-22-25-0003-000-00800	9.44

FY 2025-26 List of Critical Wetlands – New Additions

Marion County



Legend

2026 Critical Wetlands

- Critical Wetlands to be added
- Existing Critical Wetlands
- Mitigation Banks
- Regulatory Conservation Easement
- County, in District

SJRWMD Individual Parcels (with LRS fields)

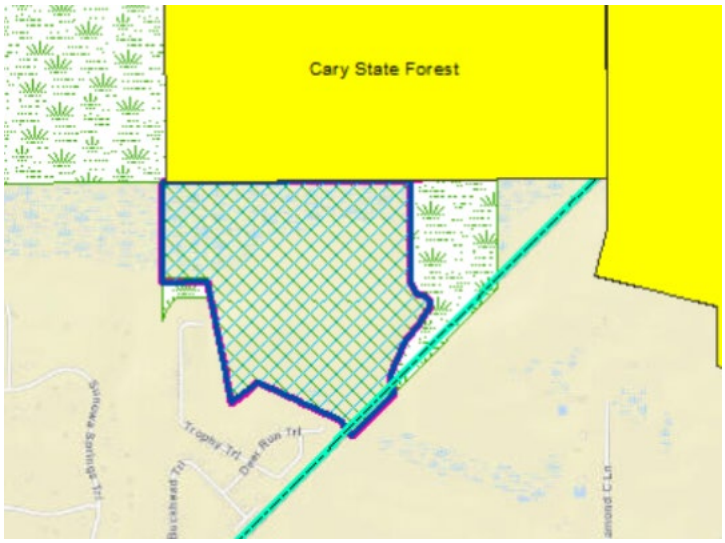
- Fee
- Joint Fee
- Fee - Life Estate
- SJRWMD Conservation Easements (less than fee)
- Other Publicly Owned Lands

Parcel ID	Acres
09774-000-00	12,977.07

Attachment: Critical Wetlands Maps - Additions (FY 2025–26 List of Critical Wetlands)

FY 2025-26 List of Critical Wetlands – New Additions

Nassau County



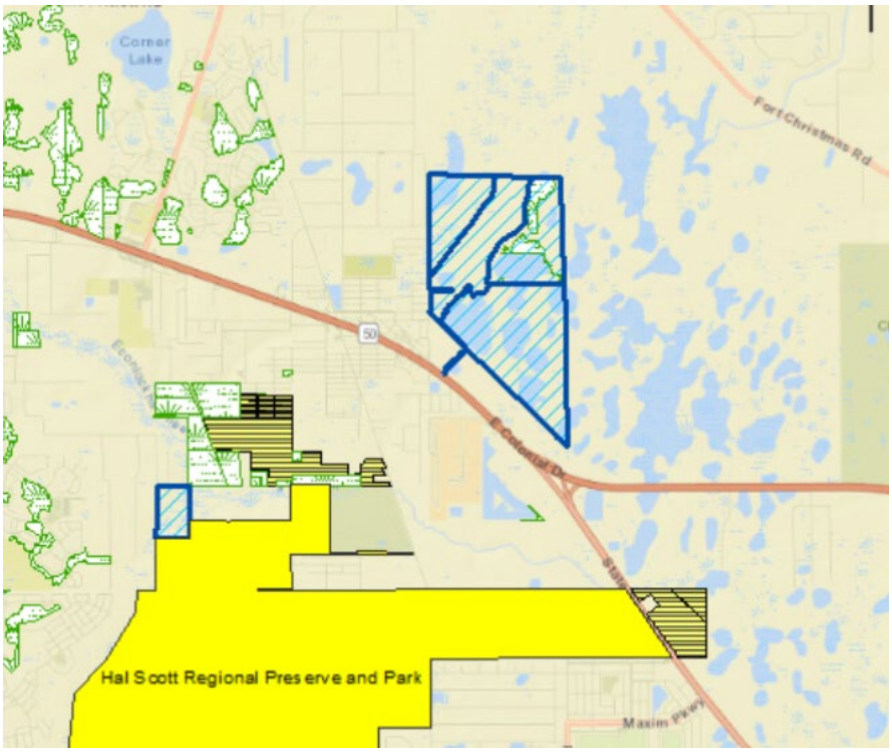


Parcel ID	Acres
01-1S-24-0000-0001-0160	159.72

Attachment: Critical Wetlands Maps - Additions (FY 2025–26 List of Critical Wetlands)

FY 2025-26 List of Critical Wetlands – New Additions

Orange County



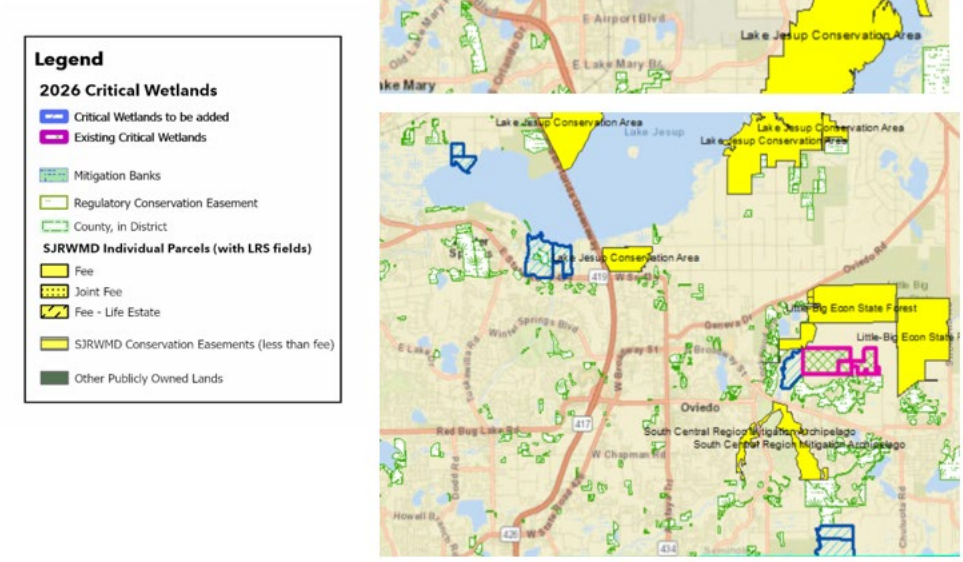


Parcel ID	Acres
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32-22-23-0000-00-001	404.38
32-22-23-0000-00-005	201.44
33-22-32-0000-00-005	58.82

Attachment: Critical Wetlands Maps - Additions (FY 2025–26 List of Critical Wetlands)

FY 2025-26 List of Critical Wetlands – New Additions

Seminole County

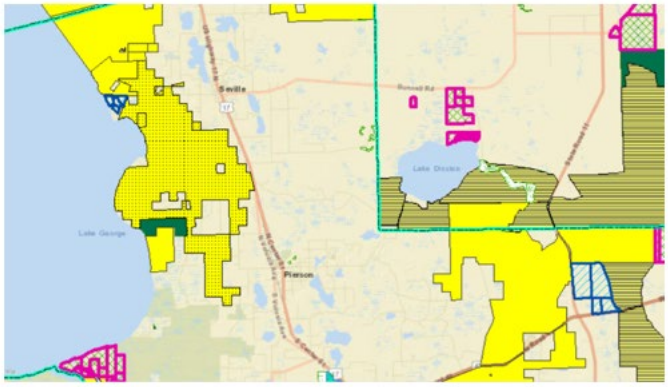


Parcel ID	Acres
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31213230000200000	169.98
3120315BB00000030	104.53
3120315BB00000010	248.19
29193130000200000	28.10
29193130000100000	180.81
25203030001200000	60.18
25203030001100000	39.19
13213130000100000	140.55

FY 2025-26 List of Critical Wetlands – New Additions

Volusia County







Parcel ID	Acres
921300000020	190.00
921300000050	134.25
921301040130	26.00
921400000040	45.00
922300000020	90.00
922400000010	300.00
922500000010	28.81
931900000020	125.57
933000000020	63.74
474200000016	24.00
474200000018	39.31
474200000015	48.88
493600000010	368.00
403100000020	297.00
500400000030	82.00
500500000010	76.16

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Clay Coarsey, Director
Division of Water Supply Planning and Assessment

SUBJECT: 2025 Minimum Flows and Levels Priority List and Schedule

RECOMMENDATION

Approve the District's 2025 Minimum Flows and Levels (MFLs) Priority List and Schedule.

BACKGROUND

Minimum Flows and Minimum Water Levels (MFLs) are established to define sustainable water use while protecting water resources from significant harm caused by permitted water withdrawals. Section 373.042(3), *Florida Statutes* (F.S.), requires water management districts to submit annually to the FDEP, for review and approval, an MFLs priority list and schedule for the establishment of MFLs for surface watercourses, aquifers, and surface waters.

The priority list shall be based upon the importance of the waters to the state or region and the existence of or potential for significant harm to the water resources or ecology of the state or region and shall include those waters which are experiencing or may reasonably be expected to experience adverse impacts (373.042(3), F.S.).

The District has established MFLs on 129 water bodies (102 lakes, 14 springs, 6 rivers, and 7 wetlands). A total of 35 MFLs have been reevaluated, and one MFL has been repealed.

DISCUSSION

The District's Draft 2025 MFLs Priority List and Schedule (Draft 2025 List) shows the planned year for completion of new MFLs and reevaluations for the calendar years 2026 through 2028 (see attached). As work is completed and MFLs are ready for rulemaking, staff may initiate rulemaking earlier than shown on the Draft 2025 List.

The District is scheduled to submit the Draft 2025 List to FDEP by November 15, 2025, for review and approval, pursuant to Section 373.042(3), F.S. When the District receives FDEP's comments and approval, the document will be finalized and published in the District's consolidated annual report on the management of water resources by March 1, 2026.

The Draft 2025 List includes the following recommended changes to the 2024 approved MFLs Priority List and Schedule:

- Rescheduling of Johns Lake and Lake Prevatt to 2027. MFLs reports for both water bodies are complete and have been peer reviewed. As no strategy is currently required for these systems, staff will finalize and prepare these MFLs for rulemaking;

- Rescheduling of Lake Weir to 2028 to allow time for the completion of the peer review process, including stakeholder involvement, as well as allowing time for any necessary strategy development;

- Rescheduling of Lake Apopka, Lake Griffin and the Burrell Basin Lakes to 2028 to allow time for the completion of environmental data collection and surface water modeling and to allow time for the peer review process, and for any necessary strategy development; and

- Removal of East Crystal Lake and West Crystal Lake. These water bodies have been removed while the District evaluates relationships between conventional environmental metrics and pre-withdrawal conditions. These efforts include reassessing environmental and modeling work for both systems. The District will determine whether it is appropriate to add these water bodies back to the Priority List after these investigations are completed.

The District is currently conducting environmental work and surface water modeling on numerous water bodies. One or more of these systems will be added to the priority list when environmental and modeling work suggests that it is appropriate for MFLs to be set for these water bodies.

District staff is planning to conduct voluntary scientific peer review for all the listed MFLs. The level of complexity and the degree of public concern regarding the MFLs dictate that voluntary peer review should be conducted. MFLs systems located in the CFWI area will follow the CFWI peer review process for MFLs and water reservations.

A public workshop was held on the Draft 2025 List on September 18, 2025, to provide information and receive and incorporate, as necessary, any comments. This meeting was a joint workshop with the South Florida and Southwest Florida water management districts.

The District is scheduled to submit the Draft 2025 List to FDEP by November 15, 2025, for review and approval, pursuant to Section 373.042(3), F.S. When the District receives FDEP’s comments and approval, the document will be finalized and published in the District's consolidated annual report on the management of water resources by March 1, 2026.

SJRWMD Minimum Flows and Levels to be adopted in 2026

New or Re-Evaluation	Water Body Name or Compliance Point	System Name	Water Body Type	County(s)	Voluntary Peer Review to be Completed?	Cross-Boundary Impacts from Adjacent WMD?	Latitude	Longitude
New	*Little Wekiva and associated springs*	*Little Wekiva*	*River and Springs*	*Seminole/ Orange*	*Yes*	*Yes*	*28.7021*	*-81.3922*
Re-Evaluation	*Wekiva at SR46*	*Wekiva*	*River*	*Seminole/ Lake*	*Yes*	*Yes*	*28.8152*	*-81.4195*
Re-Evaluation	*Wekiwa (OFS)/and associated spring*	*Wekiwa*	*Springs*	*Seminole/ Orange*	*Yes*	*Yes*	*28.7120*	*-81.4603*
Re-Evaluation	*Rock (OFS)*	*Rock*	*Spring*	*Orange*	*Yes*	*Yes*	*28.7558*	*-81.4992*
Re-Evaluation	*Sylvan*	*Sylvan*	*Lake*	*Seminole*	*Yes*	*Yes*	*28.8050*	*-81.3803*

SJRWMD Minimum Flows and Levels to be adopted in 2027

New or Re-Evaluation	Water Body Name or Compliance Point	System Name	Water Body Type	County(s)	Voluntary Peer Review to be Completed?	Cross-Boundary Impacts from Adjacent WMD?	Latitude	Longitude
New	*Johns*	*Johns*	*Lake*	*Orange / Lake*	*Yes*	*Yes*	*28.5353*	*-81.6328*
Re-Evaluation	*Prevatt*	*Prevatt*	*Lake*	*Orange*	*Yes*	*Yes*	*28.7121*	*-81.4899*

SJRWMD Minimum Flows and Levels to be adopted in 2028

New or Re-Evaluation	Water Body Name or Compliance Point	System Name	Water Body Type	County(s)	Voluntary Peer Review to be Completed?	Cross-Boundary Impacts from Adjacent WMD?	Latitude	Longitude
Re-Evaluation	*Weir*	*Weir*	*Lake*	*Marion*	*Yes*	*Yes*	*29.0236*	*-81.9381*
New	*Apopka*	*Apopka*	*Lake*	*Lake*	*Yes*	*Yes*	*28.6517*	*-81.6581*
New	*Griffin*	*Griffin*	*Lake*	*Lake*	*Yes*	*Yes*	*28.8425*	*-81.8492*
New	*Harris (or other Burrell Basin lake)*	*Burrell Basin*	*Lake*	*Lake*	*Yes*	*Yes*	*28.7750*	*-81.8181*

Attachment: MFLs_table_2025 (2025 Minimum Flows and Levels Priority List and Schedule)

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO:	Governing Board
THROUGH:	Michael A. Register, P.E. Executive Director
FROM:	Dale Jenkins, P.G., Director Division of Infrastructure and Land Resources
SUBJECT:	Bureau of Operations and Maintenance FY 2025-26 Work Plan

RECOMMENDATION
Approve the Bureau of Operations and Maintenance Work Plan for FY 2025–26 with a not-to-exceed total budget of $5,185,000 and authorize the Executive Director to: (1) negotiate and execute associated procurement actions (purchase orders and/or contracts) as described in this agenda item; and (2) negotiate and execute any revenue agreement, amendment, or related budget transfer necessary to adjust funding sources if additional revenues are received from State Sources or program partners or other District sources are identified.

Amount: $5,185,000

Account Name: Project dependent

Funding Source: District and State Sources (multiple - as may be available - contingent upon awards or appropriations)

Budget Authority: FY 2025–26

Budget: $5,185,000 (total all projects)

EOG Program/Activity Code: Project dependent

BACKGROUND
Every year, the Bureau of Operations and Maintenance (Bureau) brings its Capital Improvement Plan (Work Plan) for the upcoming fiscal year to the Governing Board for review and consideration of approval. For FY 2025–26, the Work Plan includes maintenance projects for District infrastructure, such as stormwater treatment ponds; wetland restoration projects; levees; water control structures; erosion control facilities; culverts/bridges; roadways; and general earthwork.

DISCUSSION
Generally, Work Plan projects with a cost greater than $200,000 per fiscal year are brought to the Governing Board for consideration of award or purchase approval prior to the project being implemented. However, by approving the Work Plan, the Governing Board authorizes certain projects exceeding $200,000 per fiscal year to proceed with the Executive Director's approval,

as they will be completed in whole or in part through the Annual Civil Works contract(s) also being presented for approval this month. In addition, there are several projects in the FY 2025–26 Work Plan that do not exceed $200,000, which may also be approved by the Executive Director in accordance with District Policy 410.

Historically, Work Plan projects have been funded with District Sources. However, as State funds become available, the District is requesting approval to utilize State funds for these projects and for authorization of the Executive Director to execute associated revenue agreements, procurement actions and budget transfers. The proposed FY 2025–26 Work Plan projects are provided in the following tables.

Table 1: FY 2025–26 Bureau of Operations and Maintenance Proposed Projects

Project / Location	Estimated Cost	Anticipated Procurement / Governing Board Action	See Notes
C-231 Seepage Repairs – Area 3 (Upper Ocklawaha River Basin)	$1,000,000	Award to winning bidder (anticipate January 2026 Governing Board consideration)	1
C-231 Seepage Repairs – Area 2 (Upper Ocklawaha River Basin)	$300,000	Annual Civil Contractor/District staff	2
Minor Water Control Structure Repairs (Districtwide)	$300,000	Award to winning bidders (multiple contracts each less than $200,000)	3
Levee Erosion Repair (Upper St. Johns and Ocklawaha River Basins)	$200,000	Award slope stabilization (sod or other purchase) to winning bidder(s) District crews and/or Annual Civil Contractor to regrade slopes/make repairs	2, 3
Fellsmere WMA Levee Capping (Upper St. Johns River Basin)	$175,000	Award limerock purchase to winning bidder Placement by in-house crews	3
Replace PS#4 Generator (Upper St. Johns River Basin)	$150,000	Award purchase and installation to winning bidder	3
Miscellaneous Infrastructure Improvements (Upper St. Johns River Basin)	$100,000	Award purchase and installation to winning bidder	3
Upgrade Limit Switches (Upper St. Johns River Basin)	$60,000	Award to Original Equipment Manufacturer	3
Replace Water Control Structure Generators (Upper St. Johns River Basin)	$50,000	Award purchase and installation to winning bidder	3
Refurbish/Replace Wooden Bridges (Districtwide)	$50,000	Award to winning bidder (multiple contracts)	3
Replace Walkway Platforms (Districtwide)	$50,000	Award walkway fabrication to winning bidder Installation by Annual Civil Contractor	2, 3
Upgrade Cultural Resource Pump Stations (Upper St. Johns River Basin)	$50,000	Award to winning bidder	3
Total FY 2025–26 Operation and Maintenance Annual Work Plan	**$2,485,000 (estimated)**		4

Notes:

1. Subject to Governing Board approval of winning bidder.
2. Work will be conducted by an Annual Civil Contractor (work order executed by Executive Director or Designee).
3. Approval of winning bidder(s) delegated to Executive Director if cost does not exceed $200,000.

4. The project costs are estimates. Project costs may be reallocated between projects so long as the total work plan budget of $5,185,000 is not exceeded.

Table 2: FY 2025–26 Bureau of Land Resources and Bureau of Environmental Sciences Proposed Projects

Project / Location	Estimated Cost	Anticipated Procurement / Governing Board Action	See Notes
Marsh Flow-way Improvements (Lake Apopka)*	$550,000	Award Pump Refurbishment to Original Equipment Manufacturer Award Pump Basin Improvements to Annual Civil Contractor	1, 2
Sand Farm Improvements (Lake Apopka) Regrade property to improve nutrient treatment*	$100,000	Annual Civil Contractor	2
Long Scott Improvements (Lake Apopka) Regrade property to improve nutrient treatment*	$200,000	Annual Civil Contractor	2
Duda Improvements (Lake Apopka) Regrade property to improve nutrient treatment, construct weir and intake structures to receive offsite water*	$400,000	Annual Civil Contractor	1, 2
Process Concrete Slabs (Lake Apopka)*	$200,000	Annual Civil Contractor	2
Shoreline Stabilization (Lake Apopka) Place concrete rubble to minimize slope erosion*	$300,000	Annual Civil Contractor	2
C-15-D Dike Removal (Merritt Island) Coastal Restoration Project **	$125,000	Annual Civil Contractor	2
C-28-A Dike Removal (Merritt Island) Coastal Restoration Project **	$110,000	Annual Civil Contractor	2
C-25-A Dike Removal (Merritt Island) Coastal Restoration Project **	$175,000	Annual Civil Contractor	2
C-25-C/T-28-B Dike Removal (Merritt Island) Coastal Restoration Project **	$240,000	Annual Civil Contractor	2
South Buck Creek Dike Removal (Merritt Island) Coastal Restoration Project **	$100,000	Annual Civil Contractor	2
Micco WMA Driveway Improvements (Brevard County)	$125,000	Annual Civil Contractor	2
Silver Springs CA Low Water Improvements (Marion County)	$75,000	Annual Civil Contractor	2
Total FY 2025–26 Additional Work	**$2,700,000 (estimated)**		3

Notes:
*Project funded by Florida Department of Environmental Protection – Lake Apopka Restoration Grant.
**Projects originally approved in May 2025; however, due to delays in obtaining permits, projects were carried over to FY2025–26.

1. Approval of winning bidder is delegated to Executive Director.
2. Work will be conducted by an annual civil contractor (work order executed by Executive Director or Designee).
3. The project costs are estimates. Project costs may be reallocated between projects so long as the total work plan budget of $5,185,000 is not exceeded.

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

FROM: Michael A. Register, P.E.
Executive Director

SUBJECT: Public Comment

FOR INFORMATION
Public Comment.

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Heather Barnes, Executive Assistant
Executive Office

SUBJECT: Approval of Minutes

RECOMMENDATION
Approve minutes of the September 8, 2025 Tentative Budget Hearing; September 9, 2025 Governing Board Meeting; and September 15, 2025 Final Budget Hearing.



St. Johns River Water Management District

GOVERNING BOARD PUBLIC HEARING
MINUTES
September 8, 2025
SJRWMD District Headquarters
4049 Reid Street
Palatka, FL 32177

Call to Order

Vice Chair Ghyabi-White called the Tentative Millage and Tentative Budget Hearing to order at 5:05 p.m.

Attendance

Present:
Maryam Ghyabi-White (Vice Chair)

Telephonically:
Chris Peterson (Secretary)
Cole Oliver (Treasurer)
Ryan Atwood
Doug Bournique
Ron Howse
Janet Price

Absent:
Rob Bradley (Chair)
Doug Burnett

Attachment: GB Tentative Millage and Budget Minutes Sept 8 2025 (Governing Board Minutes)

FY 2025-26 Tentative Millage and Tentative Budget Adoption

Agenda Item 1. **Consideration:** Approve Resolution 2025-06 to adopt a proposed millage rate maintaining the current year millage rate of 0.1793, and Resolution 2025-07 to adopt the Tentative Budget for Fiscal Year 2025–26.

Missy Licourt, Director, Office of Financial Services, gave an overview of the purpose of the Public Hearing.

Public Comment:

- Douglas Mann

A MOTION WAS MADE BY DOUG BOURNIQUE TO APPROVE RESOLUTION 2025-06 ADOPTING THE PROPOSED MILLAGE RATE MAINTAINING THE CURRENT YEAR MILLAGE RATE OF 0.1793, SECONDED BY RON HOWSE. MOTION CARRIED UNANIMOUSLY.

A MOTION WAS MADE BY RYAN ATWOOD TO APPROVE RESOLUTION 2025-07 TO ADOPT THE TENTATIVE BUDGET FOR FISCAL YEAR 2025-26, SECONDED BY COLE OLIVER. MOTION CARRIED UNANIMOUSLY.

A MOTION WAS MADE BY JANET PRICE TO ADJOURN THE PUBLIC HEARING, SECONDED BY RON HOWSE. MOTION CARRIED UNANIMOUSLY.

Tentative Millage and Tentative Budget Hearing adjourned at 5:17 p.m.

Attachment: GB Tentative Millage and Budget Minutes Sept 8 2025 (Governing Board Minutes)

St. Johns River Water Management District

GOVERNING BOARD MEETING
MINUTES
September 9, 2025
SJRWMD District Headquarters
4049 Reid Street
Palatka, FL 32177

Call to Order

Vice Chair Ghyabi-White called the Governing Board meeting to order at 10:00 a.m. and led the pledge of allegiance.

The agenda items were called in the following order: 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 25, 26, and 27.

Attendance

Present:
Maryam Ghyabi-White (Vice Chair)
Chris Peterson (Secretary)
Cole Oliver (Treasurer)
Ryan Atwood
Doug Bournique
Douglas Burnett
Ron Howse
Janet Price

Absent:
Rob Bradley (Chair)

Attachment: GB Minutes Sept 9 2025 (Governing Board Minutes)

Governing Board Meeting - 10:00 a.m.

Agenda Item 1. **For Information:** Employee Awards.

EMPLOYEE OF THE MONTH
Rebekah Ramey
Chemist II
Bureau of Water Resource Information

15-YEAR SERVICE AWARDS
Emily DeLozier
Regulatory Hydrologist IV
Bureau of Water Use Regulation

25-YEAR SERVICE AWARDS
Brian Emanuel
Bureau Chief
Bureau of Land Resources

Agenda Item 2. **Consideration:** Approve Consent Agenda items.

Items Recommended for approval on Consent Agenda by Vice Chair Ghyabi-White
Items 11 – 24 were recommended for approval on the Consent Agenda.

A MOTION WAS MADE BY RYAN ATWOOD TO APPROVE THOSE ITEMS RECOMMENDED FOR APPROVAL ON THE CONSENT AGENDA, SECONDED BY JANET PRICE. MOTION CARRIED UNANIMOUSLY.

Agenda Item 3. **For Information:** The Hydrologic Conditions Report.

Tim Miller, Chief, Bureau of Water Resource Information, gave a PowerPoint presentation describing the hydrologic conditions for August 2025. A copy of the presentation has been made a permanent part of the record.

Ron Howse arrived.

Governing Board member Ryan Atwood requested to add the percentages for the ranges on the Upper Floridan Aquifer Well Index slide.

Agenda Item 4. **For Information:** Construction progress update for the Black Creek Water Resource Development Project.

Dale Jenkins, Director, Division of Infrastructure and Land Resources, gave a PowerPoint presentation. A copy of the presentation has been made a permanent part of the record.

Attachment: GB Minutes Sept 9 2025 (Governing Board Minutes)

Agenda Item 5. **For Information:** Staff will provide a briefing on training, safety, and partnerships associated with the prescribed fire program.

Jeremy Olson, Land Management Program Manager, Bureau of Land Resources and Mike Register, Executive Director, gave a PowerPoint presentation. A copy of the presentation has been made a permanent part of the record.

Vice Chair Ghyabi-White requested a future update of the fire safety technologies available and what would be required to obtain these for the District's prescribed fire program.

Agenda Item 6. **For Information:** Land Management Review Team Annual Report, July 2024–June 2025.

Brent Bachelder, Land Resource Specialist, Bureau of Land Resources, gave a PowerPoint presentation. A copy of the presentation has been made a permanent part of the record.

Agenda Item 7. **Consideration:** Approve the 2025–2035 Land Management Plan for the Pablo Creek Conservation Area located in Duval County and adopt a Resolution accepting the distribution of a portion of the residuary estate of the Kernan R. Hodges Revocable Trust to fund land management activities on the Pablo Creek Conservation Area.

Chris Kinslow, Land Resource Specialist, Bureau of Land Resources and Mary Ellen Winkler, Assistant Executive Director, gave a PowerPoint presentation. A copy of the presentation has been made a permanent part of the record.

Governing Board member Doug Burnett abstained from the vote to avoid an appearance of a conflict of interest.

A MOTION WAS MADE BY CHRIS PETERSON TO APPROVE RECOMMENDATION, SECONDED BY RON HOWSE. MOTION CARRIED WITH DOUG BURNETT ABSTAINING.

Agenda Item 8. **Consideration:** Approve awards and authorize the Executive Director to negotiate and execute cost-share contracts with eligible applicants as a part of the Tri-County Agricultural Area Water Management Partnership Cost-share program in the amount of $988,306.07.

Suzanne Archer, Technical Program Manager, Division of Water Supply Planning and Assessment, gave a PowerPoint presentation. A copy of the presentation has been made a permanent part of the record.

A MOTION WAS MADE BY RYAN ATWOOD TO APPROVE RECOMMENDATION, SECONDED BY JANET PRICE. MOTION CARRIED UNANIMOUSLY.

Agenda Item 9. **Consideration:** Authorize the Executive Director to negotiate and execute no-cost time extensions for 10 cost-share agreements.

Attachment: GB Minutes Sept 9 2025 (Governing Board Minutes)

Lou Donnangelo, Cost-Share Program Manager, Bureau of Basin Management and Project Development, gave a PowerPoint presentation. A copy of the presentation has been made a permanent part of the record.

A MOTION WAS MADE BY RON HOWSE TO APPROVE RECOMMENDATION, SECONDED BY DOUG BOURNIQUE. MOTION CARRIED UNANIMOUSLY.

Agenda Item 10. **For Information:** Public Comment.

Speaker:

- Chris Farrell, Audubon Florida

Consent Agenda

Agenda Item 11. **Consideration:** Approve minutes of the August 12, 2025, Governing Board Meeting.

Approved (see agenda item #2).

Agenda Item 12. **Consideration:** Approve the Treasurer's Financial Report dated July 31, 2025.

Approved (see agenda item #2).

Agenda Item 13. **Consideration:** Approve Resolution 2025-11 to request disbursement of $5,000,000 in funding from the General Revenue Fund for the Doctors Lake Nutrient Removal Project.

Approved (see agenda item #2).

Agenda Item 14. **Consideration:** Approve Resolution 2025-12 to request disbursement of $15,000,000 in funding from the General Revenue Fund for the Taylor Creek Reservoir Improvements Project.

Approved (see agenda item #2).

Agenda Item 15. **Consideration:** Authorize the Executive Director to execute a Joint Funding Agreement in the amount of $963,408 with the U.S. Geological Survey for cooperative hydrologic data collection.

Approved (see agenda item #2).

Attachment: GB Minutes Sept 9 2025 (Governing Board Minutes)

Agenda Item 16. **Consideration:** Approve the ranking of respondents and authorize the Executive Director to negotiate and execute: (1) a contract in the not-to-exceed amount of $497,460 with Woolpert, Inc., the highest ranked respondent, for hydrologic data collection with two annual renewal options available, (2) any revenue agreement, contract amendment, or budget transfer necessary to increase funding and budget if additional revenues are received from program partners or other District sources are identified; and (3) subsequent renewals if within the budgeted amount.

Approved (see agenda item #2).

Agenda Item 17. **Consideration:** Authorize the Executive Director to issue a not-to-exceed purchase order of $300,000 to Fisher Scientific Company L.L.C. to purchase a new Perkin Elmer Inductively Coupled Plasma Mass Spectrometer (ICP MS), based on State of Florida's Department of Revenue contract 41000000-23-OMNIA-ACS pricing.

Approved (see agenda item #2).

Agenda Item 18. **Consideration:** Approve the ranking of consultants responding to Request for Qualifications 41278 for the Upper Ocklawaha River Basin Flood Protection Level of Service Assessment and Adaptation Planning and authorize the Executive Director to take the following actions: (1) negotiate and execute a contract not to exceed $1,500,000 with Jones Edmunds & Associates, Inc., the top ranked respondent; (2) negotiate and execute a revenue agreement for project funding with the Department of Environmental Protection and any amendment thereto; and (3) execute all related budget transfers necessary to complete the project.

Approved (see agenda item #2).

Agenda Item 19. **Consideration:** Authorize the Executive Director to (1) negotiate and execute an amendment to District Contract 38756 with KISTERS North America, Inc. (KNA) in an amount not to exceed $275,000 to complete the migration of the District's monitoring data to a new database, provide custom web portals for accessing the data, and implement two new projects to bring additional value to the database; and (2) approve all related budget transfers.

Approved (see agenda item #2).

Agenda Item 20. **Consideration:** Approve the shortlists of proposals and the award of listed respondents to Request for Proposal 41041 for Triennial Formal Appraiser and Review Appraiser Contracts Fiscal Years 2025–28, and authorize the Executive Director to (1) negotiate and execute work order-based contracts with each firm, for the not-to exceed amount of $150,000 (total all firms) for a three-year term, (2) approve and execute all work orders necessary to implement work under these contracts, and (3) approve all related budget transfers.

Approved (see agenda item #2).

Attachment: GB Minutes Sept 9 2025 (Governing Board Minutes)

Agenda Item 21. **Consideration:** Authorize the Executive Director to execute Memorandum of Understanding 41399 with the City of Winter Garden to clarify coordination of the post-design and permitting phase of the Newton Park Dredging Project. There is no funding obligation with this request.

Approved (see agenda item #2).

Agenda Item 22. **Consideration:** Authorize the Executive Director to negotiate and execute an amendment to the Memorandum of Agreement between the District and the City of Apopka (District Contract No. 41550) to extend the agreement through May 29, 2026.

Approved (see agenda item #2).

Agenda Item 23. **Consideration:** Authorize the Executive Director to negotiate and execute an amendment to Cost-Share Agreement 37150 with the City of Ocala for the City of Ocala-Lower Floridan Aquifer Conversion Project Phase 3 to modify the scope and approve a 12-month time extension with no change to the District's costs.

Approved (see agenda item #2).

Agenda Item 24. **Consideration:** Approve and authorize staff to: (1) submit a 2025-2026 Regulatory Plan (with Rule Review Schedule) and Certification Letter to the Florida Legislature and Governor, and publish a related Notice in the Florida Administrative Register, (2) prepare and submit to the Florida Legislature a Summary Report of Intended Actions and Rule Reviews for 2025-2026, and (3) take any necessary related actions.

Approved (see agenda item #2).

Other Items and Reports

Agenda Item 25. **For Information:** Pending litigation - significant events or significant status changes.

Erin Preston, General Counsel, reported on the following:

- Edward Cece v. SJRWMD, et. al.
- Loandepot.com v. Rouen Cove HOA, SJRWMD, et. al.
- Gary Custer, Louise Chen, Alan Chen, Ray Hayden, Lisa Hayden v. Henin Holdings, LLC, SJRWMD
- Lake County v. Henin Holdings, LLC, SJRWMD
- Amber Boback v. Sun State Petrol I, LLC and Circle K Stores, Inc., SJRWMD

Attachment: GB Minutes Sept 9 2025 (Governing Board Minutes)

Agenda Item 26. **For Information:** Governing Board comments.

No comments.

Agenda Item 27. **For Information:** Executive Director's Report and Calendar.

Executive Director's Report:

- Recognition of Jim Peterson being honored by the Orlando Sentinel's 10 People Who Make Orlando a Better Place to Live.
- District staff mentoring UCF students for the UCF Knight Shadow Program.
- District recognized as the Safety and Risk Management Department of the Year by Preferred Governmental Insurance Trust.
- 40 District staff completed Leadership Discovery: Building Stronger Teams to strengthen and advance the District's mission.

Calendar of Upcoming Meetings/Events:

September 15	Final Budget Hearing District Headquarters, 5:05 p.m.
October 14	Governing Board Meeting

Meeting adjourned at 11:56 a.m. - Douglas Burnett abstained from the vote on Item 7.

Attachment: GB Minutes Sept 9 2025 (Governing Board Minutes)

Attachment: GB Final Millage and Budget Minutes Sept 15 2025 (Governing Board Minutes)

St. Johns River Water Management District

GOVERNING BOARD PUBLIC HEARING
MINUTES
September 15, 2025 5:05 PM
SJRWMD District Headquarters
4049 Reid Street
Palatka, FL 32177

Call to Order

Chair Bradley called the Final Millage and Final Budget Public Hearing to order at 5:05 p.m.

Attendance

Present:
Rob Bradley (Chair)

Telephonically
Maryam Ghyabi-White (Vice Chair)
Cole Oliver (Treasurer)
Chris Peterson (Secretary)
Ryan Atwood
Doug Bournique
Ron Howse
Janet Price

Absent:
Douglas Burnett

FY 2025-26 Final Millage and Final Budget Adoption

Agenda Item 1. **Consideration:** Approve (1) Resolution 2025–08 to adopt a final millage rate, equal to the current year millage rate of 0.1793; (2) Resolution 2025–09 to adopt the Final Budget for fiscal year (FY) 2025–26 in the amount of $266,935,000; and (3) Resolution 2025-10 to commit (reserve) the fund balances in the "Committed Fund Balance" account for future fiscal years.

Missy Licourt, Director, Office of Financial Services, gave an overview of the purpose of the Public Hearing.

No public comments.

A MOTION WAS MADE BY MARYAM GHYABI-WHITE, SECONDED BY COLE OLIVER, TO APPROVE RESOLUTION 2025-08 ADOPTING THE FINAL MILLAGE RATE, EQUAL TO THE CURRENT YEAR MILLAGE RATE OF 0.1793. MOTION CARRIED UNANIMOUSLY.

A MOTION WAS MADE BY MARYAM GHYABI-WHITE, SECONDED BY COLE OLIVER, TO APPROVE RESOLUTION 2025-09 TO ADOPT THE FINAL BUDGET FOR FISCAL YEAR 2025-26 IN THE AMOUNT OF $266,935,000. MOTION CARRIED UNANIMOUSLY.

A MOTION WAS MADE BY MARYAM GHYABI-WHITE, SECONDED BY COLE OLIVER, TO APPROVE RESOLUTION 2025-10 TO COMMIT (RESERVE) THE FUND BALANCES IN THE "COMMITTED FUND BALANCE" ACCOUNT FOR FUTURE FISCAL YEARS. MOTION CARRIED UNANIMOUSLY.

A MOTION WAS MADE BY MARYAM GHYABI-WHITE, SECONDED BY COLE OLIVER TO ADJOURN THE PUBLIC HEARING. MOTION CARRIED UNANIMOUSLY.

Final Millage and Final Budget Hearing adjourned at 5:16 p.m.

Attachment: GB Final Millage and Budget Minutes Sept 15 2025 (Governing Board Minutes)

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Missy Licourt, Director
Office of Financial Services

SUBJECT: Approve the Treasurer's Financial Report dated August 31, 2025.

RECOMMENDATION
Approve the Treasurer's Financial Report dated August 31, 2025.

BACKGROUND
Monthly Financial Reports

DISCUSSION
Financial Highlights for August 31, 2025 Financial Report

- Eleven months or 91.7% through the fiscal year
- $ 114.69 million or 16.6% of the budget has been expended
- $ 73.26 million or 10.6% of the budget has been encumbered
- $ 187.95 million or 27.2% of the budget has been expended and encumbered
- $ 690.35 million revised budget
- $ 502.40 million unexpended and unencumbered

- The District's total fund balance for the last five years as of the end of August follows:

8/31/21	8/31/22	8/31/23	8/31/24	8/31/25
$166,098,271	$173,118,137	$197,730,161	$184,513,237	$195,799,262
8.3%	4.2%	14.2%	-6.7%	6.1%

- The District's total expenditures for the last five years as of the end of August follows:

8/31/21	8/31/22	8/31/23	8/31/24	8/31/25
$89,780,953	$99,219,071	$114,147,723	$157,392,188	$114,686,797
0.1%	10.5%	15.0%	37.9%	-27.1%

- Revenue by source, fiscal year to date, August 31, 2025:

	Revised Budget	Collected Revenue	FYTD % of Budget	% Expected
Ad Valorem Property Taxes	$ 107,485,114	$ 107,412,034	99.9%	100.0%
Intergovernmental Revenues	487,802,435	16,919,501	3.5%	.
Investment Interest	1,290,000	6,445,443	499.6%	N/A
Unrealized Gains/Premiums**	-	1,408,132	N/A	N/A
Licenses and Permit Fees	2,125,000	2,187,568	102.9%	93.9%
Lease & Timber Sales	1,736,391	2,390,513	137.7%	86.1%
Other	299,040	1,332,152	445.5%	N/A
	$ 600,737,980	$ 138,095,343	23.0%	

** Due to adjusting value of investment portfolio to market resulting in unrealized gains, which are not expected to be realized and are not budgeted.

Legend: <10 11-20 >/= 20 N/A

N/A: Activity / expenditure driven

- All funds by major category, fiscal year to date, August 31, 2025:

	Revised Budget	Expenditures	FYTD % of Budget	% Time
Salaries and Benefits	$ 63,664,894	$ 51,417,970	80.8%	91.7%
Contracted Services	24,117,056	12,495,695	51.8%	91.7%
General Expenses	9,593,857	7,363,489	76.8%	91.7%
Materials and Supplies	4,948,910	3,134,074	63.3%	91.7%
Operating Capital Outlay	5,009,729	1,663,342	33.2%	91.7%
Fixed Capital Outlay	91,851,898	24,067,408	26.2%	91.7%
Land Acquisition	404,880,215	544,922	0.1%	91.7%
Cooperative Funding	85,990,015	13,999,897	16.3%	91.7%
Debt Services	289,031	-	0.0%	91.7%
	$ 690,345,605	$ 114,686,797	16.6%	91.7%

Legend: <10 11-20 >/= 20

- Procurement actions above $200,000, which have been approved and executed by the Executive Director, or Designee as defined in Procurement Policy 410(5):

1. $ 1,000,000 DEP - Amendment 3 to Contract 34687 - Ocala Lower Aquifer LFA Conversion

2. $ 638,400 Partridge Well Drilling Company, Inc. - Work Order 1 to Contract 38427 - Water Well Construction Services - Lower Floridan

- The top ten vendor payments made in the month of August are as follows:

1. $ 875,154 – American Beach Water and Sewer District – American Beach Water and Sewer District Well and Septic Phase Out

2. $ 737,746 – SWIG Black Creek, LLC. – Black Creek Passive Media Filtration Technology Water Treatment

3. $ 656,170 – Westwind Contracting, Inc. – Black Creek Water Resource Development Aquifer Recharge Area Project, LANS Canal Clearing, Sand Farm Wetland Clearing and Remove/Repair Structures at Lake Apopka North Shore

4. $ 492,162 – Alan Jay Automotive Management Inc. – (4) Nissan Frontiers, (1) Toyota Camry, (3) 2025 GMC 2500 Double Cab Trucks, (3) 2025 GMC 2500 Crew Cab Trucks, (1) 2025 GMC 2500 Double Cab Diesel Truck, (3) 2025 GMC 2500 Crew Cab Diesel Trucks, Ford Expedition and (2) F-550 Regular Cab Chassis with Gooseneck Body

5. $ 323,924 – City of Groveland – South Lake County Lower Floridan Wellfield Project – Distributed Project

6. $ 276,724 – Streamline Technologies, Inc. – Real-Time Flood Forecasting Resiliency Model –- Upper St Johns River Basin and Middle St. Johns River Basin

7. $ 271,888 – Raffield Fisheries Inc. – Rough Fish Removal for Lake Apopka in Ocklawaha River Basin and Lake George in St Johns River Basin

8. $ 221,113 – Razorback LLC – Burrell Lock Rehabilitation

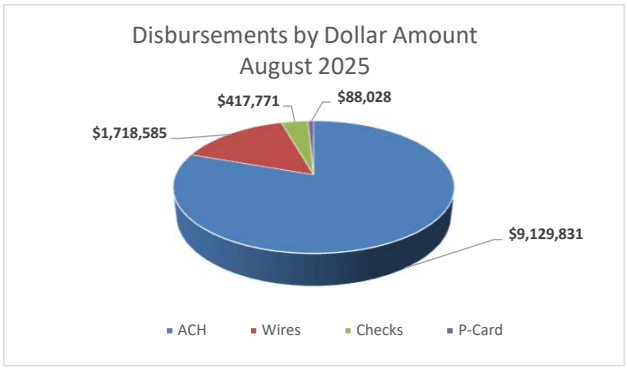
9. $ 162,813 – Deere & Company – (1) John Deere 6110M Cab Tractor

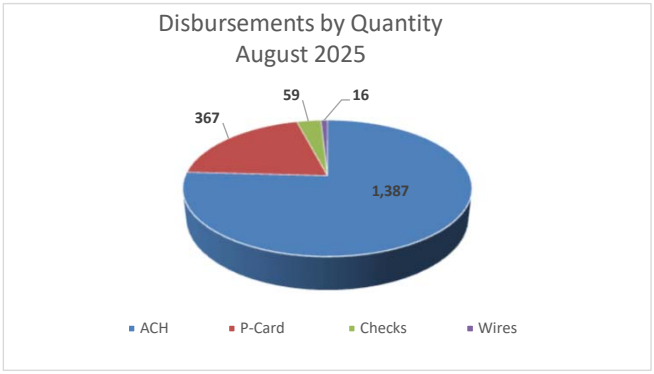
10. $ 157,500 – Brevard County BOCC Natural Res Mgmt. Office – Brevard County Flounder Creek Pond Denitrification Retrofit

- Attached (at the end of the Treasurer's Report) are two three-year bar graphs representing total revenues and total expenditures for the period ending August 31, a bar graph representing total PCard activity for the months of August 2024 through July 2025, two PCard pie charts representing July 2025 transactions by dollar threshold and spend by Division.

Financial Report
Delegated Disbursements per FS 373.553
For the Month Ending August 31, 2025
UNAUDITED

Paper:			
Check numbers 224764 through 224822			$ 417,771
Electronic:			
Electronic funds transfers (ACH) to vendors transaction numbers 65689 to 66110			6,800,806
Payroll disbursements, net plus withholding and match (Checks $0, Wire $752,133 and ACH $2,329,025)			3,081,158
P-Card			88,028
Land Closing Wire-Foreman & Windsor Family Trust, Marion County			42,174
Wire transfer details:	Description		
Engie	Utility Bills	9,180	
Empower	Deferred Comp	76,292	
Engie	Utility Bills	4,154	
ADP	ADP Processing Fees-695703265	9,631	
Dept of Revenue	FRS Retirement - State of Florida	566,599	
Engie	Utility Bills	16,357	
Empower	Deferred Comp	76,660	
Engie	Utility Bills	26,749	
Engie	Utility Bills	14,334	
ADP	ADP Processing Fees-698020714	9,693	
Empower	Deferred Comp	76,735	
Engie	Scott Michael Kneer, Jr.	35,000	
Engie	Utility Bills	2,894	
			924,278
			$ 11,354,215





Cole Oliver, Treasurer

Date

Attachment: Treasurer's Report (August 2025) (Treasurer's Report)

St. Johns River Water Management District
Schedule of Sources and Uses of Funds - Budget and Actual
For the Eleven Month Period Ending August 31, 2025
(Unaudited)

Sources	Current Budget	Actuals Through 8/31/2025	Variance (under)/Over Budget	Actuals As A % of Budget
Ad Valorem Property Taxes	$ 107,485,114	$ 107,412,034	$ (73,080)	100%
Intergovernmental Revenues	487,802,435	16,743,435	(471,059,000)	3%
Interest on Invested Funds	1,290,000	6,445,443	5,155,443	500%
Unrealized Gains and Amortization of Premiums	-	1,408,132	1,408,132	N/A
License and Permit Fees	2,125,000	2,187,568	62,568	103%
Other	2,035,431	3,898,731	1,863,300	192%
Subtotal	600,737,980	138,095,343	(462,642,637)	23%
Sale of Capital Assets/ Insurance Recovery	125,000	48,604	(76,396)	0%
Fund Balance	89,482,625	89,482,625	-	100%
Total Sources	**$ 690,345,605**	**$ 227,626,572**	**$ (462,719,033)**	**33%**

Uses	Budget	Expenditures	Encumbrances [1]	Available Budget	% Expended	% Obligated [2]
Water Resources Planning and Monitoring	**$ 23,880,432**	**$ 16,504,014**	**$ 2,594,179**	**$ 4,782,239**	**69%**	**80%**
Salaries and Benefits	15,391,915	11,899,169	1,155	3,491,591	77%	77%
Operating Expenses	8,415,165	4,556,381	2,593,024	1,265,760	54%	85%
Cooperative Funding	48,464	48,464	-	-	0%	0%
Debt Services	24,888	-	-	24,888	0%	0%
Acquisition, Restoration and Public Works	**585,019,747**	**48,114,272**	**60,350,805**	**476,554,670**	**8%**	**19%**
Salaries and Benefits	12,134,924	9,773,365	809	2,360,750	81%	81%
Operating Expenses	10,876,088	4,897,839	3,528,741	2,449,508	45%	77%
Construction and Land Acquisition	476,049,753	19,491,635	10,580,965	445,977,153	4%	6%
Cooperative Funding	85,941,552	13,951,433	46,240,290	25,749,829	16%	70%
Debt Services	17,430	-	-	17,430	0%	0%
Operation and Maintenance of Lands and Works	**46,967,200**	**22,943,470**	**9,817,767**	**14,205,963**	**49%**	**70%**
Salaries and Benefits	9,590,068	8,615,590	819	973,659	90%	90%
Operating Expenses	16,495,832	9,207,185	4,763,654	2,524,993	56%	85%
Construction and Land Acquisition	20,682,360	5,120,695	5,053,294	10,508,371	25%	49%
Debt Services	198,940	-	-	198,940	0%	0%
Regulation	**19,725,206**	**14,874,766**	**230,835**	**4,619,605**	**75%**	**77%**
Salaries and Benefits	17,494,949	13,743,243	1,221	3,750,485	79%	79%
Operating Expenses	2,203,936	1,131,523	229,614	842,799	51%	62%
Debt Services	26,321	-	-	26,321	0%	0%
Outreach	**1,779,866**	**1,194,996**	**6,749**	**578,121**	**67%**	**68%**
Salaries and Benefits	1,275,592	889,065	95	386,432	70%	70%
Operating Expenses	502,236	305,931	6,654	189,651	61%	62%
Debt Services	2,038	-	-	2,038	0%	0%
Management and Administration	**12,973,154**	**11,055,279**	**259,396**	**1,658,479**	**85%**	**87%**
Salaries and Benefits	7,777,445	6,497,538	901	1,279,006	84%	84%
Operating Expenses	5,176,295	4,557,741	258,495	360,059	88%	93%
Debt Services	19,414	-	-	19,414	0%	0%
Operating Expenses	107,334,445	76,074,570	11,385,182	19,874,693	71%	81%
Non-Operating Expenses	583,011,160	38,612,227	61,874,549	482,524,384	7%	17%
Total Uses	**$ 690,345,605**	**$ 114,686,797**	**$ 73,259,731**	**$ 502,399,077**	**17%**	**27%**

[1] Encumbrances represent unexpended balances of open purchase orders and contracts.

[2] Represents the sum of expenditures and encumbrances as a percentage of the current budget.

This unaudited financial statement is prepared as of August 31, 2025

Attachment: Treasurer's Report (August 2025) (Treasurer's Report)

St. Johns River Water Management District
Balance Sheet -- Governmental Funds
August 31, 2025

	General Fund	Special Revenues Fund	Capital Projects Fund	Total All Funds
Assets				
Cash & Investments	$ 152,347,541	$ 30,209,949	$ 2,237,998	$ 184,795,488
Lease & Interest Receivable	776,028	1,883,449	-	2,659,477
Due from Special Revenues Fund	17,388,488	-	-	17,388,488
Inventory	756,791	-	-	756,791
Due from other Governmental Agencies	193,061	17,388,488	-	17,581,549
Other Assets	551,596	-	-	551,596
Total Assets	**$ 172,013,505**	**$ 49,481,886**	**$ 2,237,998**	**$ 223,733,389**
Liabilities				
Accounts Payable and Accrued Expenses	$ 3,186,189	$ 1,945,998	$ 1,303,874	$ 6,436,061
Due to General Fund	-	17,388,488	-	17,388,488
Unearned Revenue	-	2,347,187	-	2,347,187
Total Liabilities	**3,186,189**	**21,681,673**	**1,303,874**	**26,171,736**
Deferred Inflows of Resources				
Unavailable Revenue-Property Taxes/Leases	160,201	1,602,190	-	1,762,391
Total Deferred Inflows of Resources	**160,201**	**1,602,190**	**-**	**1,762,391**
Fund Balances				
Nonspendable:				
Inventory/Prepaids	1,308,387	-	-	1,308,387
Spendable:				
Restricted:	-	16,406,968	-	16,406,968
Committed:	128,118,865	9,791,055	-	137,909,920
Assigned:	3,252,020	-	934,124	4,186,144
Unassigned:	35,987,843	-	-	35,987,843
Total Fund Balance	**168,667,115**	**26,198,023**	**934,124**	**195,799,262**
Total Liabilities, Deferred Inflows of Resources and Fund Balances	**$ 172,013,505**	**$ 49,481,886**	**$ 2,237,998**	**$ 223,733,389**

Attachment: Treasurer's Report (August 2025) (Treasurer's Report)

St. Johns River Water Management District
Statement of Revenues, Expenditures and Changes in Fund Balance
For the Eleven Month Period Ending August 31, 2025

	General Fund	Special Revenues Fund	Capital Projects Fund	Actual Year to Date
Revenue				
District Sources:				
Ad Valorem Taxes	$ 107,412,034	$ -	$ -	$ 107,412,034
Investment Earnings	5,417,192	1,028,251	-	6,445,443
Unrealized Gains & Amortization of Premiums	1,322,809	85,323	-	1,408,132
Local Mitigation	-	170,163	-	170,163
Licenses and Permits	2,187,568	-	-	2,187,568
Lease and Timber Sales	-	2,390,513	-	2,390,513
Fines and Other Assessments	365,330	-	-	365,330
Other	796,859	-	-	796,859
State Sources:				
Dept. of Environmental Protection	-	14,252,462	-	14,252,462
Dept. of Transportation	-	52,995	-	52,995
Fish & Wildlife Conservation Comm.	-	611,621	-	611,621
Federal Sources:				
U.S. Department of the Treasury	-	651,463	-	651,463
U.S. Department of Commerce	-	82,624	-	82,624
U.S. Department of the Interior/Fish & Wildlife	-	82,270	-	82,270
Local/Other Sources:				
Cities & Counties	-	1,010,000	-	1,010,000
Suwannee River WMD	-	144,146	-	144,146
Northwest WMD	-	18,720	-	18,720
South FL WMD	-	13,000	-	13,000
Total Revenues	**117,501,792**	**20,593,551**	**-**	**138,095,343**
Expenditures				
Water Resources Planning & Monitoring	16,120,771	383,243	-	16,504,014
Acquisition, Restoration & Public Works	22,284,137	12,417,810	13,412,325	48,114,272
Operation & Maintenance of Lands & Works	15,559,534	6,143,309	1,240,627	22,943,470
Regulation	14,853,208	21,558	-	14,874,766
Outreach	1,193,337	1,659	-	1,194,996
District Management & Administration	11,039,377	15,902	-	11,055,279
Total Expenditures	**81,050,364**	**18,983,481**	**14,652,952**	**114,686,797**
Other Financing Sources/Uses:				
Net Transfer In/Out from Other Funds	(13,976,024)	(223,976)	14,200,000	-
Total Other Financing Sources	**(13,927,420)**	**(223,976)**	**14,200,000**	**48,604**
Net Change in Fund Balance	**22,524,008**	**1,386,094**	**(452,952)**	**23,457,150**
Fund Balance, beginning of year	**146,143,107**	**24,811,929**	**1,387,076**	**172,342,112**
Fund Balance, as of August 31, 2025	**$ 168,667,115**	**$ 26,198,023**	**$ 934,124**	**$ 195,799,262**

Attachment: Treasurer's Report (August 2025) (Treasurer's Report)

Treasurer's Report
Changes in Cash and Investments
For the Month Ending August 31, 2025

Beginning balances, August 1, 2025		
General Fund	$ 152,990,896	
Special Revenue Funds	30,419,228	
Capital Projects Funds	1,675,145	
		$ 185,085,269
Receipts		10,133,803
Disbursements:		
* Accounts payable	(8,230,883)	
* Net payroll and related match	(3,081,158)	
Land closing/escrow wire transfers	(42,174)	
Total disbursements		(11,354,215)
Changes in Investments:		
Unrealized gain (loss) on investments		863,925
Realized gain (loss) on investments		1,144
Amortization of premium/discounts		65,562
Ending balances, August 31, 2025		
General Fund	152,347,541	
Special Revenue Funds	30,209,949	
Capital Projects Funds	2,237,998	
Total cash and investments, as of August 31, 2025		$ 184,795,488

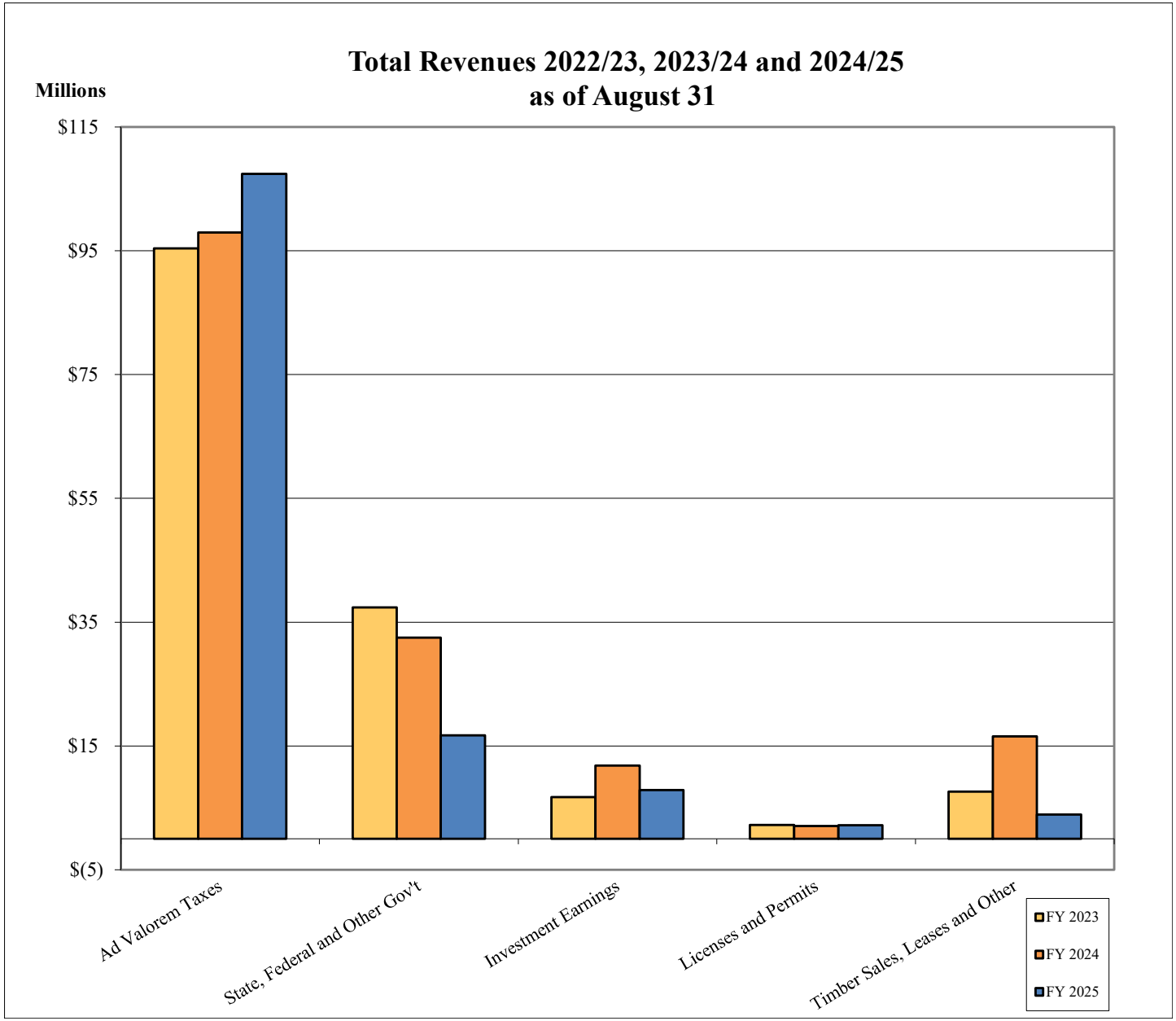
Cash and investments classified as:	Yield as of end of month	
Cash in bank - TD Bank	1.90%	$ 320,728
** Securities - Long Term Investments - PTA	3.76%	101,431,817
** Securities - Endowment - PTA	4.10%	16,176,613
Money market funds - PTA	3.33%	563,872
Money market funds - Endowment - PTA	3.33%	102,533
State Board of Administration Pooled Cash - FL PRIME	4.44%	66,199,925
		$ 184,795,488

Securities Revenue: Securities are managed pursuant to an agreement with Public Trust Advisors (PTA). At August 31, 2025, the original cost of the investment portfolio including money markets funds was $117,454,143 and the market value was $118,274,834 resulting in a life-to-date unrealized gain of $820,692. For the month ending August 2025, the portfolio had earned interest of $391,996 with an unrealized gain of $863,925, realized gain of $1,144, amortization of premiums/discounts of $65,562 and investment fees of ($6,073). Fiscal year to date return on investments, net of unrealized gains, amortization, and investment fees is $7,853,575.

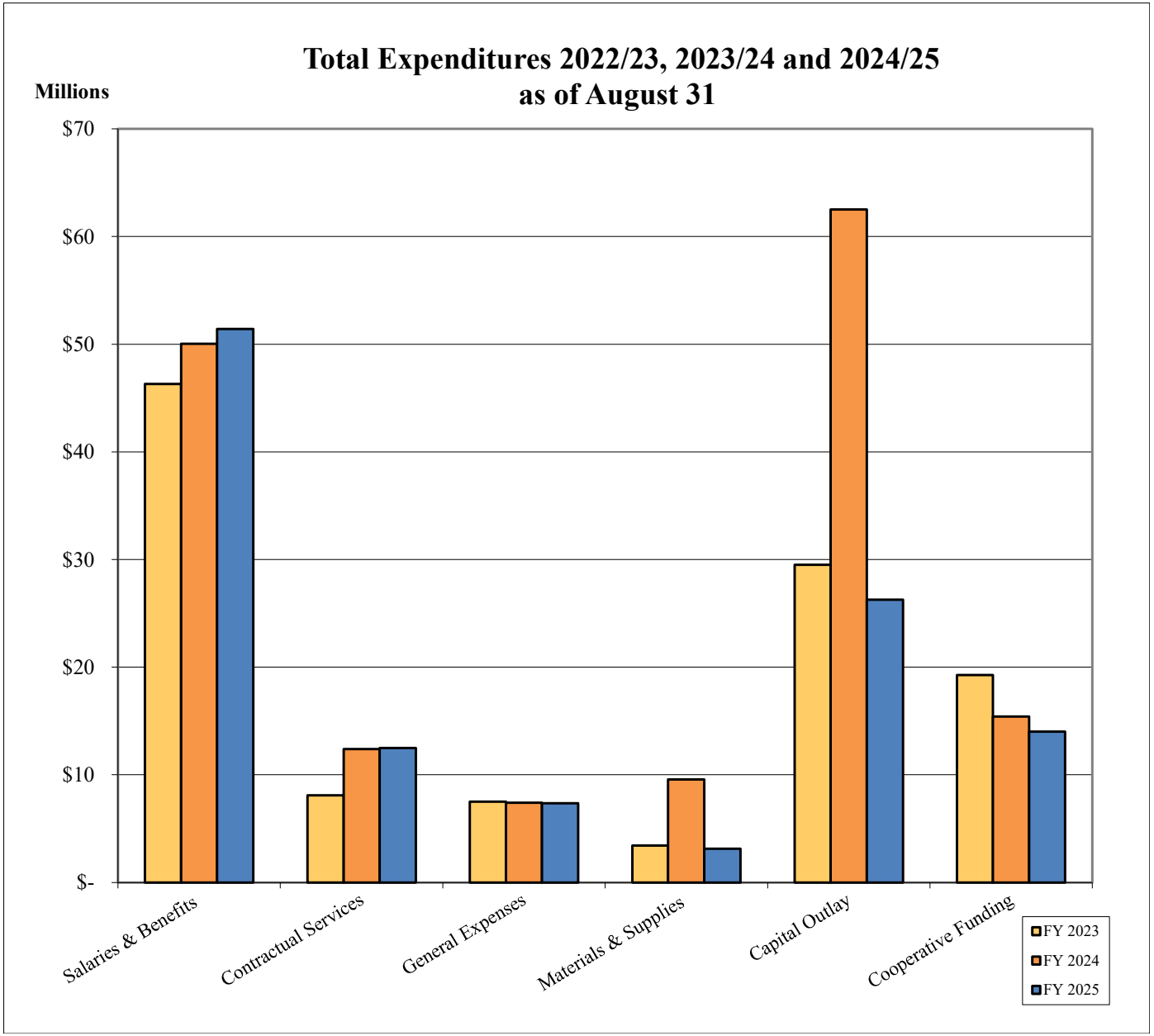
* see attached detail of disbursements by type

** reported yield per PTA quarterly Performance Review as June 30, 2025 -Yield to Maturity at Cost

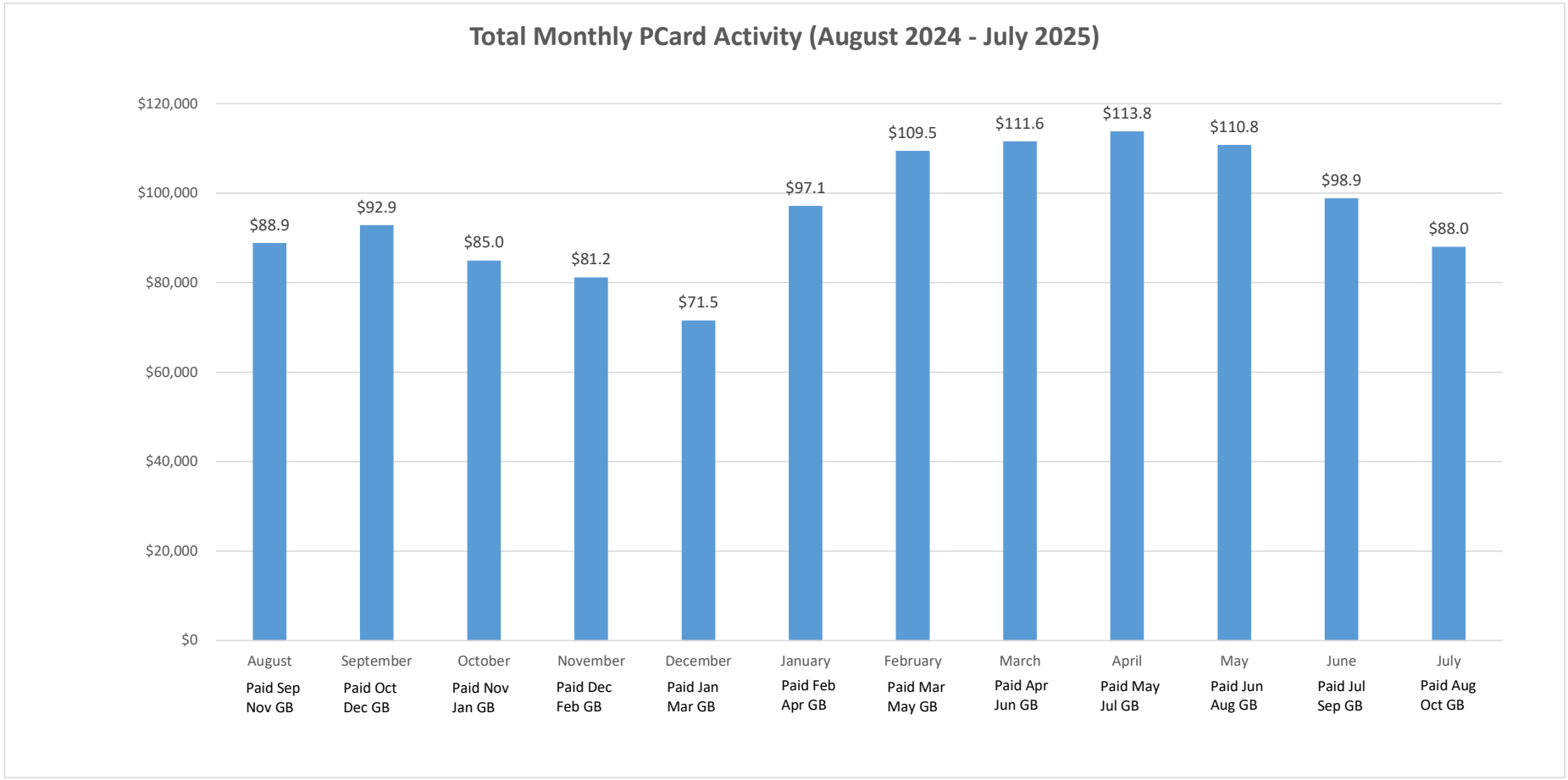
Attachment: Treasurer's Report (August 2025) (Treasurer's Report)



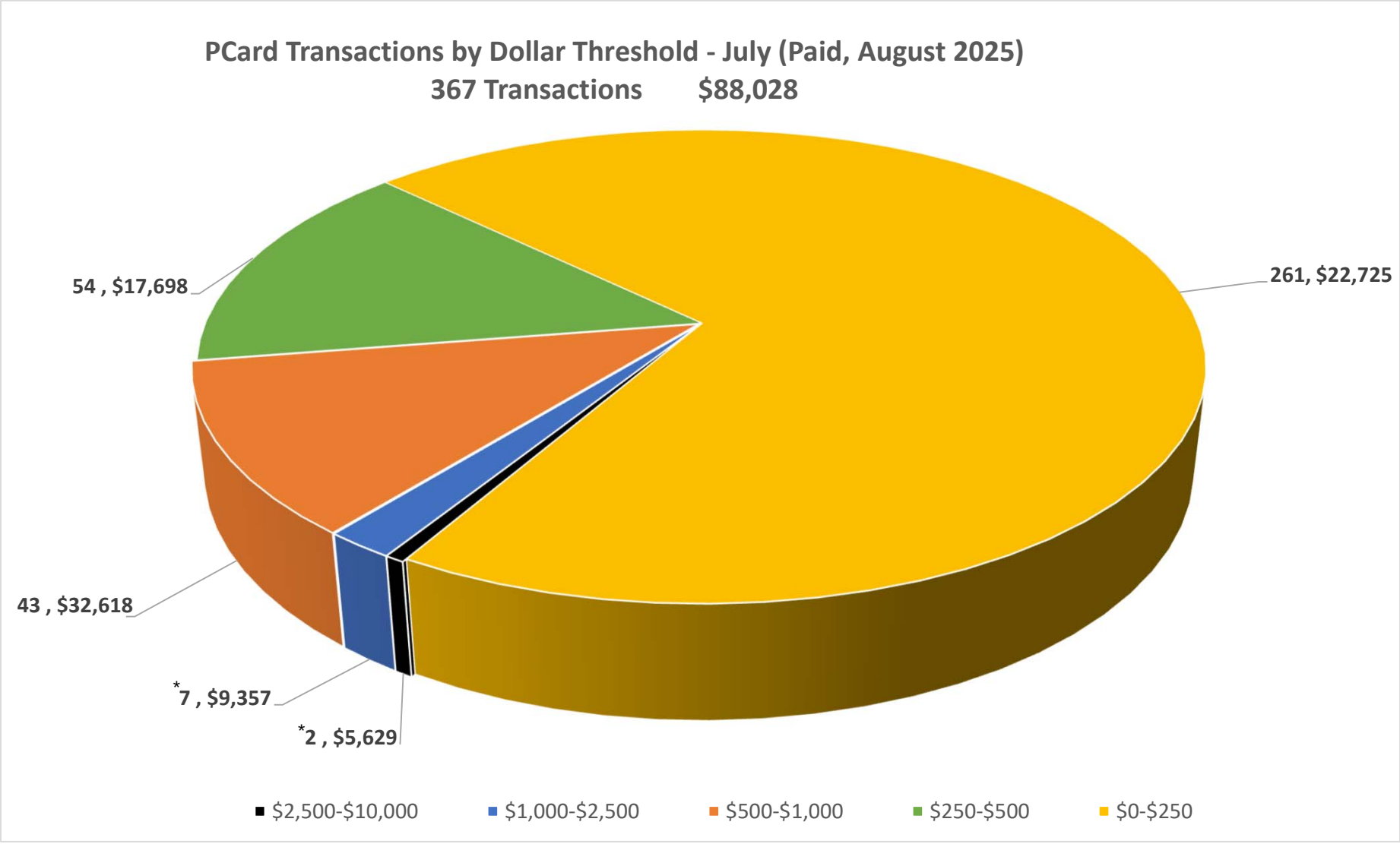
Attachment: Governing Board Charts - August 2025 (Treasurer's Report)



Attachment: Governing Board Charts - August 2025 (Treasurer's Report)

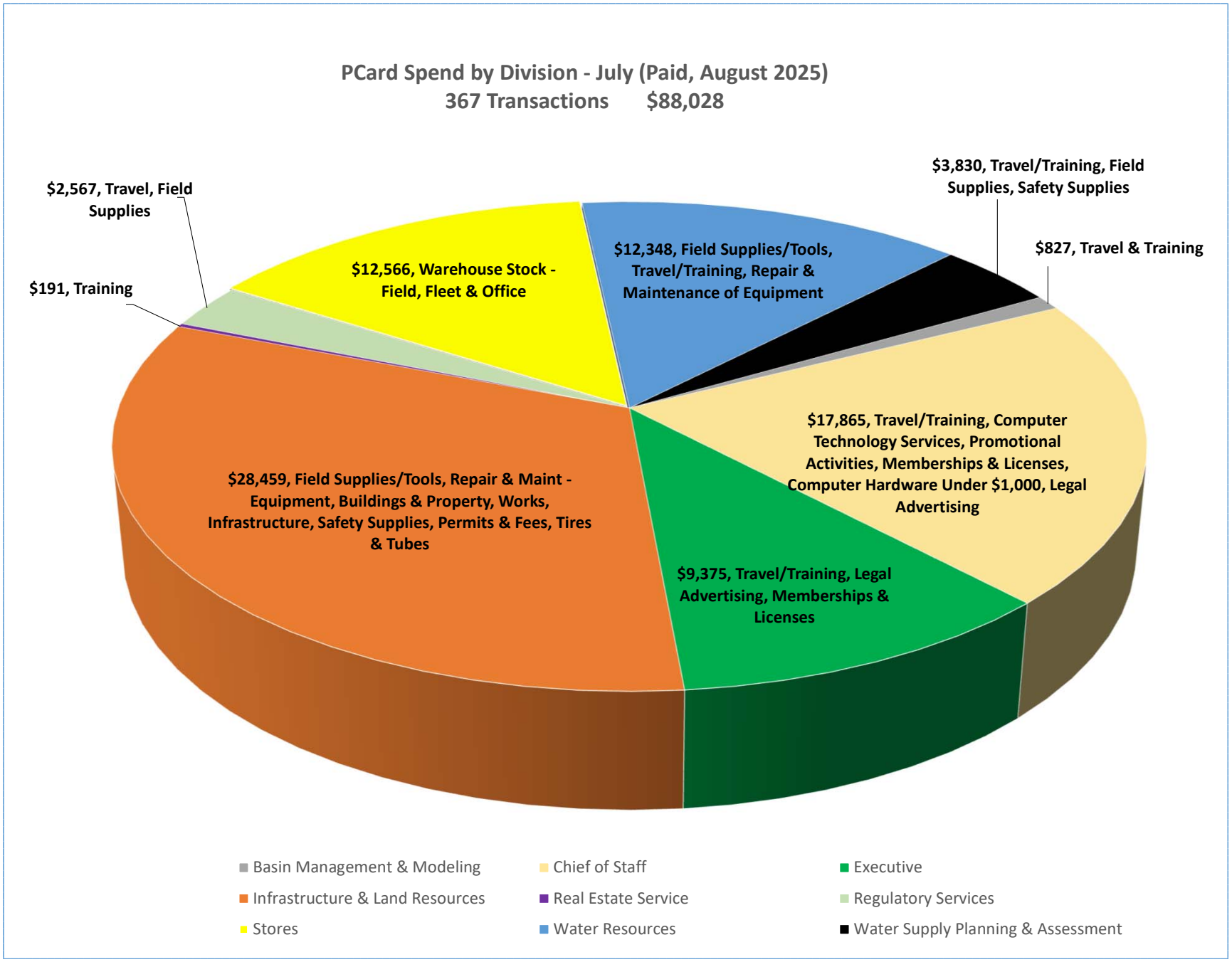


Attachment: Governing Board Charts - August 2025 (Treasurer's Report)



*Purchasing card transactions that exceed $1,000 included:
$2,995.38 - Stores Stock
$2,633.95 - Water Resource Information - Lab Equipment
$2,469.08 - Employee Training and Retention
$1,680.66 - Facilities - Building Repairs
$1,539.29 - Strategic Communications and Engagement - Promotional Materials
$1,401.29 - Operations and Maintenance - Field Supplies
$1,241.60 - Information Technology - Computer Technology Services
$1,025.05 - Fleet - Repairs

Attachment: Governing Board Charts - August 2025 (Treasurer's Report)



Attachment: Governing Board Charts - August 2025 (Treasurer's Report)

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Missy Licourt, Director
Office of Financial Services

SUBJECT: Resolution 2025-13 to Amend the Fiscal Year 2024-25 Final Budget for GASB 96 Compliance

RECOMMENDATION
Approve Resolution 2025-13 to Amend the Fiscal Year 2024-25 Final Budget and authorize the Executive Director to implement the resolution and approve an external budget amendment between funds to conform to the requirements of Statement No. 96 of the Governmental Accounting Standards Board, Subscription-Based Information Technology Arrangements, for $2,309,219.29.

BACKGROUND
The District complies with the standards issued by the Governmental Accounting Standards Board (GASB) when preparing its budget. The GASB standard, Statement No. 96 of the Governmental Accounting Standards Board (GASB 96), was issued for the reporting of subscription-based information technology arrangements (SBITA).

When the FY 2024–25 budget was built, calculations for one of the District's SBITAs was estimated based on a three year subscription; however, upon review of the contract details, it was discovered that there is an option for a three year renewal. The District is highly likely to renew; therefore, the District must include the renewal in the GASB calculation for six years. With these updated calculations, a transfer is needed to cover the present value of the additional three years associated with this GASB requirement.

DISCUSSION
GASB 96 (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA.

The District has four agreements that qualify as SBITAs under GASB 96 and must be recorded as such in FY 2024–25: Microsoft Enterprise, Microsoft Server Cloud, Westlaw legal research, and cyber security managed detection and response services. Prior to the implementation of GASB 96, software subscriptions were expensed during the fiscal year. Under GASB 96, the District is required to record the present value of the future payments of these agreements as Debt (Other Financing Sources) and record the Capital Outlay portion in the initial year of the subscription. Subsequent subscription payments are accounted for in accordance with

principles for debt service payments on long-term debt.

To comply with the reporting requirements of GASB 96, an external budget amendment must be executed, as indicated below. To effect these changes, staff recommend that the Board approve Resolution 2025-13 amending the budget. Available budget authority has been identified in the District's Capital Projects Fund due to receiving additional external funding sources for the Black Creek Water Resource Development Project. The District is requesting to reallocate budget authority between the Capital Projects Fund and the General Fund. This transfer has been approved by the Executive Office of the Governor as it exceeds $1,000,000.

Transfer From:	
Infrastructure - Black Creek Water Resource Development Project (30-64-11-6210-6301-11547)	$2,301,219.29
Transfer To:	
Software Subscription Right of Use (01-24-11-XXXX-6507-11900)*	$1,764,670.58
Debt Service Principal - SBITA (01-02-11-XXXX-7101-11002)*	$ 432,361.74
Debt Service Interest - SBITA (01-02-11-XXXX-7201-11002)*	$ 104,186.97

*Technology and Information Services program expenditures are cross-charged to the six Executive Office of the Governor (EOG) program codes.

St. Johns River
Water Management District
Michael A. Register, P.E., Executive Director

4049 Reid Street • P.O. Box 1429 • Palatka, FL 32178-1429 • 386-329-4500 • www.sjrwmd.com

RESOLUTION NO. 2025-13

AMENDING THE FISCAL YEAR 2024–2025 FINAL BUDGET; PROVIDING AN EFFECTIVE DATE.

WHEREAS, chapters 200 and 373, Florida Statutes (F.S.), as amended, require the Governing Board of the St. Johns River Water Management District ("District") to adopt a final budget for each fiscal year.

WHEREAS, by Resolution No. 2024-07, after a public hearing on September 20, 2024, the District Governing Board adopted a final budget (the "Budget") covering the District's proposed operation and other requirements for fiscal year October 1, 2024, through September 30, 2025.

WHEREAS, the District may amend the Budget for any of the following reasons: (1) the discovery of unanticipated revenues after the budget is adopted in accordance with section 373.536(4)(c), F.S.; (2) the discovery of more accurate information after the budget was adopted; (3) modified operating requirements (e.g., transfer of budget authority between funds); and (4) year-end accounting adjustments (e.g., aligning projected budget authority with actual revenues received and expenses incurred).

WHEREAS, the District discovered more accurate information after the budget was adopted, as further described in the October 14, 2025, Governing Board Agenda Request.

WHEREAS, pursuant to section 120.525, F.S., the District has provided notice of its intention to amend the Budget in the published notification of the Governing Board meeting at which the amendment will be considered.

WHEREAS, in accordance with section 189.016(7), F.S., the District will post the adopted amendment on its official website within five days after its adoption.

WHEREAS, pursuant to section 373.083(5), F.S., and District Policy 120, Governing Board Delegations, the Executive Director is duly authorized to execute any document that has been approved by the Governing Board, with the exception of a deed of conveyance of real property owned by the District, and the General Counsel or Acting General Counsel is authorized to provide any required attestation.

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Attachment: Resolution 2025-13 (GASB 96)

GOVERNING BOARD

Rob Bradley, CHAIR FLEMING ISLAND
Maryam H. Ghyabi-White, VICE CHAIR ORMOND BEACH
J. Chris Peterson, SECRETARY WINTER PARK
Cole Oliver, TREASURER MERRITT ISLAND
Ryan Atwood MOUNT DORA
Doug Bournique VERO BEACH
Douglas Burnett ST. AUGUSTINE
Ron Howse COCOA
Janet Price FERNANDINA BEACH

NOW, THEREFORE, BE IT RESOLVED by the Governing Board of the District as follows:

1. The Budget is hereby amended as summarized in Exhibit A, such amendments to take effect immediately upon adoption.

Passed and adopted this 14th day of October, 2025, A.D., by the Governing Board of the St. Johns River Water Management District.

ST. JOHNS RIVER WATER MANAGEMENT DISTRICT

_____
MICHAEL A. REGISTER, P.E.
Executive Director

ATTEST:

_____
ERIN PRESTON
General Counsel

STATE OF FLORIDA
COUNTY OF PUTNAM

BEFORE ME, the undersigned authority, appeared MICHAEL A. REGISTER, personally known to me to be the Executive Director of the ST. JOHNS RIVER WATER MANAGEMENT DISTRICT, who acknowledged before me that he executed the foregoing document on behalf of the Governing Board of the ST. JOHNS RIVER WATER MANAGEMENT DISTRICT as its true act and deed and that he was authorized to do so.

WITNESS my hand and official seal in the State and County last aforesaid this 14th day of October, 2025.

(NOTARIAL SEAL)

_____
NOTARY PUBLIC
Print Name: _____
My Commission Expires: _____

Attachment: Resolution 2025-13 (GASB 96)

EXHIBIT A

Transfer From:	
Infrastructure - Black Creek Water Resource Development Project (30-64-11-6210-6301-11547)	$2,301,219.29
Transfer To:	
Software Subscription Right of Use (01-24-11-XXXX-6507-11900)*	$1,764,670.58
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*Technology and Information Services program expenditures are cross-charged to the six Executive Office of the Governor (EOG) program codes.

Attachment: Resolution 2025-13 (GASB 96)

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Dale Jenkins, P.G., Director
Division of Infrastructure and Land Resources

SUBJECT: Replacement Motor Vehicles and Fleet Assets for FY 2025–26

RECOMMENDATION
Authorize the Executive Director to take actions related to the purchase of replacement motor vehicles and fleet assets for FY 2025–26 in an amount not to exceed $2,235,000.

Actions include:

1. Approve the purchase of 24 light fleet vehicles and fleet assets, and six heavy fleet assets, as described in the replacement plan herein, through inter-governmental cooperative purchase methods or competitive bids;

2. Approve purchases to replace light fleet vehicles, fleet assets, or heavy fleet assets that are not included in the replacement plan if the vehicle or asset is (1) deemed inoperable, unsafe, or unrepairable; (2) deemed crucial to the District operations; and (3) valued at no more than $200,000 per asset.

3. Negotiate and execute associated procurement actions (purchase orders and/or contracts) up to the revised budget amounts;

4. Approve adjustments in purchasing to the approved light fleet vehicles, fleet assets, and heavy fleet assets as presented in Tables 1 and 2 below. This may include, but is not limited to, changes in manufacturer, category, quantity, asset size, color, and add-on features.

5. Negotiate the trade-in value of existing fleet assets, or surplus if applicable; and

6. Execute all related budget transfers.

Amount: $2,235,000 (not-to-exceed)

Account Name: Motor Vehicles and Field, Facility and Fleet – Equipment and Tools over $5,000

Funding Source: District Sources

Budget Authority: FY 2025-26

Adopted Budget: $2,175,500

EOG Program/Activity Code: 3.6.0 – Fleet Services

Scheduled Completion: September 30, 2026

Note: This purchase is pursuant to District Policy 410, Procurement, and provides a competitive solicitation exemption when a purchase is made pursuant to inter-governmental cooperative purchasing methods or competitive bids.

BACKGROUND
The District's transportation program maintains a safe, serviceable, and available fleet of vehicles and equipment to support the District's missions. Each fiscal year District staff evaluates the District's fleet based on a scoring system process developed by the American Public Works Association (APWA) that evaluates multiple key replacement factors, including the age of the fleet unit, condition, cost of overall repairs and maintenance over the unit's life cycle, safety issues, and District needs. The recommended replacement list is determined by using both the scoring system and the mechanical experience of District fleet repair staff.

DISCUSSION
There are 24 light fleet vehicles and assets as well as six heavy fleet assets recommended for replacement that meet or exceed the District's replacement criteria. The Executive Director may authorize existing motor vehicles and assets with an original cost of $100,000 or less to be declared surplus and disposed through sale, donation, or traded-in, in accordance with District Policy 370, Capital Asset Accounting and Disposition. Additionally, due to occasional shifts in operational priorities, price fluctuations, or product availability, staff are requesting the ability to make changes to, at a minimum, the quantity, manufacturer, category, asset size, color, model, or add-on features in the recommendation tables below.

According to District Policy 410, the District can take advantage of competitive pricing under cooperative contracts, such as the Sourcewell contract, formerly known as the National Joint Procurement Alliance (NJPA) contract, the Florida Sheriffs Association Purchasing Program, the Department of Management Services State Term Contract, General Services Administration (GSA), and others which have afforded exceptional cost-saving opportunities over the last several years.

The following tables show selected options, quantity, and estimated pricing for the FY 2025-26 fleet replacement purchase request. If one or more of the assets listed below are not available at the time of purchase or an operational need has emerged, the Executive Director is authorized to approve the purchase of an alternative asset that better meets the District's current operational needs.

Table 1: Light Fleet Vehicles and Assets Replacement Plan

Light Fleet Vehicles and Fleet Assets Descriptions	Quantity	Estimated Cost Per Unit	Total Estimated Cost
¼ ton pickup truck 4x4 (Nissan Frontier or equivalent)	2	$38,000	$76,000
½ ton crew cab, gas 4x4 pickup truck (GMC Sierra 1500 or equivalent)	3	$50,000	$150,000
¾ ton Double Cab gas pickup truck 4x4 (GMC Sierra 2500 or equivalent)	2	$54,000	$108,000
¾ ton Crew Cab gas pickup truck 4x4 (GMC Sierra 2500 or equivalent)	3	$56,000	$168,000
¾ ton Crew Cab diesel pickup truck 4x4 (GMC Sierra 2500 or equivalent)	3	$66,000	$198,000
1-ton Double Cab diesel pickup truck 4x4 (GMC 3500 or equivalent)	1	$68,000	$68,000
2 ton (Ford F-550 or equivalent) Single Cab Dually diesel pickup truck 4x4 with 11’ flatbed	1	$90,000	$90,000
Logger van	1	$175,000	$175,000
Full-size SUV (Ford Expedition or equivalent)	1	$68,000	$68,000
Sedan (Toyota Camry LS or equivalent)	2	$32,000	$64,000
UTV (Kubota with Utility bed and Hydraulic dump bed or equivalent)	2	$17,000	$34,000
UTV (Gas engine Polaris Ranger or equivalent)	1	$14,000	$14,000
UTV (Honda Pioneer 1000 or equivalent)	1	$17,000	$17,000
Carolina Skiff – 21 Ultra Elite or equivalent	1	$70,000	$70,000
TOTAL	**24**		**$1,300,000**

Table 2. Heavy Fleet Assets Replacement Plan

Heavy Fleet Asset Description	Quantity	Estimated Cost Per Unit	Total Estimated Cost
Fire Dozer	1	$310,000	$310,000
Dump Truck	1	$217,000	$217,000
Backhoe Loader	1	$140,000	$140,000
Dually Tractor	1	$140,000	$140,000
John Deere 3039R tractor or equivalent	2	$64,000	$128,000
TOTAL	**6**		**$935,000**

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Dale Jenkins, P.G., Director
Division of Infrastructure and Land Resources

SUBJECT: Award of Three, Three-year Contracts for Civil Works Construction Services

RECOMMENDATION
Approve award and authorize the Executive Director to: (1) negotiate and execute multi-year contracts with the three lowest responsible and responsive bidders for the District's Annual Civil Works Construction Services for FY 2025–28 with a shared funding cap of $5,200,000; (2) authorize any future increase of the shared cap up to an amount equivalent to external funding provided for projects utilizing these contracts; (3) negotiate and execute any contract amendments required to implement an increase to the cap by that external funding; and (4) execute all related budget transfers.

Amount: $5,200,000

Account Name: Project dependent

Funding Source: District Sources, State Sources (multiple – contingent upon awards or appropriations)

Budget Authority: FY 2025–28 (anticipated)

Budget: $5,200,000 (anticipated)

Fiscal Year	Estimated Amount *
FY 2025–26	$2,600,000
FY 2026–27	$1,300,000
FY 2027–28	$1,300,000

EOG Program/Activity Code: Project dependent

Scheduled Completion: September 30, 2028

Renewable: Yes (one optional 24-month term)

Bid Opening: September 4, 2025; **Responses Received:** 12

***Notes:** The estimated amounts represent the projected spend plan per fiscal year for the proposed funding and may be reallocated between years. The amounts for succeeding fiscal years are contingent upon Governing Board approval of each fiscal year budget. In addition, the estimated yearly budgets may be revised to account for additional revenues received from agency partners or legislative appropriations for projects.

BACKGROUND

In September 2022, the Governing Board approved the contract award to three construction firms for the District's annual civil works projects. Typical work performed under these contracts involves the construction and repair of District assets including stormwater treatment ponds, levees, water control structures, erosion control facilities, culverts, roadways, and general earthwork. These contracts assist the District in constructing and repairing District assets in an efficient and timely manner.

The estimated combined budget for the three years beginning on October 1, 2025 for all awarded contracts is $5,200,000. The estimated combined budget for the first year of all awarded contracts is $2,600,000; however, the actual amount will vary depending on District needs. Funding is contingent upon availability of funds each fiscal year. The first year includes $750,000 in requested carry-over Coastal Restoration projects that were not completed in FY 2024–25 as the permits were not received in time to start the projects.

DISCUSSION

On July 31, 2025, Procurement staff advertised Invitation for Bids (IFB) 41487 for the Annual Civil Works Construction Contract 2025–2028 through the District's solicitation portals (DemandStar, Vendor Registry, Florida's MyFloridaMarketPlace registry, and Central Bidding). Of the 3,945 potential respondents notified, 105 contractors downloaded a copy of the solicitation package, and on September 4, 2025, the District received twelve (12) bids (refer to bid tabulation below). Seven of the twelve vendors were deemed non-responsive due to incomplete cost schedules and incomplete submissions.

The bids were evaluated utilizing a hypothetical project for the District to determine the low bidders. The hypothetical project, which was comprised of a representative number of items from each bid category, was developed by District staff.

Respondent	Total Price for Hypothetical Project
MCA Site Development Inc.	$458,030.00
Westwind Contracting, Inc.	$506,000.00
Blue Goose Construction LLC	$517,850.00
Hydra Engineering & Construction, LLC	$1,348,400.00
Central Florida Environmental Corporation	$3,532,132.50
Nicopat LLC	Non-responsive
Metalizing Technical Services LLC	Non-responsive
Synergy Rents, LLC (DBA Synergy Equipment)	Non-responsive
Environmental Land Development Inc.	Non-responsive
Green Construction & Development, Inc.	Non-responsive
Thriving Lawn and Landscape	Non-responsive
Providence Construction & Development Company	Non-responsive

The three lowest responses met the minimum requirements, and staff are recommending the contracts be awarded to the three lowest responsive, responsible bidders: MCA Site Development Inc.; Westwind Contracting, Inc.; and Blue Goose Construction LLC. Work orders will be utilized to authorize work under the contracts. For each work order issued, District staff estimates the equipment, labor, and materials required for each project. These estimates are then entered into a spreadsheet containing all bidders' rate schedules. The work order is then issued to the contractor with the lowest total cost. There are times when multiple projects are ongoing and/or the lowest contractor is unavailable to complete the work, and it is necessary to issue the work order to the next lowest contractor.

The cap amount of $5,200,000 was estimated based on current workplan forecasts and historical annual civil contractor spending serving the District's bureaus of Operations and Maintenance, District Projects and Construction, Land Resources, and Environmental Sciences, in addition to a contingency for emergency management repairs (e.g., hurricane repairs) over the last three years. In addition, the Bureau of Operations and Maintenance derived costs based on its proposed five-year capital plan.

Currently, the District is proposing to complete several projects by annual civil contractor(s) for completion in FY 2025–26. Additional details on each project are provided in this month's Bureau of Operations and Maintenance Annual Work Plan memo.

Project	Estimated Costs	Account Name
Process Concrete Pads for Levee Repairs	$200,000	Infrastructure
Lake Apopka Levee Repairs	$300,000	Infrastructure
C-231 Seepage Repairs	$300,000	Infrastructure
Marsh Flow-Way Improvements	$300,000	Infrastructure
Lake Apopka Sand Farm Wetlands Improvements	$100,000	Infrastructure
Lake Apopka Long Scott Wetlands Improvements	$200,000	Infrastructure
Lake Apopka Duda Wetlands Improvements	$250,000	Infrastructure
Miscellaneous Projects	$200,000	Infrastructure
Coastal Restoration Projects (five individual projects)*	$750,000	Infrastructure
Total	**$2,600,000**	

*These five projects were carried over from FY 2024–25 as the permits were not received in time to complete the projects in this fiscal year.

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Timothy Miller, Bureau Chief
Bureau of Water Resource Information

SUBJECT: FY 2025–26 Well Construction and Abandoned Artesian Well Plugging Work Plans

RECOMMENDATION
Approve the FY 2025–26 Well Construction and Abandoned Artesian Well Plugging Work Plans and authorize the Executive Director to execute any necessary budget transfer between accounts to fully implement the approved work plans.

Monitor Well Services:
Amount: $150,000
Account Name: Water Well Construction Services
Funding Source: District Sources
Budget Authority: FY 2025–26
EOG Program/Activity Code:1.2 Research, Data Collection, Analysis and Monitoring

Lower Floridan Aquifer Services:
Amount: $985,000
Account Name: Water Well Construction Services
Funding Source: District Sources
Budget Authority: FY 2025–26
EOG Program/Activity Code: 1.2 Research, Data Collection, Analysis and Monitoring

Abandoned Well Services:
Amount: $1,290,000
Account Name: Abandoned Artesian Well Plugging
Funding Sources: District Sources; Local Sources - Counties
Budget Authority: FY 2025–26
EOG Program/Activity Code: 2.2.3 Abandoned Artesian Well Plugging

BACKGROUND
The Bureau of Water Resource Information annually provides its Well Construction and Abandoned Artesian Well Work Plans (Work Plan(s)) for the upcoming fiscal year for consideration by the Governing Board. For FY 2025–26, the Work Plans include the three elements listed below:

1. Monitor Well Construction and Well Maintenance Services - $150,000

2. Lower Floridan Aquifer Monitor Well Construction Services - $985,000

3. Abandoned Artesian Well Plugging Services - $1,290,000

DISCUSSION
The FY 2025–26 Well Construction Workplan consists of three elements. The first element is well drilling services, well maintenance, and geotechnical work, which will be completed via the Monitor Well Construction and Well Maintenance Services contract approved by the Governing Board in January 2024. The second element is the construction of a new Lower Floridan aquifer monitor well, which will be completed via Water Well Construction Service - Lower Floridan contracts approved by the Governing Board in March 2023. The third element is the Abandoned Artesian Well Plugging Program (AAWP), which will be implemented through the AAWP Services contracts approved by the Governing Board in January 2024.

Details of the FY 2025–26 well construction workplan:

Projects to be completed using Monitor Well Construction and Well Maintenance Services contract			
Project or Site Name	**Estimated Cost**	**Project / Purpose**	**Description**
Well Construction and Maintenance	$150,000	District Observation Well Network	Network construction, well repairs, well rehabilitation, well plugging on District lands and plugging deactivated network wells
Total	**$150,000**		
Projects to be completed using Lower Floridan Aquifer Monitor Well Construction Services contracts			
Cell Tower Well (Ocala National Forest)	$985,000	Water Supply Planning	Lower Floridan aquifer well
Total	**$985,000**		
Projects to be completed using Artesian Well Plugging Services contracts			
Project or Site Name	**Estimated Cost**	**Project / Purpose**	**Description**
Abandoned Artesian Well Program	$1,290,000	Abandoned Artesian Well Program	Program to locate and properly control abandoned artesian wells that are free flowing or cross contaminating aquifer(s).
Total	**$1,290,000**		

All well construction projects are contingent on executed agreements with landowner(s) prior to starting well construction work. Some FY 2025–26 projects/sites may not have executed agreements in place in time to allow for the completion of well installation in FY 2025–26. In these cases, projects/sites identified in future years of the work plan that have executed agreements and are of similar cost would be moved into the FY 2025–26 work plan with no impact to the FY 2025–26 budget.

The costs listed above are estimates based upon prior District experience. Well casings, diameters, depths, and drilling techniques can vary based on the site-specific geologic

conditions encountered and the karstic nature of the Floridan aquifer. In addition, the amount of grout needed to properly seal casing(s), plug bore holes or wells will vary because of unknown voids and fractures in the aquifer.

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Sheila Theus, Director
Real Estate Services Program

SUBJECT: Approve the acquisition of the Wells and Margaret The Losen Parcel in Putnam County, Florida

RECOMMENDATION
Approve the necessary actions to acquire a fee-simple interest in a 27.4-acre parcel adjacent to the Lake George Conservation Area in Putnam County, Florida. The total budget amount is $265,000.

The necessary actions to acquire the property are:

1. Designate that the property is being acquired for conservation purposes pursuant to Section 373.089, Florida Statutes;

2. Exercise the option to purchase contained in the Option Agreement for Sale and Purchase, based on the terms and conditions outlined below; and

3. Authorize the Executive Director to execute and deliver all documents necessary to complete this transaction, including the Option Agreement.

Amount: $265,000 (purchase price ($246,600) and due diligence and closing costs (estimated $18,400)

Account Name: Land Purchases & Support Services - this is a fee simple acquisition

Funding Source: District Sources

Budget Authority: FY 2025–26

Adopted Budget: $265,000

EOG Program/Activity Code: 2.1.0 Land Acquisition

Estimated Completion: On or before December 31, 2025, unless extended

BACKGROUND

The Lake George Conservation Area (LGCA) is comprised of seven (7) parcels, totaling 11,794 acres, providing a linkage between a broad network of publicly owned lands and conservation easements in Volusia, Putnam, and Marion Counties. The LGCA was purchased using multiple funding sources, including ad valorem, Save Our Rivers, Preservation 2000, Florida Forever, and mitigation donation. The LGCA is located within the Lake George Basin and provides protection for approximately 3.5 miles of the Lake George shoreline (see Map 1). Lake George is the St. Johns River's largest lake with a surface area of about 46,000 acres and ranks as the second largest lake in the State of Florida. The LGCA provides habitat for numerous wildlife species including the Florida gopher tortoise, Bald Eagle, and the Florida black bear, as well as recreational opportunities for hiking, biking, primitive/group camping, equestrian activities, wildlife viewing, fishing, and seasonal hunting. The conservation corridor adjacent to Lake George supports the second largest resident population of Bald Eagles in Florida (see Map 2). The District is the lead land manager for the LGCA, and has entered into an agreement with the Florida Fish and Wildlife Conservation Commission, the Board of Trustees of the Internal Improvement Fund, Volusia County, and the Florida Forest Service designating a portion of the property as a Wildlife Management Area.

DISCUSSION

Real Estate Services received a Land Acquisition Application from Putnam Land Conservancy on behalf of the owners, Wells and Margaret The Losen, on March 10, 2025, offering the sale of the 27.4-acre parcel adjacent to LGCA (Property – see Map 3). The Property contains mixed scrub-shrub wetlands, longleaf pine, mixed wetland hardwoods, and a pond. The application was routed through the Selection Committee and received several responses in favor of the acquisition. Staff indicated that the Property would be good for a recharge zone, and an opportunity for light hydrologic restoration.

The Property was appraised on July 16, 2025, by Christopher D. Starkey, MAI, SGA, of Integra Realty Services and Byron R. Todd of Integra Realty Services, and a review of that appraisal was performed by John A. Robinson, MAI, AI-GRS, ASA, CCIM, with Property Valuation & Consulting, Inc. The appraisal determined the Highest and Best Use of the property is agricultural, conservation, and recreational use. The result of appraisal is as follows:

Appraiser	Fair Market Value	Date of Valuation	Value per acre
Christopher D. Starkey, MAI, SGA, and Byron Todd, Integra Realty Services	$281,400	July 16, 2025	$10,281

The property appraised at $281,400. An agreement has been reached for the acquisition of the Property according to the following terms and conditions.

Rights Purchased: Undivided Fee Simple Interest held by the District (100%)

Purchase Price: $246,600

Funding: FY 2025–26

Closing Costs

Paid by the Seller:

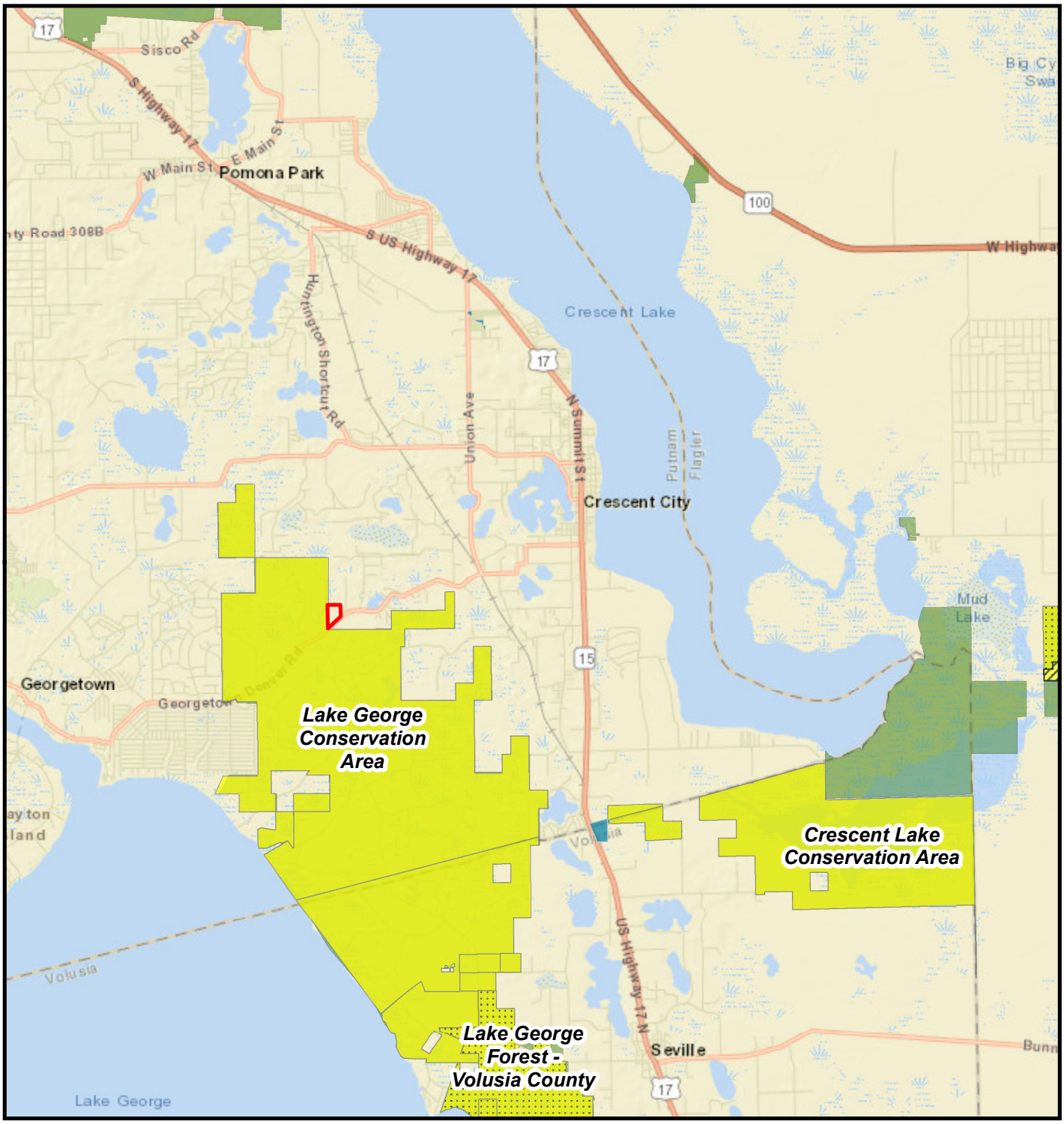
- Real Estate Taxes and any special assessments (past and present through the date of closing)
- Documentary stamps on the deed

- All costs, if any, necessary to correct any defects of title in order to deliver complete and marketable title to the Buyer.

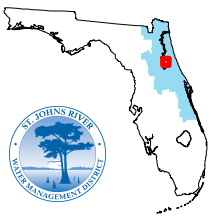
Paid by the District:

- Recording fees
- Appraisals
- Phase I Environmental Site Assessment

Possession and Management: The District will take possession at the time of closing. The District will manage the Property as part of the LGCA.



Wells & Margaret The Losen Property
Putnam County



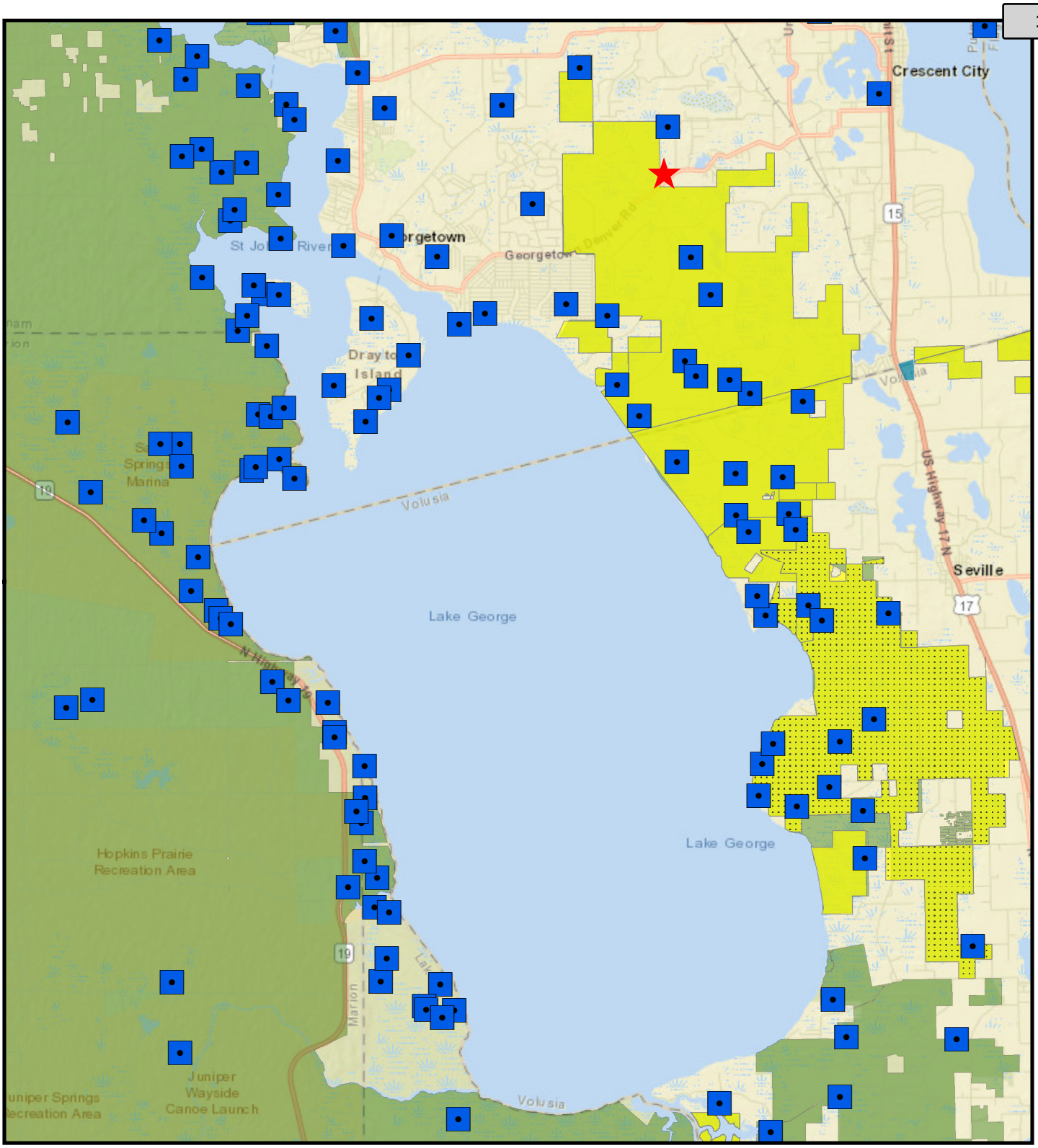
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1 = 125991

- Subject Property
- Mitigation Banks
- Regulatory Conservation Easement
- Conservation Easements
- SJRWMD - Full Fee
- SJRWMD - Joint Fee
- FNAI Florida Public Lands

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Lake George
Bald Eagle Nests

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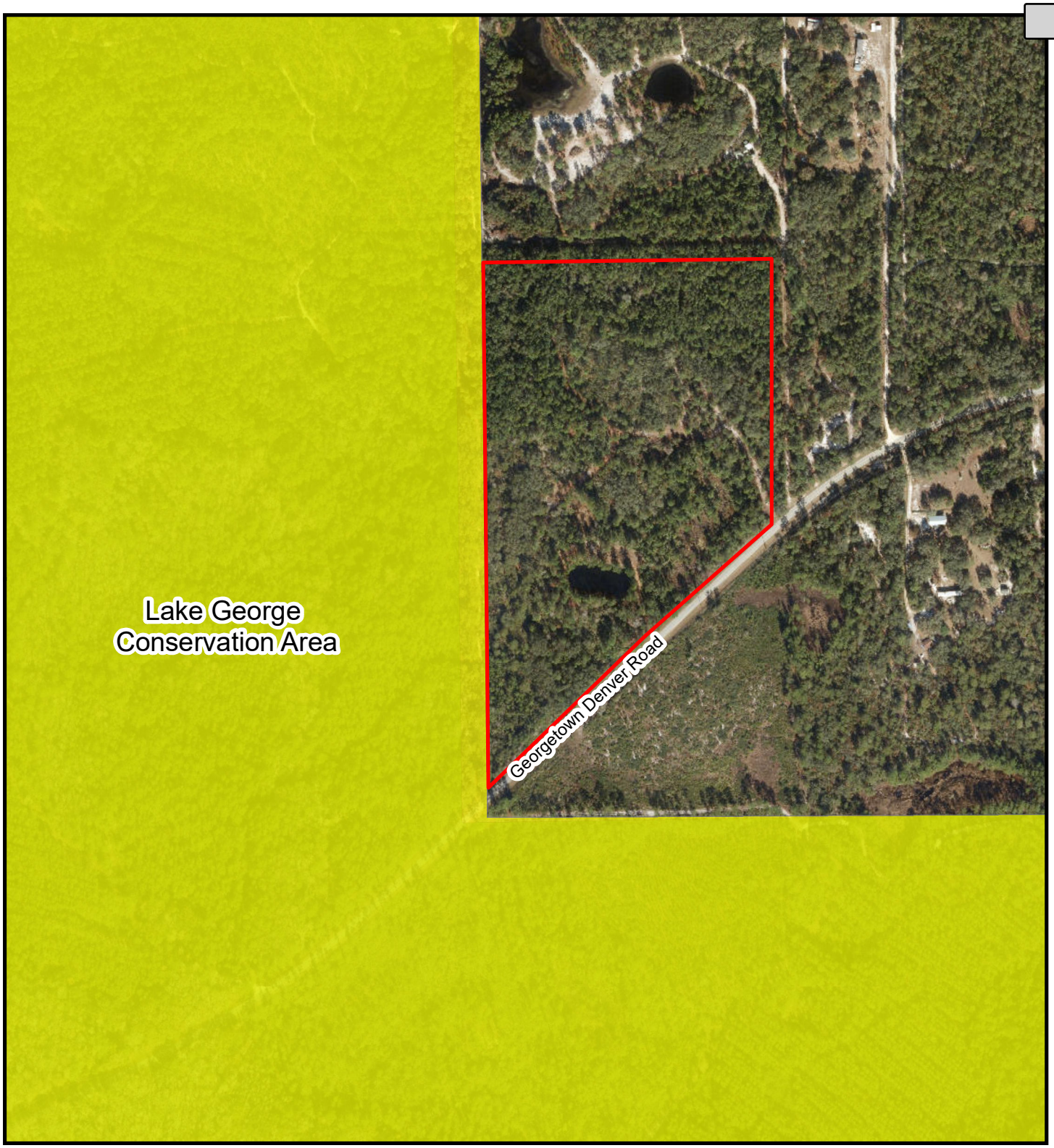
0.8 0 0.8 Miles

1 = 133087

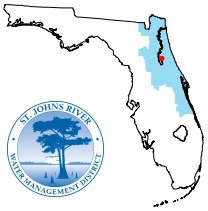
- Bald Eagle Nests, Audubon
- Subject Property
- SJRWMD - Full Fee
- SJRWMD - Joint Fee
- FNAI Florida Public Lands

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Attachment: Oct GB Wells The Losen - Map Attachment 2 (Wells and Margaret The Losen Parcel)



Lake George Conservation Area
Putnam County, Florida



N
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90 0 90 Yards

1 inch equals 147 yards

Subject Property

SJRWMD - Full Fee

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AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Sheila Theus, Director
Real Estate Services Program

SUBJECT: Approve amendment to a proprietary Conservation Easement for the Escape Ranch property in Osceola County, Florida.

RECOMMENDATION
Authorize the Executive Director to execute an amendment to a proprietary Conservation Easement for the Escape Ranch, L.C. property in Osceola County, Florida, modifying the reserved rights associated with the construction of on-site ponds.

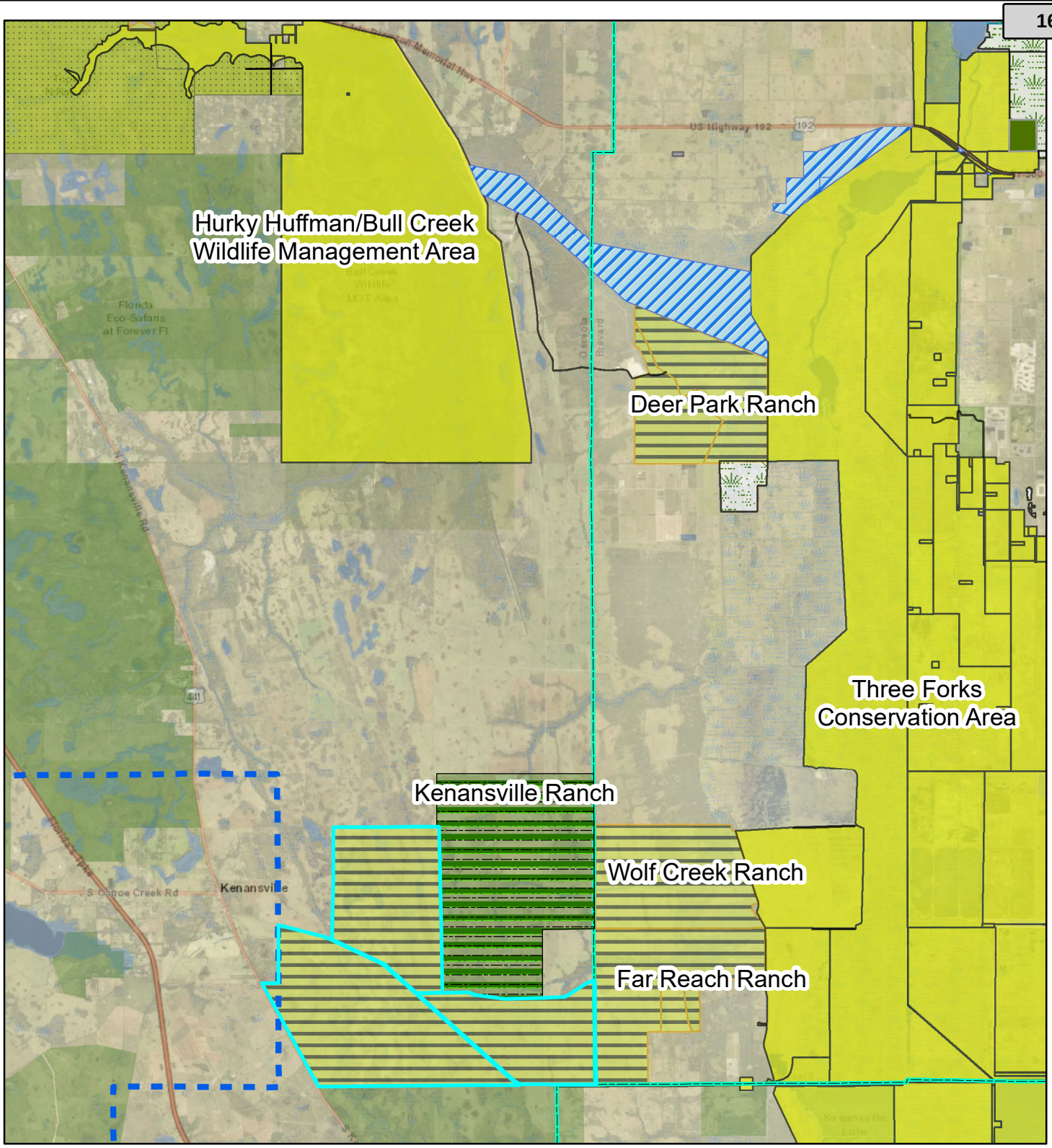
BACKGROUND
The District acquired a proprietary Conservation Easement (Conservation Easement) on December 23, 1996, from Escape Ranch, L.C., a Florida limited liability company (Escape) (LRS LA 1995-069-P1). The Conservation Easement parcel (Property) is approximately 11,768 acres and is located in the Kenansville area of Osceola County, with two miles of frontage on U.S. 441 and about six and one-half miles of frontage on the Kenansville/Fellsmere Road (see Map 1). Approximately 7,825 acres, or 66.5% of the property, are classified as uplands and 3,942 acres, or 33.5% of the property, are classified as wetlands. There are wetland areas scattered throughout the Property. The ranch has a successful game management program with healthy populations of Florida white-tail deer, Florida wild turkey, and bobwhite quail.

Soils are sandy, wet, and poorly drained. Six Mile, Ten Mile, and Wolf Creeks drain from Escape Ranch easterly and into the St. Johns marsh to the east. Plant communities include flatwoods with natural longleaf pine (there is no planted pine on the ranch), scrubby flatwoods, dry prairie, live oak, and cabbage palm hammock, freshwater marsh, and cypress swamps.

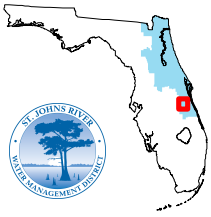
The District purchased the Conservation Easement for $ 5,860,464.00 ($462,961.20 provided by the USDA that encumbers 1,932 acres in SE section of the Property). Among the reserved rights contained within the Conservation Easement, the property owner may construct a 5-acre main pond, subdivide the Property into a maximum of four (4) parcels, and construct one (1) pond of no more than 2.5 acres in size within each of the subdivided parcels.

DISCUSSION
In September 2024, Escape Ranch requested the Conservation Easement be amended to facilitate the expansion of the main pond from its existing size (2.5 acres) to a maximum size of not more than ten (10) acres (see Map 2). Escape Ranch elected to reassign two (2) of the 2.5-acre ponds reserved for the subdivided parcels to accommodate this expansion.

Escape Ranch will continue to manage the Property subject to the terms and conditions of the Conservation Easement, as amended. The District will continue to have the right to access the Property to monitor compliance with the management plan and Conservation Easement.



Escape Ranch L.C.
Conservation Easement Amendment
Osceola County, Florida



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1.5 0 1.5 Miles

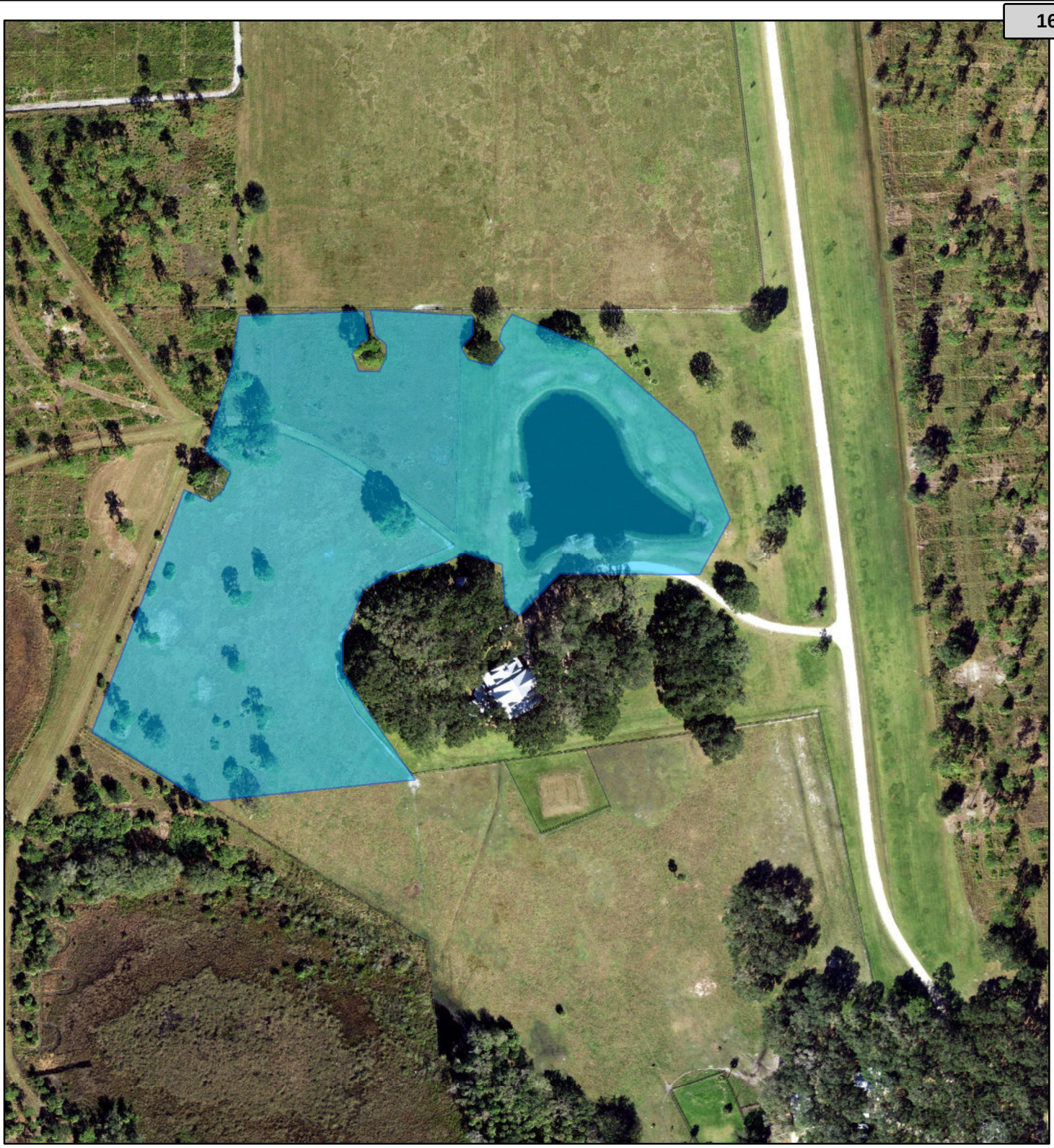
1 in = 3 miles

- Escape Ranch L.C.
- Conservation Easements
- SJRWMD Full Fee
- SJRWMD Joint Fee w/BOT
- Regulatory CE
- Flowage Easement
- FL Public Lands
- County Boundaries
- SJRWMD Boundary

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Map 1

Attachment: Escape Ranch Map1_location (CE for Escape Ranch)



Escape Ranch L.C.
Conservation Easement Amendment
Osceola County

N
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0.035 0 0.035 Miles

1 = 3000

2025PondExpansion

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Map 2

Attachment: Escape Ranch Map2_Proposed pond expansion (CE for Escape Ranch)

PREPARED BY:
Karen Ferguson, Sr. Assistant General Counsel
Office of General Counsel
St. Johns River Water Management District
4049 Reid Street
Palatka, FL 32177

RETURN ORIGINAL TO:
St. Johns River Water Management District
Director, Real Estate Services
4049 Reid Street
Palatka, Florida 32177

Note to Clerk:
Cross-reference with OR Bk 1370, Page 2160

FIRST AMENDMENT TO PERPETUAL CONSERVATION EASEMENT

THIS INDENTURE, made and entered into this _____ day of _____, 2025, by and between ESCAPE RANCH, L.C., a Florida Limited Liability Company, whose mailing address is Post Office Box 92400, Nashville, TN 37205 (hereinafter referred to as the "Grantor"), to and in favor of ST. JOHNS RIVER WATER MANAGEMENT DISTRICT, a public body existing under and pursuant to Chapter 373, of the Florida Statutes, whose mailing address is Post Office Box 1429, Palatka, Florida 32178-1429 (hereinafter referred to as the "Grantee").

WHEREAS, Grantor executed and granted to Grantee a Perpetual Conservation Easement dated December 30, 1996, and recorded in the Official Records of Osceola County, Florida, in Book 1370, Page 2160 (the "Easement"), over certain real property situated, lying and being in Osceola County, Florida, as described in the Easement (the "Property"); and

WHEREAS, the Easement contains reserved rights relating to, among other things, the number and size of structures, number of subdivided parcels, and their associated ponds; and

WHEREAS, Grantors desire and Grantee agrees to modify the Easement to amend the Rights Reserved to Grantor to reassign the reserved rights of two 2.5-acre ponds allowed under paragraph 4, Section C, Article VI to the main pond described in paragraph 3, Section C, Article VI whereby increasing the size of the main pond from five (5) acres to ten (10) acres in total size , as depicted in Exhibit "A" attached hereto and incorporated herein.

NOW, THEREFORE, for good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, Grantors hereby amend the Easement as follows:

1. Rights Reserved and Retained by Grantor. Paragraph 3 of Section C, Article VI, is hereby deleted in its entirety and replaced with the following:

   Grantor reserves the right after prior written notice to Grantee to construct two (2) additional barns and two (2) additional guest lodges, and following such construction, to repair or replace the same due to depreciation, obsolescence, destruction or severe damage. One of such lodges shall not exceed 10,000 square feet and the other shall not exceed 5,000 square feet. Grantor further reserves the right after prior written notice to Grantee to construct as an appurtenance to the lodge not exceeding 5,000 square feet, a pond not more than ~~five (5)~~ ten (10) acres in area, constructed to a depth designed to retain water year-around and, if desired, with sufficiently step side slopes so as to discourage aquatic vegetation growth beneath the water line at the banks. Grantor likewise reserves the right after prior written notice to Grantee to construct as an appurtenance to the lodges, an airstrip, not exceeding 5,000 feet in length with "on-call" lighting, with the use thereof restricted solely to the non-commercial personal use of Grantor and the guests or invitees of Grantor. Design, location, and construction of the airstrip shall be incorporated into the Management Plan. These structures are in addition to those provided for in the following paragraph C.4.

Attachment: Amendment_signed by Grantor Escape Ranch (CE for Escape Ranch)

2. Rights Reserved and Retained by Grantor. Paragraph 4 of Section C, Article VI, is hereby deleted in its entirety and replaced with the following:
Within each of the four additional parcels which may be created pursuant to one, or more, subdivisions made by Grantor as allowed by Art. VI, B.2, of this Easement, after prior written notice to Grantee, a 30 acre area may be selected and appropriately prepared for construction of a residence not to exceed 5,000 square feet under roof, a barn not to exceed 4,000 square feet, horse stables, cowpens, and a caretaker's residence not to exceed 3,000 square feet under roof. After prior written notice to Grantee, a total of two (2) ponds, one pond per subdivided parcel, may be constructed on any two of the four allowed subdivided parcels.. Any such pond shall be of a character not exceeding the specification above set forth in paragraph C.3. Provided, however, no such pond shall exceed two and one-half (2.5) acres in size. All constructed facilities may thereafter be repaired or replaced due to depreciation, obsolescence, destruction or sever damage. No such repair or replaced facility may be increased in size.

3. Recordation. Grantor shall record, at its expense, this First Amendment in the Official Records of Osceola County, Florida, and shall provide Grantee with a copy with recording information affixed thereto within thirty (30) days execution by all parties. Grantee may re-record this First Amendment to the Perpetual Conservation Easement at any time Grantee may so require to preserve its rights.

IN WITNESS WHEREOF, the parties hereto have duly executed this First Amendment to Easement, become effective as of the day and year first above written.

GRANTOR:

WITNESSES:

ESCAPE RANCH, L.C., a Florida Limited Liability Company

Witness: Rebecca L Paulhamus

Print name: Rebecca L Paulhamus

By: _____
Orrin H. Ingram, Managing Member

Witness: Lauren Toleno

Print name: Lauren Toleno

STATE OF Tennessee
COUNTY OF Davidson

The foregoing instrument was acknowledged before me by means of (X) physical presence or (__) online notarization this 2nd day of September, 2025, by Orrin H. Ingram, Managing Member of Escape Ranch, L.C., on behalf of the L.C. He (X) is personally known to me or (__) produced _____ as identification.

[SEAL/NOTARY STAMP]

CRAIG R. WEBB
TENNESSEE
NOTARY
PUBLIC
My Comm Exp
January 24 2028
COUNTY OF DAVIDSON

_____
Notary Public,
State of Tennessee
My Commission Expires: 1/24/2028
Serial No.: N/A

Attachment: Amendment_signed by Grantor Escape Ranch (CE for Escape Ranch)

GRANTEE

ST. JOHNS RIVER WATER MANAGEMENT DISTRICT, a public body existing under Chapter 373, Florida Statutes

By: _____
Michael A. Register, P.E.
Executive Director

ATTEST:

By: _____
Erin Preston, Esq.
General Counsel

St. Johns River Water Management District
4049 Reid Street
Palatka, Florida 32177

For use and reliance only by St. Johns River Water Management District, Legal Form and Content Approved:

By: _____
Karen Ferguson, Sr. Assistant General Counsel
Office of General Counsel

STATE OF FLORIDA
COUNTY OF PUTNAM

I HEREBY CERTIFY that the foregoing instrument was acknowledged before me **by means of ☐ physical presence or ☐ online notarization**, this _____ day of _____, 2025, by Michael A. Register, P.E., as Executive Director of the St. Johns River Water Management District, on behalf of the District, who is personally known to me, and who did not take an oath.

_____
NOTARY PUBLIC, State of Florida
My Commission Expires:_____
My Commission No.:_____

Attachment: Amendment_signed by Grantor Escape Ranch (CE for Escape Ranch)

EXHIBIT "A"
Map of Main Pond depicting increase in size



Escape Ranch CE Amendment
Exhibit A

N
W E
S

0.02 0 0.02 Miles
1 = 3000

Legend
2025PondExpansion

The St. Johns River Water Management District prepares and uses this information for its own purposes and this information may not be suitable for other purposes. This information is provided as is. Further documentation of this data can be obtained by contacting: St. Johns River Water Management District, Geographic Information Systems,Program Management, P.O.Box 1429, 4049 Reid Street Palatka, Florida 32178-1429 Tel: (386) 329-4500.

Attachment: Amendment_signed by Grantor Escape Ranch (CE for Escape Ranch)

AGENDA REQUEST FOR
GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Clay Coarsey, Director
Division of Water Supply Planning and Assessment

SUBJECT: Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code, to promote use of reclaimed water and encourage quantifiable potable water offsets and update/clarify Consumptive Use Permit rules.

RECOMMENDATION
Authorize staff to publish a Notice of Proposed Rule in the Florida Administrative Register to complete rulemaking to amend Chapter 40C-2 of the Florida Administrative Code (F.A.C.), to promote use of reclaimed water and encourage quantifiable potable water offsets and update and clarify the Consumptive Use Permit rules.

BACKGROUND
During the 2024 session, the Legislature passed Senate Bill 1386 (SB 1386). Among other things, SB 1386 required the Florida Department of Environmental Protection (FDEP) and the water management districts to coordinate and jointly develop Consumptive Use Permit (CUP) rules promoting reclaimed water use and encouraging quantifiable potable water offsets by allowing for a CUP duration of up to 30 years and CUP extensions of up to 10 years if a water supply development or water resource development project using reclaimed water meets certain conditions. Staff at FDEP and the water management districts have worked together to draft rule language implementing SB 1386. SB 1386 requires the water management districts to complete their rulemaking by December 31, 2025.

Additionally, staff recommend rulemaking to update or clarify other CUP rules that apply within the District. These changes would include:

- Incorporating FDEP's Outstanding Florida Springs rules adopted in rules 62-41.400 through 62-41.402, F.A.C., so that these rules can be interpreted as rules of the District,
- Repealing the requirement that only one CUP application can remain pending at a time,
- Clarifying under what terms the District will delegate its authority to local governments to adopt ordinances limiting landscape irrigation, and
- Clarifying rule requiring a permanent identification tag at each withdrawal facility.

On August 25, 2025, District staff held a joint rule workshop with FDEP and two other water management districts to discuss the SB 1386 rule language. At the workshop, District staff also discussed the additional CUP rule changes specific to our District. On September 4, 2025, District staff received written comments from the Clay County Utility Authority on behalf of the North Florida Utilities Coordinating Group (NFUCG). NFUCG asked for several revisions to the draft rule language implementing SB 1386. Two of NFUCG's stated concerns were: (1) to delete the phrase "based on projected growth" because an impact offset may be offsetting an existing water use by the time a permit application is granted, and (2) allowing a District-approved compliance report already required by statute to satisfy the reporting requirement for the 10-year permit extension. District staff have revised the draft rule language to address both concerns.

DISCUSSION

The attached Notice of Proposed Rule, if approved, will complete the rulemaking process to amend the CUP rules as shown in the attached.

Notice of Proposed Rule

WATER MANAGEMENT DISTRICTS
St. Johns River Water Management District
RULE NOS.:RULE TITLES:
40C-2.041 Permits Required
40C-2.042 General Permit by Rule
40C-2.101 Publications Incorporated by Reference
40C-2.381 Permit Limiting Conditions
40C-2.401 Identification Tags

PURPOSE AND EFFECT: Chapter 2024-180, Laws of Florida, requires water management districts to develop rules promoting reclaimed water use and encouraging quantifiable potable water offsets with specific requirements for such rules. The purpose and effect of the proposed rule amendments will be to: (1) create rule amendments to allow for a consumptive use permit (CUP) duration up to 30 years and CUP extensions up to 10 years if a water supply development or water resource development project using reclaimed water meets certain conditions under new subsection 373.250(9), F.S. (in rule 40C-2.101, F.A.C., and the CUP Applicant's Handbook); (2) incorporate by reference the Outstanding Florida Springs rules adopted in rules 62-41.400 through 62-41.402, F.A.C. (in rule 40C-2.101, F.A.C., and the CUP Applicant's Handbook); (3) repeal the requirement that only one CUP application can remain pending at a time and address comment by staff of the Joint Administrative Procedures Committee (JAPC) regarding permit renewals (in rule 40C-2.041, F.A.C.); (4) amend the criteria for a local government to adopt an ordinance limiting landscape irrigation to enforce certain criteria for landscape irrigation within its jurisdiction (in rule 40C-2.042(2)(b)1., F.A.C.); (5) allow a local government located in more than one water management district to adopt an ordinance providing for alternative landscape irrigation conservation measures to achieve a uniform irrigation schedule within its jurisdiction that is in accordance with at least one of the involved water management district rules (in rule 40C-2.042(2)(b)3., F.A.C.); (6) clarify rule requiring a permanent identification tag at each withdrawal facility (in rule 40C-2.401, F.A.C., and the CUP Applicant's Handbook); and (7) make conforming, technical, and clarifying changes throughout.

SUMMARY: This rule development will cover the revision of District rules on the following subjects: (1) longer CUP durations and CUP extensions for certain projects using reclaimed water that meet subsection 373.250(9), F.S.; (2) the Outstanding Florida Springs rules; (3) general requirement that only one CUP application can remain pending at a time and permit renewals; (4) local government ordinances to enforce certain landscape irrigation criteria in a general permit by rule; (5) requirements for a permanent identification tag at each withdrawal facility; (6) standard limiting conditions (permit conditions); and (7) other rules for which conforming amendments may be needed along with any rule changes made in the subject areas above.

SUMMARY OF STATEMENT OF ESTIMATED REGULATORY COSTS AND LEGISLATIVE RATIFICATION:
The Agency has determined that this will not have an adverse impact on small business or likely increase directly or indirectly regulatory costs in excess of $200,000 in the aggregate within one year after the implementation of the rule. A SERC has not been prepared by the Agency.
The Agency has determined that the proposed rule is not expected to require legislative ratification based on the statement of estimated regulatory costs or if no SERC is required, the information expressly relied upon and described herein: The District has completed for the Governor's Office of Fiscal Accountability and Regulatory Reform (OFARR) the "Is a SERC Required?" form and prepared a summary of the proposed rule amendments, which are both available upon request. Based on the completed "Is a SERC Required?" form and summary and the analysis performed by the District in preparing and completing those documents, the proposed rule amendments are not expected to require legislative ratification pursuant to subsection 120.541(3), F.S.
Any person who wishes to provide information regarding a statement of estimated regulatory costs, or provide a proposal for a lower cost regulatory alternative must do so in writing within 21 days of this notice.

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

RULEMAKING AUTHORITY: 373.044, 373.113, 373.171, 373.227, 373.250, FS.
LAW IMPLEMENTED: 373.042, 373.0421, 373.079, 373.083(5), 373.109, 373.118, 373.219, 373.223, 373.227, 373.228, 373.229, 373.236, 373.239, 373.250, 373.609, 373.62,FS.
IF REQUESTED WITHIN 21 DAYS OF THE DATE OF THIS NOTICE, A HEARING WILL BE SCHEDULED AND ANNOUNCED IN THE FAR.
THE PERSON TO BE CONTACTED REGARDING THE PROPOSED RULE IS: Tom Mayton, Deputy General Counsel, St. Johns River Water Management District, 4049 Reid Street, Palatka, Florida 32177, (386)329-4108, tmayton@sjrwmd.com.

THE FULL TEXT OF THE PROPOSED RULE IS:

40C-2.041 Permits Required.

(1) through (7) No change.

~~(8) Only one application shall be filed for a permit required under Chapter 40C-2, F.A.C., for a consumptive use at or involving the same property, including applications for an initial permit and applications for modification of a permit, at any time prior to final action on the application first received by the District. If the District determines that more than one application has been so filed, the District will notify the applicant that the most recent application is deemed an amendment of the pending application, and if the amendment constitutes a material change, the application will be processed in accordance with subsection (8), above. Subsections (8) and (9), shall not apply to a request for a letter modification of a permit and shall not affect the timeliness of an application for renewal of a permit.~~

(8) ~~(9)~~ Applicants who seek to renew a permit under Chapter 40C-2, F.A.C., must submit a timely and sufficient application for renewal to avoid expiration of the permit, in accordance with the initial receipt and application checklist sections of the Applicant's Handbook, Consumptive Uses of Water, which Handbook is incorporated by reference in Paragraph 40C-2.101(1)(a), F.A.C. An application for renewal shall be considered timely only if it is received by the District no later than the expiration date of the existing permit. Mailing the application does not constitute receipt by the District. If the permit's expiration date falls on a weekend or legal holiday, the application for renewal must be received by the District on the next business day after the weekend or holiday. When timely and sufficient application for renewal is made, the existing permit shall not expire until the application for renewal has been finally acted upon by the District, or if the application is denied or the terms of the permit are limited, until the last day for seeking review of the District action or a later date fixed by order of the reviewing court.

Rulemaking Authority 373.113, 373.216 FS. Law Implemented 373.219, 373.226 FS. History–New 1-2-77, Amended 1-1-83, 6-1-84, Formerly 40C-2.04, Amended 5-31-84, Formerly 40C-2.041, 40C-2.0041, Amended 7-23-91, 12-6-93, 2-15-95, 4-25-96, 1-7-99, 11-11-03, 8-14-14, 11-3-15, 7-1-18, 8-29-18,____.

40C-2.042 General Permit by Rule.

A general consumptive use permit by rule is hereby established for consumptive uses of water listed below that do not meet or exceed any permitting threshold under subsection 40C-2.041(1), F.A.C., except as provided in subsections 40C-2.042(8), (9), (10), (11), (12) and (13), F.A.C. However, this rule shall not apply to domestic uses of water by individuals, i.e., water used for the household purposes of drinking, bathing, cooking or sanitation. Persons using or proposing to use water in a manner not authorized under this rule, must obtain a permit pursuant to Chapter 40C-2, F.A.C.

(1) No change.

(2)(a) The Governing Board hereby grants a general permit to each person located within the District to use, withdraw or divert water for landscape irrigation, provided landscape irrigation occurs in accordance with the provisions of subsection 40C-2.042(2), F.A.C., and provided the amount of water used is limited to only that necessary for efficient utilization. For the purpose of this rule, "landscape irrigation" means the outside watering of plants in a landscape such as shrubbery, trees, lawns, grass, ground covers, plants, vines, gardens and other such flora that are situated in such diverse locations as residential areas, public, commercial, and industrial

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

establishments, and public medians and rights-of-way, but it does not include agricultural crops, nursery plants, cemeteries, golf course greens, tees, fairways, primary roughs, and vegetation associated with recreational areas such as playgrounds, football, baseball and soccer fields. For the purpose of this rule, the terms "residential landscape irrigation" and "non-residential landscape irrigation" are defined in this paragraph (a), as follows. "Residential landscape irrigation" means the irrigation of landscape associated with any housing unit having sanitary and kitchen facilities designed to accommodate one or more residents, including multiple housing units and mobile homes. "Non-residential landscape irrigation" means the irrigation of landscape not included within the definition of "residential landscape irrigation," such as that associated with public, commercial and industrial property, including commercial or transient housing units, hotel and motel units, and public medians and rights-of-way. For the purpose of this rule, "address" means the "house number" of the physical location of a specific property. This excludes post office box numbers. If a lot number in a mobile home park or similar community is used by the U.S. Postal Services to determine a delivery location, the lot number shall be the property's address. An "even numbered address" means an address ending in the numbers 0, 2, 4, 6, 8 or letters A-M. An "odd numbered address" means an address ending in the numbers 1, 3, 5, 7, 9 or the letters N-Z.

1. When Daylight Savings Time is in effect, landscape irrigation shall occur in accordance with the following irrigation schedule unless otherwise specified herein:

a. Residential landscape irrigation at odd numbered addresses or no address may occur only on Wednesday and Saturday and shall not occur between 10:00 a.m. and 4:00 p.m.; and,

b. Residential landscape irrigation at even numbered addresses may occur only on Thursday and Sunday and shall not occur between 10:00 a.m. and 4:00 p.m.; and,

c. Non-residential landscape irrigation may occur only on Tuesday and Friday and shall not occur between 10:00 a.m. and 4:00 p.m.; and,

d. No more than 3/4 inch of water may be applied per irrigation zone on each day that irrigation occurs, and in no event shall irrigation occur for more than 1 hour per irrigation zone on each day that irrigation occurs.

2. When Eastern Standard Time is in effect, landscape irrigation shall occur only in accordance with the following irrigation schedule unless otherwise specified herein:

a. Residential landscape irrigation at odd numbered addresses or no address may occur only on Saturday and shall not occur between 10:00 a.m. and 4:00 p.m.; and,

b. Residential landscape irrigation at even numbered addresses may occur only on Sunday and shall not occur between 10:00 a.m. and 4:00 p.m.; and,

c. Non-residential landscape irrigation may occur only on Tuesday and shall not occur between 10:00 a.m. and 4:00 p.m.; and,

d. No more than 3/4 inch of water may be applied per irrigation zone on each day that irrigation occurs, and in no event shall irrigation occur for more than 1 hour per irrigation zone on each day that irrigation occurs.

3. Landscape irrigation shall be subject to the following exceptions:

a. Irrigation using a micro-spray, micro-jet, drip, or bubbler irrigation system is allowed anytime.

b. Irrigation of new landscape is allowed at any time of day on any day for the initial 30 days and every other day for the next 30 days for a total of one 60-day period, provided that the irrigation is limited to the minimum amount necessary for such landscape establishment. An entire irrigation zone may be watered under this sub-subparagraph only if new plantings or landscaping comprise at least 50 percent of that zone. If new plantings or landscaping comprise less than 50 percent of an irrigation zone, only the new plantings or landscaping can be watered under this sub-subparagraph.

c. Watering in of chemicals, including insecticides, pesticides, fertilizers, fungicides, and herbicides when required by law, the manufacturer, or best management practices is allowed at any time of day on any day within 24 hours of application. Watering in of chemicals shall not exceed 1/4 inch of water per application except as otherwise required by law, the manufacturer, or best management practices.

d. Irrigation systems may be operated at any time of day on any day for maintenance and repair purposes not to exceed 20 minutes per hour per irrigation zone.

e. Irrigation using a hand-held hose equipped with an automatic shut-off nozzle is allowed at any time of day on any day.

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

f. Discharge of water from a water-to-air air conditioning unit or other water dependent cooling system is not limited by this permit.
g. The use of water from a reclaimed water system is allowed anytime. For the purpose of this paragraph, a reclaimed water system includes systems in which the primary source is reclaimed water, which may or may not be supplemented from another source during peak demand periods.
h. The use of recycled water from wet detention treatment ponds for irrigation is allowed anytime provided the ponds are not augmented from any ground or off-site surface water, or public supply sources.
4. When reclaimed water is available, the use of a private irrigation well for landscape irrigation is not authorized under subsection 40C-2.042(2), F.A.C. Reclaimed water is deemed available when reclaimed water is provided by a utility through a point of connection.
5. Any person who irrigates landscape with an automatic lawn sprinkler system installed after May 1, 1991, shall install, maintain and operate a rain sensor device or switch that overrides the irrigation system when adequate rainfall has occurred.

(b)1. A local government is strongly encouraged to enforce paragraph 40C-2.042(2)(a), F.A.C., within its jurisdiction by adopting a landscape irrigation ordinance that is either consistent with ~~incorporates each of~~ the provisions set forth in paragraph 40C-2.042(2)(a), F.A.C., or approved by the District as part of a Permittee's water conservation plan.

2. Where a local government has adopted a landscape irrigation ordinance, if the strict application of the specified day of week schedule would lead to unreasonable or unfair results in particular instances, the local government may grant a variance from the specific day or days for landscape irrigation identified in subparagraphs 40C-2.042(2)(a)1. and 2., F.A.C., provided that the applicant demonstrates with particularity that compliance with the schedule of days for landscape irrigation will result in a substantial economic, health or other hardship on the applicant requesting the variance or those served by the applicant. Where a contiguous property is divided into different zones, a variance may be granted hereunder so that each zone may be irrigated on different days than other zones of the property. However, no single zone may be irrigated more than 2 days a week when Daylight Savings Time is in effect and no more than 1 day per week when Eastern Standard Time is in effect. Local governments shall not grant a variance from any other provision of this rule.

3. Local governments with a jurisdiction divided between the St. Johns River Water Management District and another water management district may enact an ordinance providing for alternative landscape irrigation conservation measures as necessary for the local government to achieve a uniform schedule within its jurisdiction that is in accordance with at least one of the involved water management district rules. Users within the jurisdiction or customers of such local governments shall comply with the alternative landscape irrigation conservation measures contained within the ordinance implementing that program and are not subject to the measures contained in paragraph 40C-2.042(2)(a), F.A.C.

4. ~~3.~~ At least 30 days prior to the adoption of an ordinance to enforce paragraph 40C-2.042(2)(a), F.A.C., or an ordinance for alternative landscape irrigation conservation measures, the local government shall provide a copy of the proposed ordinance to the District.

(c) No change.

(3) through (13) No change.

Rulemaking Authority 373.044, 373.109, 373.113, 373.118, 373.171 FS. Law Implemented 373.019(6), 373.109, 373.118, 373.219, 373.223, 373.228, 373.250, 373.609, 373.62 FS. History–New 7-23-91, Amended 1-7-99, 2-15-06, 3-8-09, 8-14-14, 11-3-15, 7-1-18,____.

40C-2.101 Publications Incorporated by Reference.

(1) The Governing Board hereby adopts by reference:

(a) Part I (*insert link* ~~https://www.flrules.org/Gateway/reference.asp?No=Ref-09818~~), subsections 62-40.416(7)-(8), F.A.C., effective November 3, 2015, in Appendix G (https://www.flrules.org/Gateway/reference.asp?No=Ref-04443), ~~and~~ Limiting Conditions for subsection 40C-2.042(9), F.A.C., Dewatering General Permits by Rule in Appendix I (https://www.flrules.org/Gateway/reference.asp?No=Ref-05973), and rules 62-41.400 – 62-41.402, F.A.C., effective June 12, 2025, in Appendix J (*insert link*) of the document entitled "Applicant's Handbook,

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

Consumptive Uses of Water," effective *effective date* ~~August 29, 2018~~. The purpose of the Applicant's Handbook ~~document~~ is to provide information regarding the policy, procedure, criteria, and conditions that pertain to the District's administration of the consumptive use permitting program.

(b) The following rules of the Florida Department of Environmental Protection:

1. Subsections 62-40.416(7), 62-40.416(8) and 62-40.416(9), F.A.C. (https://www.flrules.org/Gateway/reference.asp?No=Ref-04446), effective May 3, 2014, which are hereby incorporated by reference as of August 14, 2014. Subsections 62-40.416(7) and 62-40.416(8), F.A.C., are referenced in sections 3.3.2.1 and 3.3.2.2, respectively, and in Appendix G of the "Applicant's Handbook, Consumptive Uses of Water," which is incorporated by reference in paragraph 40C-2.101(1)(a), subsection 62-40.416(9), F.A.C., is referenced in section 2.2.9 of the "Applicant's Handbook, Consumptive Uses of Water," which is incorporated by reference in paragraph 40C-2.101(1)(a), F.A.C.

2. Rules 62-41.400 – 62-41.402, F.A.C. (*insert link*), effective June 12, 2025, which are hereby incorporated by reference as of *effective date*. Rules 62-41.400 – 62-41.402, F.A.C., are referenced in section 2.3(j), and in Appendix J of the "Applicant's Handbook, Consumptive Uses of Water," which is incorporated by reference in paragraph 40C-2.101(1)(a), F.A.C.

(c) No change.

(2) Copies of these documents are available without charge from sjrwmd.com and the following District offices:

District Headquarters
St. Johns River Water Management District
4049 Reid Street
Palatka, Florida 32177-2529
(386)329-4500

St. Johns River Water Management District
7775 Baymeadows Way, Suite 102
Jacksonville, Florida 32256
(904)730-6270

St. Johns River Water Management District
2501 S. Binion Road,
Apopka, Florida 32703
~~601 South Lake Destiny Road, Suite 200~~
~~Maitland, Florida 32751-7262~~
(407)659-4800

St. Johns River Water Management District
525 Community College Pkwy., S.E.
Palm Bay, Florida 32909
(321)984-4940

Rulemaking Authority 373.044, 373.113, 373.118, 373.17, 373.227(5) FS. Law Implemented 373.042, 373.0421, 373.079, 373.083(5), 373.103, 373.109, 373.219, 373.223, 373.226, 373.227, 373.228, 373.229, 373.233, 373.236, 373.239, 373.250, 373.62, 373.805 FS. History–New 1-1-83, Amended 5-31-84, Formerly 40C-2.101, 40C-2.0101, Amended 10-1-87, 1-1-89, 8-1-89, 10-4-89, 7-21-91, 7-23-91, 11-12-91, 9-16-92, 1-20-93, 12-6-93, 2-15-95, 7-10-95, 4-25-96, 10-2-96, 1-7-99, 2-9-99, 4-10-02, 2-15-06, 2-13-08, 8-12-08, 3-8-09, 12-27-10, 2-2-12, 9-16-12, 8-14-14, 11-3-15, 3-19-18, 7-1-18, 8-29-18,____.

40C-2.381 Permit Limiting Conditions.

(1) No change.

(2)(a) The Governing Board hereby determines and finds that the inclusion of the following standard limiting conditions on permits issued under this chapter are necessary in order to meet the requirements set forth in

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

subsection 40C-2.381(1), F.A.C., and will be imposed at the time a consumptive use permit is issued or granted by rule:

1. through 7. No change.

8. The permittee ~~A District issued identification tag~~ shall ~~be~~ prominently display an identification tag ~~displayed~~ at each withdrawal site by permanently affixing such tag to the pump, headgate, valve, or other withdrawal facility as provided by Rule 40C-2.401, F.A.C. If an identification tag is lost or becomes illegible, t~~T~~he permittee shall permanently affix ~~notify the District in the event that~~ a replacement tag ~~is needed~~.

9. through 15. No change.

(b) No change.

Rulemaking Authority 373.044, 373.113, 373.171 FS. Law Implemented 373.216, 373.219(1), 373.223, 373.239, 373.243 FS. History–New 1-1-83, Amended 5-31-84, Formerly 40C-2.381, 40C-2.0381, Amended 8-1-89, 7-23-91, 2-15-06, 2-2-12, 8-14-14, 11-3-15, ____.

40C-2.401 Identification Tags.

(1) Upon issuance of a consumptive use permit, the Permittee ~~Governing Board~~ shall affix to the pump, headgate, valve, or other withdrawal facility ~~issue~~ a permanent tag bearing a use identification number~~, which tag shall,~~ as identified by a condition of the permit~~, be prominently displayed at the site of withdrawal by permanently affixing such tag to the pump, headgate, valve, or other withdrawal facility.~~ If the permit covers several facilities such as a wellfield, the Permittee shall affix a tag to ~~shall be issued for~~ each facility ~~and attached thereto~~.

(2) No change.

Rulemaking Authority 373.044, 373.113, 373.216 FS. Law Implemented 373.219 FS. History–New 1-1-83, Amended 5-31-84, Formerly 40C-2.401, 40C-2.0401, Amended ____.

Proposed Amendments to the Applicant's Handbook, Consumptive Uses of Water

1.4.3.3 Modification of Permits *Revised 11/3/15, 7/1/18, effective date*

(a) A request for modification of a valid permit may be made by submitting a letter or an application form, as set forth in Subsection 1.4.3.3. Many permit modifications may be requested by submittal of a letter; however, the following permit modifications are specifically excluded from the letter modification process:

1. Requests to increase the duration of the consumptive use authorization, except for:

a. Increases in duration that meet the criteria for a water conservation incentive permit extension under Subsection 1.4.3.3.1(c), ~~or~~

b. Increases in duration that meet the criteria for a water supply development or water resource development project permit extension under Subsection 1.4.3.3.1(d), or

Renumber existing b. as c. No change.

2. through 6. No change.

(b) No change.

1.4.3.3.1 Letter Modification *Revised effective date*

(a) through (c) No change.

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

(d) A permittee may apply to extend the permit's duration through a letter modification request for up to ten years if the permittee proposes a new water supply development or new water resource development project using reclaimed water that meets the advanced waste treatment standards for total nitrogen and total phosphorous as defined in paragraph 403.086(4)(a), F.S. (2025), during the term of its permit which results in the reduction of groundwater or surface water withdrawals or is completed to benefit a waterbody with a minimum flow or minimum water level with an adopted recovery or prevention strategy provided the following conditions are met:

1. The permittee is in compliance with the permittee's consumptive use permit; and

2. The permittee demonstrates how the quantifiable groundwater or surface water savings associated with the new water supply development or water resource development project either meets water demands beyond the issued permit duration or is completed for the purpose of meeting the requirements of a prevention or recovery strategy established pursuant to section 373.0421, F.S. (2025); and

3. The permittee demonstrates a reasonable-beneficial water demand for the permit's allocation through the term of the extension; and

4. The permittee submits a compliance report that contains sufficient data to maintain reasonable assurance that the initial conditions for permit issuance are met at the time of application for the modification. A District-approved compliance report as required under subsection 373.236(4), F.S. (2025), within 1 year prior to the extension request shall satisfy this requirement; and

5. For water supply development projects, the permit extension shall provide only for the modification of the duration of the permit and shall not be used to change the source of the allocation or increase the quantity; and

6. For water resource development projects, the permit extension shall provide for the modification of the duration of the permit and shall not be used to change the source of the allocation, but may be used to increase the quantity to no more than the new water resource development project offset. Nothing in this paragraph shall be construed to authorize the use of groundwater where otherwise restricted by rule or law; and

7. Multiple permit extensions may be requested to reflect quantifiable potable water offsets that will produce significant water savings over the term of the permit. However, in no case shall the cumulative duration of all extensions exceed ten years from the original permit expiration date; and

8. The specific duration of the extension, with a minimum of one year, shall be calculated based on the following factors: quantity of potable water offsets that will produce significant water savings, quantity of groundwater made available by the development of impact offsets, the duration for which the impact offset as defined in subparagraph 373.250(5)(a)1., F.S. (2025), addresses potential impacts to a minimum flow or minimum water level in prevention or recovery, the project implementation timeframe, and the demonstration of water demand, as calculated at the time of the extension request, and

9. The new water supply or water resource development project has been completed and is operational prior to the extension being granted or will be completed and operational during the term of the original permit; and

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

10. The permittee provides documentation of the quantification of the amount of potable resources that will be saved through the use of reclaimed water for new water supply development projects, or the offset that will be provided to the source of water utilized by the permittee for new water resource development projects; and

11. The use of the reclaimed water must be in the ownership or control of the entity receiving the extended duration; and

12. A project shall be considered new when implemented during the term of the original permit and after the effective date of this rule.

Renumber existing (d) as (e) No change.

1.5 Permit Duration

1.5.1 No change.

1.5.2 Durations other than 20 Years:
Revised 7/1/18, effective date

(a) through (c) No change.

(d) An applicant is eligible for a permit duration of up to thirty years if the applicant proposes a new water supply development or water resource development project using reclaimed water that meets the advanced waste treatment standards for total nitrogen and total phosphorous as defined in paragraph 403.086(4)(a), F.S. (2025), as part of an application for consumptive use, provided the following conditions are met:

1. The applicant submits sufficient data to provide reasonable assurance that the conditions for permit issuance will be met for the duration of the permit; and

2. The applicant demonstrates how the quantifiable savings of the source utilized by the applicant associated with the new water supply development or water resource development project either meets water demands beyond a 20-year permit duration or is completed for the purpose of meeting the requirements of a prevention or recovery strategy established pursuant to section 373.0421, F.S. (2025); and

3. The applicant demonstrates a reasonable-beneficial water demand for the permit's allocation through the permit duration; and

4. The specific permit duration shall be calculated based on the following factors: the quantity of potable water offsets that will produce significant water savings, quantity of groundwater made available by the development of impact offsets, the duration for which the impact offset as defined in subparagraph 373.250(5)(a)1., F.S. (2025), addresses potential impacts to a minimum flow or minimum water level in prevention or recovery, the project implementation timeframe, and the demonstration of water demand, as calculated at the time of the application; and

5. The new water supply or water resource development project will be completed and operational within the first 20-years of the issued permit duration; and

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

6. The applicant provides documentation of the quantification of the amount of potable resources saved through the use of reclaimed water for new water supply development projects, or the offset provided to the source of water utilized by the applicant for new water resource development projects; and

7. The use of the reclaimed water must be in the ownership or control of the entity receiving the extended duration; and

8. A project shall be considered new when completed and operational during the term of the permit and after the effective date of this rule.

2.3 **Reasonable-Beneficial Use Criteria** *Revised 11/3/15, 7/1/18, effective date*

The following criteria must be met, on an individual and cumulative basis, for a consumptive use to be considered reasonable-beneficial:

(a) through (i) No change.

(j) The use must be in accordance with rules 62-41.400 through 62-41.402, F.A.C. (see Appendix J).

5.1 Standard Limiting Conditions *Revised 11/3/15, 7/1/18, effective date*

The Board hereby determines and finds that the inclusion of the following standard limiting conditions on permits issued under Chapter 40C-2, F.A.C., are necessary in order to meet the requirements set forth in Subsection 40C-2.381(1), F.A.C., and will be imposed at the time a consumptive use permit is issued or granted by rule:

(a) through (g) No change.

(h) The permittee ~~A District issued identification tag~~ shall ~~be~~ prominently display an identification tag ~~displayed~~ at each withdrawal site by permanently affixing such tag to the pump, headgate, valve, or other withdrawal facility as provided by Rule 40C-2.401, F.A.C. If an identification tag is lost or becomes illegible, t~~T~~he permittee shall permanently affix ~~notify the District in the event that~~ a replacement tag ~~is needed~~.

(i) through (o) No change.

NAME OF PERSON ORIGINATING PROPOSED RULE: Tom Mayton, Deputy General Counsel, St. Johns River Water Management District, 4049 Reid Street, Palatka, Florida 32177, (386)329-4108, tmayton@sjrwmd.com.
NAME OF AGENCY HEAD WHO APPROVED THE PROPOSED RULE: Governing Board of the St. Johns River Water Management District.
DATE PROPOSED RULE APPROVED BY AGENCY HEAD: October 14, 2025
DATE NOTICE OF PROPOSED RULE DEVELOPMENT PUBLISHED IN FAR: August 4, 2025

Attachment: 40C-2 NPR for SB 1386+ (9-29-25) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

Appendix J new *Effective Date*
(From Chapter 62-41, F.A.C.)

62-41.400 Outstanding Florida Springs, Scope of Rules and Definitions
62-41.401 Outstanding Florida Springs, Uniform Definition of Harmful to the Water Resources
62-41.402 Outstanding Florida Springs, Uniform Conditions for Issuance of Permits

62-41.400 Outstanding Florida Springs, Scope of Rules and Definitions.

(1) Rules 62-41.400 through 62-41.402, F.A.C., implement section 373.219, F.S. These supplemental rules provide the basis for the evaluation of consumptive uses of water to ensure they are not harmful to an Outstanding Florida Spring or its spring run as defined in subsections 373.802(5) and 373.802(8), F.S.

(2) The phrases “Consumptive Use Permit,” “Consumptive Use Permitting,” and “Consumptive Use Applicants” are synonymous with “Water Use Permit,” “Water Use Permitting,” and “Water Use Applicants,” respectively, as used by agencies implementing Part II of Chapter 373, F.S.

(3) "Agency" or “agencies” means the Department of Environmental Protection and the water management districts as entities with the authority to implement Part II of Chapter 373, F.S.

(4) These supplemental rules shall be utilized as minimum standards in the evaluation of consumptive use permits to ensure they are not harmful to an Outstanding Florida Spring or its spring run. The agencies shall implement these supplemental rules in conjunction with their consumptive use permitting or water use permitting rules upon determination that a proposed water use potentially impacts an Outstanding Florida Spring. The agencies shall update their rules as necessary to be consistent with these minimum standards.

(5) These supplemental rules do not prohibit an agency from adopting a definition of the term “harmful to the water resources” that is more protective of the water resources consistent with local or regional conditions and objectives.

Rulemaking Authority 373.016, 373.026, 373.0421, 373.043, 373.171, 373.216, 373.217, 373.219, 373.223, 373.2234, 373.801, 373.802, 373.813 FS. Law Implemented 373.219, 373.802 FS. History–New 6-12-25.

62-41.401 Outstanding Florida Springs, Uniform Definition of Harmful to the Water Resources.

(1) Harmful to the Water Resources for Outstanding Florida Springs means a consumptive use that adversely impacts an Outstanding Florida Spring or its spring run in one or more of the following ways:

(a) Causing harmful water quality impacts to the Outstanding Florida Spring or its spring run resulting from the withdrawal or diversion;

(b) Causing harmful water quality impacts from dewatering discharge to the Outstanding Florida Spring or its spring run;

(c) Causing harmful saline water intrusion or harmful upconing to the Outstanding Florida Spring or its spring run;

(d) Causing harmful hydrologic alterations to natural systems associated with an Outstanding Florida Spring or its spring run, including wetlands or other surface waters; and

(e) Otherwise causing harmful hydrologic alterations to the water resources of the Outstanding Florida Spring or its spring run.

(2) Consistent with subsection (1), the applicant shall provide reasonable assurance, using the best available information, that there are no adverse impacts caused by the withdrawal or diversion, on an individual or cumulative basis, to the extent that:

(a) The withdrawal or diversion does not induce movement of a contamination plume or alter the rate or direction of the movement of a contamination plume towards an Outstanding Florida Spring or its spring run such that the alteration causes harmful water quality impacts as evidenced by the predicted influence the water

Attachment: Appendix J (62-41.400 - 62-41.402) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

withdrawals would have on inducing movement of the contamination plume or as indicated by a sustained increase in background levels in contaminant concentrations.

(b) Dewatering discharges do not cause harmful water quality impacts to the Outstanding Florida Spring or its spring run. Dewatering water must be retained onsite unless the applicant demonstrates it is not technically or environmentally feasible to retain the dewatering water onsite. Applicants who have obtained and are in compliance with a National Pollutant Discharge Elimination System (NPDES) or Environmental Resource Permit (ERP) for dewatering shall be considered to not cause harmful water quality impacts from dewatering discharge to receiving waters.

(c) Withdrawals do not cause an increase in total dissolved solids (TDS) or chloride concentrations that adversely affects the Outstanding Florida Spring or its spring run. The agencies will not consider saline water intrusion as harmful if it is the result of seasonal fluctuations; climatic conditions; or operation of the Central and Southern Flood Control Project, secondary canals, or stormwater systems. As part of the consideration of whether the use will cause harmful saline water intrusion or upconing, the following factors must be considered, as applicable:

1. Whether there is a sustained amount and rate of increase of TDS or chloride concentrations in the Outstanding Florida Spring;

2. Whether there would be adverse impacts to values or functions of wetlands or other surface waters associated with an Outstanding Florida Spring or its spring run.

(d) Hydrologic alterations to the spring resulting from withdrawals do not cause adverse impacts to the aquatic or wetland dependent flora or fauna in the spring or its spring run.

(3) To provide reasonable assurance that harm to the water resources will not occur due to the proposed water withdrawal or diversion, the following information shall be submitted as applicable:

(a) An assessment inclusive of any predicted hydrologic alterations to an Outstanding Florida Spring or its spring run caused by the withdrawal or diversion. The assessment will include any predicted changes in hydrology, or changes in aquatic or wetland flora or fauna at an Outstanding Florida Spring or its spring run. An applicant shall only be required to address its relative contribution of harm to the Outstanding Florida Spring or its spring run associated with its water withdrawal.

(b) A summary of any monitoring or modeling analysis performed and electronic copies of any modeling files.

(c) Any additional materials utilized in the analysis to provide reasonable assurance that harm, as defined above, will not occur due to the withdrawal or diversion, including aerial photographs, topographic maps, hydrologic data, environmental assessments, or other relevant information.

Rulemaking Authority 373.016, 373.026, 373.0421, 373.043, 373.171, 373.216, 373.217, 373.219, 373.223, 373.2234, 373.801, 373.802, 373.813 FS. Law Implemented 373.219 FS. History–New 6-12-25.

62-41.402 Outstanding Florida Springs, Uniform Conditions for Issuance of Permits.

(1) No permit issued by the agencies for the consumptive use of water shall authorize groundwater withdrawals that are harmful to the water resources as provided in paragraph (3)(g), and each permittee shall meet the criteria established in Rule 62-41.401, F.A.C.

(2) In order to prevent groundwater withdrawals that are harmful to an Outstanding Florida Spring, an applicant seeking a consumptive use permit, renewal, or modification, whose withdrawal potentially impacts an Outstanding Florida Spring or its spring run must provide reasonable assurance that the proposed consumptive use of water, on an individual and cumulative basis:

(a) Is a reasonable-beneficial use;

(b) Will not interfere with any presently existing legal use of water; and

(c) Is consistent with the public interest.

Attachment: Appendix J (62-41.400 - 62-41.402) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

(3) In order to provide reasonable assurances that the consumptive use is reasonable-beneficial, an applicant shall demonstrate that the consumptive use:

(a) Is a quantity that is necessary for economic and efficient use;

(b) Is for a purpose and occurs in a manner that is both reasonable and consistent with the public interest;

(c) Will utilize a water source that is suitable for the consumptive use;

(d) Will utilize a water source that is capable of producing the requested amount;

(e) Will utilize the lowest quality water source that is suitable for the purpose and is technically, environmentally, and economically feasible, except for the following agricultural water uses:

1. Water used for washing hands during and after harvest activities;

2. Water that is applied in any manner that directly contacts produce during or after harvest activities (for example, water applied for washing or cooling); and

3. Water used to make ice that directly contacts produce during or after harvest activities.

(f) Will not cause harm to existing offsite land uses resulting from hydrologic alterations;

(g) Will not cause harm to an Outstanding Florida Spring or its spring run a in any of the following ways:

1. Will not cause harmful water quality impacts to an Outstanding Florida Spring or its spring run resulting from the withdrawal or diversion;

2. Will not cause harmful water quality impacts from dewatering discharge to an Outstanding Florida Spring or its spring run;

3. Will not cause harmful saline water intrusion or harmful upconing to an Outstanding Florida Spring or its spring run;

4. Will not cause harmful hydrologic alterations to an Outstanding Florida Spring or its spring run; and

5. Will not otherwise cause harmful hydrologic alterations to an Outstanding Florida Spring or its spring run;

(h) Is in accordance with any minimum flow or level and implementation strategy established pursuant to Sections 373.042 and 373.0421, F.S.; and

(i) Will not use water reserved pursuant to subsection 373.223(4), F.S.

Rulemaking Authority 373.016, 373.026, 373.0421, 373.043, 373.171, 373.216, 373.217, 373.219, 373.223, 373.2234, 373.801, 373.802, 373.813 FS. Law Implemented 373.219, 373.223 FS. History–New 6-12-25.

Attachment: Appendix J (62-41.400 - 62-41.402) (Rulemaking to amend Chapter 40C-2 of the Florida Administrative Code)

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

THROUGH: Michael A. Register, P.E.
Executive Director

FROM: Erin Preston, General Counsel
Office of General Counsel

SUBJECT: Pending Litigation

FOR INFORMATION
Pending litigation - significant events or significant status changes.

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

FROM: Michael A. Register, P.E.
Executive Director

SUBJECT: Governing Board Comment

FOR INFORMATION
Governing Board comments.

AGENDA REQUEST FOR GOVERNING BOARD MEETING
October 14, 2025

MEMORANDUM

TO: Governing Board

FROM: Michael A. Register, P.E.
Executive Director

SUBJECT: Executive Director's Report and Calendar

FOR INFORMATION
Executive Director's Report and Calendar.

A) Executive Director’s report.

B) Calendar of upcoming meetings/events:

November 11	District Holiday – Veterans Day
November 12	Governing Board Meeting